## JUDICIAL COUNCIL OF CALIFORNIA

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## REPORT TO THE JUDICIAL COUNCIL

For business meeting on: June 26, 2015

## Title

Trial Courts: 2015-2016 Allocation Using the Workload-Based Allocation and Funding Methodology

Rules, Forms, Standards, or Statutes Affected N/A

## Recommended by

Trial Court Budget Advisory Committee Hon. Laurie M. Earl, Chair

## Agenda Item Type

Action Required

## Effective Date

June 26, 2015

Date of Report
June 2, 2015

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## Executive Summary

The Trial Court Budget Advisory Committee recommends that any new funding for general court operations provided by the Budget Act of 2015 for 2015-2016 that will be allocated in accordance with the Workload-Based Allocation and Funding Methodology be reduced by the $\$ 22.7$ million shortfall in Trial Court Trust Fund fine and fee revenue that has not been backfilled from the state General Fund.

## Recommendation

On May 18, 2015, the Trial Court Budget Advisory Committee (TCBAC) unanimously adopted the following recommendation:

1. The amount of any new funding for general court operations provided in the Budget Act of 2015 that will be allocated in 2015-2016 using the Workload-Based Allocation and Funding Methodology should be reduced by the $\$ 22.7$ million shortfall in Trial Court Trust Fund fine and fee revenue that supports trial courts' base allocations and that has not been backfilled from the state General Fund.

## Previous Council Action

On July 29, 2014, due to a projected shortfall of $\$ 22.7$ million in revenue fine and fee revenue that supports trial courts' base allocation the council allocated a $\$ 22.7$ million reduction on a one-time basis and directed Judicial Council staff to submit a deficiency request to backfill the shortfall with an augmentation of General Fund monies to the Trial Court Trust Fund (TCTF). The deficiency request was not approved by the Department of Finance. The council allocated the $\$ 22.7$ million reduction using the same method for computing courts' contributions towards the statutorily required 2 percent reserve that is held in the TCTF.

## Rationale for Recommendation

Of the projected $\$ 88.9$ million shortfall in fine and fee revenue that supports trial courts' base allocations from 2012-2013 to the end of 2015-2016, the Governor’s May Revise budget proposal includes a General Fund backfill of only $\$ 66.2$ million or $\$ 22.7$ million less than the total shortfall. To bring into balance the projected revenues that support courts' base allocations, the council will need to allocate a $\$ 22.7$ million reduction in 2015-2016. The council's policy is to use the Workload-Based Allocation and Funding Methodology (WAFM) to allocate any new funding for general court operations. The TCBAC's recommendation to allocate the net of any new funding and a $\$ 22.7$ million reduction using WAFM recognizes that, in reality, the real amount of new funding in 2015-2016 is reduced by $\$ 22.7$ million. The Governor’s May Revise budget proposal is to provide $\$ 90.6$ million in new funding for general court operations. If the Budget Act of 2015 provides $\$ 90.6$ million in new funding, under this proposal $\$ 67.9$ million ( $\$ 90.6$ million less $\$ 22.7$ million) would be allocated using the WAFM on an ongoing basis. Scenario A of Attachment 1displays the computed allocations based on the recommendation using the preliminary 2015-2016 WAFM. ${ }^{1}$

## Comments, Alternatives Considered, and Policy Implications

No public comments for this issue were received when considered by the TCBAC at its May 18, 2015 public meeting.

As displayed in scenario B of Attachment 1, the TCBAC considered a scenario whereby each court's 2014-2015 share of the $\$ 22.7$ million reduction would be made permanent and the WAFM would be used to allocate the entire amount of any new funding (e.g., $\$ 90.6$ million).

