

Seismic Renovation Project Feasibility Report

FRESNO COUNTY COURTHOUSE 10-A1

1100 VAN NESS AVE., FRESNO

SUPERIOR COURT OF California, county of Fresno

PREPARED BY ARUP JANUARY 22, 2019



JUDICIAL COUNCIL OF CALIFORNIA

ADMINISTRATIVE DIVISION FACILITIES SERVICES

Contents

| I. | EXECUTIVE SUMMARY | 1 |
|---|--|--|
| II. | INTRODUCTION | 2 |
| A. B. C. | Background and Context Summary of Project Approach Report Organization | 2 2 4 |
| III. | EXISTING BUILDING CHARACTERISTICS | 6 |
| A. B. C. | General Information Overview of Critical Seismic Deficiencies Overview of Seismic Performance | 6 9 9 |
| IV. | SELECTED RETROFIT OPTION | 11 |
| A. B. C. D. | Structural Strengthening Collateral Impacts Code-Required Upgrades Cost and Schedule | |
| V. | COST-BENEFIT OF SELECTED RETROFIT OPTION | 16 |
| VI. | RISKS, ASSUMPTIONS, AND UNKNOWN INFORMATION | 19 |
| VII. | PROJECT SCOPE AND APPROACH | 20 |
| | | |
| A. B. C. D. E. <i>1.</i> 2. 3. F. G. H. I. J. K. L. | Background Introduction to Building Codes and Seismic Risk. Overview of Project Approach. Sources of Information Requirements for Seismic Retrofits. Building Code Requirements Judicial Council Requirements Triggered Upgrades. Retrofit and Replacement Options Considered Basis of Retrofit Design Determination Seismic Risk Assessment Cost Estimation Seismic Risk Assessment Cost-Benefit Analysis. Decision-Making Process | $\begin{array}{c} & & & & & & & & & & & & & & & & & & &$ |
| A. B. C. D. E. I. 2. 3. F. G. H. I. J. K. L. VIII. | Background Introduction to Building Codes and Seismic Risk. Overview of Project Approach Sources of Information Requirements for Seismic Retrofits. Building Code Requirements Judicial Council Requirements Judicial Council Requirements Triggered Upgrades. Retrofit and Replacement Options Considered Basis of Retrofit Design Determination of Collateral Impacts Cost Estimation Seismic Risk Assessment Cost-Benefit Analysis. Decision-Making Process | |
| A. B. C. D. E. J. 2. 3. F. G. H. I. J. K. L. VIII. APPEN | Background Introduction to Building Codes and Seismic Risk. Overview of Project Approach Sources of Information Sources of Information Requirements for Seismic Retrofits. Building Code Requirements Judicial Council Requirements Judicial Council Requirements Judicial Council Requirements Triggered Upgrades Retrofit and Replacement Options Considered Basis of Retrofit Design Determination of Collateral Impacts Cost Estimation Seismic Risk Assessment Cost-Benefit Analysis Decision-Making Process REFERENCES MDIX A. ABBREVIATIONS AND GLOSSARY | |
| A. B. C. D. E. J. S. F. G. H. I. J. K. L. VIII. APPEN | Background Introduction to Building Codes and Seismic Risk. Overview of Project Approach. Sources of Information Requirements for Seismic Retrofits. Building Code Requirements Judicial Council Requirements Judicial Council Requirements Triggered Upgrades. Retrofit and Replacement Options Considered Basis of Retrofit Design Determination Seismic Risk Assessment Cost Estimation Seismic Risk Assessment Cost-Benefit Analysis. Decision-Making Process REFERENCES NDIX A. ABBREVIATIONS AND GLOSSARY NDIX B. SUMMARY SHEET | |
| A. B. C. D. E. I. 2. 3. F. G. H. I. J. K. L. VIII. APPEN APPEN | Background Introduction to Building Codes and Seismic Risk. Overview of Project Approach. Sources of Information Requirements for Seismic Retrofits. Building Code Requirements Building Code Requirements Judicial Council Requirements Judicial Council Requirements Triggered Upgrades Retrofit and Replacement Options Considered Basis of Retrofit Design Determination of Collateral Impacts Cost Estimation Cost Estimation Seismic Risk Assessment Cost-Benefit Analysis. Decision-Making Process REFERENCES REFERENCES NDIX A. ABBREVIATIONS AND GLOSSARY NDIX B. SUMMARY SHEET NDIX C. SEISMIC RETROFIT DRAWINGS | |

APPENDIX D. COST ESTIMATION PACKAGE

APPENDIX E. R+C PEER REVIEW LETTER

APPENDIX F. PREVIOUS SEISMIC RETROFIT STUDY OF THE FRESNO COUNTY COURTHOUSE

DETAILED METHODOLOGY REPORT (issued separately)

- I. INTRODUCTION
- II. MINIMUM CODE REQUIREMENTS FOR RETROFITS
- III. BASIS OF SEISMIC RETROFIT DESIGN
- IV. PROBABILISTIC SEISMIC RISK ASSESSMENT
- V. COST-BENEFIT ANALYSIS
- VI. REFERENCES

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I. EXECUTIVE SUMMARY

This Project Feasibility Report presents findings and recommendations from the seismic renovation feasibility study of the Fresno County Courthouse. Based on these findings, which include results from a cost-benefit analysis, the Judicial Council Facilities Services staff has selected to retrofit the existing court building. Refer to Table 2 and Table 3 for general characteristics of the Fresno County Courthouse at the time of this study.

Facilities Services staff considered a total of three retrofit and two replacement options for the Fresno County Courthouse. The consultant team (Arup, CO Architects, and MGAC) estimated construction costs and duration for each option and compared these with the benefits of retrofitting or replacing the court building. The primary benefit of retrofitting or replacing the court building. The primary benefit of retrofitting or replacing the court building. The primary benefit of the existing court building, including reduced risk of seismic impacts relative to the existing court building, including reduced risk of collapse, fatalities, repair costs, and downtime. The team performed a costbenefit analysis to compare the financial effectiveness of the five retrofit and replacement options for the Fresno County Courthouse.

Using outputs from this analysis, as well as additional considerations, the Judicial Council Facilities Services staff selected the baseline retrofit option. This option involves seismic upgrades to structural and nonstructural components to achieve a level of seismic performance consistent with the Trial Court Facilities Act of 2002, nonstructural repairs made necessary by the retrofit, and triggered upgrades to accessibility and fire and life safety. The construction work is assumed to take place in phases by zone or floor while the court building remains open (as opposed to closing the facility and relocating court staff and functions to temporary space nearby during the retrofit). The baseline retrofit option was selected because it has a significantly lower cost than other options with similar benefit-cost ratios.

Table 1 summarizes the structural retrofit measures required for the Fresno County Courthouse as part of the baseline retrofit. The retrofit will cost approximately \$103.0 million and take approximately 30 months to complete. These estimates including cost and schedule premiums for phasing the construction work to keep the court building open.

| Retrofit Measure | Description |
|------------------------------------|---|
| Add new seismic braces | Add new structural bracing at the top floor to support the penthouse. |
| Reinforce column splices | Strengthen column splices by welding new steel plates in specific locations throughout the building. |
| Strengthen existing concrete walls | Strengthen existing walls around elevators and elsewhere by adding either steel reinforcement and shotcrete (spray-on concrete) or a fiber-reinforced polymer wrap. |

Table 1. Summary of Structural Retrofit Measures for the Fresno County Courthouse

II. INTRODUCTION

In January 2018, the Judicial Council of California Facilities Services engaged Arup, CO Architects, and MGAC (herein referred to as the consultant team) to perform a seismic renovation feasibility study for 26 court buildings in California. The study involved developing a conceptual seismic retrofit scheme for each building, determining the collateral impacts and associated construction costs of the retrofit schemes, and performing cost-benefit analyses to determine the most appropriate renovation strategy for each building.

This Seismic Renovation Feasibility Report presents findings and recommendations from the feasibility study of the Fresno County Courthouse. Bolded terms throughout this report are explained in more detail in the glossary in Appendix A.

A. Background and Context

The Trial Court Facilities Act of 2002 (Sen. Bill 1732; Stats. 2002, ch. 1082) initiated the transfer of responsibility for funding, operation, and ownership of court buildings from the counties to the Judicial Council and State of California. The act required most existing California court buildings to be seismically evaluated and assigned a risk level, with VII being the worst and I being the best. Facilities evaluated as Risk Level V or worse were ineligible for transfer to the state because they were deemed to have unacceptable seismic safety ratings. In total, 225 court buildings (comprising 300 **building segments**) were evaluated; 72 segments were rated Risk Level IV, while 228 were rated Risk Level V.

In 2015, the Judicial Council engaged Rutherford + Chekene (R+C) to develop a more refined **seismic risk rating** (SRR) for the 139 Risk Level V building segments that remained in the council's portfolio since the initial 2002 study. Using the Federal Emergency Management Agency's (FEMA) Hazus Advanced Engineering Building Module, R+C assigned an SRR to each building segment based on the relative **collapse probability** obtained from the 2003 seismic assessment of the structure (R+C 2017).

Informed by the SRRs, the Judicial Council Trial Court Facility Modification Advisory Committee authorized the California Superior Court Buildings Seismic Renovation Feasibility Studies project on August 28, 2017. The committee directed Facility Services staff to study 27 buildings that meet specific criteria, outlined further in Section VII.A (note that one court building was removed from the study due to lack of building drawings). Facilities Services engaged the consultant team in January 2018 to perform the study, which was completed in December 2018.

B. Summary of Project Approach

As part of the seismic renovation feasibility study, the consultant team reviewed structural and architectural drawings and previous seismic assessment reports to understand the critical seismic deficiencies and general layout of the court building. The team then conducted a site inspection and interviewed court staff to verify critical seismic deficiencies and document overall facility conditions before performing a supplemental seismic assessment to confirm previously identified deficiencies and identify new ones.

The consultant team then designed a conceptual retrofit scheme for the Fresno County Courthouse to address the critical seismic deficiencies identified from the supplemental seismic evaluation. The primary objective of the retrofit scheme is to reduce the seismic risk level of the court building from Risk Level V to IV, typically by strengthening existing **structural components,** adding new ones, or a combination of both.

The team then determined the **collateral impacts** of the retrofit scheme and identified coderequired upgrades to accessibility and fire and life safety systems. Collateral impacts refer to repair work to **nonstructural components** (e.g., walls, ceilings, lighting, carpeting) made necessary by the retrofit. Appendix C provides the drawing package that describes the retrofit scheme, collateral impacts, and code-required upgrades. This scope of work is referred to as the **baseline retrofit option (Option 1**) because it represents the minimum required effort to achieve Risk Level IV seismic performance. Refer to Sections VII.E, VII.G, and VII.H for additional discussion of minimum retrofit requirements, the approach for designing the conceptual retrofit scheme, and determination of collateral impacts, respectively.

Because a seismic retrofit can be highly invasive, it provides an opportunity to make additional building repairs and upgrades for relatively little incremental cost. The Judicial Council Facilities Services staff asked the consultant team to include approved, unfunded facility modifications in addition to the minimum scope of work required in the baseline retrofit. Approved, unfunded facility modifications, referred to as **priority upgrades**, include building maintenance and systems upgrades that have been approved by the Judicial Council or Superior Court but do not have specific funding sources identified yet. Consequently, these facility modifications would be attractive candidates for inclusion in a seismic renovation. This option is referred to as the **priority upgrades retrofit option (Option 2)**.

Furthermore, because a seismic retrofit can be extremely costly, the consultant team also included a full renovation option and two replacement options for the purposes of benchmarking. While these three options did not involve any design work, they were included in the study as a reference point to identify situations where it may be more cost effective to either fully renovate or replace a court building. The **full renovation option** (**Option 3**) involves the same seismic retrofit as the baseline retrofit, plus full demolition and replacement of the building interior down to the structural skeleton and removal and replacement of the exterior wall and roof cladding. The first replacement option, referred to as the **replace to 2016 CBC option (Option 4**), involves replacing the existing court building with a new facility that satisfies the requirements of the 2016 **California Building Code** (CBC; CBSC 2016a). The second replacement option, referred to as the **replace to beyond code option (Option 5**), involves replacing the existing court building with a new facility that goes beyond the minimum requirements of the 2016 CBC to achieve more resilient seismic performance (e.g., reduced damage, repair costs, and downtime). Refer to Section VII.F for additional description of each retrofit and replacement option.

A total of five retrofit and replacement options were considered for the Fresno County Courthouse. The consultant team developed construction cost estimates and durations for each option (refer to Section VII.I) and compared these costs to the benefits of retrofitting or replacing the court building. The primary benefit of retrofitting or replacing the court building is reduced seismic risk relative to the existing court building, including reduced collapse probability, fatalities, repair costs, and downtime. Additional benefits stemming from retrofitting or replacing the court building (e.g., improved energy efficiency, accessibility, fire and life safety, security, employee productivity) were not quantified, though the costs of these upgrades were included in the cost-benefit analysis. The design team developed a risk model for each retrofit and replacement option to predict the reduction in seismic risk. Refer to Section VII.J for additional information about the risk assessment methodology.

The consultant team then performed cost-benefit analyses to compare the financial effectiveness of the five retrofit and replacement options for the Fresno County Courthouse. The benefit-cost ratio measures the benefits of an option relative to its cost and was the primary consideration in the Judicial Council Facilities Services staff's decision of which retrofit or replacement option to select. Refer to Section VII.K for additional discussion of the cost-benefit methodology.

The conceptual retrofit scheme for the Fresno County Courthouse was reviewed by R+C, the structural peer reviewer retained by the Judicial Council for this study, to confirm the validity and appropriateness of the proposed interventions. R+C also reviewed results from the seismic risk assessments and cost-benefit analyses. Refer to Appendix E for additional information about the peer review.

C. Report Organization

Section III of this report describes the general characteristics of the Fresno County Courthouse as it existed at the time of this study, including descriptions of critical seismic deficiencies and anticipated seismic performance.

Section IV summarizes each of the five retrofit and replacement options considered for the Fresno County Courthouse and describes the option selected by Judicial Council Facilities Services staff in more detail.

Section V presents results from the cost-benefit analysis of the selected option.

Section VI lists important project risks, assumptions, and unknown information for the Fresno County Courthouse and describes the potential impact each item could have on the conceptual retrofit scheme, its collateral impacts, and its construction costs and duration.

Section VII summarizes the scope and approach for the overall seismic renovation feasibility study.

Appendix A provides a list of abbreviations and glossary of terminology used throughout this report. Appendix B provides additional information about each of the five retrofit and replacement options. Appendix C provides structural and architectural drawings that show the conceptual retrofit scheme in detail. Appendix D provides a detailed cost breakdown for the selected renovation option. Appendix E provides a letter from R+C, structural peer reviewer to the Judicial Council, stating their professional opinion about overall appropriateness or validity of the conceptual retrofit scheme proposed by consultant team for the Fresno County Courthouse.

The detailed methodology report (Arup 2019), issued as a separate document, provides detailed information about the project approach and methodology, including minimum code requirements for seismic retrofits, basis of retrofit design, seismic risk assessment methodology, and cost-benefit analysis approach.

III. EXISTING BUILDING CHARACTERISTICS

This section describes the general characteristics of the Fresno County Courthouse as it existed at the time of this study, including descriptions of critical seismic deficiencies and anticipated performance in a strong earthquake.

The consultant team obtained information from a variety of sources, including documents and databases provided by Judicial Council staff (e.g., structural and architectural drawings, previous seismic evaluation reports, and facility condition assessments), notes and observations from site inspections and interviews with facilities staff at each court building, and results from **supplemental ASCE 41-13 Tier 1 evaluations** and **FEMA P-58 risk assessments** performed by the consultant team. Refer to Section VII for additional discussion of the sources of information considered in this study.

A. General Information

Table 2 provides general information about the court building, including location, gross floor area, number of daily visitors and staff, seismic hazard, and number of building segments. A building segment refers to a portion of the court building that may respond independently of other sections in an earthquake. Building segments can have very different properties (e.g., construction material and number of floors), and can be built at different times. However, from an operational perspective, they typically function together as a single facility.

| Address | 1100 Van Ness Ave., Fresno |
|-------------------------------------|----------------------------|
| Gross floor area | 213,687ft ² |
| Number of daily visitors and staff* | 2,900 |
| Seismic hazard level [†] | 0.4g |
| Liquefaction tier [‡] | Low |
| Asbestos present ^{**} | Yes |
| Number of building segments | 1 |
| Replacement cost ^{††} | \$243.1 million |

Table 2. General Characteristics of the Fresno County Courthouse

* Based on average number of people passing through court building metal detectors (data provided by superior court staff)

* Based on the design short-period spectral response acceleration parameter, S_{XS}, for the BSE-1E Seismic Hazard Level specified in ASCE 41-13 (2014), which measures the intensity of ground shaking having a chance of occurrence no more than 20 percent in 50 years (or once every 225 years); larger values indicate higher seismic hazard

‡ Based on previous liquefaction studies by the United States Geological Survey and California Geological Survey (USGS 2000, USGS 2006, Jones et al. 2008); a site-specific geotechnical evaluation is required to verify liquefaction susceptibility at the court building

** Based on data provided by Judicial Council Facilities Services and superior court staff; presence and extent of asbestos to be confirmed in future studies

†† Based on the number of court departments at the existing court building and the median gross area per court department for California Superior Court buildings of similar scope constructed in the recent decade (data provided by Judicial Council staff to consultant team); refer to Section VII.F for additional information Table 3 provides additional information for each segment of the court building, including number of floors, construction year, **building type**, and SRR. The Judicial Council Facilities Services staff provided the consultant team with an SRR for each building segment. The SRR is based on the probability of collapse determined from FEMA's Hazus Advanced Engineering Building Module, which adapts the standard Hazus methodology for estimating regional earthquake impacts for application to single buildings. Higher SRR values indicate higher collapse risk. For additional information about how the SRRs are computed, refer to the R+C report (2017).

| | Building Segment |
|---|----------------------------------|
| | Fresno County Courthouse (10-A1) |
| Gross floor area | 213,687ft ² |
| Number of floors | 9 |
| Height | 135ft |
| Year on original drawings [*] | 1964 |
| Building type ⁺ | S1/S4 |
| Seismic risk rating [‡] | 2.06 |

Table 3. General Characteristics of Each Building Segment

* The year listed on the original, as-built drawings is roughly equivalent to the year the building segment was constructed, which can be used to determine the age of the building

* Refer to Appendix A for additional description of building type

Indicates the degree of damage from an earthquake, with higher values representing higher collapse risk; see the R+C report (2017) for additional information.

Figure 1 provides a satellite image of the court building showing its overall configuration and construction. Figure 2 provides a satellite image of the court building overlaid with information about each building segment.



