## JUDICIAL COUNCIL OF CALIFORNIA

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# INVITATION TO COMMENT

W16-12

Title

Family Law: Changes to Petition and

Response

**Proposed Rules, Forms, Standards, or Statutes** 

Revise forms FL-100 and FL-120

**Proposed by** 

Family and Juvenile Law Advisory Committee

Hon. Jerilyn L. Borack, Cochair Hon. Mark A. Juhas, Cochair **Action Requested** 

Review and Submit Comments by January

22, 2016

**Proposed Effective Date** 

July 1, 2016

Contact

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## **Executive Summary and Origin**

The Family and Juvenile Law Advisory Committee proposes revising *Petition—Marriage/Domestic Partnership* (form FL-100) and *Response—Marriage/Domestic Partnership* (form FL-120) to reflect the U.S. Supreme Court decision in *Obergefell v. Hodges*, which requires all states in the U.S. to license marriage between two people of the same sex and recognize a lawful marriage between two people of the same sex which was performed out-of-state.

### The Proposal

Forms FL-100 and FL-120 contain a provision in item 2(b) based on provisions in Family Code section 2320 (b)(1).<sup>2</sup> Section 2320 allows same sex couples who married but no longer reside in California to file for divorce in this state if the jurisdiction where they live does not recognize their marriage. If it does not, then the code includes a rebuttable presumption that the jurisdiction will not dissolve the same-sex marriage. The specific language in current forms FL-100 and FL-120 is as follows:

 $\underline{https://leginfo.legislature.ca.gov/faces/codes} \ \underline{displaySection.xhtml?lawCode=FAM\&sectionNum=2320}.$ 

<sup>&</sup>lt;sup>1</sup> Obergefell v. Hodges (2015) 575 U.S. \_\_\_\_

<sup>&</sup>lt;sup>2</sup> The complete text of Family Code section 2320 is at:

We are the same sex and were married in California, but are not residents of California. Neither of us lives in a state or nation that will dissolve the marriage. This case is filed in the county in which we married. Petitioner's residence (state or nation):

Respondent's residence (state or nation):

In light of the Supreme Court's decision in *Obergefell v. Hodges*, it would seem that there will no longer be any state in the U.S. which will *not* recognize same sex marriages. Thus, the Family and Juvenile Law Advisory Committee suggests revising item 2b on forms FL-100 and FL-120 by deleting "state or nation" and replacing it with "jurisdiction" in the first sentence. This and other proposed changes are illustrated below and shown in the attached forms:

We are the same sex and were married in California, but are not residents of California. Neither of us lives in a <u>jurisdiction</u> that will dissolve the marriage. This case is filed in the county in which we married. Petitioner's residence (<u>specify</u>):

Respondent's residence (<u>specify</u>):

#### **Alternatives Considered**

The committee considered revising the forms using other terms instead of "jurisdiction." It considered the term "country" but rejected this since the word is often misread as "county" and could cause some confusion. The committee considered maintaining "nation" but thought it could be misinterpreted as excluding geographic regions that are considered "territories," "commonwealths," or "kingdoms."

The committee considered making technical changes to forms FL-100 and FL-120 to take effect on January 1, 2016, as the committee initially believed that the changes suggested to the forms were noncontroversial and would not require public comment. However, because the committee recognizes that "jurisdiction" is not a common term for self-represented litigants, it decided to seek comment from Family Law Facilitators, Self-Help Centers, attorneys, and other court professionals as to the proposed revised language.

The committee considered when to propose the changes to forms FL-100 and FL-120. For example, consideration was given about any potential legislation that would require other revisions to the forms in the near future. Having found none, the committee decided to submit this propose for the winter 2016 public comment cycle for an effective date of July 1, 2016.

#### Implementation Requirements, Costs, and Operational Impacts

The committee anticipates that this proposal will result in some costs incurred by the courts to revise forms, train court staff about the changes to the forms included in this proposal.

## **Request for Specific Comments**

In addition to comments on the proposal as a whole, the advisory committee is interested in comments on the following issues about item 4 on *Petition—Marriage/Domestic Partnership* (form FL-100):

- Should the heading at item 4 should be changed as follows: "Minor Children (children born conceived before (or born or adopted during) the marriage or domestic partnership)"
- Are there any objections to revising item 4 to include the following statement below the list of children: "If any child listed above was born or conceived before the marriage or domestic partnership, the court has the authority to determine those children to be children of the marriage."

The advisory committee seeks comments from *courts* on the following cost and implementation matters:

- Would the proposal provide cost savings? If so, please quantify.
- What are the implementation requirements for courts? For example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems.
- Would two months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?
- How well would this proposal work in courts of different sizes?
- Is the notice provided in plain language such that it will be accessible to a broad range of litigants, including self-represented litigants?