## Attachments

1. Attachment 1: Preliminary 2015-16 WAFM at $\$ 67.9 \mathrm{M}$ vs. Preliminary 2015-16 WAFM at $\$ 90.6 \mathrm{M}$ with $\$ 22.7 \mathrm{M}$ Reduction
[^0]Attachment 1 -- Preliminary 2015-16 WAFM at $\mathbf{\$ 6 7 . 9 M}$ vs. Preliminary 2015-16 WAFM at $\mathbf{\$ 9 0 . 6 M}$ with $\mathbf{\$ 2 2 . 7 M}$ Reduction ${ }^{1}$

|  | Scenario A -- Preliminary 2015-16 WAFM at \$67.9M |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | WAFM (@30\%) Adjustment in 2015-16 | ```Allocation and Reallocation of $143.6M``` | Allocation and <br> Reallocation of $\$ 67.9 \mathrm{M}$ | Funding Floor Adjustment | Total |
| Court | A | B | C | D | E |
| Alameda | (2,781,134) | $(147,426)$ | 1,600,608 | $(28,639)$ | (1,356,590) |
| Alpine | $(51,416)$ | 511 | $(6,525)$ | 52,171 | $(5,260)$ |
| Amador | $(52,364)$ | 10,593 | 60,241 | (891) | 17,580 |
| Butte | 67,352 | $(14,441)$ | 392,556 | $(3,580)$ | 441,887 |
| Calaveras | $(32,375)$ | 11,702 | 66,180 | (853) | 44,655 |
| Colusa | $(32,834)$ | 2,060 | 42,906 | 132,362 | 144,494 |
| Contra Costa | 49,380 | 15,611 | 1,574,895 | $(15,749)$ | 1,624,136 |
| Del Norte | $(97,541)$ | $(57,332)$ | 69,116 | (970) | $(86,727)$ |
| El Dorado | $(45,316)$ | 2,445 | 247,591 | $(2,671)$ | 202,049 |
| Fresno | 982,342 | 331,589 | 2,087,654 | $(17,936)$ | 3,383,649 |
| Glenn | $(117,745)$ | $(37,556)$ | 28,827 | 95,153 | $(31,322)$ |
| Humboldt | $(6,652)$ | 46,082 | 210,396 | $(2,316)$ | 247,509 |
| Imperial | 114,866 | 12,160 | 363,241 | $(3,160)$ | 487,107 |
| Inyo | $(80,787)$ | (793) | 30,785 | 15,603 | $(35,192)$ |
| Kern | 2,079,606 | 181,349 | 2,579,528 | $(16,643)$ | 4,823,840 |
| Kings | 57,149 | $(22,892)$ | 271,173 | $(2,339)$ | 303,091 |
| Lake | $(104,695)$ | $(8,179)$ | 74,868 | $(1,219)$ | $(39,226)$ |
| Lassen | $(79,334)$ | $(29,792)$ | 53,086 | (793) | $(56,833)$ |
| Los Angeles | 5,585,024 | $(1,060,904)$ | 22,502,872 | $(199,312)$ | 26,827,680 |
| Madera | 2,391 | 14,194 | 275,532 | $(2,827)$ | 289,291 |
| Marin | $(847,080)$ | $(51,782)$ | 120,399 | $(4,956)$ | $(783,418)$ |
| Mariposa | $(17,836)$ | 4,856 | 29,930 | 54,808 | 71,757 |
| Mendocino | $(57,346)$ | 19,954 | 161,113 | $(1,945)$ | 121,777 |
| Merced | 149,949 | $(54,672)$ | 545,420 | $(4,558)$ | 636,139 |
| Modoc | $(39,067)$ | 14,632 | 10,639 | (386) | $(14,182)$ |
| Mono | $(31,243)$ | $(15,292)$ | 45,551 | 122,866 | 121,882 |
| Monterey | 46,118 | $(34,550)$ | 658,228 | $(6,294)$ | 663,502 |
| Napa | $(138,818)$ | 27,827 | 186,854 | $(2,588)$ | 73,275 |
| Nevada | $(8,834)$ | 22,753 | 163,819 | $(1,775)$ | 175,963 |
| Orange | $(2,466,785)$ | 435,190 | 4,044,719 | $(54,515)$ | 1,958,609 |
| Placer | 268,245 | 45,181 | 671,505 | $(5,636)$ | 979,295 |
| Plumas | $(100,477)$ | $(8,087)$ | 8,531 | (523) | $(100,557)$ |
| Riverside | 2,598,231 | 189,680 | 4,238,347 | $(30,909)$ | 6,995,349 |
| Sacramento | 354,321 | 415,182 | 2,932,113 | $(29,203)$ | 3,672,413 |
| San Benito | $(130,221)$ | $(18,258)$ | 44,286 | (989) | $(105,183)$ |
| San Bernardino | 2,677,348 | $(277,171)$ | 4,702,470 | $(34,118)$ | 7,068,530 |