Figure 1. Satellite Image Showing an Overview of the Court Building (Source: Google Earth)



Figure 2. Satellite Image Showing Each Building Segment (Source: USGS)

B. Overview of Critical Seismic Deficiencies

Table 4 summarizes the critical seismic deficiencies identified for the Fresno County Courthouse, including a description of each deficiency and the risk it poses to the integrity of the structure and the safety of occupants. The consultant team performed a supplemental ASCE 41-13 Tier 1 evaluation of the court building to identify critical seismic deficiencies. The team also reviewed previous seismic assessment reports provided by Judicial Council Facility Services staff. Refer to Section VII.G for additional information about the overall seismic evaluation process and to the retrofit drawings in Appendix C for more specific descriptions of each seismic deficiency.

| Deficiency | Description | Risk |
|---|---|--|
| Inadequate column splices | A column splice is a connection within the length of a column. For steel columns, an inadequate splice is usually the result of insufficient welding or bolting. For reinforced-concrete columns, it is usually the result of insufficient overlap between reinforcing bars. | Column splices could be damaged by earthquake displacements, potentially leading to local failure of a column. This could pose a risk to the safety of building occupants. |
| Insufficient strength of lateral system | The lateral system refers to the structural elements that provide resistance against earthquakes. This is as opposed to the gravity system, which supports vertical loads only. Some structural elements serve both purposes. Insufficient strength implies that the system is too weak to withstand earthquake forces. | The structure could suffer excessive damage, potentially very suddenly. This could pose a significant risk to the safety of building occupants. |
| Vertical discontinuity in lateral system | The lateral system, such as a wall or braced frame, does not continue uninterrupted from the roof to the foundation. | Excessive damage could occur below the interrupted element, where load cannot be transferred to the foundation. This could pose a significant risk to the safety of building occupants. |
| Pre-Northridge moment frame connections | A pre-Northridge moment frame connection refers to a type of steelwork beam-column connection that has potential design flaws. After the 1994 Northridge earthquake, the design code was changed to correct this. | Although no building has collapsed as a consequence of the pre-Northridge connections, there is sufficient concern in their performance to require mitigation. |

| Table 4. Li | ist of Critical | Seismic Def | iciencies for | the Fresno | County Courthouse |
|-------------|-----------------|-------------|---------------|------------|-------------------|
| | | | | | ocanty ocantiouou |

C. Overview of Seismic Performance

The consultant team performed a FEMA P-58 risk assessment of the Fresno County Courthouse (as existed at the time of this study) to predict damage and related consequences in terms of fatalities, repair costs, and downtime under several earthquake intensity levels, ranging from small, frequent earthquakes to large, rare ones. Refer to Section VII.J for additional information about the risk assessment methodology. The predicted losses at each earthquake intensity can be converted into annualized losses for the current existing court building. Table 5 provides information about the anticipated seismic performance of the Fresno County Courthouse in terms of annualized losses. Annualized losses represent the anticipated seismic losses in any given year, and typically would not be incurred every year (i.e., in most years, there are no earthquakes and therefore no losses; however, if a significant earthquake occurs, the losses that year will greatly exceed the annualized losses shown in Table 5). Over a long period of time, the actual losses incurred would approach the anticipated annualized losses. Though abstract in nature, annualized losses are useful because they capture in a single metric the magnitude of losses across a range of seismic intensities, thus enabling the risk reduction potential of each retrofit and replacement option to be compared more readily.

| Table 5. | Anticipated Seismic | Performance of th | e Current Existing | Fresno Count | Courthouse |
|----------|----------------------------|-------------------|---------------------------------------|--------------|------------|
| | | | • • • • • • • • • • • • • • • • • • • | | |

| Annual losses from fatalities* | \$11,405,000 |
|---------------------------------|--------------|
| Annual losses from repair costs | \$204,000 |
| Annual losses from downtime | \$325,000 |

* Annual losses from fatalities are based on peak building populations and 90th percentile estimates of fatalities from the seismic risk assessment and, thus, likely represent an upper bound on annual losses from fatalities; refer to Section IV of the detailed methodology report (Arup 2019) for additional information about the risk assessment methodology and findings from a sensitivity study on building populations

IV.SELECTED RETROFIT OPTION

Table 6 summarizes outputs from the cost-benefit analysis of each retrofit and replacement option for the Fresno County Courthouse. The benefit-cost ratio (BCR) measures the benefits of an option relative to its cost and was the primary consideration in the Judicial Council Facilities Services staff's decision of which retrofit or replacement option to select. If the BCR exceeds one, then the benefits of the option exceed its costs, indicating it is effective from a purely financial perspective. The assumed **asset-life extension** is an important variable in the cost-benefit analysis, as it determines the length of time over which the benefits of retrofit or replacement can accrue. Refer to Section VII.K for additional discussion of the cost-benefit methodology and Appendix B for additional outputs from the cost-benefit analysis of each retrofit and replacement option.

 Table 6. Summary of Outputs from Cost-Benefit Analysis of Five Retrofit and Replacement Options for the

 Fresno County Courthouse

| | Baseline Retrofit (Option 1)* | Priority Upgrades Retrofit (Option 2)* | Full Renovation (Option 3) [†] | Replace to 2016 CBC (Option 4) [‡] | Replace to Beyond Code (Option 5) [‡] |
|--------------------------|-------------------------------------|---|---|---|--|
| Total construction costs | \$103.0 million | \$149.5 million | \$198.9 million | \$243.1 million | \$255.3 million |
| Construction duration | 30 months | 36 months | 32 months | 38 months | 38 months |
| Benefit-cost ratio | 0.65 | 0.59 | 0.77 | 0.76 | 0.73 |
| Asset-life extension | 15 years | 25 years | 40 years | 50 years | 50 years |

Assumes construction work is performed in phases (either by floors or zones of the buildings, outside normal court hours) to minimize its impact on operations; total construction costs include hard construction costs for all building segments and a cost premium for phased construction; refer to Appendix B for construction costs, duration, and benefit-cost ratio for unphased construction (i.e., court staff and functions moved to a temporary facility during retrofit); in this study, the cost premium for phased construction was typically less than the cost to rent and fit out temporary space

Assumes court staff and functions moved to temporary facilities during renovation because of highly disruptive nature of a full renovation (i.e., phased construction not possible); total construction costs include hard construction costs for all building segments and the cost to rent and fit out temporary space

Assumes replacement facility is constructed at a location different than the existing court building; total construction costs include hard construction costs but exclude land costs, demolition costs, or cost to rent and fit out temporary space

Using outputs from the cost-benefit analysis (in combination with additional considerations described in Section VII.L), the Judicial Council Facilities Services staff selected the baseline retrofit option (Option 1). The baseline retrofit option was selected for the following reasons:

- 1. While other options have higher (but similar) BCRs, Option 1 has significantly lower total construction costs.
- 2. It has the lowest cost per square foot among options with similar BCRs.

The sections below describe the scope of the baseline retrofit option.

A. Structural Strengthening

Table 7 summarizes the structural retrofit measures required for the Fresno County Courthouse to achieve Risk Level IV seismic performance. The table describes, at a high level, the scope of work required for each retrofit measure. Refer to Section VII.E for further discussion of minimum requirements for the seismic retrofit of court buildings in general, and Appendix C for more specific discussion of each retrofit measure for the Fresno County Courthouse, including structural drawings that show the proposed retrofit scheme in detail.

| Retrofit Measure | Description |
|------------------------------------|---|
| Add new seismic braces | Add new structural bracing at the top floor to support the penthouse. |
| Reinforce column splices | Strengthen column splices by welding new steel plates in specific locations throughout the building. |
| Strengthen existing concrete walls | Strengthen existing walls around elevators and elsewhere by adding either steel reinforcement and shotcrete (spray-on concrete) or a fiber-reinforced polymer wrap. |

Table 7. Summary of Structural Retrofit Measures for the Fresno County Courthouse

B. Collateral Impacts

The retrofit measures described in Table 7 will affect spaces near the required structural interventions. Because structural components are typically hidden behind walls, ceilings, and other finishes, most retrofit measures will require repair work to nonstructural components, including doors, windows, ceilings, carpeting, lighting, and any mechanical, electrical, plumbing, audiovisual, IT, and security systems impacted by the structural intervention.

Refer to Section VII.H for additional discussion of the approach used by the consultant team to determine collateral impacts, and the architectural drawings in Appendix C for further detail on specific collateral impacts. While the exact impacts cannot be determined until a detailed retrofit design is commissioned and a timetable for construction is established, the conceptual retrofit scheme and its collateral impacts provide a sufficient basis for understanding the feasibility and approximate total cost of retrofitting the building.

C. Code-Required Upgrades

The proposed seismic retrofit scheme triggers code-required upgrades to accessibility and fire and life safety. In general, accessibility upgrades are required for the primary entrance and any facilities serving the area, including toilets, drinking fountains, public phones, and signs. In addition, accessibility upgrades are required for the path of travel from the primary entrance to specific areas of structural strengthening, including upgrades to any facilities serving the areas of alteration. Refer to the architectural drawings in Appendix C for additional detail on code-required accessibility upgrades.

In terms of fire and life safety, the following upgrades are required per the 2016 California Fire Code (CBSC 2016b):

- Provide emergency responder radio coverage
- Provide fire alarm system, with both automatic and manual fire alarm systems in Group I-3 occupancy
- Provide standpipes in buildings with occupied floors located more than 50 feet above the lowest level of fire department access or more than 50 feet below the highest level of fire department access

Ultimately, fire and life safety upgrades are at the discretion of the State Fire Marshal. For this study, the consultant team assumed that all required upgrades specified in the 2016 California Fire Code would be triggered by a seismic retrofit. However, if the existing court building does not currently have a fire sprinkler system, the seismic retrofit design does not include installing one, though the State Fire Marshal may require it. In aggregate, these assumptions are reasonably conservative and result in upper-bound estimates of fire and life safety construction costs.

D. Cost and Schedule

Table 8 summarizes construction costs and duration for the baseline retrofit. The numbers in the table assume the retrofit work is performed in phases (either by floors or zones of the buildings, outside normal court hours) to minimize its impact on operations. This results in additional construction costs and duration.

The consultant team also determined the costs of unphased construction in which court staff and functions would be relocated to temporary facilities for the duration of the retrofit work. In general, this results in shorter construction duration but also potentially significant costs to rent and fit out temporary space, assumed to be 75 percent of the current court-occupied area. Appendixes B and D provide a full cost breakdown of phased and unphased construction for the baseline retrofit option, and Section VII.I describes the cost-estimation approach in more detail.

| | Baseline Retrofit (Option 1)* | Replace to 2016 CBC (Option 4) ⁺ |
|----------------------------|-------------------------------|---|
| Construction costs | \$86.9 million | \$243.1 million |
| Cost to phase construction | \$16.1 million | N/A |
| Total construction costs | \$103.0 million | \$243.1 million |
| Area | 213,687ft ² | 344,400ft ² |
| Cost per square foot | \$482 | \$706 |
| Construction duration | 30 months | 38 months |

| Table 8. Comparative Construction Cost Estimates and Duration | Table 8. (| Comparative | Construction | Cost Estimates | and Duration |
|---|------------|-------------|--------------|-----------------------|--------------|
|---|------------|-------------|--------------|-----------------------|--------------|

⁶ Assumes construction work is performed in phases (either by floors or zones of the buildings, outside normal court hours) to minimize its impact on operations; total construction costs include hard construction costs for all building segments and a cost premium for phased construction; refer to Appendix B for construction costs, duration, and benefitcost ratio for unphased construction (i.e., court staff and functions moved to a temporary facility during retrofit); in this study, the cost premium for phased construction was typically less than the cost to rent and fit out temporary space

+ Assumes replacement facility is constructed at a location different than the existing court building; total construction costs include hard construction costs but exclude land costs, demolition costs, or cost to rent and fit out temporary space

Table 8 also provides the costs to replace the current existing court building with a new multipurpose court facility that satisfies the requirements of the 2016 CBC and the 2011 Judicial Council California Trial Court Facilities Standards. This replacement building is provided for the purposes of comparison should the Judicial Council be interested in replacing rather than retrofitting the court building. The replacement building would be approximately 344,400 square feet in program gross area, and accommodate 28 court departments, with supporting court administration, secure holding spaces, and separate circulation paths for public, staff, and in-custody participants. The existing current court building has 213,687 square feet of total area.

The replacement court building would provide the Superior Court and public with a fully functional, secure, durable, and energy efficient court facility that could accommodate any case-type calendar including criminal cases and jury trials. Consistent with Judicial Council general practice for new court buildings, the replacement court building would contain only Superior Court functions; it excludes area currently used by county agencies in the existing Fresno County Courthouse. The replacement option does not include a staff/public parking structure. The location of the replacement court building would be in general vicinity of the existing court building in Fresno County. Determination of a replacement building site and design of the new facility are beyond the scope of this study.

The consultant team recommends designing any new replacement building to exceed the minimum requirements of the 2016 CBC to achieve more resilient seismic performance. The Resilience-based Earthquake Design Initiative (REDi) framework outlines criteria for resuming building operations quickly after an earthquake (Arup 2013). While a building

designed in accordance with REDi criteria has a similar level of seismic safety (i.e., collapse probability) as one designed to the 2016 CBC, a REDi building is explicitly designed to recover functionality within a specified timeframe after a large earthquake (e.g., 30 days for REDi Gold performance) and cost marginally more than a code-compliant one (typically less than 5 percent more). Code-compliant buildings, on the other hand, are not designed to minimize the type of earthquake-induced damage that can result in significant repair costs and downtime.

V. COST-BENEFIT OF SELECTED RETROFIT OPTION

As described in previous sections, the selected retrofit option for the Fresno County Courthouse reduces the risk of collapse, fatalities, repair costs, and downtime in future earthquakes. Table 9 compares the annual losses for the existing court building and the selected retrofit option.

The baseline retrofit option was selected for the following reasons:

- 1. While other options have higher (but similar) BCRs, Option 1 has significantly lower total construction costs.
- 2. It has the lowest cost per square foot among options with similar BCRs.

Table 9. Comparison of Seismic Risk Between the Existing Court Building and Selected Retrofit Option

| | Existing Court Building | Baseline Retrofit (Option 1) |
|---|-------------------------|-------------------------------------|
| Annual losses from fatalities [*] | \$11,405,000 | \$4,697,000 |
| Annual losses from repair costs | \$204,000 | \$100,000 |
| Annual losses from downtime [†] | \$325,000 | \$281,000 |
| Total construction cost | n/a | \$103.0 million |
| Benefit-cost ratio | n/a | 0.65 |
| Asset-life extension | n/a | 15 years |

* Annual losses from fatalities are based on peak building populations and 90th percentile estimates of fatalities from the seismic risk assessment and, thus, likely represent an upper bound on annual losses from fatalities; refer to Section IV of the detailed methodology report (Arup 2019) for additional information about the risk assessment methodology and findings from a sensitivity study on building populations

[†] The primary intent of the retrofit is to reduce the risk of collapse and fatalities. While some reduction in downtime may be expected, the conceptual retrofit scheme does not include specific measures to reduce downtime. Therefore, downtime losses typically do not decrease significantly as a result of the retrofit.

Table 10 compares benefit-cost ratios (BCRs) of the selected retrofit or replacement options across the portfolio of 26 court buildings included in this study. Court buildings are sorted from highest BCR to lowest. Court buildings with the largest BCRs represent the best retrofit or replacement investments, but additional factors (e.g., total construction cost, importance of the existing court building to continuing Superior Court operations) need to be considered in developing judicial branch-wide renovation strategies or priorities. The total estimated construction cost associated with retrofitting or replacing all 26 court buildings is \$2.3 billion.

 Table 10. Comparison of Construction Costs and Benefit-Cost Ratios for 26 Court Buildings (Fresno County Courthouse highlighted)

| ID | Name | Court Departments | Selected Option [*] | Total Construction Cost (millions) | Benefit- Cost Ratio | Asset-Life Extension (years) |
|----------|---|----------------------|---------------------------------|---|---------------------------|------------------------------------|
| 13-A1 | Imperial County Courthouse | 7 | 4 | \$48.9 | 6.78 | 50 |
| 17-B1 | Clearlake Branch Courthouse | 1 | 4 | \$8.0 | 2.50 | 50 |
| 19-01 | El Monte Courthouse | 6 | 4 | \$41.0 | 2.28 | 50 |
| 19-X1 | West Covina Courthouse | 11 | 1 | \$23.6 | 2.26 | 15 |
| 07-F1 | George D. Carroll Courthouse | 8 | 4 | \$82.2 | 1.98 | 50 |
| 19-AD1 | Santa Clarita Courthouse | 3 | 1 | \$12.1 | 1.92 | 15 |
| 44-A1 | Santa Cruz Courthouse | 7 | 4 | \$49.8 | 1.91 | 50 |
| 19-W2 | Pomona Courthouse North | 7 | 4 | \$47.9 | 1.72 | 50 |
| 28-B1 | 8-B1 Napa Courthouse | | 4 | \$32.6 | 1.63 | 50 |
| 01-F1 | George E. McDonald Hall of Justice | 3 | 2 | \$18.4 | 1.61 | 25 |
| 19-AK1 | Norwalk Courthouse | 20 | 1 | \$45.9 | 1.07 | 15 |
| 19-H1 | Glendale Courthouse | 8 | 2 | \$44.0 | 1.07 | 25 |
| 30-A1 | Central Justice Center | 65 | 2 | \$196.5 | 0.77 | 25 |
| 30-C1 C2 | North Justice Center | 18 | 1 | \$75.4 | 0.77 | 15 |
| 19-G1 | Burbank Courthouse | 7 | 4 | \$50.4 | 0.76 | 50 |
| 10-A1 | Fresno County Courthouse | 28 | 1 | \$103.0 | 0.65 | 15 |
| 30-B1 | Lamoreaux Justice Center | 29 | 2 | \$106.7 | 0.63 | 25 |
| 19-K1 | Stanley Mosk Courthouse | 100 | 1 | \$461.3 | 0.58 | 15 |
| 19-AO1 | Whittier Courthouse | 7 | 2 | \$54.3 | 0.57 | 25 |
| 19-AQ1 | Beverly Hills Courthouse | 6 | 5 | \$47.3 | 0.55 | 50 |
| 19-J1 J2 | Pasadena Courthouse | 19 | 5 | \$165.3 | 0.52 | 50 |
| 07-A2 | Wakefield Taylor Courthouse | 12 | 2 | \$64.6 | 0.47 | 25 |
| 19-AX2 | Van Nuys Courthouse West | 23 | 2 | \$160.4 | 0.46 | 25 |
| 19-AP1 | Santa Monica Courthouse | 17 | 1 | \$50.5 | 0.43 | 15 |
| 19-L1 | Clara Shortridge Foltz Criminal Justice Center | 60 | 2 | \$300.2 | 0.26 | 25 |

| ID | Name | Court Departments | Selected Option [*] | Total Construction Cost (millions) | Benefit- Cost Ratio | Asset-Life Extension (years) |
|-------|---------------------|----------------------|---------------------------------|---|---------------------------|------------------------------------|
| 19-I1 | Alhambra Courthouse | 9 | 1 | \$42.3 | 0.19 | 15 |

Option 1: Baseline Retrofit

Option 2: Priority Upgrades Retrofit Option 3: Full Renovation

Option 4: Replace to 2016 CBC

Option 5: Replace to Beyond Code

As noted in Table 9, annual losses from fatalities are based on peak building populations and 90th percentile estimates of fatalities from the seismic risk assessment, likely resulting in an upper bound on annual losses from fatalities. In contrast, annual losses from repair costs and downtime are based on mean estimates of repair costs and downtime, respectively, which effectively translates into a higher weighting for losses stemming from fatalities. This higher weighting is consistent with the primary focus of the study: improving the seismic safety of the current existing court building. However, it inflates the BCR values presented in Table 10 relative to if an equivalent continuous occupancy (ECO) population were assumed for each court building. An ECO population accounts for the fact that the peak population persists for only a short period of time in a building over a typical year, so there is only a small probability that an earthquake would occur when the building is fully occupied. As a result, because the BCRs in Table 10 emphasize fatalities, they should not be considered absolute. Additional limitations in the BCR values are described in Section VII.K.

