Judicial Council of California • Administrative Office of the Courts

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INVITATION TO COMMENT

SP11-15

Title

Adopt Advancing Access to Justice Through Technology: Principles for Judicial Branch Initiatives

Proposed Rules, Forms, Standards, or Statutes $N/A \label{eq:NA}$

Proposed by

Court Technology Advisory Committee, Outreach Subcommittee Hon. Emily E. Vasquez, Co-chair Hon. Gary Nadler, Co-chair

Action Requested

Review and submit comments by October 28, 2011 November 28, 2011

Proposed Effective Date

December 13, 2011 January 24, 2012

Contact

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Summary

The Court Technology Advisory Committee (CTAC), in its commitment to promoting the use of technology in the California courts in order to enhance access to justice, proposes and invites comment on the document titled *Advancing Access to Justice Through Technology: Principles for Judicial Branch Initiatives*. All comments will be reviewed and considered before presenting the technology principles to the Judicial Council for adoption. The full text of the proposal is attached.

Discussion

CTAC is committed to advancing the use of technology in the courts, both to improve operational efficiencies and to expand access for court users. With the deployment of statewide court technologies and the increasing use of electronic filing and portals for accessing electronic case records, CTAC's goal is to ensure that courts continue to develop policies and technologies that protect and foster equal access to justice.

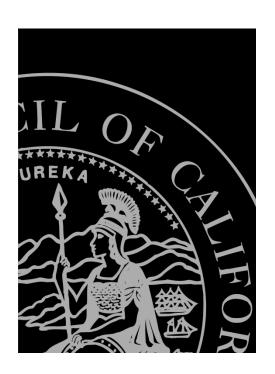
To that end, CTAC has created guiding principles to help leaders of technology initiatives in the judicial branch address issues of access, particularly for self-represented litigants and other underserved communities, as they seek to modernize California's courts. Through the use of focus groups, surveys, research, and analysis, the committee developed a set of principles in order to provide a solid framework on which current and future technology-related policies can be built.

The proposals have not been approved by the Judicial Council and are not intended to represent the views of the council, its Executive and Planning Committee, or its Policy Coordination and Liaison Committee. These proposals are circulated for comment purposes only.

CTAC is particularly sensitive and mindful of the current economic crisis facing the judicial branch and California as a whole. These technology principles do not obligate or introduce new expenditures by the courts, nor do they imply that courts must invest in or modify existing solutions. The committee also recognizes the importance of having a set of principles in place as a framework for technology project decision-making in the future when funding may be available.

The proposal consists of the following 10 principles, each followed by a discussion of rationale and implications:

- 1. Ensure Access and Fairness. Use technologies that allow all court users to have impartial and effective access to justice.
- **2. Include Self-Represented Litigants.** Provide services to those representing themselves and those represented by attorneys.
- **3. Preserve Traditional Access.** Retain conventional means of access to courts for persons challenged by technology.
- **4. Design for Ease of Use.** Build services that are user-friendly and widely available.
- **5. Provide Education and Support.** Develop and roll out training and support for all technology solutions, particularly those intended for use by the public.
- **6. Secure Private Information.** Design services to comply with privacy laws and to assure users that personal information is properly protected.
- **7. Provide Reliable Information.** Ensure the accurateness and timeliness of information provided to judges, parties, and others.
- **8. Protect Legal Rights.** Define remedies to guarantee that users do not forfeit legal rights when technologies fail or when users are unable to operate systems successfully.
- **9. Improve Court Operations.** Advance court operational practices to make full use of technology and, in turn, provide better service to court users.
- **10. Plan Ahead.** Create technology solutions that are forward thinking and that enable courts to adapt to the changing expectations of the public and court users.



Advancing Access to Justice Through Technology

PRINCIPLES FOR JUDICIAL BRANCH INITIATIVES

DRAFT SEPTEMBER 9, 2011



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Purpose

Technology permeates almost every aspect of our personal and professional lives, often providing more efficient ways to accomplish a variety of tasks. The public has adopted these services to conduct activities such as online banking, travel reservations, social networking and shopping.

These technologies can similarly help people access court services. In the last decade, technology has presented opportunities to administer justice more efficiently and to a larger community of court users. These principles are intended to provide guidance and assurance to courts and court users that technology will be implemented in a way that builds trust in our justice system. Now more than ever, it is imperative that access remains a central focus in the design, development, and deployment of court technology solutions.