| Scenario B -- Preliminary 2015-16 WAFM at \$90.6M and \$22.7M Reduction |  |  |  |  |  | Total A Minus Total B |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| WAFM (@30\%) Adjustment in 2015-16 | ```Allocation and Reallocation of \(\$ 143.6 \mathrm{M}\)``` | ```Allocation and Reallocation of \(\$ 90.6 \mathrm{M}\)``` | Funding Floor Adjustment | \$22.7 Million Reduction | Total |  |
| F | G | H | 1 | J | K | F |
| (2,781,134) | $(147,426)$ | 2,135,716 | $(25,876)$ | $(1,006,310)$ | $(1,825,029)$ | 468,439 |
| $(51,416)$ | 511 | $(8,707)$ | 54,352 | - | $(5,260)$ | (0) |
| $(52,364)$ | 10,593 | 80,381 | (806) | $(29,737)$ | 8,067 | 9,513 |
| 67,352 | $(14,441)$ | 523,794 | $(3,259)$ | $(118,127)$ | 455,319 | $(13,432)$ |
| $(32,375)$ | 11,702 | 88,305 | (773) | $(27,738)$ | 39,122 | 5,533 |
| $(32,834)$ | 2,060 | 57,250 | 118,018 |  | 144,494 | - |
| 49,380 | 15,611 | 2,101,406 | $(14,316)$ | $(524,858)$ | 1,627,223 | $(3,086)$ |
| $(97,541)$ | $(57,332)$ | 92,222 | (878) | $(34,619)$ | $(98,148)$ | 11,421 |
| $(45,316)$ | 2,445 | 330,365 | $(2,425)$ | $(88,211)$ | 196,858 | 5,192 |
| 982,342 | 331,589 | 2,785,588 | $(16,340)$ | $(554,229)$ | 3,528,950 | $(145,301)$ |
| $(117,745)$ | $(37,556)$ | 38,464 | 85,515 |  | $(31,322)$ | (0) |
| $(6,652)$ | 46,082 | 280,734 | $(2,103)$ | $(76,110)$ | 241,952 | 5,558 |
| 114,866 | 12,160 | 484,678 | $(2,879)$ | $(100,431)$ | 508,395 | $(21,288)$ |
| $(80,787)$ | (793) | 41,077 | 5,311 |  | $(35,192)$ | - |
| 2,079,606 | 181,349 | 3,441,903 | $(15,241)$ | $(517,548)$ | 5,170,069 | $(346,229)$ |
| 57,149 | $(22,892)$ | 361,830 | $(2,131)$ | $(77,594)$ | 316,363 | $(13,271)$ |
| $(104,695)$ | $(8,179)$ | 99,897 | $(1,103)$ | $(41,896)$ | $(55,976)$ | 16,750 |
| $(79,334)$ | $(29,792)$ | 70,834 | (718) | $(27,456)$ | $(66,466)$ | 9,633 |
| 5,585,024 | (1,060,904) | 30,025,923 | $(181,490)$ | $(6,588,036)$ | 27,780,517 | $(952,837)$ |
| 2,391 | 14,194 | 367,646 | $(2,568)$ | $(88,349)$ | 293,315 | $(4,024)$ |
| $(847,080)$ | $(51,782)$ | 160,651 | $(4,458)$ | $(180,059)$ | $(922,729)$ | 139,310 |
| $(17,836)$ | 4,856 | 39,936 | 44,802 | - | 71,757 | 0 |
| $(57,346)$ | 19,954 | 214,976 | $(1,764)$ | $(63,560)$ | 112,260 | 9,516 |
| 149,949 | $(54,672)$ | 727,762 | $(4,154)$ | $(148,653)$ | 670,232 | $(34,092)$ |
| $(39,067)$ | 14,632 | 14,196 | (347) |  | $(10,586)$ | $(3,595)$ |
| $(31,243)$ | $(15,292)$ | 60,779 | 107,637 | - | 121,882 |  |
| 46,118 | $(34,550)$ | 878,284 | $(5,724)$ | (204,155) | 679,973 | $(16,470)$ |
| $(138,818)$ | 27,827 | 249,322 | $(2,344)$ | $(91,731)$ | 44,257 | 29,018 |
| $(8,834)$ | 22,753 | 218,587 | $(1,612)$ | $(60,469)$ | 170,424 | 5,539 |
| $(2,466,785)$ | 435,190 | 5,396,930 | $(49,379)$ | $(1,828,581)$ | 1,487,375 | 471,234 |
| 268,245 | 45,181 | 896,000 | $(5,136)$ | $(188,509)$ | 1,015,780 | $(36,485)$ |
| $(100,477)$ | $(8,087)$ | 11,383 | (470) | $(19,092)$ | $(116,744)$ | 16,187 |
| 2,598,231 | 189,680 | 5,655,291 | $(28,238)$ | $(988,161)$ | 7,426,803 | $(431,453)$ |
| 354,321 | 415,182 | 3,912,363 | $(26,547)$ | $(959,404)$ | 3,695,915 | $(23,502)$ |
| $(130,221)$ | $(18,258)$ | 59,091 | (893) | $(34,673)$ | $(124,954)$ | 19,771 |
| 2,677,348 | $(277,171)$ | 6,274,577 | $(31,173)$ | $(1,075,223)$ | 7,568,360 | $(499,830)$ |