Section IV of the detailed methodology report (Arup 2019) presents findings from a sensitivity study of the BCRs to the assumed building population to investigate whether the higher weighting given to fatalities might also change the relative rankings of the BCRs for each of the five retrofit or replacement options considered for the Fresno County Courthouse. In summary, changing the building population from peak to ECO, which typically reduces the number of fatalities reported by a factor of 4, does not significantly change the relative order of the retrofit and replacement options. While the BCRs were not the only factor in the decision-making process, the sensitivity study demonstrates that changes to the assumed building population do not impact the selected option for the Fresno County Courthouse.

VI. RISKS, ASSUMPTIONS, AND UNKNOWN INFORMATION

Table 11 summarizes important project risks, assumptions, and unknown information for the Fresno County Courthouse and describes the potential impact each item could have on the conceptual retrofit scheme, its collateral impacts, and its construction costs and duration. These items need to be considered in later phases of the project if a more detailed design of the seismic retrofit scheme is commissioned.

| Category | Description | Impact |
|--------------------|--|---|
| Analysis scope | The conceptual retrofit scheme described in this report is based on limited information and seismic analysis. For example, no materials testing, geotechnical studies, or intrusive testing have been performed. An analytical model of the building was not developed. Furthermore, design optimization has not been carried out (i.e., minimizing collateral impacts and construction costs). While this is appropriate for budgetary checking, a more thorough engineering study would need to be performed prior to construction. | A more thorough study could impact construction costs and collateral impacts. |
| Asbestos abatement | The Judicial Council database indicates the presence of asbestos. While the cost estimates presented in this report include abatement, further study is required to understand the full extent and impact of asbestos contamination. | Depending on the extent of asbestos, its presence could impact construction costs. |
| Retrofit design | The conceptual retrofit scheme for the court building leverages a previous design by R+C. As part of this previous effort, R+C performed a detailed seismic evaluation (time history analysis) and designed a retrofit scheme to fix deficiencies in a localized fashion. While the consultant team performed a supplemental seismic evaluation to verify previously identified seismic deficiencies, a new seismic retrofit scheme was not developed. Furthermore, R+C did not provide the basis of design for the retrofit scheme or a list of seismic deficiencies. Additional engineering studies would need to be performed prior to construction to determine the exact scope of the retrofit. | A more thorough study could impact construction costs and collateral impacts. |

| Table 11. Summary of Important Project Risks, | Assumptions, and Unknown Inform | mation for the Seismic |
|---|---------------------------------|------------------------|
| Retrofit of the Fresno County Courthouse | | |

VII. PROJECT SCOPE AND APPROACH

In January 2018, the Judicial Council of California Facilities Services engaged Arup, CO Architects, and MGAC (herein referred to as the consultant team) to perform a seismic renovation feasibility study for 26 court buildings in California. The study involved developing a conceptual seismic retrofit scheme for each building, determining the collateral impacts and associated construction costs of the retrofit schemes, and performing cost-benefit analyses to determine the most appropriate renovation strategy for each building. The following sections summarize the methodology and approach used by the consultant team to conduct the renovation feasibility study, including Judicial Council goals, definitions of key concepts, project scope and workflow, and assumptions and limitations of the study.

A. Background

The Trial Court Facilities Act of 2002 (Sen. Bill 1732; Stats. 2002, ch. 1082) initiated the transfer of responsibility for funding, operation, and ownership of court buildings from the counties to the Judicial Council and State of California. The act required most existing facilities to be seismically evaluated and assigned a risk level, with VII being the worst and I being the best. Facilities evaluated as Risk Level V or worse were ineligible for transfer to the state because they were deemed to have unacceptable seismic safety ratings. In total, 225 court buildings (comprising 300 building segments, see Appendix A for the definition of a segment) were evaluated; 72 segments were rated Risk Level IV, while 228 were rated Risk Level V.

In 2015, the Judicial Council engaged Rutherford + Chekene (R+C) to develop a more refined seismic risk rating (SRR) for the 139 Risk Level V building segments that remained in the council's portfolio since the initial 2002 study. Using FEMA's Hazus Advanced Engineering Building Module, R+C assigned an SRR to each building segment based on the relative probability of collapse obtained from the 2003 seismic assessment of the structure (R+C 2017).

Informed by the SRRs, the Judicial Council Trial Court Facility Modification Advisory Committee authorized the California Superior Court Buildings Seismic Renovation Feasibility Studies project on August 28, 2017. The committee directed Facility Services staff to study 27 buildings that meet specific criteria. For a court building to be a candidate for the renovation feasibility study, it must meet all the following criteria:

- It has a Very High or High SRR.
- It is not being replaced by an active new courthouse construction project.
- It is not subject to a memorandum of understanding restricting transfer because of historic building designation.
- It is owned by the Judicial Council or has a transfer of title pending, or the court occupies more than 80 percent of a county owned building.

• The investment would extend its useful life for long-term service to the public.

One court building was removed during the study due to a lack of structural and architectural drawings. The 26 court buildings studied have a total area of approximately five million gross square feet and comprise 43 building segments. Figure 3 shows the location and area of each court building. Blue pins indicate court buildings smaller than 100,000 square feet, orange indicates between 100,000 and 180,000 square feet, and purple indicates more than 180,000 square feet.



Figure 3. The 26 Court Buildings Assessed in This Seismic Renovation Feasibility Study

B. Introduction to Building Codes and Seismic Risk

No building is fully earthquake proof. Even structures designed to modern building codes are expected to be damaged in a major earthquake, resulting in potentially significant financial losses and downtime. However, major earthquakes occur infrequently. In more frequent but less intense seismic events, newly constructed buildings are expected to experience minor damage, if any. This is a consequence of the overall intent of modern building codes, which focus on protecting lives while attempting to minimize initial construction costs.

In California, building codes and standards require new structures to achieve **life safety performance** in the **design basis earthquake**, which refers to a level of ground shaking defined within the standards. Life safety performance refers to a post-earthquake damage state in which significant damage to the structure has occurred, but the overall risk of lifethreatening injury from this damage is expected to be low (ASCE 2014). However, the financial losses and downtime stemming from this damage could be significant, and ultimately the building may need to be demolished. If more intense earthquake shaking were to occur than defined within the standards, the risk of life-threatening injury would increase. For buildings that support essential post-earthquake functions like hospitals and fire stations, or are places of assembly like stadiums and court buildings, the building code requires more stringent seismic performance. Consequently, newly constructed court buildings are expected to achieve better than life safety performance in the design basis earthquake.

In general, engineers expect older buildings to perform worse than newly constructed ones, primarily because they were designed using previous versions of the building code and constructed using outdated materials and practices. Over the past 50 years, engineers have made incremental improvements to building codes and construction practices as they gain additional insight into how buildings perform following actual earthquakes worldwide. A large number of court buildings in California were built before modern seismic design codes were in place, resulting in a collectively significant seismic risk. To address these risks, many jurisdictions in California have retrofitted some of their most vulnerable buildings, including both unreinforced masonry and soft-story buildings. Typically, these retrofit programs have addressed only the most critical deficiencies in older structures, which reduces the risk of life-threatening injury but often does little to reduce the types of damage that lead to significant financial losses and downtime.

In 2003, the American Society of Civil Engineers (ASCE) published the first standard for seismic evaluation of existing buildings (ASCE 31-03), followed in 2007 by the first standard for seismic retrofit of existing buildings (ASCE 41-06). In 2014, ASCE merged both standards and published a major revision (ASCE 41-13), which was then updated in 2017 (ASCE 41-17). Unlike modern building codes, ASCE 41 does not mandate minimum performance objectives for seismic retrofits. However, engineers typically target the basic performance objective for existing buildings (BPOE), which accepts a higher risk of collapse and life-threatening injury than is permitted in modern building codes for new building. This less stringent performance objective reflects the technical challenges and high costs associated with retrofitting older buildings. Section VII.G provides additional information about ASCE 41-13.

C. Overview of Project Approach

The 2003 seismic evaluation of court buildings (and subsequent follow-on study by R+C in 2017) revealed that a large number are seismically vulnerable and will likely perform poorly in future earthquakes. The Judicial Council engaged the consultant team to conduct seismic

renovation feasibility studies for 26 high-risk court buildings. The goals of this study are as follows:

- Examine the feasibility of retrofitting each court building to reduce its seismic risk level from V to IV, including development of a conceptual retrofit scheme, determination of collateral impacts and additional upgrades required by the building code, and estimation of construction costs and duration
- Perform cost-benefit analysis to compare the financial effectiveness of a retrofit scheme or replacement for each court building
- Informed by feasibility and cost-benefit analyses, select a retrofit or replacement option and develop a project feasibility report for each court building
- Describe the renovation in sufficient detail that readers unfamiliar with the subject building or construction could reasonably understand the likely scope, complexity, cost, and duration of the proposed renovation

To achieve these project goals, the consultant team performed the following tasks for each court building:

- 1. Reviewed structural and architectural drawings, previous seismic assessment reports, and other documents provided to the consultant team by the Judicial Council to understand the critical seismic deficiencies and general layout of each court building. Section VII.D describes this task in more detail.
- 2. Conducted site inspections and interviewed court staff to verify critical seismic deficiencies and document overall facility conditions, including changes in floor plan (that are not shown in the drawings), accessibility, and fire and life safety deficiencies. A full conditions assessment was not performed as part of this task. Furthermore, the site inspections did not include any destructive testing to verify material properties or involve removing finishes to confirm structural properties. Interviews were used to identify building upgrades that had previously been approved but were unfunded. Such upgrades therefore did not include all possible maintenance needs, but only approved, unfunded facility modifications, known in this report as priority upgrades.
- 3. Performed a seismic assessment to identify critical seismic deficiencies for all building segments. While a seismic evaluation was conducted in 2003, improvements to the assessment procedures in ASCE 41 have been made since then. Furthermore, changes had also been made to the seismic hazard documented in the building codes. Consequently, the consultant team, with approval from Judicial Council Facilities Services staff, performed a supplemental seismic assessment to confirm previously identified deficiencies and identify new ones. A geotechnical investigation to verify soil properties was not performed as part of this process. Section VII.G describes this task in more detail.

- 4. Designed a conceptual seismic retrofit scheme that addresses the deficiencies identified in the previous task and achieves Risk Level IV seismic performance for all building segments. Refer to Section VII.E for minimum requirements for the seismic retrofit of court buildings. The retrofit scheme was developed to a level of detail sufficient for cost estimation and feasibility verification only; consequently, it is not a definitive design and should not be used for the purposes of determining an exact construction budget. Section VII.G describes this task in more detail.
- 5. Evaluated the collateral impacts of the proposed seismic retrofit scheme, including nonstructural repairs made necessary by the retrofit and triggered upgrades to accessibility and fire and life safety systems required by the building code. Section VII.H describes this task in more detail.
- 6. Estimated construction costs and duration for the proposed seismic retrofit scheme and its collateral impacts. Section VII.I describes this task in more detail.
- 7. Conducted a seismic risk assessment of both the court building as it currently exists and the proposed retrofit scheme to quantify the reduction in likelihood of fatalities, repair costs, and downtime achieved by the retrofit across a range of earthquake intensities. A risk assessment of a generic replacement building was also conducted to enable comparison of the retrofit to a newly constructed facility. Section VII.J describes this task in more detail.
- 8. Using construction cost estimates and results from the seismic risk assessment as inputs, performed a cost-benefit analysis to compare the financial effectiveness of retrofitting versus replacing each court building. Section VII.K describes this task in more detail.

Judicial Council Facilities Services staff then selected the retrofit or replacement option using results from the cost-benefit analysis to inform the decision-making process. Section VII.L describes this task in more detail.

D. Sources of Information

The consultant team considered many sources of information in performing the tasks summarized in Section VII.C. The Judicial Council provided the following documents to the consultant team:

- Original architectural, structural, or as-built drawings for each court building
- Drawings of previous modifications, alterations, or retrofits for each court building
- Seismic assessment reports from 2003 for each court building (based on ASCE 31-03 Tier 1 or 2 procedures)
- Facility conditions report for each court building

• A database containing information about the portfolio of court buildings, including ownership, gross area, area occupied by courts, number of floors, age, building type, SRR, number of courtrooms, and presence of asbestos

The quality and availability of information available varies from one court building to the next. For locations with missing or illegible drawings, or incomplete seismic assessment reports, the consultant team made appropriate assumptions about structural details, material strengths, location of structural components, and other missing information. These assumptions are clearly documented in Section VI for Fresno County Courthouse.

In addition to the documents listed above, the consultant team also compiled a large amount of information from additional sources, including notes from interviews with court staff, photos from site inspections, and responses to online questionnaires sent to court staff.

E. Requirements for Seismic Retrofits

To inform the design of the conceptual retrofit schemes, the consultant team reviewed the regulatory framework applicable to the Judicial Council to establish minimum requirements for the proposed retrofits. The purpose of this review was to determine:

- Minimum requirements for seismic retrofits from the building code;
- Minimum requirements for seismic retrofits from the Judicial Council; and
- Required upgrades, if any, to accessibility, life safety, and building systems (e.g., electrical, mechanical) triggered by the seismic retrofit.

The requirements are summarized below and described in more detail in Section II of the detailed methodology report (Arup 2019).

1. Building Code Requirements

The governing code for renovations to existing facilities is the 2016 **California Existing Building Code** (CEBC). For renovation projects whose construction costs exceed 25 percent of the replacement value of the building, the seismic performance requirements of Section 317 of the 2016 CEBC apply. Based on previous experience, the consultant team anticipated that a typical seismic retrofit of a court building would exceed this threshold and, therefore, require compliance with Section 317. After designing each retrofit and estimating its cost, the consultant team verified that the 25 percent cost threshold is triggered for all court buildings. Consequently, the seismic retrofit of a court building must satisfy the two-tiered performance objective in Table 317.5 of the 2016 CEBC (CBSC 2016c):

• Level 1: In the 20 percent in 50-year seismic event (i.e., the 225-year earthquake), life safety performance for both structural and nonstructural components

• Level 2: In the 5 percent in 50-year seismic event (i.e., the 975-year earthquake), collapse prevention performance for the structure, while the performance of nonstructural components is not considered

This performance objective is equivalent to the BPOE for Risk Category II structures specified in ASCE 41-13. While court buildings are classified as Risk Category III structures in the 2016 CBC, which governs how new buildings are designed and constructed, the two-tiered performance objective specified in Table 317.5 of the 2016 CEBC translates to a Risk Category II classification per ASCE 41-13. The risk categories in ASCE 41-13 and the 2016 CBC, which provide the basis for applying earthquake provisions based on a building's use or occupancy, are distinct from Judicial Council risk levels, which measure the damageability of a court building in an earthquake.

2. Judicial Council Requirements

The Judicial Council requirements specify that retrofitted buildings must meet a Risk Level IV performance at a minimum. Language in the Trial Court Facilities Act of 2002 reinforces this, and further definitions are provided in documents written by California Department of General Services (2009). While the technical definitions for seismic risk levels in these documents are not directly compatible with more recent standards (e.g., ASCE 41-13), the consultant team determined that Risk Level IV is equivalent to BPOE for Risk Category II structures, and hence the Judicial Council requirements are consistent with the CEBC requirements for seismic performance.

3. Triggered Upgrades

The CEBC sets out criteria for when a seismic retrofit triggers upgrades to both accessibility and fire and life safety systems. Accessibility upgrades are required for the primary entrance and any facilities serving the area (e.g., toilets, drinking fountains, public phones, signs). In addition, accessibility upgrades are required for the path of travel from the primary entrance to specific areas of alteration, including upgrades to any facilities serving the areas of alteration. Furthermore, a seismic retrofit will also trigger fire and life safety upgrades per the 2016 California Fire Code, including emergency responder radio coverage, standpipes in high-rise buildings, and fire alarm systems (CBSC 2016b). Ultimately, fire and life safety upgrades are at the discretion of the State Fire Marshal. For the purposes of this study, the consultant team assumed that all required upgrades specified in the 2016 California Fire Code would be triggered by a seismic retrofit. However, if the existing court building does not currently have a fire sprinkler system, the seismic retrofit design does not include installing one because it is not required by the code, though the State Fire Marshal may require it. In aggregate, these assumptions are reasonably conservative and result in upper-bound estimates of fire and life safety construction costs.

F. Retrofit and Replacement Options Considered

Based on the minimum retrofit requirements summarized in Section VII.E, the consultant team, with input from Facilities Services, established several retrofit and replacement options to be considered for each court building. The five options — three retrofit options and two replacement options — are summarized in the text below and in Table 12.

- 1. **Baseline retrofit**: includes seismic upgrades to structural and nonstructural components (e.g., stairs, elevators, ceilings, lights, partitions) to achieve Risk Level IV performance (i.e., ASCE 41-13 BPOE for Risk Category II structures), nonstructural repairs made necessary by the retrofit, and triggered upgrades to accessibility and fire and life safety systems. This option represents the minimum level of effort and expenditure to mitigate the seismic risk at each court building.
- 2. **Priority upgrades retrofit**: includes the same upgrades as Option 1, plus any priority upgrades, which refer to approved but unfunded facility modifications. This option was included in the study because seismic retrofits often provide an opportunity to upgrade outdated or deficient building systems (which would be highly disruptive) at relatively little additional cost.
- 3. **Full renovation**: includes the same seismic upgrades to structural components as Option 1, plus full demolition and replacement of the building interior down to the structural skeleton, including removal of the exterior wall and roof cladding. Consequently, the necessary nonstructural seismic upgrades, nonstructural repairs, triggered upgrades to accessibility and fire and life safety systems, and priority upgrades are not specifically considered in this option, since a new building interior will incorporate these features. This option was included because some retrofits are highly invasive, so that a complete interior and exterior renovation would provide direct access for improvement of the structural system, and hence might not entail much additional cost compared to retrofit option 1 or 2. Design of the fully renovated interior and exterior is beyond the scope of this study.
- 4. **Replace to 2016 CBC**: involves replacing the existing court building with a new facility that satisfies the requirements of the 2016 CBC, sized in accordance with the Judicial Council California Trial Court Facilities Standards (2011). Refer to Section IV for assumed parameters for the replacement building for the Fresno County Courthouse. The size of a replacement building was determined by using the number of court departments at the existing court building and the median gross area per court department (for California Superior Court buildings of similar scope constructed in the recent decade). In addition, a replacement building size that is in general alignment with the Judicial Council Standards for new court buildings, but may be substantially smaller or larger than the existing building. This replacement option was included for the purposes of benchmarking because some retrofit schemes are so disruptive and costly that it might be more cost effective to replace the court

building with a new facility. The construction costs for replacement buildings are derived from the Judicial Council cost-model database of construction costs for California Superior Court buildings of similar scope and location constructed in the recent decade. Design of the new court facility is beyond the scope of this study.

5. Replace to beyond code: involves replacing the existing court building with a new facility that achieves a seismic performance level exceeding the minimum requirements of the 2016 CBC, sized in accordance with the Judicial Council California Trial Court Facilities Standards (2011). This facility is expected to be more resilient — experience less damage and downtime in future earthquakes — than a code-compliant building. The Resilience-based Earthquake Design Initiative (REDi) framework outlines criteria for resuming building operations quickly after an earthquake (Arup 2013). While a building designed in accordance with REDi criteria has a similar level of seismic safety (i.e., collapse probability) as one designed to the 2016 CBC, a REDi building is explicitly designed to recover functionality within a specified timeframe after a large earthquake (e.g., 30 days for REDi Gold performance). Code-compliant buildings, on the other hand, are not designed to minimize the type of earthquake-induced damage that can result in significant repair costs and downtime. This option was included because it is often only marginally more expensive (i.e., less than 5 percent premium) to construct a more resilient building.