The Judicial Council of California has encouraged the courts to ensure access and fairness while modernizing court services through technology. This document recognizes two key principles set out in the council's strategic goals:

Goal I: Access, Fairness, and Diversity

California's courts will treat everyone in a fair and just manner. All persons will have equal access to the courts and court proceedings and programs. Court procedures will be fair and understandable to court users. Members of the judicial branch community will strive to understand and be responsive to the needs of court users from diverse cultural backgrounds. The makeup of California's judicial branch will reflect the diversity of the state's residents.¹

Goal VI: Branchwide Infrastructure for Service Excellence

The judicial branch will enhance the quality of justice by providing an administrative, technological, and physical infrastructure that supports and meets the needs of the public, the branch, and its justice system and community partners, and that ensures business continuity.²

The principles discussed in this document are intended to further the Judicial Council's commitment to access and fairness while pursuing modernization of court practices through technology. Therefore, introduction of technology or changes in the use of technology must not reduce and should advance access or participation whenever possible. Finally, the Court

¹ Judicial Council of Cal., Justice in Focus: The Strategic Plan for California's Judicial Branch, 2006–2010, p. 26.

² Judicial Council of Cal., *supra*, at p. 46. Goal VI of the Judicial Council's strategic plan for 2000–2006 was titled "Technology." It was changed to "Branchwide Infrastructure for Service Excellence" to reflect the transition of the courts to enterprise applications and the need for technology solutions that result in valued services for all customers.

Technology Advisory Committee (CTAC) is sensitive to the fact that resources are extremely limited, and this document is in no way intended to obligate courts to invest in or modify existing solutions. Courts will continue to successfully balance their financial resources against how to best provide access through technology.

Although the level of resources available to the California judicial branch and to each appellate and trial court within the branch varies, the judicial branch and individual courts have embraced technology as a way to improve access to justice, create efficiencies in court processes, and effectively use human and financial resources. Whether it is electronic access to case records, electronic filing of documents, or handling jury service matters online, these services all in some way promote access to the courts. Additionally, these services are expected to grow substantially as local court and statewide initiatives become available.

While they are intended to be long-standing, the principles in this document do not mandate new expenditures, create new causes of action, or repeal or modify any rules of court. Rather, they advise justice system decision makers to consider and take steps to use technology to enhance, rather than reduce, access to justice.



Principles

Court technology and the new ways it allows interaction with the courts should always advance access and participation in the justice system in order to improve the trust and confidence Californians have in their court system.

- **1. Ensure Access and Fairness.** Use technologies that allow all court users to have impartial and effective access to justice.
- **2. Include Self-Represented Litigants.** Provide services to those representing themselves and those represented by attorneys.
- **3. Preserve Traditional Access.** Retain conventional means of access to courts for persons challenged by technology.
- **4. Design for Ease of Use.** Build services that are user-friendly and widely available.
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Principle 1. Ensure Access and Fairness

Statement

Use technologies to allow all court users to have impartial and effective access to justice.

Rationale

Experience in California has shown that technology can be used to enhance Californians' access to the courts. The courts have many users: litigants, lawyers, jurors, businesses, law enforcement, social services agencies, the press, and the general public. Many users are eager to conduct their business with the court through electronic means.

Electronic access to court case management information and case records, for example, can be of great assistance to any number of court users. Remote services allow those with geographic, age, health, financial, or other restrictions to access the courts in a more comfortable fashion at their convenience. Because these services are typically available 24/7, people can conduct their court business in the evening after children have gone to bed or on the weekends and at other times without having to miss work. Additionally, technology includes not only computer-based solutions but also delivery models such as videoconferencing, telephone hotlines, and cable access to provide greater access to people living in more rural areas.

Electronic self-help services can help those with specific needs access required information. Similar to the investment that courts have been and are making to improve access to court facilities, courts must also make a commitment to design online services and websites with the same focus on providing access to all. This includes building accessible websites and tools as well as providing content in multiple languages.

Providing these types of services allows people to conduct their court business without having to come to the courthouse, allowing courts to more effectively use their staff to assist those who are not comfortable using electronic access.

Implications

In recognition of the far-reaching benefits of providing access to court services online, technological solutions should meet the needs of most court users. Building systems for use by most or all types of court users helps ensure that all users feel that they are treated fairly by the courts.