#### **Attachments**

Forms FL-100 and FL-120, at pages 4-9.

ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar	number, and address):				FOR COURT USE OF	ILY
TELEPHONE NO.:	FAX NO.:					
E-MAIL ADDRESS: ATTORNEY FOR (Name):						
SUPERIOR COURT OF CALIFORNIA, COUNTY STREET ADDRESS:	OF					
MAILING ADDRESS:						
CITY AND ZIP CODE:						
BRANCH NAME:						
PETITIONER:						
RESPONDENT:						
PETITION FOR			AMENDED	CASE NUMB	ER:	
Dissolution (Divorce) of:	Marriage	Domes	tic Partnership			
Legal Separation of:	Marriage		tic Partnership			
Nullity of:	Marriage		tic Partnership			
	wamage	Doines	alt l'altileisillp			
1. LEGAL RELATIONSHIP (check all that a	apply):					
a. We are married.						
b. We are domestic partners and c	our domestic partners	ship was est	ablished in Califor	nia.		
c. We are domestic partners and c	our domestic partners	ship was NC	T established in C	California.		
2. RESIDENCE REQUIREMENTS (check a	Il that annly):					
	has been a resident	of this state	for at least six mo	onthe and c	of this county for	at least
three months immediately prece						
described in items 1a and 1c mu				or one por	5017 117 1170 10 gair 1	oracion or inp
b. We are the same sex and were	married in California	but are not	residents of Califo	rnia. Neith	er of us lives in a	a jurisdiction
that will dissolve the marriage. T	his case is filed in the					
Petitioner's residence (specify):		Resp	ondent's residenc	e (specify).		
c. Our domestic partnership was e		nia. Neither	of us has to be a r	esident or	have a domicile	in California
to dissolve our partnership here	•					
3. STATISTICAL FACTS						
a. (1) Date of marriage (specify):		(2) Dat	e of separation (s <sub>i</sub>	pecify):		
(3) Time from date of marriage	to date of separation	(specify):	Years	Mor	nths	
b. (1) Registration date of domest	ic partnership with th	ne California	Secretary of State	e or other s	state equivalent	(specify below)
			e of separation (s <sub>i</sub>			
(3) Time from date of registration	on of domestic partne	` '		• /	Years	Months
_	·					
4. MINOR CHILDREN (children born before	(or born or adopted	during) the	marriage or dome	stic partne	rship):	
a There are no minor children.						
b. The minor children are:						
<u>Child's name</u>			<u>Birthdate</u>	<u>Age</u>	<u>Sex</u>	
(1) continued on Attachm	ent 4b.					
(2) a child who is not yet	born.					
c. If there are minor children of Petitione	r and Respondent, a	completed	Declaration Unde	r Uniform C	Child Custody Ju	risdiction
and Enforcement Act (UCCJEA) (form				_	,	
d. Petitioner and Respondent sign	ed a voluntary declar	ation of pate	ernity. A copy	is	is not atta	ched.
	·	•	, _		_	Page 1 of 3

	PETITIONER:	CASE NUMBER:		
	RESPONDENT:			
Pet	titioner requests that the court make the following orders:			
5.	LEGAL GROUNDS (Family Code sections 2200–2210, 2310–2312)			
	a. Divorce or Legal separation of the marriage or domestic pa	artnership based on (check one):		
	(1) irreconcilable differences. (2) permanent legal	I incapacity to make decisions.		
	<ul><li>b. Nullity of void marriage or domestic partnership based on:</li><li>(1) incest. (2) bigamy.</li></ul>			
	<ul> <li>c. Nullity of voidable marriage or domestic partnership based on:</li> <li>(1) petitioner's age at time of registration of domestic partnership or marriage.</li> </ul>	] fraud.		
	(2) prior existing marriage or domestic partnership. (5)	force.		
	(3) unsound mind. (6)	physical incapacity.		
6.	CHILD CUSTODY AND VISITATION (PARENTING TIME)  Petitioner Response	ondent Joint Other		
	a. Legal custody of children to			
	b. Physical custody of children to			
	c. Child visitation (parenting time) be granted to			
	As requested in: form FL-311 form FL-312 form FL-312	orm <u>FL-341(C)</u>		
		Attachment 6c(1)		
	d. Determine the parentage of children born to Petitioner and Respondent before	ore the marriage or domestic partnership.		
7				
7.	<ul><li>CHILD SUPPORT</li><li>a. If there are minor children born to or adopted by Petitioner and Respondent before</li></ul>	e or during this marriage or domestic		
	partnership, the court will make orders for the support of the children upon reques			
	requesting party. b. An earnings assignment may be issued without further notice.			
	c. Any party required to pay support must pay interest on overdue amounts at the "le	egal" rate, which is currently 10 percent.		
	d. Other (specify):			
8.	SPOUSAL OR DOMESTIC PARTNER SUPPORT			
	a. Spousal or domestic partner support payable to Petitioner	Respondent		
	b. Terminate (end) the court's ability to award support to Petitioner	Respondent		
	c. Reserve for future determination the issue of support payable to Petitioner Respondent			
	d. Other (specify):			
9. SEPARATE PROPERTY				
٠.	a. There are no such assets or debts that I know of to be confirmed by the cou	ırt		
		claration (form <u>FL-160</u> ) Attachment <u>9b</u> <u>Confirm to</u>		
	<del></del>			