The five retrofit and replacement options were included in the study to provide the Judicial Council with the full range of mitigation options for each court building. Within the portfolio of 26 high- and very-high-risk buildings in this study, some required relatively simple retrofit schemes, while others were more invasive and, from a cost perspective, were potential candidates for replacement rather than retrofit.

Cost-benefit analysis was used to compare the initial construction costs of the retrofit with the benefits (in terms of avoided fatalities, repair costs, and downtime in future earthquakes) to determine which option is the most effective from a financial perspective. Refer to Section VII.K for additional information about the cost-benefit analysis.

| | Upgrade Options | | | | | |
|--|-----------------|----------------------|-------------------------|---|--|--|
| Option | Seismic | Accessibility | Fire and Life Safety | Building Systems | | |
| Baseline Retrofit (Option 1) | Minimum* | Primary [†] | Minimum** | Not considered (unless impacted by retrofit work) | | |
| Priority Upgrades Retrofit (Option 2) | Minimum* | Primary [†] | Minimum** | Priority only ^{††} | | |
| Full Renovation (Option 3) | Minimum* | Full [‡] | Full [‡] | Full [‡] | | |
| Replace to 2016 CBC (Option 4) | New facility | | | | | |
| Replace to Beyond Code (Option 5) | New facility | | | | | |

Table 12. Retrofit and Replacement Options

* Retrofit achieves Risk Level IV performance, which is equivalent to BPOE for Risk Category II structures as defined in ASCE 41-13. Minimum seismic upgrades apply to all segments of the court building.

[†] Primary accessibility upgrades address path-of-travel upgrades from the primary entrance to areas impacted by the seismic retrofit, including upgrades to the facilities servicing the impacted areas (e.g., toilets, signage).

Assumes complete building renovation (i.e., full accessibility, fire and life safety, and building systems upgrades). Design of such upgrades is beyond the scope of this study; however, costs are estimated for inclusion in cost-benefit analysis.

** Minimum fire and life safety upgrades include those detailed in Section VII.E.3.

†† Priority building system upgrades (if any) are identified from a list of approved but unfunded facility modification projects submitted to the consultant team by the individual courts. A full facility condition assessment is beyond the scope of this study.

G. Basis of Retrofit Design

The primary intent of the retrofit schemes is to reduce the seismic risk level of the building from Risk Level V to IV. As discussed in Section VII.E, Risk Level IV performance is equivalent to the BPOE for Risk Category II structures outlined in ASCE 41-13. Therefore, the seismic evaluation and retrofit procedures described in ASCE 41-13 (2014) provide the basis for the retrofit design approach used in this study.

Following the Trial Court Facilities Act of 2002, most of the 26 court buildings included in this study were evaluated per ASCE 31-03 (a predecessor to ASCE 41-13) and assigned a risk level. The reports from these seismic evaluations (executed c. 2003) were made available to the consultant team. While the reports catalog specific seismic deficiencies for each court building, changes have been made to both ASCE 41's evaluation procedures and the seismic hazard in California. Considering these changes, the consultant team, in discussion with Judicial Council Facilities Services staff, decided to conduct a supplemental ASCE 41-13 Tier 1 seismic assessment of each current existing court building using the most recent seismic hazard information for California, published in 2014 by USGS (Petersen et al. 2014).

The standard ASCE 41-13 Tier 1 Screening Procedure "consists of several sets of checklists that allow a rapid evaluation of the structural, nonstructural, and foundation and geologic

hazard elements of the building and site conditions" (ASCE 2014, Section C3.3.2). For the purposes of this study, the consultant team replicated the full ASCE 41-13 Tier 1 checklist and performed relevant calculations pertinent to the changes in the evaluation code (ASCE 41-13 versus ASCE 31-03 [2003]). This included the evaluation of the adequacy of the load path of the entire seismic force-resisting system through simplified calculations. The load path includes all the horizontal and vertical components participating in the structural response of the building (e.g., floor diaphragms and vertical components such as walls, frames and braces, foundations) and the connections between each element. These calculations are required to size primary structural components within the retrofit scheme and verify overall feasibility.

A standard ASCE 41-13 Tier 1 seismic evaluation only requires identifying deficient components from standard checklists. It does not require checking the adequacy of supporting elements in the load path once the deficient components have been retrofitted, or checking the performance of the entire seismic-force-resisting system. Both checks were included in the supplemental seismic evaluations performed by the consultant team.

To inform these supplemental evaluations, the consultant team reviewed existing structural drawings and previous ASCE 31-03 Tier 1 and Tier 2 seismic assessments, and conducted site inspections to verify general conformance of existing conditions relative to the provided documents. Site inspections did not include any destructive testing to verify material properties or involve removing finishes or precast exterior cladding to confirm structural properties or specific deficiencies. In addition, no geotechnical investigations were performed to verify soil properties or liquefaction risk. Nor were any system-level analytical models of the structure developed as part of the seismic evaluation process.

Based on the deficiencies identified by the supplemental seismic evaluation, the consultant team developed a conceptual retrofit scheme for each court building using a simplified version of the process outlined in Section 1.5 of ASCE 41-13. Retrofit schemes are intended for feasibility evaluation and preliminary cost-estimation purposes only; the schemes are not detailed retrofit designs and should not serve as construction documents. An architect and Structural Engineer of Record must be engaged by the Judicial Council in the future for design development of constructible retrofit solutions. In addition to the deficiencies identified in the ASCE 31-03 reports from 2003 and the supplemental seismic evaluations performed as part of this study, the Structural Engineer of Record will need to consider any additional deficiencies that may be identified when the structures are assessed per ASCE 41-13 (or the enforceable standard at that time).

Section IV summarizes the conceptual retrofit scheme for the Fresno County Courthouse. Appendix C provides the drawing package that describes the retrofit scheme, collateral impacts, and code-required upgrades for the Fresno County Courthouse. In general, retrofit schemes involve one or more of the following strategies permitted by ASCE 41-13:

• Local modification of components

- Removal or reduction of existing irregularities
- Global structural stiffening
- Global structural strengthening
- Mass reduction
- Seismic isolation
- Supplemental energy dissipation

While some of the strategies listed above may not be feasible or appropriate for historic structures, none of the 26 court buildings in this study are listed on the state or federal historic registers. Some, however, are classified as local points of historic interest, which may limit the retrofit interventions possible.

Refer to Section III of the detailed methodology report (Arup 2019) for additional information about the seismic evaluation and retrofit approach used in this study.

H. Determination of Collateral Impacts

Because the conceptual seismic retrofit schemes require strengthening existing structural components or installing new ones, they can have significant impact on adjacent nonstructural components, including walls, doors, windows, ceilings, floor and wall coverings, lighting, fire suppression systems, and mechanical, electrical, and plumbing systems. In addition, the seismic retrofit triggers accessibility and fire and life safety upgrades that can impact spaces that might not otherwise be affected by the retrofit work (refer to Section VII.E).

To develop relatively accurate estimates of retrofit costs, the consultant team examined the collateral impact of the retrofit scheme for each court building. Different impact categories were established to reflect the scope of work required for specific areas. For example, a category was created for spaces directly adjacent to a major structural upgrade, where the scope of work includes the following items:

- Replacement of all architectural components (floor slabs, walls, doors, windows)
- Replacement of all interior finishes (wood paneling, ceilings, carpeting, window coverings, fabric wall panels, lighting, etc.)
- Replacement of all mechanical, electrical, plumbing, audiovisual, IT, and security systems impacted by the structural upgrade, including any work required back to the central system, as necessary
- Replacement of built-in/custom casework and security features (includes in-custody furniture and built-ins)
- Removal and reinstallation of furniture, fixtures, and other equipment

Other impact categories include areas of finish upgrades in rooms impacted by structural retrofit (i.e., spaces near but not directly adjacent to structural upgrades), upgrades to interior accessible path of travel (including vertical circulation), upgrades to toilet rooms, upgrades to exterior accessible path of travel (including accessible parking), and areas of landscape and hardscape upgrades made necessary by structural retrofit.

Using these categories and as-built architectural drawings (or current floor plans when available), areas within a court building were assigned to an appropriate impact category based on the seismic retrofit scheme. Consequently, cost estimates for the retrofit schemes are based on total floor areas within each category, not specific repair and refinish requirements. While attempts were made to verify the location of important court building functions (e.g., courtrooms, holding cells, toilet rooms, jury assembly rooms), the consultant team typically was unable to walk through the entire court building during the site inspections due to security issues and time constraints. As a result, collateral impacts may not be based on the most current floor plan of the court building; however, the costs developed should still be representative of the required scope of work.

Furthermore, the exact impacts of a renovation on court operations cannot be determined until a detailed retrofit design is commissioned and the timetable for construction is determined. However, the conceptual retrofit scheme provides a general understanding of impact on court operations, which informs the estimation of construction timelines and duration of leased temporary space.

I. Cost Estimation

The consultant team prepared conceptual construction cost assessments for each of the 26 existing court buildings using the proposed scopes of work for seismic upgrades, collateral impacts, fire and life safety and accessibility upgrades, priority upgrades, and other nonstructural upgrades. Where applicable, costs for hazardous materials were also identified based on input from the Judicial Council.

Costs for structural seismic work and code-required upgrades were calculated based on floor plans and narratives describing the conceptual retrofit scheme. The Judicial Council provided specific building system upgrades based on identified deferred facility modification scope items (i.e., priority upgrades). For buildings considered to be a local point of historic interest, a premium was included to cover costs for maintaining or replacing historic elements of the building. None of the buildings is on the federal or state historic buildings register, but several were identified as having features that would be considered historic.

For each court building, cost assessments are provided for the three retrofit options:

- Baseline retrofit (Option 1)
- Priority upgrades retrofit (Option 2)
- Full renovation (Option 3)
For each court building, two cost scenarios were developed for both Options 1 and 2. The first cost scenario assumes **unphased construction**, meaning that construction costs are based on the building being closed and vacated during the retrofit. In this scenario, it is assumed that new commercial building space will be fit out and rented for the duration of construction. The costs assume that an area equivalent to 75 percent of the existing space occupied by the Superior Court would need to be rented.

The second cost scenario assumes **phased construction**, meaning that additional construction costs would be incurred to keep the court building open and operational. These additional costs include premiums for phasing (assuming the work would need to be done in multiple phases either by floors or zones of the buildings), a schedule premium to cover an extended construction duration due to the phasing requirements, and an escalation premium to cover increases in the cost of labor and materials due to the extended time for construction.

Option 3 assumes only unphased construction is possible due to the increased scope of work associated with full renovation (i.e., the court building cannot be occupied during construction).

Construction durations are provided for both phased and unphased construction. For unphased construction, the duration is calculated based on the estimated construction value, the size of the building, and comparison to other historical projects of a similar size and construction value. For phased construction, a duration premium is calculated for the extended construction duration to account for phasing and other restricted working conditions. This is calculated as a 3- to 6-month extended duration depending on the individual options being considered for each building.

In addition, two options for replacement of the court building are assumed:

- Replace to 2016 CBC (Option 4)
- Replace to beyond code (Option 5)

For the two replacement building options, certain key assumptions should be understood when making comparisons with the other options:

- No land costs or demolition costs are considered for the replacement buildings because these costs may not be applicable in all situations. For example, the Judicial Council could obtain land for a new facility from the city or county for free or at a significantly reduced cost. In addition, the Judicial Council may decide to sell the current existing court building to another entity instead of demolishing it.
- Floor areas for the replacement buildings are based on the number of court departments at the existing court building and the median gross area per court department from recently constructed California court buildings. They exclude the floor area currently occupied by agencies other than the Judicial Council. In some

cases, this has resulted in a bigger building being required, and in other cases a smaller one. Floor areas were provided to the consulting team by the Judicial Council.

- Construction costs for replacement buildings are derived from the Judicial Council cost-model database of construction costs for California Superior Court buildings of similar scope and location constructed in the recent decade. This data was provided to the consulting team by the Judicial Council.
- Construction durations for replacement buildings are estimated based on the anticipated scale and cost of the work.

The costs herein are limited to construction costs only in current dollars (2018) and market conditions, and exclude costs for future escalation because actual construction start dates have not been established at this time. Other project-related costs such as design and engineering consultant fees, loose furniture, fixtures, and equipment, and construction and owner contingencies have all been excluded. These would need to be considered and factored into overall project budgets by the Judicial Council.

J. Seismic Risk Assessment

As described in Section VII.E, the conceptual seismic retrofit scheme developed for each court building achieves BPOE for Risk Category II structures as defined in ASCE 41-13 and reduces the risk level from V to IV. The primary consequence of achieving BPOE is an overall reduction in the collapse risk of the retrofitted building. In addition, the retrofitted building is also expected to experience reduced repair costs and downtime in future earthquakes.

To estimate collapse risk and potential losses, a seismic risk assessment is performed using a probabilistic risk model. An overview of the input and output data is shown in Table 13.

| | Variable | Definition | | | |
|---------|------------------------|--|--|--|--|
| Inputs | Building vulnerability | How much damage a building sustains for a given size earthquake | | | |
| | Seismic hazard | The level and frequency of ground shaking (e.g., how seismically active a location is) | | | |
| | Exposure | The value of a building, both in terms of replacement costs, populations, and loss of life | | | |
| Outputs | Casualties | Probabilistic assessment of fatalities and injuries | | | |
| | Losses | Direct financial losses caused by damage to the building | | | |
| | Downtime | The time it takes to reoccupy a building | | | |

The consultant team developed probabilistic risk models for each of the 26 existing court buildings and its five retrofit and replacement options. The risk models predict damage and related consequences (casualties, repair costs, repair time, and downtime) for each retrofit/replacement option and court building under various earthquake intensity levels. The

building risk assessment relies on thousands of computer simulations (i.e., Monte Carlo analysis) and various earthquake scenarios to predict building damage and building risks. This is known as a fully probabilistic risk assessment. This methodology, which is detailed in Section IV of the detailed methodology report (Arup 2019), integrates the following information:

- Quantification of the seismic hazard at six intensities, ranging from frequent to very rare: 45-, 100-, 225-, 475-, 975-, 2,475-year return periods
- Anticipated building movements from simplified structural analysis at each seismic intensity
- Exposure data, including number of people within the building, quantity and type of building components, contents, and value of each building
- Vulnerability, expressed as fragility functions, that relate the anticipated building movements to damage in structural and nonstructural components and contents
- Consequences that relate the anticipated damage in each building to repair costs, repair time, downtime, casualties, and contents losses

There is significant uncertainty in predicted estimates of ground shaking, building movements, building damage incurred from those movements, and corresponding consequences. The probabilistic risk methodology addresses this uncertainty through Monte Carlo analysis, a process in which hundreds to thousands of simulations are performed to determine the range of possible outcomes in terms of collapse probability, fatalities, repair costs, and downtime. Each individual simulation randomly draws slightly different values of each input variable from a probabilistic distribution that captures uncertainty in each input. The results from these simulations are then aggregated, and mean or average values reported.

K. Cost-Benefit Analysis

Using construction cost estimates (refer to Section VII.I) and results from the seismic risk assessments (refer to Section VII.J) as inputs, the consultant team performed cost-benefit analysis to compare the financial effectiveness of the five retrofit and replacement options for each court building.

In overview, cost-benefit analysis involves quantification of the benefits and costs stemming from a particular action — in this study, the retrofit or replacement of a court building. In terms of benefits, the primary consideration is the reduction in seismic risk associated with each retrofit or replacement option. Each option will improve the performance of a court building in future earthquakes to varying degree. The benefits of this improved seismic performance take the form of reduced (or avoided) fatalities, repair costs, and downtime in future earthquakes. The benefit is then compared to costs of construction. Table 14 provides a breakdown of the variables considered.

| Concept | Definition |
|-----------------------------|--|
| Benefit-cost ratio (BCR) | The ratio of the benefit of the seismic retrofit to the cost to implement it. A BCR above 1 indicates the benefits exceed the costs. The BCR provides valuable information even when it is below $1 - BCRs$ ratings can inform the basis for prioritization and selection of the preferred option. |
| Benefit | The total decrease in loss, when compared to the existing, non-retrofitted building. This benefit is cumulative over the asset-life extension and is priced as a net present value. The benefit considers improvements in seismic performance only. |
| Loss | Sum of financial losses, which includes financial loss from fatalities, repair costs, and downtime. Can be expressed as an average annualized loss over the asset life. |
| Asset-life extension | For a given retrofit or replacement option, the assumed life of the building before further renovation is required. This is used to calculate total benefit. |
| Net present value | The value of something based upon today's money. The calculation of net present value requires an assumption about the discount rate. |
| Cost | Construction cost of the new/retrofitted building. This is measured in 2018 dollars, not net present value. |

Table 14. Cost-Benefit Analysis Variables

The cost-benefit analysis considers a range of seismic intensities, from rare earthquakes to more frequent ones, which can also generate significant loss and downtime. Risk results from each intensity are used to compute annualized losses for each retrofit and replacement option in terms of casualties, repair costs, and downtime. Annualized losses for each option are subtracted from the annualized losses for the current existing court building to compute the net annual benefits of the option. Net annual benefits are summed over the assumed asset-life extension of the option (see Table 15) and discounted to present value to obtain the net present value of benefits.

The assumed asset-life extension is an important variable in the calculation, as it determines the length of time over which the benefits of retrofit or replacement can accrue. Asset-life extension is the assumed length of time — after a renovation — to the next necessary building-wide renovation or replacement. It is not a prediction of the length of court occupancy in the building (i.e., the court will not abandon or move out of the building at the end of the assumed asset-life extension). Table 15 summarizes the values of asset-life extension assumed for each option. Longer asset-life extension means that the benefits of a retrofit or replacement option have more time to accrue, thus making the option more effective from a financial perspective. The trade-off, however, is that the full renovation and replacement options, which have longer asset-life extensions than the baseline retrofit, often have significantly larger initial construction costs.

| Option | Assumed Asset- Life Extension | Notes |
|-------------------------------|----------------------------------|--|
| 1. Baseline retrofit | 15 years | A relatively short asset-life extension is assumed because the baseline retrofit does not address deficient building systems, which are conservatively assumed to have 15 years remaining life. The benefits of the seismic retrofit do not cease after 15 years; however, to continue to occupy the building comfortably, additional investment would be required at that time. |
| 2. Priority upgrades retrofit | 25 years | A longer asset-life extension than the baseline retrofit is assumed because deficient building systems are replaced. |
| 3. Full renovation | 40 years | A longer asset-life extension than the priority upgrades retrofit is assumed because an entirely new building interior and facade is installed (e.g., all building systems are replaced, a more efficient and secure court layout is implemented). |
| 4. Replace to 2016 CBC | 50 years | An asset-life extension consistent with the typical design life for new building is assumed, though buildings can be occupied longer. |
| 5. Replace to beyond code | 50 years | An asset-life extension consistent with the typical design life for new building is assumed, though buildings can be occupied longer. |

| Table 15 Assumed | Assat-1 ifa Evt | ansion for Fac | h Retrofit and | Replacement O | ntion |
|-------------------|-----------------|----------------|----------------|---------------|-------|
| Table 15. Assumed | ASSEL-LIIE EXI | | | Replacement O | ριιοπ |

The discount rate is another important variable in determining net present value. Because a dollar in the future is not worth the same as a dollar today, the benefits of retrofit or replacement that accrue in the future need to be converted to present value via the discount rate. Larger discount rate values mean that money today is worth significantly more than money in the future. The federal government requires a discount rate of 7 percent for costbenefit analysis, which is at the higher end of the range found in the published literature, reflecting the government's tendency to prioritize actions where the benefits accrue quickly (as opposed to 20 years in the future). In previous cost-benefit analyses, the consultant team used discount rates closer to 5 percent. For this study, the Judicial Council Facilities Services selected a value of 6 percent.