Some court users will be unable to use these technologies. Rather than not implementing the technologies, courts should develop a strategy whereby court resources are available to assist these customers. Furthermore, not all court users' needs must be met on the first day of a service's rollout, depending on how the service is deployed. It is critical that at no time in the rollout of such services should a party or parties be unfairly disadvantaged as a result of technology. Issues of fees, functionality, and usability should all be addressed before such services are offered.

Principle 2. Include Self-Represented Litigants

Statement

Provide services to those representing themselves and those represented by attorneys.

Rationale

The percentage of self-represented litigants filing cases is steadily growing in California's courts. These clients, understandably unfamiliar with court business practices, require additional support and attention. The use of technology can be of great assistance in providing outreach, information, and support to those navigating the courts for the first time. And, if designed properly, these solutions also can provide reassurance to self-represented litigants by giving them instant access to case information or the current status of filings or case events.

Because so many cases now involve self-represented parties, technology must be implemented in a way that benefits those with or without legal representation so that all parties have equal access to the courts. Any court-sponsored technology service is limited in its scope and its benefit to both the public and the court until it can adequately serve this growing group of court users.

In rules of court and legislation, California presently limits the ability of courts to mandate effiling and e-service to only complex civil matters, where parties are almost always represented by an attorney. Furthermore, California courts may make online services available for use around the clock, but e-filing hours are limited to a court's hours of operation at its physical locations. These rules and laws were designed specifically to prevent any one party from being unfairly advantaged by having access to a court because of technology when another may not have that same access.³

While this is the situation today, recent trial court projects demonstrate that e-filing will evolve and expand in functionality and use, including services for self-represented litigants. Likewise, adoption of and trust in e-filing will also grow and expand. As this happens, perceptions of balance and fairness will also change and the framework of policies, laws, and rules supporting e-filing will need to evolve. As it does, courts must continue to ensure fair and equal electronic access to all parties, including self-represented litigants.

Implications

California courts have invested in many successful services directed to self-represented litigants, such as small claims e-filing portals, TurboTax-style form-completion engines, and self-help websites. Attorneys have also found value in these services.

Accommodating the needs of self-represented litigants does add complexity and may influence a court's strategy for implementing e-filing and other online services. Vendors, for example,

³ Code Civ. Proc., § 1010.6; Cal. Rules of Court, rule 2.253.

historically have been willing to serve only attorneys and companies that have shown a willingness to pay for such services. Also, attorneys are apt to file repeatedly, so a user account type of filing system makes sense, whereas self-represented litigants and others should have a way to access such services on a one-time basis.

Because of the added complexity of e-filing in other case types, many California courts have chosen to implement e-filing in complex civil matters where e-filing can be mandated. Also, vendors have been willing to set up and host such services at little or no cost to the courts; private vendors provide these services at a cost to the filer. Because these cases are generally handled by attorneys, courts can rely on these vendors, with limited concerns about access. When a court considers implementing e-filing in any other case type, it must weigh the implications regarding access and consider ways to offset any costs or provide the service inhouse.

In addition to cost considerations, courts should take into account other aspects of usability and access for self-represented litigants. For example, these parties are likely to access court systems from home, public libraries, legal aid offices, and court self-help centers. Security precautions and registration requirements may need to be tailored to make accessing online court services from these locations feasible and secure.

Allowing e-filing in a greater number of case types presents a major advantage for the court in terms of labor savings on filings. By reducing the time to process cases and documents, clerks are able to focus more time and attention on other activities and services, and by speeding the filing process, court records and information can be available to parties and others more quickly. All of this benefits the courts and their users, including self-represented litigants.

Through the proliferation and adoption of e-filing solutions, courts and court users will realize the mutual benefits of such tools. Based on these experiences, implications regarding access will evolve and so should court policies.

Principle 3. Preserve Traditional Access

Statement

Retain conventional means of access to courts for persons challenged by technology.

Rationale

Newer, more advanced technologies are appearing in the marketplace at an astonishing rate. As a result, these technologies, such as laptops and cell phones, are becoming faster, cheaper, and better. But not everyone is able to afford these technologies or is comfortable using them. Therefore, courts cannot assume that technology can completely replace services provided at traditional points of access, such as at the filing counter or self-help center. Even those who may have the means to access courts' electronic services may feel most comfortable interacting with the courts in person. Therefore, courts should promote and encourage the use of technology-based services but must do so in a way that does not impinge on traditional means of accessing justice.