PETITIONER:	CASE NUMBER:			
RESPONDENT:				
10. COMMUNITY AND QUASI-COMMUNITY PROPERTY				
a. There are no such assets or debts that I know of to be divided by the court.				
b. Determine rights to community and quasi-community assets and debts. All in <i>Property Declaration</i> (form FL-160) in Attachment as follows (specify):				
11. OTHER REQUESTS				
	lent			
<ul> <li>a. Attorney's fees and costs payable by Petitioner Respondent</li> <li>b Petitioner's former name be restored to (specify):</li> <li>c. Other (specify):</li> </ul>				
Continued on Attachment 11c.				
12. I HAVE READ THE RESTRAINING ORDERS ON THE BACK OF THE SUMMONS, A TO ME WHEN THIS PETITION IS FILED.	AND I UNDERSTAND THAT THEY APPLY			
I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.				
Date:				
(TYPE OR PRINT NAME)	(SIGNATURE OF PETITIONER)			
Date:				
(TYPE OR PRINT NAME) (S	IGNATURE OF ATTORNEY FOR PETITIONER)			
<b>NOTICE:</b> You may redact (black out) social security numbers from any written material fill form used to collect child, spousal or partner support.	ed with the court in this case other than a			

**NOTICE—CANCELLATION OF RIGHTS:** Dissolution or legal separation may automatically cancel the rights of a domestic partner or spouse under the other domestic partner's or spouse's will, trust, retirement plan, power of attorney, pay-on-death bank account, survivorship rights to any property owned in joint tenancy, and any other similar thing. It does not automatically cancel the right of a domestic partner or spouse as beneficiary of the other partner's or spouse's life insurance policy. You should review these matters, as well as any credit cards, other credit accounts, insurance polices, retirement plans, and credit reports, to determine whether they should be changed or whether you should take any other actions. Some changes may require the agreement of your partner or spouse or a court order.

ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar number, and address):		FO	OR COURT USE ONLY
TELEPHONE NO.: FAX NO.:		DRAFT	
E-MAIL ADDRESS:			
ATTORNEY FOR (Name):		NOT A	PPROVED
SUPERIOR COURT OF CALIFORNIA, COUNTY OF		BY THI	E JUDICIAL
STREET ADDRESS:		COUNG	
MAILING ADDRESS: CITY AND ZIP CODE:			
BRANCH NAME:			
PETITIONER:		1	
RESPONDENT:			
		CASE NUMBER	
RESPONSE AND REQUEST FOR	AMENDED	CASE NUMBER:	
Dissolution (Divorce) of: Marriage	Domestic Partnership		
Legal Separation of: Marriage	Domestic Partnership		
Nullity of: Marriage	Domestic Partnership		
LEGAL RELATIONSHIP (check all that apply):			
b. We are domestic partners and our domestic partner	•		
c. We are domestic partners and our domestic partner	ship was NOT established ir	n California.	
2. RESIDENCE REQUIREMENTS (check all that apply):			
a. Petitioner Respondent has been a residen	t of this state for at least six	months and of	this county for at least
three months immediately preceding the filing of thi	s Petition. (For a divorce, at l	least one pers	on in the legal relationship
described in items 1a and 1c must comply with this	requirement.)		
b. We are the same sex and were married in California			r of us lives in a
jurisdiction that will dissolve the marriage. This case			
Petitioner's residence (specify):	Respondent's reside	nce (specify):	
c. Our domestic partnership was established in Califo	rnia. Neither of us has to be	a resident or h	ave a domicile in California
to dissolve our partnership here.			
3. STATISTICAL FACTS			
a. (1) Date of marriage (specify):	(2) Date of separation (s	necify):	
(3) Time from date of marriage to date of separation		Months	3
b. (1) Registration date of domestic partnership with th			
b. [] (1) Registration date of domestic partitership with th			e equivalent (specify below
(0)	(2) Date of separation (s	• • •	
(3) Time from date of registration of domestic partne	rship to date of separation (s	pecity):	Years Months
4. MINOR CHILDREN (children born before (or born or adopted of	during) the marriage or dome	estic partnershi	ip):
a. There are no minor children.			
b. The minor children are:			
Child's name	<u>Birthdate</u>	<u>Age</u>	<u>Sex</u>
<u></u>	<u> Birtridato</u>	<u>/\gc</u>	OCA
(1) The state of t			
(1) continued on <u>Attachment 4b</u> .			
(2) a child who is not yet born.			
c. If there are minor children of Petitioner and Respondent,		ler Uniform Ch	nild Custody Jurisdiction
and Enforcement Act (UCCJEA) (form FL-105) must be a	ttached.		
d. Petitioner and Respondent signed a voluntary decla	aration of paternity. A copy	is —	is not attached.
	1 AE.		Page 1 of 3