The cost-benefit analysis involves estimating construction costs for each retrofit and replacement option, which is summarized in Section VII.I. Together, the construction costs and the net present value of benefits can be used to compute the benefit-cost ratio (BCR) via Equation 1 below. A benefit-cost ratio greater than 1 indicates that the benefits of the option (in terms of avoided casualties, repair costs, and downtime in future earthquakes), over the assumed asset-life extension, exceed the initial construction costs. Based on the consultant team's prior experience, it is not uncommon that BCRs for all options remain below 1; however, in this instance, the BCRs are still useful in terms of prioritizing which option makes the most sense to pursue.

$$BCR_i = \frac{NPV_{b,i}}{NPV_{c,i}}$$
Equation 1

Where:

| BCR _i | = benefit-cost ratio of Option <i>i</i> |
|--------------------|---|
| NPV _{b,i} | = net present value of benefits for Option i (see Equation 2) |

 $NPV_{c,i}$ = net present value of costs for Option *i*

= total construction costs for Option i

Equation 2 provides the formula used to calculate the net present value of benefits.

$$NPV_{b,i} = \Delta AAL_i \left[\frac{1 - \frac{1}{(1+r)^{T_i}}}{r} \right]$$
 Equation 2

Where:

| $NPV_{b,i}$ | = net present value of benefits for Option i |
|-------------------------|--|
| ΔAAL_i | = net annual benefits of Option <i>i</i> , where $i = 1,, 5$ = $AAL_{existing} - AAL_i$ |
| AAL _{existing} | = annualized losses for current existing court building |
| AAL _i | = annualized losses for Option i |
| T _i | = assumed asset-life extension of Option i (see Table 15) |
| r | = discount rate, which measures the value of money in the future |

Refer to Section V of the detailed methodology report (Arup 2019) for additional information about the cost-benefit methodology. The scope of costs and benefits included in the analysis is summarized in Table 16.

| | Ir | ncluded a | l in cos analysi | t-benef s | lit | |
|---|-------|--------------|---------------------|--------------|-------|--|
| Item | Retro | ofit or 1 | replace | ment o | ption | Notes |
| | 1 | 2 | 3 | 4 | 5 | |
| Costs | | (| | [| | |
| Hard construction costs | Yes | Yes | Yes | Yes | Yes | Includes costs of site preparation, design contingencies, and labor and material required for repair or construction of substructure, shell, interiors, and building services (as applicable). For Options 1 and 2, the costs of upgrades to accessibility and fire and life safety systems were explicitly calculated. For Options 3-5, compliance with current accessibility and fire and life safety requirements is assumed as part of the construction work. |
| Temporary relocation costs | Yes | Yes | Yes | N/A | N/A | For Options 1-3 (unphased), includes fit out and rental costs required to relocate court staff and functions to temporary space for the duration of the retrofit. For Options 4-5, temporary relocation costs are not applicable because it is assumed court staff and functions can remain in the existing court building while the new one is constructed in a nearby location. |
| Construction phasing costs | Yes | Yes | No | N/A | N/A | For Options 1 and 2 (phased), includes costs for phasing the construction work by zones or floors to keep the court building open during the retrofit. For Option 3, construction phasing costs were not included because phasing was assumed to be impractical due to disruptiveness of the construction work. |
| Demolition costs | N/A | N/A | N/A | No | No | For Options 4 and 5, does not include costs of demolishing current existing building. For Options 1-3, demolition costs are not applicable. |
| Land costs | N/A | N/A | N/A | No | No | For Options 4 and 5, does not include costs of acquiring land for new court building. For Options 1-3, demolition costs are not applicable. |
| Escalation costs | No | No | No | No | No | Does not include escalation in construction costs from the time of this study to the actual start of a retrofit or replacement project. |
| Design and engineering consultant fees | No | No | No | No | No | Does not include consultant fees for further engineering analyses or detailed design services prior to retrofit or replacement of a court building. |
| Construction and owner contingencies | No | No | No | No | No | |
| Loose furniture, fixtures, and equipment | No | No | No | No | No | |

Table 16. Summary of Costs and Benefits Included in Cost-Benefit Analysis

| | Iı | ncluded a | l in cos analysi | t-benef s | ïit | Notes |
|---|-------|--------------|---------------------|--------------|-------|---|
| Item | Retro | ofit or 1 | replace | ment o | ption | |
| | 1 | 2 | 3 | 4 | 5 | |
| Benefits | 1 | | | | | |
| Avoided injuries in future earthquakes | No | No | No | No | No | Does not include the benefit of avoided injuries due to incomplete data on the financial cost of injuries. |
| Avoided fatalities in future earthquakes | Yes | Yes | Yes | Yes | Yes | Includes the benefit of avoided fatalities. Fatalities were calculated using peak instantaneous building populations, which were derived from magnetometer counts for each court building, and 90 th percentile estimates of fatalities from the seismic risk assessment. The value of a statistical life (i.e., cost of a fatality) was selected to be \$9 million for this study. Refer to the detailed methodology report (Arup 2019) for further discussion. |
| Avoided repair costs in future earthquakes | Yes | Yes | Yes | Yes | Yes | Includes costs to repair damage to major structural and nonstructural components. Does not include losses from damage to building contents (e.g., furniture, computers). |
| Avoided downtime in future earthquakes | Yes | Yes | Yes | Yes | Yes | Includes cost to fit out and rent temporary space for the duration of repair work after an earthquake. Does not include indirect costs from protracted downtime (e.g., increased backlog of court cases, employee attrition) |
| Improved energy efficiency | No | No | No | No | No | Does not include the benefit of improved energy efficiency from replacing existing mechanical and electrical equipment. |
| Improved accessibility | No | No | No | No | No | |
| Improved fire and life safety | No | No | No | No | No | |
| Improved functionality | No | No | No | No | No | Does not include the benefit of improved functionality from construction work, including possible improvements to daylighting, security, and building layout. |
| Asset-life exter | ision | | | | | |
| Minimum asset-life extension (years) | 15 | 25 | 40 | 50 | 50 | Asset-life extension refers to the assumed life time of a building before further necessary building-wide renovation or replacement is required. It is the length of time over which the benefits (above) are assumed to accrue. It is not a prediction of the length of actual court occupancy in a particular building. Refer to the detailed methodology report (Arup 2019) for further discussion. |

L. Decision-Making Process

The benefit-cost ratio is one of many outputs used by the Judicial Council in selecting a retrofit or replacement option for each court building. Figure 4 summarizes the range of factors included in the decision-making process and distinguishes between those provided by the consultant team and those provided by the Judicial Council.



Figure 4. List of Factors Considered in Selection of Retrofit or Replacement Option

The primary consideration in the decision-making process was the benefit-cost ratio (BCR) because, as described in Section VII.K, it incorporates a wide range of factors into a single measure, including the reduction in seismic risks (e.g., casualties, repair costs, downtime), asset-life extension, and total construction costs. If the retrofit or replacement option with the highest BCR had a value that was significantly larger than the option with the next highest BCR value (the consultant team established 25 percent as the threshold for significantly larger), then it was selected as the option to pursue. The 25 percent threshold was established because the uncertainty in calculating the BCR was such that two values within \pm 25 percent of each other could be considered similar.

If the BCRs for each option were similar, then additional metrics were considered in the selection process, including total construction costs, cost per square foot, and the ratio of total construction costs to asset-life extension.

The specific justification for the option selected for the Fresno County Courthouse is provided in Section IV.

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APPENDIX A. ABBREVIATIONS AND GLOSSARY

A. Abbreviations

| ASCE | American Society of Civil Engineers |
|------|--|
| BCR | benefit-cost ratio |
| BPOE | basic performance objective for existing buildings |
| CBC | California Building Code |
| CBSC | California Building Standards Commission |
| CEBC | California Existing Building Code |
| FEMA | Federal Emergency Management Agency |
| R+C | Rutherford + Chekene |
| REDi | Resilience-based Earthquake Design Initiative |
| SRR | seismic risk rating |
| USGS | United States Geological Survey |

B. Glossary

Asset-life extension – For a given retrofit or replacement option, the assumed life time of a building before further necessary building-wide renovation or replacement renovation is required. This is used to calculate total benefit. Asset-life extension is not a prediction of the length of actual court occupancy in a particular building.

Baseline retrofit option (Option 1) – A retrofit option that represents the minimum level of effort and expenditure to mitigate the seismic risk at a court building, including seismic upgrades to structural and nonstructural components (e.g., stairs, elevators, ceilings, lights, partitions) to achieve Risk Level IV performance (i.e., ASCE 41-13 BPOE for Risk Category II structures), nonstructural repairs made necessary by the retrofit, and triggered upgrades to accessibility and fire and life safety systems.

Building segment – A portion of a building that may respond independently of other sections in an earthquake. Building segments can have very different properties (e.g., construction material and number of floors), and can be built at different times. However, from an operational perspective, they typically function together as a single facility.

Building type – A classification that groups buildings with common seismic-force-resisting systems and performance characteristics in past earthquakes. The building types relevant to the 26 court buildings in this study include those listed in the table below (ASCE 2003):

| Туре | Description |
|------|--|
| C1 | Concrete moment frames |
| C2 | Concrete shear walls with stiff diaphragms |

Seismic Renovation Project Feasibility Report Fresno County Courthouse (10-A1)

| Туре | Description |
|------|---|
| C2A | Concrete shear walls with flexible diaphragms |
| PC1A | Precast/tilt-up concrete shear walls with stiff diaphragms |
| RM1 | Reinforced masonry bearing walls with flexible diaphragms |
| RM2 | Reinforced masonry bearing walls with stiff diaphragms |
| S1 | Steel moment frames with stiff diaphragms |
| S2 | Steel braced frames with stiff diaphragms |
| S4 | Steel frames with concrete shear walls |
| URM | Unreinforced masonry bearing walls with flexible diaphragms |

California Building Code (CBC) – The set of regulations in California that governs how new buildings are designed and constructed.

California Existing Building Code (CEBC) – The set of regulations in California that governs how existing buildings are repaired, altered, or expanded.

Collapse prevention performance – A post-earthquake damage state in which a building is on the verge of partial or total collapse. Substantial damage to the structure has occurred, potentially including significant degradation in the stiffness and strength of the lateral-force-resisting system, large permanent lateral deformation of the structure, and—to a more limited extent—degradation in vertical-load-carrying capacity. However, all significant components of the gravity-load-resisting system must continue to carry their gravity loads. Significant risk of injury caused by falling hazards from structural debris might exist. The structure might not be technically practical to repair and is not safe for re-occupancy because aftershock activity could induce collapse.

Collapse probability – The likelihood that a building will either partially or totally collapse in an earthquake. FEMA P-154 (2015) defines *collapse* as when the gravity load carrying system in one part or all of the building loses the ability to carry the weight.

Collateral impacts – Repair work to nonstructural components (e.g., walls, ceilings, lighting, carpeting) made necessary by the seismic retrofit.

Design basis earthquake – A level of ground shaking defined in the design standards for new buildings. For California, this has a return period of between 200 and 800 years.

FEMA P-58 risk assessments – A standard engineering method for quantifying the seismic performance of a building in terms of casualties, repair costs, and repair time.

Full renovation option (Option 3) – A retrofit option that includes the same seismic upgrades to structural components as the baseline retrofit option, plus full demolition and replacement of the interior down to the structural skeleton and removal of the exterior wall and roof cladding.

Note that the budget for the nonstructural components is based unit costs per square foot, and no design was performed as part of this study.

Life safety performance – A post-earthquake damage state in which significant damage to a building has occurred but some margin against either partial or total structural collapse remains. Some structural components are severely damaged, but this damage has not resulted in large falling debris hazards, either inside or outside the building. Injuries might occur during the earthquake; however, the overall risk of life-threatening injury from structural damage is expected to be low. It should be possible to repair the structure; however, for economic reasons, this repair might not be practical. Although the damaged structure is not an imminent collapse risk, it would be prudent to implement structural repairs or install temporary bracing before reoccupancy.

Nonstructural components – Architectural, mechanical, and electrical components of a building permanently installed in or integral to a building system.

Phased construction – A scenario in which the court building would be kept open and operational during the retrofit, requiring the work would need to be done in multiple phases either by floors or zones of the buildings.

Priority upgrades – A list of approved, unfunded facility modifications at a court building. Priority upgrades do not include all possible maintenance needs at a court building.

Priority upgrades retrofit option (Option 2) – A retrofit option that includes the same upgrades as the baseline retrofit option, plus any priority upgrades. This retrofit option was included in the study because seismic retrofits often provide an opportunity to upgrade outdated or deficient building systems (which would normally be highly disruptive) at relatively little additional cost

Replace to 2016 CBC option (Option 4) – A replacement option that involves replacing an existing court building with a new facility that satisfies Risk Category III requirements of the 2016 California Building Code (CBC). Risk Category III refers to "buildings and structures that could pose a substantial risk to human life in case of damage or failure," including those with a potential to cause "a substantial economic impact and/or mass disruption of day-to-day civilian life" (ASCE 2013). California Superior Court buildings are classified as Risk Category III because of the consistent large density of occupants in these public buildings.

Replace to beyond code option (Option 5) – A replacement option that involves replacing an existing court building with a new facility that goes beyond the minimum requirements of the 2016 CBC to achieve more resilient seismic performance (e.g., reduced damage, repair costs, and downtime).

Seismic risk rating (SRR) – A ranking based on the relative probability of collapse in a seismic event as estimated by a Hazus model of the building, which considers the structural capacity of the building, site-specific seismic hazard, and structural characteristics that influence the

capacity or response to earthquakes. Court buildings with SRRs exceeding 10 are classified as Very High Risk, while those with SRRs between 2 and 10 are classified as High Risk.

Structural components – Components of a building that provide gravity- or lateral-load resistance as part of a continuous load path to the foundation, including beams, columns, slabs, braces, walls, wall piers, coupling beams, and connections.

Supplemental ASCE 41-13 Tier 1 seismic assessment – A standard ASCE 41-13 Tier 1 seismic evaluation involves completing checklists of evaluation statements to identify seismic deficiencies in a building based on performance of similar buildings in past earthquakes. It does not require checking the adequacy of supporting elements in the load path once the deficient components have been retrofitted, or checking the performance of the entire seismic-force-resisting system. Both checks were included in the supplemental seismic evaluations performed by the consultant team.

Unphased construction – A scenario in which the court building is closed and vacated during construction, requiring court staff and functions to be relocated to a temporary facility.

APPENDIX B. SUMMARY SHEET

Appendix B provides the two-page summary sheet developed for the Fresno County Courthouse. In overview, the first page describes the condition of the existing court building, while the second page compares each of the five retrofit and replacement options. More specifically, the summary sheet does the following:

- Provides basic information about the court building
- Lists deficiencies (structural and fire and life safety), priority upgrades, and key assumptions and project risks
- Describes seismic retrofit measures, fire and life safety upgrades, and accessibility upgrades
- For each of the five retrofit and replacement options, summarizes construction costs and results from the cost-benefit analysis

Basic courthouse information

10-A1

| Address | 1100 Van Ness Ave., Fresno |
|-------------------------------------|----------------------------|
| No. of building segments | 1 (10-A1) |
| Year constructed | 1964 |
| Total floor area (ft ²) | 213,687 |
| % area occupied by JCC | 96 |
| Total height (ft) | 135 |
| No. of stories above/below ground | 9/2 |
| Building type | S1/S4 |
| Seismic risk rating | 2.1 |
| No. of courtrooms | 28 |
| No. of daily workers | 300 |
| No. of daily visitors | 2600 |
| Asbestos | Yes |
| Historical | No |
| Liquefaction tier | Low |
| Replacement value | \$243.1 million |

| | Legend Building Type | | | |
|------|---|--|--|--|
| C1 | Concrete Moment Frames | | | |
| C2 | Concrete Shear Walls with Stiff Diaphragms | | | |
| C2A | Concrete Shear Walls with Flexible Diaphragms | | | |
| PC1A | Precast/Tilt-up Concrete Shear Walls with Stiff Diaphragms | | | |
| RM1 | Reinforced Masonry Bearing Walls with Flexible Diaphragms | | | |
| RM2 | Reinforced Masonry Bearing Walls with Stiff Diaphragms | | | |
| S1 | Steel Moment Frames with Stiff Diaphragms | | | |
| S2 | Steel Braced Frames with Stiff Diaphragms | | | |
| S4 | Steel Frames with Concrete Shear Walls | | | |
| URM | Unreinforced Masonry Bearing Walls with Flexible Diaphragms | | | |



Overall facility condition

- **Structural** Column splices are not strong enough to develop the strength of the column
 - The building is not strong enough in its short direction
 - The penthouse is not tied into the main lateral system

Fire life

- None safety
- Priority • ADA accessible ramps on the exterior
- upgrades
- AHU updates and potential replacements; may need to replace cooling tower(s) and/or fill media
 - Electrical system: may need to upgrade service wiring for lighting fixtures that were previously magnetic ballasts and recently updated (without updating wiring)

Key assumptions and project risks

- this courthouse.
- required to understand full extent and impact of asbestos contamination.
- Refer to Section VI for a complete list of project risks and assumptions

Summary of existing conditions

• Seismic retrofit design provided by R+C. Consultant team did not design seismic retrofit scheme for

• JCC database indicates the presence of asbestos. Cost estimates include abatement, but further study

1

| | Option | 1. Baseline retrofit | 2. Priority upgrades | 3. Full renovation | 4. Replace to 2016 CBC | 5. Replace to beyond code |
|------------------------|---|--|---|-----------------------------------|--|---|
| Summary of renovations | Seismic upgrades (see drawings for further detail) | Retrofit column splices by adding additional plates Strengthen concrete walls around elevators with shotcrete and/or FRP to reinforce lateral system in short direction of building. Add braces at the top floor to support the penthouse. | | | N/A - New construction (Risk Category 3) | N/A - New construction (e.g. REDi Gold) |
| | Fire life safety upgrades ¹ (see drawings) | Provide emergency responder radio coverage Provide standpipes in buildings with occupied floors located more the 50 feet above the lowest level of fire department access Provide fire alarm system with both automatic and manual fire alarm systems in holding cells | | N/A - Full renovation | N/A - New construction (Risk Category 3) | N/A - New construction (e.g. REDi Gold) |
| | Accessibility upgrades (see drawings) | ADA upgrades to toilet facilities Path of travel upgrades to impacted spaces | | N/A - Full renovation | N/A - New construction (Risk Category 3) | N/A - New construction (e.g. REDi Gold) |
| | Priority upgrades | N/A | See Page 1 | N/A - Full renovation | N/A - New construction (Risk Category 3) | N/A - New construction (e.g. REDi Gold) |
| onstruction costs | Construction costs ^{2, 3} | \$86.9 million (36% replacement) | \$121.3 million (50% replacement) | \$148.2 million (61% replacement) | \$243.1 million (100% replacement) | \$255.3 million (105% replacement) |
| | Cost of temporary relocation | \$47.7 million (20% replacement) | \$50.0 million (21% replacement) | \$50.7 million (21% replacement) | N/A | N/A |
| | Cost to phase construction | \$16.1 million (7% replacement) | \$28.2 million (12% replacement) | N/A | N/A | N/A |
| | Construction duration | 24 months (30 months if phased) | 30 months (36 months if phased) | 32 months | 38 months | 38 months |
| 0 | Total costs | \$134.5 million (\$103.0 million if phased) | \$171.3 million (\$149.5 million if phased) | \$198.9 million (82% replacement) | \$243.1 million (100% replacement) | \$255.3 million (105% replacement) |
| | Cost per sq ft | \$630 (\$482 if phased) | \$802 (\$700 if phased) | \$931 | \$706 | \$741 |
| BA | Benefit cost ratio | 0.495 (0.647 if phased) | 0.512 (0.586 if phased) | 0.772 | 0.756 | 0.731 |
| Risk + Cl | Asset life extension | 15 years | 25 years | 40 years | 50 years | 50 years |
| | GFA (sq ff) | 213,687 | | | 344 | ,400 |

Notes

Subject to determination by fire code official
 Excludes soft costs, land costs, and cost to lease temporary space
 Assumes facility is fully closed during renovation

Comparison of Renovation Options

2

APPENDIX C. SEISMIC RETROFIT DRAWINGS

Appendix C provides architectural and structural drawings of the conceptual seismic retrofit scheme developed by the consultant team for the Fresno County Courthouse.