Implications

As courts aim to move their users online rather than having them stand in line at the courthouse, it may be tempting to look to technology to replace certain services provided today at the courthouse. Technology can be used to offset or reduce the demand for these services but cannot eliminate them altogether. Courts will need to consider this when budgeting for and designing online services. Also, many users may opt to use both online and in-person services depending on what is most convenient and provides the greatest assurance.

To ensure trust in the courts and their systems, it is important to design online systems in a way that is consistent with and complementary to the in-person experience. This may include standardizing instructional materials, protocols, and naming conventions to help users feel more confident as they navigate the courts both online and in person.

Furthermore, policies supporting both in-person and online services should be developed in tandem to promote ease of use and to avoid presenting users with undue burdens or seemingly unnecessary or confusing steps in completing court business.

Principle 4. Design for Ease of Use

Statement

Build services that are user-friendly and widely available.

Rationale

Court online services are increasingly not just about sharing information but about enabling court users to conduct court business without having to come to the courthouse. This makes designing for user needs all the more important. By identifying and reaching out to different court users, people who develop technology gain a better understanding of what services are needed and how best to provide them. This also helps promote the adoption of these services once they are deployed.

Designing for usability means creating systems that users find intuitive and easy to follow and that involve a minimal number of steps and screens. User-friendly solutions should be designed in a way that makes the technology as seamless as possible. Designing for ease of use must involve consideration of a broad range of user needs. Considerations for those with special needs, those for whom English is not their first language, or those who might access such services from a remote location such as a library are critical in establishing an online service system that is equitable and usable. Also, designing easy-to-use systems minimizes training needs and support for these systems, whether provided in-house by the court or by external agencies like legal aid societies and law libraries that work directly with court users.

With the increased adoption of such services, the courts can free up resources to provide enhanced service to judges and court customers alike. And, more importantly, by creating systems that are logical and easy to use, the court is making it clear that it is a fair and respectful place in which to resolve a dispute.

Implications

Ease of use can mean different things to different court users. It is important for systems to be built for their intended audience. Justice partners may want to be able to query specific items such as protective orders quickly, using a limited number of well-trained staff members. An unsophisticated user is helped by being led deliberately through each data entry decision; a sophisticated user wants to be able to enter data as quickly and efficiently as possible. Therefore, it is critical to understand the intended audience for a system and design it appropriately.

While solutions may be tailored to meet the needs of an intended user group, the overall suite of solutions should provide multiple services or layered services that meet the needs of a broad range of court users. An important way to ensure that systems meet user requirements is to have users participate in system design and testing before the launch.

Principle 5. Provide Education and Support

Statement

Develop and provide training and support for all technology applications, particularly those intended for use by the public.

Rationale

Court users are aware of the great stakes involved in going to court. Currently many users prefer the hands-on support and service they get when going to the courthouse, even if it means waiting in long lines for several hours. Many of those court users could be helped by online solutions if appropriate training support were provided so that they felt comfortable and confident in using these systems.

Providing training on online technology is a key way of reassuring users that a new system is a viable way to conduct court business and that they will be treated as fairly using these new systems as they would by coming to the physical courthouse. Training also makes new systems more visible, which can further increase adoption.

Education and support are not a one-time occurrence. Most people do not use the courts regularly and so may need to be reminded of the services available and how to use them with each court contact. Courts should not assume that court users are aware of the technologies available to them and should continually publicize the availability of such resources.

Implications

The education and training of court users does not happen without dedicated resources and expertise and is directly linked to the success of an online service. Therefore, the resources required to develop and administer training should be included in any project proposal.

Training and support should include identifying and implementing ways to promote, train, and support users on new technologies. Activities may include adding information about new technologies on notices and informational handouts, hosting open houses, and marketing the services to potential users. Even after a service is well established, new users will want to know how to use the system, so training and support must be recurring and ongoing.

Also, the level of training and methods for delivering training should be appropriate for the complexity of the system and the sophistication of the intended users. Training can come in a variety of media. For one-time users, it should be built into the program itself. Sometimes the development of web-based training programs is sufficient. Holding a series of seminars or workshops at the court is often effective. Or perhaps the court could target users in key organizations to set up a "train the trainer" program. This allows the court to shift some of the burden of training all users to external groups such as large law firms or legal aid societies. More

often than not, some combination of these training media is required to effectively support an online service.

The court may want to use technology in its training and support strategy by posting instructional videos and responses to frequently asked questions (FAQs) online. Courts may even want to provide trainings sessions through webinars and other online venues. The more a court can do to provide training and support, online and in person, the more people will have incentive to use online services.