	PE	ETITIONER: CASE	NUMBER:		
	RES	SPONDENT:			
Re	spon	ondent requests that the court make the following orders:			
5.	LEC	EGAL GROUNDS (Family Code sections 2200–2210; 2310–2312)			
	a.		nestic partnership.		
	b.	Respondent denies the grounds set forth in item 5 of the petition.			
	C.	C. Respondent requests  (1) divorce legal separation of the marriage or domestic partnership based on  (a) irreconcilable differences. (b) permanent legal incapacity to make decisions.			
		(2) nullity of void marriage or domestic partnership based on (a) incest. (b) bigamy.			
		(3) nullity of voidable marriage or domestic partnership based on			
		(a) respondent's age at time of registration of domestic partnership or marriage.	fraud.		
		(b) prior existing marriage or domestic partnership.	force.		
_		(c) unsound mind. (f)	physical incapacity.		
6.	CHII	IILD CUSTODY AND VISITATION (PARENTING TIME) Petitioner Resp	oondent Joint Other		
	a.	Legal custody of children to			
	b.	Physical custody of children to			
	c.	Child visitation (parenting time) be granted to			
		As requested in: form FL-311 form FL-312 form FL	<u>-341(C)</u>		
	d.	form FL-341(D) form FL-341(E) Attachm  Determine the parentage of children born to Petitioner and Respondent before the	ment 6c(1) ne marriage or domestic partnership.		
7.	CHII	IILD SUPPORT			
	a.	If there are minor children born to or adopted by Petitioner and Respondent before or d			
		partnership, the court will make orders for the support of the children upon request and	submission of financial forms by the		
	b.	requesting party.  An earnings assignment may be issued without further notice.			
	c.	. Any party required to pay support must pay interest on overdue amounts at the "legal" rate, which is currently 10 percent.			
	d.	Other (specify):			
8.	SPO	OUSAL OR DOMESTIC PARTNER SUPPORT			
	a.	Spousal or domestic partner support payable to Petitioner R	Respondent		
	b.	Terminate (end) the court's ability to award support to Petitioner	Respondent		
	c.	Reserve for future determination the issue of support payable to Petition	ner Respondent		
	d.	Other (specify):			
9.	O SERABATE DROBERTY				
٠.	a. There are no such assets or debts that I know of to be confirmed by the court.				
	b.		tion (form FL-160) Attachment 9b Confirm to		

PETITIONER:	CASE NUMBER:			
RESPONDENT:				
10. COMMUNITY AND QUASI-COMMUNITY PROPERTY				
a. There are no such assets or debts that I know of to be divided by the court				
b. Determine rights to community and quasi-community assets and debts. All such assets and debts are listed in <i>Property Declaration</i> (form FL-160) in Attachment 10b.				
as follows (specify):				
11. OTHER REQUESTS				
a. Attorney's fees and costs payable by Petitioner Respon	dent			
b Respondent's former name be restored to (specify):				
c. Other (specify):				
Continued on Attachment 11c.				
I declare under penalty of perjury under the laws of the State of California that the foregoin	ng is true and correct.			
Date:				
(TYPE OR PRINT NAME)				
	(SIGNATURE OF RESPONDENT)			
Date:				
(TYPE OR PRINT NAME)	SIGNATURE OF ATTORNEY FOR RESPONDENT)			
<b>NOTICE:</b> You may redact (black out) social security numbers from any written material f form used to collect child, spousal or partner support.	iled with the court in this case other than a			
<b>NOTICE—CANCELLATION OF RIGHTS:</b> Dissolution or legal separation may automatically cancel the rights of a domestic partner or spouse under the other domestic partner's or spouse's will, trust, retirement plan, power of attorney, pay-on-death bank account,				
	survivorship rights to any property owned in joint tenancy, and any other similar thing. It does not automatically cancel the right of a			
domestic partner or spouse as beneficiary of the other partner's or spouse's life insuran	ce policy. You should review these matters,			
as well as any credit cards, other credit accounts, insurance polices, retirement plans, ar should be changed or whether you should take any other actions. Some changes may re				

The original response must be filed in the court with proof of service of a copy on Petitioner.

spouse or a court order.