The drawings generally show the extent and impact of the conceptual retrofit scheme, including collateral impacts and code-required upgrades to accessibility and fire and life safety. Standard structural details (typically taken from FEMA 547) were leveraged to convey the intent of the retrofit scheme; consequently, they may not reflect the actual construction of the court building. For example, while the gravity framing in the court building may be cast-in-place concrete beams and columns, the retrofit detail for strengthening a concrete floor diaphragm chord might show precast concrete framing below the cast-in-place concrete slab. The structural details are not intended to serve as a construction documents but rather convey the feasibility of the conceptual retrofit scheme and, therefore, are appropriate at this stage of design. Additionally, the structural sizes and quantities specified in the drawings (e.g., number and size of steel reinforcing bars in concrete shear walls) are indicative of the scope and extent of the retrofit for the purposes of verifying overall feasibility and costs, and should not be used for the purposes of construction.

Furthermore, the retrofit scheme is based on limited information and seismic analysis and, therefore, is subject to the following limitations:

- No materials testing, geotechnical studies, or intrusive testing were performed.
- An analytical model of the building was not developed.
- Design optimization was not carried out (i.e., minimizing collateral impacts and construction costs).

To address these limitations, the consultant team made conservative assumptions about the overall condition of the facility (e.g., material strengths, connection details) to understand and test the feasibility of retrofitting the court building. This likely results in a conservative retrofit scheme and an upper bound on collateral impacts and construction costs (i.e., some retrofit measures may not be required or can be scaled back after further investigation, or alternative retrofit schemes might be possible). While this is appropriate for feasibility studies and budgetary checking, a more thorough engineering study would need to be performed prior to construction.

Conceptual Retrofit Drawing Package for 10-A1 Fresno County Courthouse



Basic courthouse information

| Address | 1100 Van Ness Ave., Fresno |
|-----------------------------------|----------------------------|
| No. of building segments | 1 |
| Year constructed | 1964 |
| Total floor area (sq ft) | 213,687 |
| Height (ft) | 135 |
| No. of stories above/below ground | 9 / 2 |
| Building type | S1/S4 |
| Number of court departments | 28 |
| Asbestos | Yes |
| | |

Overview of retrofit and replacement options

| Option | Description |
|-------------------------------|---|
| 1. Baseline Retrofit | This option includes seismic upgrades to str architectural repairs made necessary by the and accessibility. Structural seismic upgrades etc.), while nonstructural seismic upgrades Architectural repairs and triggered upgrades described in the architectural sheets (see AC are assumed to be upgraded as part of the ba |
| 2. Priority Upgrades Retrofit | This option involves the same upgrades as oupgrades, if any. |
| 3. Full Renovation | This option includes the same seismic upgra above for Option 1 (see sheets S0, etc.), plu building interior down to the structural skel upgrades described on sheet GN2 and the an life safety and accessibility described in the |
| 4. Replace to 2016 CBC | This option involves demolishing the existing facility of appropriate size that satisfies Rise Design of this replacement facility is beyon |
| 5. Replace to Beyond Code | This option involves demolishing the existing facility of appropriate size that goes beyond resilience objectives that minimize damage Design of this replacement facility is beyond |

ructural and nonstructural components, and e retrofit, and triggered upgrades to fire life safety les are described in the structural sheets (see S0, are described in the general notes (see GN2). es to fire life safety and accessibility are 0.00, A1.01, A1.02, etc.). All building segments baseline seismic retrofit.

described above for Option 1, plus priority

rades to structural components as described us full demolition and replacement of the leton. Note that the nonstructural seismic irchitectural repairs and triggered upgrades to fire e architectural sheets do not apply to this option.

ing courthouse and replacing it with a new sk Category III requirements of the 2016 CBC. nd the scope of this study.

ng courthouse and replacing it with a new d the requirements of the 2016 CBC to achieve and loss of function in future earthquakes. d the scope of this study.

| Job: Judicial Council | Job #: 259713 |
|---|---------------|
| Title: 10-A1: Fresno County Court | house |
| General Notes | |
| Prepared By: | Page: GN1 |
| Sketch #: Courthouse overview | ADTID |
| Date: 2018-05-25 Scale: As Noted Original paper size: 11" x 17" | ARUP |

Conceptual Retrofit Drawing Package for 10-A1 Fresno County Courthouse

Table of required seismic upgrades to nonstructural components (only applicable to Options 1 and 2)

| Component type | Scope | Metric description | Quantity |
|--|---|---|--|
| Architectural | | | 1 · · · |
| Exterior - cladding and glazing | Adhered or anchored veneer, glass blocks, nonstructural masonry, prefabricated panels, glazed wall systems | Total area of façade to be removed and replaced. If historic, assume façade is preserved and strengthened. Assume replacement cost is equivalent to Modesto courthouse façade. | Concrete façade needs to be strengthened. See structural sheets. |
| Interior - partitions | Heavy, unreinforced masonry, hollow clay tile, or glazed | Demolition and replacement of partitions is not costed, but presence is noted in courthouse narrative. | N/A |
| Interior - finishes | Stone, including marble | Preservation of stone/marble finishes not costed, but presence is noted in courthouse narrative. | N/A |
| Parapets, cornices, architectural appendages, chimneys | Any type | Removal or bracing of parapets, chimneys, etc. is not costed, but presence is noted in project narrative. | N/A |
| Stairs | Any type | Total number of stairwells to be demolished and replaced. | N/A |
| Doors | If required for emergency services egress | Not applicable to courthouses, therefore not costed. | N/A |
| Mechanical and electrical equipm | ent | | |
| Mechanical equipment | Containing hazardous material or fire suppression equipment, HVAC equipment mounted in-line with ductwork | Assume all existing equipment to be retrofitted; therefore use courthouse area for costing. | eUse total courthouse area |
| Electrical equipment | Required for emergency power | Assume all existing equipment to be retrofitted; therefore use courthouse area for costing. | Use total courthouse area |
| Building services and systems | | | |
| Architectural ceilings | Suspended lath and plaster, dropped furred gypsum board, or directly applied to structure and >10 SF | r Total area of ceiling to be removed and replaced. | Approx. $32,000 \text{ ft}^2$ of plaster ceiling needs to be replaced. Asbestos in the ceiling |
| Ducting | Containing hazardous material, stair or smoke ducts, or >6 SF | Total length of ducting to be braced (may trigger extensive removal of ceilings). | MGAC to use project experience to develop cost. |
| Plumbing | Containing hazardous materials, required for fire suppression, or pressure piping | Total length of piping to be braced (may trigger extensive removal of ceilings). | N/A |
| Light fixtures | If pendant and exceeds 20 LB per support | Not costed | N/A |
| Elevators | Any type | Number of elevators to be modernized (i.e., replace everything but elevator shaft) | N/A |
| Furnishings | · · · | · | |
| Storage racks and other contents | In occupied spaces; tall and narrow or fall-prone contents | Total floor area with racks/contents that require bracing | 2% of courthouse area |

| Job: Judicial Council | Job #: 259713 |
|---|---------------|
| Title: 10-A1: Fresno County Court | house |
| General Notes | |
| Prepared By: | Page: GN2l |
| Sketch #: Courthouse overview | ADIT |
| Date: 2018-05-25 Scale: As Noted Original paper size: 11° x 17" | ARUP |

LEGEND

(1)

(2)

(3)

| _ | Structural retrofit affecting the building interior See structural report. | 4 | Upgrades to interior accessible path of the Scope of work to include but not limited to A |
|---|---|---|--|
| | Structural retrofit affecting the building exterior See Structural report. Scope of work to include but not limited to: | | Drinking fountains Public telephones |
| | •Exterior skin / envelope replacement | | •Door Hardware |
| | •Exterior skin / envelope repair | | •Stair guardrails and handrails |
| | Area of full interior renovation made necessary by structural retrofit | | •Elevator call buttons |
| | Scope of work to include but not limited to: •Replacement or repair of elements affected by structural retrofit (floor slabs, windows, etc.) | | Signage Elevators (coordinate work with ongoing maging maging |
| | •Removal of all non-structural architectural elements (walls, doors, cellings), and replacement | | Upgrades to Toilet Rooms |
| | •Removal and replacement of all interior finishes (wood paneling, ceilings, carpeting, window coverings, fabric wall panels, lighting, etc.) | 5 | Scope of work to include but not limited to: •Reconfiguration of partitions to create acce |
| | Removal and replacement of all MEP AV-IT and security systems, including work back to central system, as required | | ADA compliant fixtures (toilets, urinals, I ADA compliant toilet accessories |
| | •Removal and replacement of built-in/custom casework, FF&E, and security features (includes | | •Code compliant fixture counts per buildi |
| | In-custody furniture and built-ins) | | New finishes at all surfaces |
| | •All new construction shall comply with current codes. | | •New lighting |
| | Area of major architectural repair made necessary by structural retrofit | 6 | Upgrades to exterior accessible path of t Scope of work to include but not limited to: |
| | •Replacement of all architectural elements (floor slabs walls doors windows) | | •New ramping with handrails |
| | •Replacement of all interior finishes (wood paneling, ceilings, carpeting, window coverings, fabric wall papels, lighting, etc.) | | •New stairs with handrails |
| | •Replacement of all MEP AV-IT and security systems impacted by the structural upgrade. | | •Path of travel lighting |
| | including work back to central system, as required | | •Upgrades to accessible path of travel from |
| | Replacement of built-in/custom casework and security features (includes in-custody furniture and built-ins) | | •Upgrades to parking layout and pavement |
| | •Removal and re-installation of FF&E | 7 | Area of landscape and hardscape upgrad Scope of work to include but not limited to: |
| | Area of finish upgrades in rooms impacted by structural retrofit | | •Repair of landscape impacted by exterior s |
| | Scope of work to include, but not limited to: | | •Repair of hardscape impacted by exterior s |
| | •Repainting of entire room | | •Repair of accessible path of travel impacted |
| | •Ceilings | | details) |
| | Rooms 150 sf or less, replace entire ceiling and lighting system Rooms greater than 150 sf, patch and repair | 8 | Area of roof repairs made necessary by s |
| | Elevator | _ | •Total replacement of existing roof |
| × | Coordinate all work with existing maintenance projects and path of travel upgrades. See | | ······································ |
| | above. | | Fire Life Safety Triggered Upgrades |
| | Area of fire alarm system upgrades | | by fire code official) |

Area of fire alarm system upgrades

NOTES

- 1. Upgrades described in the architectural plans apply only to retrofit options 1 and 2
- 2. Hazardous materials abatement is not quantified in these diagrams.

3. Annotated architectural plans do not quantify any below-grade construction or work related to foundation or footing retrofit. See structural report for extents of below-grade work.

th of travel

ted to ADA compliant upgrades to:

joing maintenance projects)

te accessible toilet rooms that accommodate: rinals, lavatories)

er building occupancy

ath of travel

el from ADA parking to front door.

upgrades made necessary by structural retrofit

sterior structural interventions cterior structural interventions mpacted by structural interventions (see above for

ary by structural retrofit

lowest level of fire department access

o coverage at entire building (subject to determination

•Provide standpipes in buildings with occupied floors located more than 50 feet above the

•Provide automatic and manual fire alarm system in holding cells (Group I-3 Occupancy)

| Sketch No: | A0.00 - LEGEND | UPGRADES |
|------------------|----------------|---|
| Retrofit: FRESNO | Scale: NTS | Description: ARCHITECTURAL |
| JUDICIAL COUNCIL | 10-A1 | FRESNO COUNTY COURT HOUSE CO Project # 17021.100 |
| | | 5055 Wilshire Boulevard, 9th Floor Los Angeles, California 90036 323.325.0500 phone, 323.525.0955 fax |
| | | RCHITECTS |





| SHEET A SHEET A SHEET A | | | Sketch No: A1.00 - SITE PLAN | TURAL UPGRADES |
|---|---|---|---------------------------------|--|
| SHEET SHEET | | | Retrofit: FRESNO Scale: NTS | Description: ARCHITEC1 |
| 7. 3. 3. 1. 2. 2. 1. 2 | | | UUDICIAL COUNCIL | FRESNO COUNTY COURT HOUSE CO Project # 17021.100 |
| | | | | 505 Withine Bouloward Phi Floor Los Angeles, California 90036 323:55:5050 phone, 323:55:0956 fax |
| | UPGRADES TO INTERIOR ACCESSIBLE PATH OF TRAVEL | - | Ç | HITECT |
| ۲ | UPGRADES TO EXTERIOR ACCESSIBLE PATH OF TRAVEL | | | ARC |





























EXTERIOR



LEGEND EXTERIOR












Seismic retrofit package

The structural sheets in this section describe the seismic retrofit scheme (developed by R+C, not Arup) for the existing courthouse facility. Note that this retrofit scheme applies to only Options 1, 2, and 3. Refer to sheet GN1 of the General Notes for an overview of each retrofit option.

Contents

- S11-S25 Structural plan drawings for seismic retrofit scheme (developed by R+C) [S13 and S23 not provided]
- A-16 Elevation drawing of seismic retrofit scheme (developed by R+C)
- A-17 Structural details for the seismic retrofit scheme (developed by R+C)

| Job: Judicial Council | Job #: 259713 |
|--|---------------|
| Title: 10-A1 Fresno County Cou | rthouse |
| Seismic retrofit scheme | |
| Prepared By: | Page: S0 |
| Sketch #: Structural notes | |
| Date: 2018-05-25 Scale: NTS Original paper size: 11" x 17" | ARUP |

Concrete Walls in Shear (Dark Blue) with call-outs referring to the story above Add Fiber-Reinforced Polymer (FRP), 3 layers on one side of wall

Concrete Walls in PMM Interaction (Light Blue) with call-outs referring to the story above

Concrete Spandrels in Shear (Brown)

Add FRP (3 layers) on 3 sides of spandrel

Columns in PMM Interaction (Green) with call-outs referring to the story below Type #1: Remove column surround for full height of column, weld new full height plates each side of column to form box column

Type #2: Same as Type #1, will not exist if library/stacks are removed Column Splices in PMM Interaction (Pink) with call-outs referring to the splice immediately above the floor

Type #1: Remove column surround at 3ft above floor level, weld new plates to column flanges Type #2: Chip to expose inside face of column web, weld plates to one side of web and inside of exposed column flanges Connections in Moment (Orange)

Chip to expose beam and column flange at exterior connections, weld haunched steel stiffeners top and bottom of connection New Structural Elements (Red)

New 18"x28" Reinforced Concrete Columns, chip to expose column flange and weld studs or dowel into existing concrete, B1 to L7 New Steel Collectors at Floor B1

New Steel Braced Frames from L8 to L9



65 - 67 and the second 319-04 20-3" Add 6" reinforced concrete (250 lb/cubic yard of reinforcing steel) and grouted dowels @ 2'-0" o.c. E.W. (shotcrete or cast-in-place) 2.46.43/ 2 316,0 FRAM

SLAB

BASE

SA CIT'OC HORIES

35-4

+ Sen'es with

BASEMEN

TELEPHONE AMherst 8-6471

SCALE 1/2 = 1'-0"

269.17

EL. 268.43

262.00

4"HIGH CONC PATS, VPRIEY EXACT, SILE LOG. WIFLEC CONTR.

4" HIGH CONC BASE FOR MECH EQUIPMENT YERVEY ALL LOCATIONS & SIZES W/ MECH. CONTRACTOR

LOCATIONS & SIZES

3-0*

TINUAL

7/2 SLAB

ELEV. 268.43 # 3 @ 12" EW. @

T (B)

60181

264.43

11 ADDITATO

64

30-4"

262.41

GXG-TO 10 MESH(TTP)=

*2 FOUNDATION PLAN

Contractor shall complete the installation of both inclumed there roof slob and allow an slapsed time of 14 days minimum before any backfill is made

FRESNO 21, CALIFORNIA

30'-4"





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| CAN 558 34" | | | | | SLAB EL | 303.08' | |
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APPENDIX D. COST ESTIMATION PACKAGE

Appendix D provides a detailed cost breakdown for the selected retrofit option (i.e., baseline retrofit) for the Fresno County Courthouse. Cost estimates were developed to Class 3 of the American Association of Cost Engineers.