Principle 6. Secure Private Information

Statement

Design services to comply with privacy laws and to assure users that personal information is properly protected.

Rationale

Technology initiatives often push the boundaries of current laws and rules of court when it comes to providing access to court business in ways not previously considered. This is particularly true in the area of online access to case information, where the evolution of services and facilitating public access to information may conflict with people's privacy, such as when personal and confidential information becomes part of court documents.

Much of the responsibility for redacting or simply not including personal or confidential information on case documents lies with the filers themselves. However, trust and confidence in California's courts and its online court systems may be undermined if such information is disclosed through public access to court files and systems.

Another example is the use by a litigant of a public or otherwise shared computer to access court information. It is important to inform users that their Internet search history is available on the computer until it is explicitly deleted (e.g., by clearing the cache and deleting cookies) and to provide users with instructions on how to do so.

It is critical to communicate the obligations of the users and of the courts when filing and accessing case information to prevent the unintended release of confidential information, such as trade secrets, or personal information, such as credit card information, social security numbers, and other personal identifiers that can compromise individual privacy, safety, and security.

Implications

Rules, policies, and law concerning privacy and technology provide some guidance to courts on how to design systems to protect user privacy. Courts must design systems that comply with these laws. It is equally critical that technologies provide confidence that personal and other confidential information is being handled securely and reliably.

More and more, courts post documents online that have been filed electronically or scan documents filed on paper. Providing services electronically may actually make court users more conscious of the fact that digital information provided to the court may end up on the Internet. Courts should help filers understand what can and needs to be included on filed documents and what should not be included regardless of whether users file electronically or on paper. Courts are exploring some tools that may assist in doing that, such as technologies that can automatically identify and redact data such as bank numbers, credit card numbers, and social security numbers. If it is necessary to file such personal or confidential information with the

court, users seek permission from the court to submit this information on the appropriate Judicial Council forms to ensure that this information will be treated confidentially and not placed on a publicly accessible site.

If values of openness and personal privacy conflict, decision makers should consider both values and their underlying purposes and seek to maximize benefits while minimizing detriments. Courts should develop privacy policies and requirements for incorporation into contracts with vendors and for publication to users who access publicly available systems. Such policies should delineate the responsibilities of vendors, users, and the court regarding information provided by filers to those accessing case data and documents. As public access technology evolves, courts should identify issues that may need to be addressed by modified rules of court or statutory changes and raise these issues regarding private information for consideration by the Judicial Council.



Principle 7. Provide Reliable Information

Statement

Ensure the accurateness and timeliness of information provided to judges, parties, and others.

Rationale

As more information is available electronically from courts, it is important that judges, parties, and others get the latest information and that it is correct. This issue is heightened in an online environment where in-person contact between court users and court staff is reduced.

As courts share more information with the public and justice partners, data accuracy is critical. Outside the judicial system, decisions about a person's character, fitness for hire, or even suitability for dating can be influenced by information posted on publicly accessible court sites. Inside the court, judges could issue warrants or protective orders based on erroneous or outdated information, possibly resulting in a mistaken arrest or the unintentional compromising of someone's safety. The public's expectation of greater transparency and accountability of its institutions demands that courts move toward sharing court information electronically, either through direct access or on publicly accessible websites. But along with this expectation comes a greater responsibility to ensure that shared data is accurate, complete, and up to date.

Implications

Courts deal daily with the repercussions of having incomplete or incorrect records. Nonetheless, judges are expected to make decisions and provide direction on matters that affect people's personal safety every day. This is an area where technology can provide great benefit if used properly.

By reducing the number of times information is manually entered and by speeding up the time it takes data to make its way through the system, court information will become more accurate. Increasing the accuracy of the data in court systems can provide judges and other decision makers with more and better information with which to make critical decisions. This improvement in court data and in the ability to compile and display such data to judges and others will have further effects, such as reducing the number of conflicting orders or unneeded warrants. Such improvements can ultimately help build the public's trust and confidence in the court system.

Principle 8. Protect Legal Rights

Statement

Define remedies to guarantee that users do not forfeit legal rights when technologies fail or when users are unable to operate systems successfully.

Rationale

A principal fear of users of court technology is that the application will fail in some way and the user will forfeit time—or worse—legal rights as a result. It is important to create measures for assuring users that there are ways to rectify a problem when technology fails. These measures must be clearly written and communicated to all court users, judges, attorneys, and others.