|  | Scenario A -- Preliminary 2015-16 WAFM at \$67.9M |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | WAFM <br> (@30\%) <br> Adjustment in 2015-16 | Allocation and Reallocation of $\$ 143.6 \mathrm{M}$ | Allocation and Reallocation of \$67.9M | Funding Floor Adjustment | Total |
| Court | A | B | C | D | E |
| San Diego | (2,780,253) | 377,877 | 3,862,672 | $(53,294)$ | 1,407,001 |
| San Francisco | (2,022,825) | 140,862 | 1,160,989 | $(23,034)$ | $(744,008)$ |
| San Joaquin | 647,004 | 167,533 | 1,443,164 | $(12,145)$ | 2,245,555 |
| San Luis Obispo | 21,400 | $(24,869)$ | 524,874 | $(5,055)$ | 516,350 |
| San Mateo | $(604,047)$ | $(28,233)$ | 1,036,731 | $(13,224)$ | 391,227 |
| Santa Barbara | $(398,574)$ | 43,909 | 594,804 | $(8,013)$ | 232,126 |
| Santa Clara | $(3,774,707)$ | $(639,286)$ | 1,425,064 | $(29,944)$ | $(3,018,873)$ |
| Santa Cruz | $(53,152)$ | 36,089 | 416,989 | $(4,427)$ | 395,499 |
| Shasta | 168,185 | 92,748 | 411,898 | $(3,794)$ | 669,037 |
| Sierra | $(66,540)$ | $(10,447)$ | $(11,413)$ | 84,660 | $(3,740)$ |
| Siskiyou | $(194,136)$ | 16,491 | 23,746 | $(1,183)$ | $(155,082)$ |
| Solano | 54,626 | $(85,921)$ | 814,454 | $(7,590)$ | 775,569 |
| Sonoma | $(118,352)$ | $(132,577)$ | 875,483 | $(9,102)$ | 615,451 |
| Stanislaus | 541,823 | $(38,380)$ | 1,088,860 | $(7,973)$ | 1,584,330 |
| Sutter | 86,874 | 7,641 | 211,462 | $(1,756)$ | 304,221 |
| Tehama | 44,688 | 28,305 | 151,990 | $(1,432)$ | 223,550 |
| Trinity | $(45,286)$ | $(18,239)$ | 26,686 | 127,290 | 90,451 |
| Tulare | 351,493 | 116,063 | 746,497 | $(6,323)$ | 1,207,731 |
| Tuolumne | $(82,475)$ | $(7,747)$ | 73,835 | $(1,097)$ | $(17,483)$ |
| Ventura | 439,919 | $(58,339)$ | 1,452,135 | $(12,397)$ | 1,821,318 |
| Yolo | 86,576 | 29,424 | 347,341 | $(3,372)$ | 459,969 |
| Yuba | $(14,662)$ | 22,672 | 132,282 | $(1,462)$ | 138,831 |
| Total | 0 | 0 | 67,900,000 | (0) | 67,900,000 |