10-A1 Fresno County Courthouse Cost Assessment

| | | SF | \$/SF | TOTAL \$ x 1,000 | | SF | \$/SF | TOTAL \$ x 1,000 | % |
|-----|---|---------|--------|---------------------|--------|---------|----------|---------------------|--|
| I. | RETROFIT OPTIONS | | | | | | | | |
| B1 | Seismic - Minimum | 80,966 | 570.11 | 46,159 | | 84,217 | 548.10 | 46,159 | |
| B2 | Accesibility - Primary | 57,928 | 201.09 | 11,649 | | 84,217 | 138.32 | 11,649 | |
| B3 | Accessibilty - Full | 213,687 | 0.00 | 0 | | - | | | |
| B4 | Fire Life Safety - Minimum | 47,195 | 231.87 | 10,943 | | 84,217 | 129.94 | 10,943 | |
| B5 | Fire Life Safety - Full | 213,687 | 0.00 | 0 | | - | | | |
| B6 | Non-Structural - Minimum | 213,687 | 74.94 | 16,014 | | 84,217 | 190.15 | 16,014 | |
| B7 | Building Systems - Priority Only | 129,470 | 241.17 | 31,224 | | | | | |
| B8 | Full Renovation | 213,687 | 452.35 | 96,661 | | | | | |
| B9 | Hazardous Material Abatement | 213,687 | | | | 84,217 | 25.00 | 2,105 | |
| B10 | Historical | 213,687 | | | | 84,217 | | | |
| TOT | AL RENOVATION COSTS (Cost / Impacted GFA) | | | | 24 MOS | 84,217 | 1,031.51 | 86,870 | |
| Z30 | Escalation Is Not Included | | | | | | | | |
| Z40 | Soft Costs | | | | | | | 0 | |
| REC | COMMENDED PROJECT BUDGET (Ju | ne-18 | | | 24 MOS | 213,687 | 406.53 | 86,870 | 36% Facility closed during construction (all options) |
| P1 | Phasing Premium | | | | 15% | 84,217 | 154.73 | 13,031 | |
| P2 | Schedule Premium | | | | 6 MOS | 84,217 | 10.69 | 900 | |
| P3 | Escalation Premium | | | | 2.50% | 84,217 | 25.79 | 2,172 | |

Option 1 - Baseline Retrofit

ITEMIZED COSTS

| TOTAL CONSTRUCTION COSTS (Cost / Overall Existing GFA) | | 213,687 | 481.89 | 102,973 | |
|---|--------|---------|--------|---------|--|
| Z30 Escalation Is Not Included | | | | | |
| RECOMMENDED PROJECT BUDGET (June-18 | 30 MOS | 213,687 | 481.89 | 102,973 | 42% Facility open during construction (all options) |

Overall Summary

Notes

10-A1 Fresno County Courthouse Cost Assessment

| Overal | Summary |
|--------|---------|
| | |

| | ITE | ITEMIZED COSTS | | Optio | on 1 - Bas | it | Notes | |
|---------------------------|--|--|--|---|---------------------------------|---|-------------------|--|
| | SF | \$/SF | TOTAL \$ x 1,000 | SF | \$/SF | TOTAL \$ x 1,000 | % | |
| Assumptions: | | | | | | | | |
| 1. Full Renovation Option | Cost model sho significant addit | ows optional pre ional costs ass | emium costs to keep facilit sociated with temporary rel | y open & operational (S ocation of courts progra | cenario 2) - n am while cons | ote that there will truction work is c | l be ompleted. | |
| Notes: | | | | | | | | |
| 1. Total Renovation Costs | This cost incluc and design con | les all trade cos tingency | sts plus general contractor | general conditions, ger | neral requirem | ents, bonds and | insurance | |
| 2. P1 Phasing Premium | The phasing pr While a specific the general con Certain work m works will also | The phasing premium is to account for the building remaining open and operational during the course of construction. While a specific phasing plan will need to be developed once the project moves into actual design, the assumption is that the general contractor will be required to undertake the work in multiple phases and with significant working restrictions. Certain work may be required to be done outside of normal working hours, and shift work may be necessary. Temporary works will also be likely for protecting the public and staff and for mitigation against noise and dust disruption. | | | | | | |
| 3. P2 Schedule Premium | The schedule p covers addition | remium is to ac al general conc | ccount for an extended cor ditions and general require | nstruction duration due t ments, calculated at \$1 | to phasing rec 50,000 per mo | quirements. The onth | cost | |
| 4. P3 Escalation Premium | The escalation covers higher o construction wh | The escalation premium is to account for the added trade cost due to the extended construction duration. The cost covers higher overall labor and material costs due to the longer duration on site and the extended midpoint of construction which is used to calculate future cost escalation. This is calculated at an annual rate of escalation of 5.0%. | | | | | | |
| 6. Project Soft Costs | Excluded | | | | | | | |
| | | | | | | | | |

Exclusions:

- 1. Costs for temporary relocation of programs and personnel
- 2. Cost of land for replacement building cost
- 3. Cost escalation (from the date of the cost plan to start of construction)

10-A1 Fresno County Courthouse Cost Assessment

Control Quantities & Areas by Options

Baseline Retrofit

Parameters - EXISTING FACILITY

| | SF | % (Existing GFA) | | | |
|--|--------|------------------|---------------------------|-------------|--------|
| EXISTING GROSS FLOOR AREA IMPACTEI | 84,217 | 39% | Renovation Area (based o | on Existing | GFA) |
| Areas | | | Existing Gross Floor Area | 213,687 | SF |
| Area of Repair (Retrofit from Interior) | | | Building Height | 135 | LF |
| Basement 2 | 3,499 | | Roof Area | 21,535 | SF |
| Basement 1 | 646 | | Building Perimeter : | 758 | LF |
| Ground Floor | 581 | | Exterior Wall Area : | 110,728 | SF |
| Mezzanine | 673 | | Number of Story Above: | 9 | EA |
| Level 2 | 707 | | Number of Story Below : | 2 | EA |
| Level 3 | 770 | | Number of Elevators: | 5 | EA |
| Level 4 | 720 | | | | |
| Level 5 | 1,228 | | | | |
| Level 6 | 1,491 | | | | |
| Level 7 | 1,194 | | | | |
| Level 8 | 2,357 | | | | |
| Lower & Upper Penthouse | | | | | |
| Subtotal Area of Repair (Retrofit from Interior) | | 13,866 | | | |
| Area of Repair (Retrofit from Exterior) | | | Number of Courts: | 28 | Courts |
| Ground Floor | 371 | | Number of Judges' Chamt | 28 | EA |
| | | | Number of Jury Room: | | EA |
| | | | Number of Holding Cells: | | |
| Subtotal Area of Repair (Retrofit from Exterior) | | 371 | | | |
| Area of Finish Upgrades | | | | | |
| Basement 2 | 3.204 | | | | |
| Basement 1 | 490 | | | | |
| Ground Floor | 121 | | | | |
| Mezzanine | - | | | | |
| Level 2 | 1,441 | | | | |
| Level 3 | 2.661 | | | | |
| Level 4 | 443 | | | | |
| Level 5 | - | | | | |
| Level 6 | 3.058 | | | | |
| Level 7 | 1.251 | | | | |
| Level 8 | 1.582 | | | | |
| Lower & Upper Penthouse | , | | | | |
| Subtotal Area of Finish Upgrades | | 14,251 | | | |
| Area of Toilet Rooms Upgrades | | | | | |
| Basement 2 | 355 | | | | |
| Basement 1 | 1,061 | | | | |
| Ground Floor | 872 | | | | |
| Mezzanine | - | | | | |
| Level 2 | 1,427 | | | | |
| Level 3 | 1,726 | | | | |

10-A1 Fresno County Courthouse Cost Assessment

Control Quantities & Areas by Options

| | Baseline Retrofit | | Parameters - EXISTING FACILITY |
|--|-------------------|------------------|--------------------------------|
| | SF | % (Existing GFA) | |
| Level 4 | 792 | | |
| Level 5 | 1,599 | | |
| Level 6 | 993 | | |
| Level 7 | 1,448 | | |
| Level 8 | 460 | | |
| Lower & Upper Penthouse | | | |
| Subtotal Area of Toilet Room Upgrades | | 10,733 | |
| Area of Interior Accessible Path of Travel | | | |
| Basement 2 | 2,758 | | |
| Basement 1 | 3,503 | | |
| Ground Floor | 2,267 | | |
| Mezzanine | 379 | | |
| Level 2 | 4,655 | | |
| Level 3 | 4,665 | | |
| Level 4 | 2,994 | | |
| Level 5 | 4,631 | | |
| Level 6 | 4,237 | | |
| Level 7 | 4,399 | | |
| Level 8 | 1,010 | | |
| Lower & Upper Penthouse | | | |
| Subtotal Area of Interior Accessible Path of T | ravel | 35,498 | |
| Area of Fire Life Safety Upgadres | | | |
| Basement 2 | | | |
| Basement 1 | 3,028 | | |
| Ground Floor | | | |
| Mezzanine | 1,170 | | |
| Level 2 | 1,141 | | |
| Level 3 | 996 | | |
| Level 4 | 884 | | |
| Level 5 | 884 | | |
| Level 6 | 884 | | |
| Level / | 882 | | |
| Level 8 | | | |
| Lower & Upper Penthouse | | | |
| Subtotal Area of Interior Accessible Path of T | ravel | 9,869 | |
| Roof Upgrades | | | |
| Repair | | | |
| Upgrades | | | |
| Subtotal Area of Roof Repair and Upgrades | | 0 | |
| Area of Façade Replacement | | | |
| Ground Floor - Level 9 | 52,478 | | |

-

10-A1 Fresno County Courthouse Cost Assessment

Control Quantities & Areas by Options

| | Baseline Retrofit | | Parameters - EXISTING FACILIT |
|--|-------------------|------------------|-------------------------------|
| | SF | % (Existing GFA) | |
| Subtotal Area of Facade Replacement | | 52.478 | |
| Area of Exterior Accessible Both of Troval | | , | |
| Reading Exterior Accessible Patri of Traver | F | 26 | |
| Ground Floor | C 1 1 1 | 71 | |
| | 11,1 | 71 | |
| Subtotal Area of Exterior Accessible Path of | Travel | 11,697 | |
| Additional Renovation Area | | | |
| Basement 2 | | | |
| Basement 1 | | | |
| Ground Floor | | | |
| Mezzanine | | | |
| Level 2 | | | |
| Level 3 | | | |
| Level 4 | | | |
| Level 5 | | | |
| Level 6 | | | |
| Level 7 | | | |
| Level 8 | | | |
| Lower & Upper Penthouse | | | |
| | | 0 | |
| TAL IMPACTED SURFACE AREAS (Floor + | Facade + F | Roo 148,763 | |

APPENDIX E. R+C PEER REVIEW LETTER

Appendix E provides a letter from Rutherford + Chekene, structural peer reviewer to the Judicial Council, stating their professional opinion about overall appropriateness or validity of the conceptual retrofit scheme proposed by consultant team for the Fresno County Courthouse.

7 January 2019

Clifford Ham Senior Project Manager & Architectural Program Lead Facilities Services Office Judicial Council of California 455 Golden Gate Avenue San Francisco, CA 94102 Clifford.Ham@jud.ca.gov

2018-032S, Task 1

Subject: CALIFORNIA SUPERIOR COURT BUILDINGS SEISMIC RENOVATION FEASIBILITY STUDIES SEISMIC PEER REVIEW FINDINGS

Dear Mr. Ham:

On behalf of the Judicial Council of California, Rutherford and Chekene performed Seismic Peer Review for the Court Renovation Feasibility Studies project. The purpose of this project was to create individual Project Feasibility Reports defining the feasibility, scope and budget for renovation construction to mitigate the seismic safety risks in 26 existing superior court facilities with very high or high seismic risk ratings.

Each study involved developing a conceptual seismic retrofit scheme, determining the collateral impacts and associated construction costs of the retrofit scheme and renovation options, and performing cost-benefit analyses to determine the most appropriate renovation strategy for the subject facility. A total of five retrofit and replacement options were considered for each facility. In addition to a seismic retrofit only project (option 1), additional options were developed that included seismic retrofit with priority building infrastructure and systems upgrades (option 2), seismic retrofit with full building renovation (option 3), building replacement (option 4), and building replacement with enhanced performance (option 5). The consultant team then performed costs-benefit analyses to compare the financial effectiveness of the five retrofit and replacement options for each facility. The benefit-cost ratio was the primary consideration of the Judicial Council Facilities Services staff's decision of which retrofit or replacement option to select.

The goal of the peer review was to advice the Judicial Council Facilities Services on the validity of structural engineering performance criteria for the strategic approaches to building renovation, e.g. Life-Safety, Current Code, Enhanced Performance, and the validity of the structural engineering design concepts proposed by Consultant for the building renovations.

This letter summarizes our findings related to the methodology used to develop the retrofit concepts and calculate Benefit-Cost Ratios for the various options considered for each facility, and our findings regarding the validity of the engineering design concept for the building renovation/ retrofit to meet the intended seismic performance level.

FINDINGS

1. The project used the ASCE 41-13 Basic Performance Objective for Existing Buildings for Risk Category II buildings as the Structural Design Criteria for evaluation and retrofit design.

Mr. Clifford Ham Judicial Council of California

This seismic performance objective is considered equivalent to (and therefore achieves) Risk Level IV performance, which is the minimum performance level required by the Judicial Council of California for the seismic retrofit of court buildings and meets the minimum requirements of the 2016 California Existing Building Code (CEBC) for State Owned Buildings, as stated in Table 317.5 of CEBC - California Code of Regulations – Title 24, Part 10.

- 2. The consultant team used the ASCE 41-13 Tier 1 Screening procedure and the most recent seismic hazard information for California, supplemented with numerical checks of the adequacy of the load path and seismic force-resisting system to evaluate each building. Based on the deficiencies identified by this seismic evaluation, the consultant team developed a conceptual retrofit scheme to mitigate each deficiency.
- 3. The scope of architectural impacts and triggered improvements is extensive, and constitutes a significant portion of the retrofit costs.
- 4. The seismic retrofit drawings incorporate standard structural details, typically taken from the FEMA document "*Techniques for the Seismic Rehabilitation of Existing Buildings*", FEMA 547. Though these details may not reflect the actual construction of the court building and are not developed in enough detail for the purpose of construction, they are typically adequate to convey the intent of the retrofit to the cost estimator.
- 5. Some of the facilities such as the Central Justice Center (30-A1), the Glendale Courthouse (19-H1), the Imperial County Courthouse (13-A1), the Napa Courthouse (28-B1), and the Wakefield Taylor Courthouse (07-A2) are local points of historic interest, or have historically significant architectural features. Though some attention was given to avoid modification of exterior appearance, interior public space and courtrooms when developing the retrofit concept, it may be expected that the final retrofit design would focus on localizing the retrofit work to the extent possible and would consider additional retrofit schemes to further reduce the impact of the retrofit construction on the historically significant elements.
- 6. The calculation of seismic benefit-cost ratios is primarily based on the method published in the FEMA document "Seismic Performance Assessment of Buildings", FEMA P-58. The method is comprehensive and relatively complex and requires development of many input parameters. The scope of the feasibility studies was limited, requiring determination of many of the parameters more efficiently than recommended by the P-58 methodology, often essentially by engineering judgment. As pointed out in the Detailed Methodology Report, many of the input parameters and resulting output have large uncertainties. Uncertainty is always present in seismic analysis and related calculations, largely due to the uncertainty in the ground motion itself. The methodology used in these reports takes uncertainty into account explicitly, enabling the user to study the potential effects of various uncertainties. Since the methods used for each building and each alternative (and related uncertainties) are consistent throughout the study, the relative values of the results should be sufficiently stable to be used for comparison of various actions.
- 7. Losses due to casualties are monetized using values common in the industry. However, the number of casualties estimated by the study is exceptionally high. This is due to use of a large occupancy (number of people in the building exposed to damage or collapse), derived from JCC counts of entries into each building. This method, in itself, is susceptible to double counting, but also many studies of the kind use the Equivalent Continuous Occupancy (ECO) which averages occupancy over 24 hour days and 7 day weeks. The ECO is

Mr. Clifford Ham Judicial Council of California

typically one third of the normal daytime occupancy. In addition, the casualties used to estimate benefit and costs was taken as the 90th percentile of the probabilistic calculation rather than the mean taken for other loss parameters. Studies documented in the Detailed Methodology Report indicate that the assumptions resulting in high casualties and monetized losses have little effect on relative values between options and between buildings and therefore do not invalidate the results of the study.

- 8. When considering a replacement building as an option, the size and construction cost of each replacement building was provided by the Judicial Council; the gross area is an estimate, subject to change with detailed design, but suitable for these reports. The configuration and structural system of the new building and its site on the other hand were unknown, and detailed loss models could not be developed as a result. Therefore, loss values for the replacement buildings were proportioned using linear scaling factors from losses calculated for the existing building. Although losses from a new building would normally be less than from an existing retrofitted building, it is unclear if all losses have the same proportionality or how variations in the reduced losses could affect the benefits of these options.
- 9. The benefit-cost ratios calculated in this study are relatively low, often below 1.0. One reason for this result is that there are high costs related to the non-seismic upgrades (e.g. sprinklers, disabled access, mechanical, etc.) required for most of these buildings. The total costs of installation of these systems are included in the "costs" but there are only small seismic-related "benefits;" and therefore the *seismic* cost-benefit ratios are lowered.

To an extent consistent with the scope of our review, our professional opinion is that the retrofit concept presented in this report when further developed into construction documents will be capable of achieving a Risk Level IV and minimum code requirements and is adequate for the purpose of developing conceptual cost estimates used for budget purposes.

We further find that the methodology and assumptions used to calculate cost-benefit ratios for the 5 retrofit and replacement option considered are reasonable and the results properly considered for the purposes of these studies.

SCOPE OF SERVICES

We carried out the Seismic Peer Review in accordance with the agreed upon scope of work, included in our Work Order No. 1035898 with the Judicial Council of California. The scope of our review is summarized below:

- Participated in regular meetings and conference calls between April and November 2018.
- Participated in a series of workshops where design assumptions, retrofit design concepts and benefit-cost ratios were presented and discussed.
- Reviewed submitted information and reports for each building, provided comments, and worked with the consultant team to reach resolution of comments.
- Issued a letter for each building stating our professional opinion about performance criteria for strategic approaches to building renovation/conceptual retrofit design.
- Provided a letter stating our professional opinion about overall appropriateness of the processes used for this project relative to current best engineering practices.

Mr. Clifford Ham Judicial Council of California 7 January 2019 Page 4

Rutherford + Chekene staff participating in the review were Ayse Celikbas, William Holmes, Afshar Jalalian, and Marko Schotanus.

Please contact us at (415) 568-4400 if you wish to discuss any elements of the review.

Sincerely,

RUTHERFORD + CHEKENE

all

Afshar Jalalian, S.E. Executive Principal

cc: Michael Mieler, Rob Smith, Ibrahim Almufti – Arup, San Francisco

APPENDIX F. PREVIOUS SEISMIC RETROFIT STUDY OF THE FRESNO COUNTY COURTHOUSE

Appendix F provides the report from a previous seismic study of the Fresno County Courthouse by Rutherford + Chekene. This previous study included development of a seismic retrofit scheme, which was leveraged by the consultant team to develop the conceptual retrofit scheme for this study (see Appendix C for drawings).

Appendix A – Consultant Report Prepared by SmithGroup (October 2009)

Fresno County Courthouse

Introduction

In July 2009, the SmithGroup was hired by the Administrative Office of the Courts (AOC), Office of Court Construction and Management (OCCM), to provide an assessment of the Fresno County Courthouse, including an analysis of current building conditions and associated mechanical, electrical, and plumbing systems. In parallel with this study, the OCCM conducted separate consultant studies with respect to structural systems and seismic retrofit options, and hazardous materials. These studies appear in the Appendix of this report.

This report provides the basis for recommendations to renovate the Fresno County Courthouse and how best to adapt existing spaces for reuse by the superior court.

Fresno County Courthouse Facility Description

The Fresno County Courthouse was opened for use in 1965. The building is located at 1100 Van Ness Avenue in downtown Fresno. The building is approximately 200,000 gross square feet

(GSF) in size with eight floors above principal ground elevation, two basement level floors, and a mechanical penthouse. The building also includes two mezzanine levels occupied by court staff. There is a central breezeway located on the first level, which splits the Mezzanine Level 1 into North and South areas. The area to the North is Jury Assembly. The area to the South is the public lobby which contains the secure public entrance. The first level basement is fully above ground and surrounded by an exterior plaza known as the "moat". The building's property line is located at the center of the retaining walls which surround and form the "moat". The first level basement is approximately eight to fourteen feet below the surrounding grade which varies around the building. The first floor level at the main entrance to the building is approximately two to eight feet above the surrounding grade.

The building is surrounded by a public park owned by the County of Fresno. There is a nonconforming access ramp from the grade at the public park/plaza to the West side entry. The main entry to the building is from both West and East directions. Adjacent to the East is an underground parking structure owned by the County. Selected staff enters the building from the underground parking to level B2. The detainees are brought from the adjacent jail through a tunnel to a central holding area located on level B2.

The Courthouse building is a classic modernist era civic building that was well-planned within the design standards of the time period. The building is rectangular in plan and organized around an off-center elevator core. The building is classically composed with a defined base, middle and top, but has an austere exterior that is composed of concrete sunscreen panels over an aluminum window wall system.