Implications

When developing new online services, courts should examine how to fix problems caused by failures in technology. This includes thinking about what can be resolved by a front counter clerk and what must go before a judge for resolution. These rules should be included as part of the promotion of and training for a new online service.

Furthermore, technology should provide ongoing, real-time feedback on a transaction's status or other information to users to reassure them that the system is still working.

It can be difficult to determine whether a court user has had difficulty using technology or is simply "working the system" (i.e., claiming that technology failed as an excuse to hide a user error such as missing a deadline or supplying incomplete information). Therefore, it is critical that courts identify the potential points of failure in any online system and implement appropriate monitoring and reporting tools. Then when an issue arises, the court can evaluate whether something should be remedied in a case.

Also, it is important to use familiar and stable technologies as a foundation in building online services to improve the trustworthiness of any new system.

To illustrate, many federal court electronic filing rules empower courts to create appropriate remedies for system failures that affect electronic filing transactions. California courts should consider rules to enable correction of errors caused by technological failures.

Principle 9. Improve Court Operations

Statement

Advance court operational practices to make full use of technology and, in turn, provide better service to court users.

Rationale

Looking at court operations and determining the role that technology can play sets a foundation for establishing a complementary and collaborative relationship between staff and technology.

By examining workflows and optimizing them with technology, courts can improve access in any number of ways, whether by presenting a consistent online and in-person experience or being able to reallocate resources to better serve those who need special attention. Furthermore, reexamining workflows can help ensure that processes for paper-based and electronic ways of doing business are integrated. The work done to improve court operations can also help courts free up resources to create new online services and better support existing ones.

Implications

Courts or their partners may need to invest more time analyzing court operations and processes. Additionally, people are often uncomfortable with change, so court managers may need to educate their workforce of the value of these changes.

Improving court operations may require courts or their partners to invest more time analyzing court operations and processes. Additionally, people are often uncomfortable with change, so court managers may need to educate their workforce of the value of these changes.

These efforts allow an opportunity for a better experience for court users and staff, as freeing up resources can result in remaining resources being redirected to where they are most needed or reallocated to introduce new services.

Principle 10. Plan Ahead

Statement

Create technology solutions that are forward thinking and that enable courts to adapt to the changing expectations of the public and court users.

Rationale

With the rapid state of innovation and the corresponding evolution in people's expectations of what they can do with technology, courts must consider future change and growth with any technology project. Building a technology infrastructure that can grow and adapt is critical to the sustainability and evolution of online services. This may mean looking at what might be needed across different case types or considering how to incorporate technologies that are now on the horizon in future releases.

To ensure fairness and build trust with court users for new online services, each new service must grow with users' needs and remain consistently available to them. By thinking ahead, courts can be more confident that services they provide online will be stable and long lasting.

Implications

Planning ahead should balance the development of online services with staff-supported customer service. The numbers of those unable or unwilling to access the courts via online systems may diminish with technological innovations.

Planning for technology solutions should consider both online services and how technology can assist users at the courthouse. Like grocery stores, banks, and libraries, courts can also benefit from technology solutions that improve access for those trying to conduct court business within the courthouse itself. These solutions, in particular, should help users transition from doing court business in-person to doing their business online with confidence.

Item SP11-15 Response Form

	lvancing Access to Justice Through Technology: Principles for Judicial anch Initiatives
	Agree with proposal
	Agree with proposal if modified
	Do not agree with proposal
Comments:	
Name:	Title:
Organizati	on:
□ c	commenting on behalf of an organization
Address:_	
	, Zip:
Comments rare not com the proposa	Comments may be submitted online, written on this form, or prepared in a letter format. If you menting directly on this form, please include the information requested above and I number for identification purposes. Please submit your comments online or email, comments. You are welcome to email your comments as an attachment.
Internet: ht	tp://www.courts.ca.gov/po licyadmin-invitationstocomment.htm
Email: Mail:	techprinciples@jud.ca.gov Jamel Jones Judicial Council, 455 Golden Gate Avenue San Francisco, CA 94102
Fax:	(415) 865-4503, Attn: Jamel Jones

Circulation for comment does not imply endorsement by the Judicial Council or the Executive & Planning Committee. All comments will become part of the public record of the council's action.

DEADLINE FOR COMMENT: 5:00 p.m., October November 28, 2011