| Scenario B -- Preliminary 2015-16 WAFM at \$90.6M and \$22.7M Reduction |  |  |  |  |  | Total A Minus Total B |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| WAFM <br> (@30\%) <br> Adjustment in 2015-16 | Allocation and Reallocation of $\$ 143.6 \mathrm{M}$ | ```Allocation and Reallocation of $90.6M``` | Funding Floor Adjustment | \$22.7 Million Reduction | Total |  |
| F | G | H | 1 | J | K | F |
| $(2,780,253)$ | 377,877 | 5,154,021 | $(48,262)$ | $(1,824,897)$ | 878,486 | 528,515 |
| $(2,022,825)$ | 140,862 | 1,549,126 | $(20,797)$ | $(788,895)$ | $(1,142,529)$ | 398,521 |
| 647,004 | 167,533 | 1,925,635 | $(11,068)$ | $(378,529)$ | 2,350,575 | $(105,019)$ |
| 21,400 | $(24,869)$ | 700,348 | $(4,598)$ | $(172,442)$ | 519,839 | $(3,489)$ |
| $(604,047)$ | $(28,233)$ | 1,383,326 | $(11,985)$ | $(457,780)$ | 281,280 | 109,946 |
| $(398,574)$ | 43,909 | 793,656 | $(7,258)$ | $(271,266)$ | 160,466 | 71,659 |
| $(3,774,707)$ | $(639,286)$ | 1,901,485 | $(27,025)$ | $(1,056,021)$ | (3,595,554) | 576,681 |
| $(53,152)$ | 36,089 | 556,395 | $(4,021)$ | $(149,105)$ | 386,206 | 9,293 |
| 168,185 | 92,748 | 549,601 | $(3,453)$ | $(121,205)$ | 685,877 | $(16,840)$ |
| $(66,540)$ | $(10,447)$ | $(15,228)$ | 88,475 | - | $(3,740)$ | 0 |
| $(194,136)$ | 16,491 | 31,685 | $(1,063)$ | $(43,536)$ | $(190,560)$ | 35,478 |
| 54,626 | $(85,921)$ | 1,086,738 | $(6,906)$ | $(252,301)$ | 796,237 | $(20,668)$ |
| $(118,352)$ | $(132,577)$ | 1,168,170 | $(8,270)$ | $(295,531)$ | 613,441 | 2,011 |
| 541,823 | $(38,380)$ | 1,452,883 | $(7,284)$ | $(257,942)$ | 1,691,101 | $(106,770)$ |
| 86,874 | 7,641 | 282,157 | $(1,600)$ | $(54,599)$ | 320,472 | $(16,251)$ |
| 44,688 | 28,305 | 202,803 | $(1,303)$ | $(44,321)$ | 230,171 | $(6,621)$ |
| $(45,286)$ | $(18,239)$ | 35,607 | 118,369 | - | 90,451 | - |
| 351,493 | 116,063 | 996,062 | $(5,761)$ | $(199,524)$ | 1,258,333 | $(50,602)$ |
| $(82,475)$ | $(7,747)$ | 98,520 | (992) | $(37,684)$ | $(30,379)$ | 12,895 |
| 439,919 | $(58,339)$ | 1,937,606 | $(11,295)$ | $(397,607)$ | 1,910,284 | $(88,966)$ |
| 86,576 | 29,424 | 463,462 | $(3,066)$ | $(105,804)$ | 470,591 | $(10,623)$ |
| $(14,662)$ | 22,672 | 176,507 | $(1,327)$ | $(47,493)$ | 135,697 | 3,134 |
| 0 | 0 | 90,600,000 | 0 | $(22,700,000)$ | 67,900,000 | - |

[^1]
[^0]:    ${ }^{1}$ The preliminary 2015-2016 WAFM does not reflect the interim civil complex caseweight being recommended by the Workload Assessment Advisory Committee nor updated AB 1058 distributions.

[^1]:    ${ }^{[1]}$ The preliminary 2015-2016 WAFM does not reflect the interim civil complex caseweight being recommended by the Workload Assessment Advisory Committee nor updated AB 1058 distributions.