The exterior concrete panels have minimal detail and emphasize the vertical expression of the structural tapering columns. The building has a steel roof deck and is mansard shaped. The roof construction is not engineered to carry any additional live loads.

Courtrooms are located at the interior of the building with easy access from the elevators. Offices are placed around the perimeter for access to daylight and for secured circulation between the judge's chambers and the courtroom bench. There is no separation of staff and detainee secured circulation. The following lists general uses on each floor level:

Level B2 – 2 courtrooms, chambers, central holding, cafeteria, mechanical rooms

Level B1 – 4 courtrooms, chambers, traffic division, staff support

Level 1 - Entrance lobby, jury assembly and jury services, child waiting, security center

Level M1 - General administrative support and research attorneys

Level 2 – 4 courtrooms, chambers, judicial support, jury rooms, clerks' offices

Level 3 – 5 courtrooms, chambers, judicial support, jury rooms

Level 4 - Criminal division, family law, probate, clerks offices, court administration

Level 5 – 5 courtrooms, chambers, judicial support, clerks offices, jury rooms

Level 6 – 3 courtrooms, chambers, judicial support, jury rooms, County Law Library

Level M6 – County Law Library

Level 7 – 5 courtrooms, chambers, judicial support, jury rooms

Level 8 - County Probation Department

Functional Analysis Summary

The Courthouse currently houses 28 courtrooms, related court support functions and various offices. The current building interior has been modified over the years in a variety of ways, but the general layout of each courtroom floor is similar to original design. The condition of the interior spaces varies greatly due to the range of age and use. The main public areas of the building typically date to the original construction. The lobbies, corridors, stairs, elevators and toilet room facilities have been well maintained, but these spaces are dated in appearance and do not meet current accessibility and exiting requirements.

The existing courtrooms are very small in comparison to current standards set forth in the California Trial Court Facilities Standards adopted by the Judicial Council in April, 2006. The average size of courtrooms is 1,300 square feet. Level 3 courtrooms have added holding cells which further reduce the size to approximately 900 SF. All of the courtrooms are dated in appearance. The existing courtrooms do not conform to current accessibility laws.

The basic mechanical, electrical, and plumbing core elements of the building have a clear value, but significant upgrades are recommended for the continued use of the building. Renovating the core elements of the building while the building is being occupied will provide significant challenges.

The following summarizes existing mechanical, electrical, plumbing, and fire protection systems within the building:

Existing Electrical System

- 1. Normal Power System
 - a. The electric service is from a utility company-owned, high voltage, pad mounted service transformer, located east of the building, alongside of M Street. Transformer secondary voltage is 2.4KV, 3-phase.
 - b. The utility company transformer feeds a 1200 Amp, 2,400V, 3-phase switchboard, located in a vault located adjacent to and beneath the utility company transformer. In addition to the courts building, this switchboard provides service to the hall of justice, jail, and schools. From this switchboard, a 2.4KV feeder provides service to two unit substations rated 1,000KVA, 2.4 KV-277/480V, 3-phase, 4-wire and 2,000KVA, 2.4 KV-277/480V, 3-phase, 4-wire, respectively, and a 2.4 KV load interrupter switch located in B2 Level of the courts building. The 1,000 KVA unit substation serves two chillers, the
2,000KVA unit substation serves the building, and the 2.4KV load interrupter switch, which is not in use.

- c. From the 2,000KVA unit substation, power is distributed at 277/480V, 3-phase to all floors, penthouse, elevators, mechanical equipment, and two motor control centers located on B2 Level.
- d. The existing electrical distribution system per floor consists of a 3-phase, 277/480V lighting panel, which also feeds step-down transformer(s), and 120/208V, 3-phase receptacle panels.
- 2. Emergency Power System
 - A natural gas powered engine-generator unit rated 140 KW/175KVA, 277/480V,
 3-phase, 4-wire and located at B2 Level provides power to an emergency power panel via a 200 Amp automatic transfer switch.
 - b. The emergency power panel provides power to elevators 4 and 5, sump pumps, stair and corridor lights, B2 level and Level 7 courtroom lighting and fire alarm systems.
- 3. Fire Alarm System
 - a. The building has a fire alarm and smoke detection system with voice evacuation consisting of main control panels on 1st floor, terminal cabinets, power supply units, audio and visual devices, manual pull stations throughout the building, and smoke detection the in elevator lobbies, corridors, and file rooms.

Existing Mechanical Systems

- 1. Chilled Water System
 - a. There are two 300 ton electric centrifugal chillers at the B2 level. The original 300 ton chillers were shown to be series piped on the original design drawings. They we replaced with 300 ton chillers (R-22 refrigerant) in the early 1990s and we re-piped for parallel operation. We are informed that the chillers are in poor operating condition and are scheduled to be replaced again in the near future with two 400 ton chillers. The cooling load scheduled on the original drawings totals to 530 tons (including extrapolation of inclusion of floors not originally built out). However, due to the age of the system and the probable excessive delivery of outside air, the actual load is likely higher. This theory is supported by our understanding of the facility operators' explanation that, at times, they need to operate the two existing 300 ton chillers simultaneously at full capacity (600 tons total).
 - b. The chillers are presently arranged to operate in parallel with dedicated pumps. The pumping system is constant volume and pumps the chilled water through the chillers to the various air handler cooling coils throughout the building. The air handler cooling coils utilize 3-way control valves. The cooling coil performance specification on the original drawings indicates that they are designed for a 10

degree F chilled water temperature rise. There does not appear to be a chiller operation optimization sequence of operation as two chillers were observed to be operating simultaneously in a part load condition during our site visit.

- c. There are two condenser water pumps that pump the condenser water to cooling towers located at the penthouse level.
- d. The original design drawings show that there were three cooling towers installed within the penthouse. These cooling towers have been replaced (not known when replaced) and there are presently two cooling towers in the penthouse. There is space for one more tower and the roof opening for it is presently closed and drained. The operating characteristic of these cooling towers is presently not known. It is anticipated that the design approach temperature is approximately 10-12 degrees F.
- e. Cooling tower water chemistry control uses conventional chemical treatment systems.
- f. Modern chilled water systems design would use chillers with low ozone depletion potential and low global warming potential effect refrigerants, a 15-20 degree F chilled water temperature rise to reduce total pumping rate and resulting pumping energy, use either variable primary flow or constant primary / variable secondary flow and 2-way control valves to reduce pumping energy, utilize variable frequency driven chillers to capitalize on low condenser water temperatures to save chiller input energy, utilize low-approach cooling towers to further reduce chiller input energy, and utilize chemical-free water cooling tower water treatment.
- g. The chillers presently share the same space with the boilers and the electrical gear, a code violation. The chillers need to be in a 1-hour fire-rated dedicated Machinery Room.
- 2. Heating Hot Water System
 - a. Two gas-fired heating hot water boilers located at the B2 Level have been removed.
 - b. There is a steam-to-water heat exchanger installed adjacent to the boilers that utilizes steam delivered from the county cogeneration system to produce heating hot water in place of the non-functioning boilers. (We are told that the conversion took place in the 1980s.) A steam condensate pump pumps the condensate back to the cogeneration plant. We are told that the steam supply is manually terminated during warm weather conditions.
 - c. A modern heating hot water system design would use high-efficiency boilers (85-95% efficiency) to reduce boiler input energy, use a 35-40 degree F heating hot water temperature drop to reduce total pumping rate and resulting pumping energy, and use variable flow pumping with 2-way valves to reduce pumping energy.

- d. The AOC is in the process of replacing the chillers.
- 3. Air Handling
 - a. The building is served with high-velocity dual-duct constant volume air handling systems. The original design drawings indicate that the 3rd floor was not built out, the 4th floor was partially built out, and the 8th floor was not built out. These floors were subsequently built out, but there are no drawings available of the designs.
 - Air handler AHU-B2A in B217 serves the B2 level (20,190 cfm)
 - Air handler AHU-B2B in B217 serves B1 level north, 1st floor north, and M1 north (23,750 cfm).
 - Air handler AHU B2C in B218 serves B1 level south, 1st floor south, and M1 south (26,070 cfm).
 - Air handler AHU-2 in 250 serves the 2nd floor (23,230 cfm).
 - Air handler AHU-3 in 3xx serves the 3rd floor (size unknown).
 - Air handler AHU-4A in 434 serves the 4th floor south (13,520 cfm).
 - Air handler AHU-4B in 4xx serves the 4th floor north (size unknown)
 - Air handler AHU-5 in 575 serves the 5th floor (22,370 cfm).
 - Air handler AHU-6 in 661 serves the 6th floor (24,980 cfm).
 - Air handler AHU-7 in 790 serves the 7th floor (21,200 cfm).
 - Air handler AHU-8 in the Penthouse serves the 8th floor (size unknown).

Air distribution of supply air is primarily through ceiling light troffers and the return air utilizes the ceiling space as a plenum return.

The leakage rate of the existing ductwork is not known, but is suspected to be high based on experience with other building of similar vintage. (The Sisk Courthouse ductwork was documented at over 50% leakage.)

- b. The Building Automation System (BAS) is largely pneumatic, as originally installed.
- c. Modern air handling systems would utilize a low velocity (low pressure) approach, and could be either dual duct variable volume or single duct terminal reheat variable volume systems. Supply air distribution would be through a variety of ceiling air diffusers and return air would utilize the ceiling space as a return air plenum. Outside air flow usage would be monitored. Ductwork would be fully sealed and tested. The BAS would be microprocessor based electronic / electric.

- 4. High-Rise Life-Safety
 - a. There are no provisions that comply with the current high-rise life-safety code requirements as such codes were not in effect at the time of the design and construction of the building.
 - b. At a minimum, stair pressurization fan/duct systems are required at the required exit stairs.

Existing Plumbing and Fire Protection Systems

- 1. Domestic Cold Water System
 - a. Domestic cold water is provided from a county-owned tank and pump system, located at the B1 garage, to the Courthouse and to the Hall of Records.
 - b. The incoming low pressure cold water serves level B2 and feeds water booster system that consists of three pumps and a pneumatic bladder tank that serves the building. A pressure reducing valve station separates low pressure water for level B2 through level 2, and high pressure for levels 3 through 9.
 - c. The original design also shows a Drinking Water system that serves all drinking fountains. The chiller is located at level 9. Drinking Water supply is circulated by a pump, which is located on Basement B2 level.
- 2. Domestic Hot Water System
 - a. There is one heat exchanger to make hot water for the building. Hot water is generated by a steam-to-water heat exchanger that is in a large volume tank, and it is supplied with boosted water pressure supply.
 - b. Hot water supply main from the heat exchanger has a pressure reducing valve to separate the main supply into low pressure and high pressure hot water systems, same as that for cold water. Temperature in hot water mains is maintained by circulated loops, and there are both low pressure and high pressure hot water returns. The returns are circulated back into the heat exchanger tank.
 - c. There is a kitchen in level B2. The high temperature required for scullery is supplied by an electric booster hot water heater, located within the kitchen. Hot water main is circulated back to this water heater. Hot water for the remaining kitchen sinks is supplied from the building's low pressure hot water system. Note: The kitchen is presently not in use.
- 3. Sanitary Sewer System
 - a. The B2 and B1 levels of the building drain by gravity to a duplex sump pump on level B2. The effluent from the sump pump is pumped up to a gravity sanitary sewer main. The sump pump discharge is 4" size, and it rises and crosses the moat at the north end (presumably under the bridge).

- b. Levels 1 through 9 are drained by gravity. North and south ends of the building have their own gravity building sewer, 8" and 5" sizes, respectively. The gravity drainage lines cross the moat at below level 1 (presumably under the bridge).
- c. The kitchen drains to the duplex sump pump system on Basement B2.
- 4. Storm Drainage System
 - a. The sloped roof sheds water onto the perimeter roof (same elevation as level 9). There are 22 roof drains located all around the flat roof. The roof drains are collected and conveyed down through the building and exits the building by gravity at both north and south ends. The roof drains do not have a companion overflow drain.
 - b. Storm Drain exits the building at both west and east ends. The lateral is 6" size at both exit points.
- 5. Natural Gas System
 - a. There is a 4" gas supply that comes in from M Street. Low pressure natural gas is supplied to the generator.
- 6. Plumbing Fixtures
 - a. Existing plumbing fixtures (where original) do not comply with current ADA clearances, or water conservation requirements.
 - b. Existing restroom fixture arrangements (where original) do not comply with current ADA clearances.
- 7. Fire Sprinkler System
 - a. The water pressure for the fire sprinkler system is provided by a county-owned central fire pump system, located in the B1 garage, that serves the Courthouse and the Hall of Records.
- 8. Dry Standpipe System
 - a. The building currently has a Class I Dry Standpipe system. The piping system serves hose gate valves from level B1 up to level 9. At the level 9, each of the DSP risers terminates with roof fire **department** inlet connection. The DSP risers are interconnected at bottom in level B1.
- 9. Wet Standpipe System
 - a. None

- 10. Fire Hose Cabinets
 - a. There are fire hose cabinets located from level B2 level up to 9th floor. The fire hose cabinets have had their hoses removed and are used to store fire extinguishers. It is not known if the fire hose cabinets still have their original domestic water service or not.
- 11. High-Rise Life Safety
 - a. There are no provisions that comply with current high-rise life safety code such as Combination Standpipe and hose gate valves on both sides of horizontal exits.

Attachments

- 1. Seismic Analysis, Rutherford & Chekene
- 2. Hazardous Materials, Sensible Environmental Solutions, Inc.

Attachment 1 to Appendix A - Seismic Analysis, Rutherford & Chekene



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| To: | Denny Jones - AOC | |
|----------|----------------------------------|------------------------|
| From: | Afshar Jalalian | |
| Date: | September 15, 2009 | |
| Project: | Fresno County Courthouse (10-A1) | Job #: 2 World #: 7 |

Job #: 200304081 Task #: 20.24

Subject: Seismic Strengthening Recommendations

Following is our proposed conceptual seismic strengthening recommendations for Fresno County Courthouse. The strengthening measures are intended to improve the seismic performance of the subject building to a Life Safety level (SRL – IV rating). Please refer to the attached conceptual strengthening drawings for the locations and extent of proposed retrofit work (the strengthening measures are indexed to the numbers below using symbol ())

- Add 10 inch concrete wall (shotcrete) to face of existing wall from foundation through 9th floor.
- 2- Add 10-inch concrete wall (shotcrete) to face of existing wall from foundation through 8th floor. Use 14-inch concrete wall between 5th and 6th floors to accommodate transition of existing wall thickness from 12-inch below 5th floor to 8-inch above 5th floor.
- 3- Add 4-inch thick wall (shoterete) to face of existing concrete wall from 5th floor through 9th floor. The existing concrete wall south of the existing stair changes thickness from 12-inch below 5th floor to 8-inch above 5th floor. The new shoterete wall will bring the face of existing wall above 5th floor aligned with wall face below 5th floor. This added wall is expected to have minor to no impact to the stair dimensions (this assumption should be verified).
- 4- Strengthen the existing wide flange steel column by welding steel plates between the flanges to create a box column. Strengthen columns between basement and 8th floor (3 columns per floor).
- Strengthen connection between the steel beams and columns at 3rd floor through 8th floor (6 locations at each floor).
- 6- Add steel braced flame between 8th and 9th floors (one bay frame).
- 7- Add steel bracing (WT sections) to the 9th floor framing.



Denny Jones September 15, 2009 Office of Court Construction and Management Page 2

- Strengthen connection between existing floor framing and concrete wall at 9th floor (8 locations).
- 9- Strengthen floor beam connections at 9th floor (22 locations).

The retrofit measures stated above is to mitigate seismic deficiencies identified by the evaluation of structure using linear dynamic procedures of ASCE-41. The scope of scismic strengthening may be reduced if more advanced analysis (such as non-linear analysis) is utilized which is not in the scope of this study.

This study excludes the evaluation of exterior façade. The evaluation of the exterior precast concrete façade will be included once the drawings are made available for our review.

Attachments Conceptual strengthening drawings (Typical floor plan) Conceptual strengthening drawings (9th floor plan)

2. SZCEPZCE-O428 ACKT Seismin Americanit ProgramMACKT Benavatian Projects-2009/Preside/Preside/Tourbause- RECOSIDE Schot



A-12





Memorandum

55 Second Street, Suite 600 San Francisco, CA 94105 Tel: (415) 568-4400 Fax: (415) 618-0684 www.ruthchek.com

| To: | Denny Jones - AOC | |
|----------|--|-----------------------------------|
| From: | Afshar Jalalian | |
| Date: | October 27, 2009 | |
| Project: | Fresno County Courthouse (10-A1) | Job #: 2003040S1 Task #: 20.24 |
| Subject: | Additional Seismic Strengthening Recommendations | |

On October 22, 2009, I visited the Fresno County Courthouse to make general observations of the existing structure and also to find information related to the existing exterior precast concrete façade (due to lack of available drawings related to precast panels). Following is our findings and additional conceptual seismic strengthening recommendations for the building.

- 1- During the site visit I was able to find critical information related to precast panel details (sheet A85) to perform a preliminary seismic evaluation of the precast building façade. Our evaluation indicates that in a major seismic event (Design Basis Earthquake), the building drift can impose stresses on the out-of-plane panel connections (as shown in detail 1-S58) that can result in precast connection failure. The panels are constrained by the columns, so they cannot fall away from the building; however they can fall in (toward the building). Therefore, we propose a plate to be provided at the top of each panel at each side (2 per panel- 528 total) as shown in the attached drawing to contain the panels from falling toward the building. The restraint plates are added on the interior face of the panels therefore not visible from outside. There is a gap between the precast panels and exterior envelope of the building that would allow access to the panels without the need to go through the exterior wall of the building. (Please see the attached interior photo of the exterior façade).
- 2- Additionally, we recommend allowance for additional bracing for the library mezzanine level above 6th floor be included in the cost estimate.

The retrofit measures stated above is to mitigate seismic deficiencies identified by the evaluation of structure using linear dynamic procedures of ASCE-41 to Life-Safety Performance Level. The above strengthening measures are in addition to those stated in our memo dated 09/15/09.

| Attachments - | Exterior Photo of the Building |
|---------------|---|
| | Interior Photo of the Exterior Façade |
| | Conceptual strengthening drawings for the exterior façade |

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Fresno County Courthouse Renovation Project

Cost Estimation Materials Concept Phase September 28th, 2011

- 1. Base Scheme dated 9/28/2011
- 2. Damper Scheme dated 9/28/2011
- 3. Penthouse Strengthening Page 4 of Memo dated 9/15/2009
- 4. Exterior Concrete Sunscreen Strengthening Memo dated 10/27/2009

Prepared by: **RUTHERFORD & CHEKENE** Structural and Geotechnical Engineers 55 Second Street, Suite 600 San Francisco, CA 94105 415-568-4400

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Date














Memorandum

55 Second Street, Suite 600 San Francisco, CA 94105 Tel: (415) 568-4400 Fax: (415) 618-0684 www.ruthchek.com

| To: | Denny Jones - AOC |
|----------|----------------------------------|
| From: | Afshar Jalalian |
| Date: | October 27, 2009 |
| Project: | Fresno County Courthouse (10-A1) |
| | |

Job #: 2003040S1 Task #: 20.24

 Subject:
 Additional Seismic Strengthening Recommendations

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Attachments – Exterior Photo of the Building Interior Photo of the Exterior Façade Conceptual strengthening drawings for the exterior façade

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