

# Judicial Council of California · Administrative Office of the Courts

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# REPORT TO THE JUDICIAL COUNCIL

For business meeting on: December 13, 2011

Title Agenda Item Type Judicial Council Legislative Policy Action Required Guidelines: 2011 Effective Date December 13, 2011 Rules, Forms, Standards, or Statutes Affected N/A Date of Report October 29, 2011 Recommended by Policy Coordination and Liaison Contact Committee Donna Hershkowitz, 916-323-3121

Hon. Marvin R. Baxter, Chair

**Executive Summary** 

The Policy Coordination and Liaison Committee (PCLC) recommends that the Judicial Council adopt the updated Legislative Policy Guidelines reflecting actions through the 2011 legislative year. Adoption of these guidelines, which set forth concise policy guidance regarding courtrelated legislation, will assist the council in making decisions about future legislation, consistent with strategic plan goals.

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## Recommendation

The Policy Coordination and Liaison Committee recommends that the Judicial Council adopt the updated Legislative Policy Guidelines reflecting actions through the 2011 legislative year.

The text of the proposed guidelines is attached at page 3-46.

#### **Previous Council Action**

The Judicial Council most recently adopted the Legislative Policy Guidelines (reflecting actions through the 2010 legislative year) in December 2010.

#### **Rationale for Recommendation**

On behalf of the Judicial Council, the PCLC takes positions on more than 90 bills each legislative session and monitors more than 1,000 bills. The Administrative Office of the Courts (AOC), Office of Governmental Affairs (OGA) updates the council's Legislative Policy Guidelines annually, setting forth the council's historical policies on key legislative issues.

OGA monitors legislative activity and represents the council before the Legislature and the Governor's Office. OGA provides information and advice to advisory committees and the PCLC on pending legislation to assist the council in formulating its positions. The Legislative Policy Guidelines set forth concise council policy guidelines regarding court-related legislative proposals. The document helps ensure that council members, advisory committee members, and AOC staff have a common understanding of council policy on issues presented in proposed legislation. The updated document reflects the council's most recent positions on legislative issues and identifies how those positions are derived from the Judicial Council's strategic plan. The Legislative Policy Guidelines also define the Judicial Council's limited purview when considering pending legislation.

## **Comments, Alternatives Considered, and Policy Implications**

This document was not circulated for public comment.

#### Implementation Requirements, Costs, and Operational Impacts

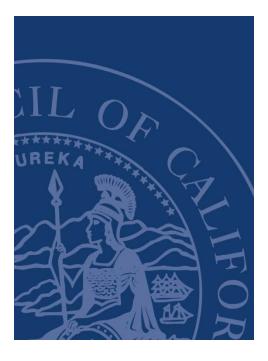
There are no costs, implementation requirements, or operational implications related to the adoption of the guidelines.

## **Relevant Strategic Plan Goals and Operational Plan Objectives**

N/A

## Attachments

1. 2011 Legislative Policy Guidelines



# 2011 Legislative Policy Guidelines

HISTORICAL SUMMARY OF LEGISLATIVE ACTIVITY



ADMINISTRATIVE OFFICE OF THE COURTS

OFFICE OF GOVERNMENTAL AFFAIRS

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# JUDICIAL COUNCIL OF CALIFORNIA ADMINISTRATIVE OFFICE OF THE COURTS OFFICE OF GOVERNMENTAL AFFAIRS

#### HISTORICAL SUMMARY OF LEGISLATIVE ACTION

#### OCTOBER 2011

The Administrative Office of the Courts' Office of Governmental Affairs monitors legislative activity and represents the Judicial Council before the Legislature, the Governor's Office, and executive branch agencies and departments. The following summary of council action sets forth concise policy guidelines regarding court-related legislative proposals. The policy guidelines are organized by topic and further the objectives of the six goals of *Justice in Focus: The Strategic Plan for California's Judicial Branch, 2006–2012.* The table that follows each policy guideline shows actions taken on legislation that illustrate the policy. The table does not include every bill on which a council position was taken.

This document is updated annually. The electronic version of this document contains hyperlinks for viewing the text of the bills.

#### GENERAL PRINCIPLES

The Judicial Council supports the integrity and independence of the judicial branch and seeks to ensure that judicial procedures enhance efficiency and access to the courts. The council generally takes no position on bills involving substantive law. However, it may take a position on an apparent issue of substantive law if issues of procedure and substance are so inextricably intertwined that they directly affect court administration or judicial discretion or negatively affect existing judicial services by imposing unrealistic burdens on the system.

## I. COURT OPERATIONS

#### A. COURT STRUCTURE

The council supports a structure of general jurisdiction to improve court efficiency and flexibility in the use of judicial resources. For specialty calendars (e.g., drug courts, dependency drug courts, domestic violence courts, etc.) established in the trial courts, the council supports evaluation and development of best practices.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 848</u>	Emmerson	2011	Oppose	Reorganizes the Court of Appeal into seven districts by removing the counties of Riverside, San Bernardino, and Inyo (currently Division Two) from the Fourth Appellate District and creating a new Seventh Appellate District consisting of those counties.	III	
<u>AB 1925</u>	Salas	2010	No position	Authorizes superior courts to develop and implement veterans courts for eligible veterans of the United States military.	N/A	Outside Judicial Council purview
SB 851	Steinberg	2007	Oppose unless amended. Neutral if amended	Authorizes superior courts to establish and implement mental health courts, which may operate a pre-guilty plea program or a deferred entry of judgment program. Authorizes the California Department of Corrections and Rehabilitation to contract with a superior court and county to use mental health courts as a program for parolees with serious mental illnesses who either violate the terms of parole or receive new terms, as an alternative to custody. As proposed to be amended, a parolee's participation in the mental health court program would be voluntary, and the parolee would be required to sign a waiver indicating agreement that participation in the program is in lieu of parole revocation proceedings. Parolees would remain under legal custody of the Department of Corrections and Rehabilitation.	Π	Inappropriately creates shared jurisdiction over parolees.
<u>ACA 35</u>	DeVore	2006	Oppose	Provides that the Supreme Court has original jurisdiction, and no other state court has jurisdiction, in any civil action challenging the facial validity of any statewide initiative measure or referendum placed on	Π	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES

Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence
Goal III – Modernization of Management and Administration	Goal VI - Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				the ballot by signature petition of the voters and approved by the voters at a statewide election. Requires the Supreme Court to issue its decision within 90 days of the filing of the action, and establishes a 90-day statute of limitations for civil actions challenging the facial validity of this type of initiative measure or referendum.		
<u>AB 1453</u>	Daucher	2005	Oppose	Creates new Water Courts to adjudicate cases involving the production of groundwater.	II	Interferes with court administration.
<u>SCA 16</u>	Runner	2005	Oppose	Provides that Los Angeles County shall be divided into judicial districts established by three special masters appointed by the Supreme Court within 30 days after the effective date of the measure. Provides that each district must be geographically compact and contiguous to the extent practicable, and consist of no more than 36 superior court judges. The districts must also comply with the federal Voting Rights Act.	I, III, IV	
<u>AB 2472</u> / <u>SB 1424</u>	Wolk/ Burton	2004 2004	Oppose unless amended; neutral if amended	Creates the California Tax Court, which would replace the State Board Equalization (BOE) as the forum that would hear and determine certain tax appeals. Provides that a taxpayer's option to file an appeal with the California Tax Court would be in lieu of filing an appeal in the California Superior Court. The bills provide further that, within 90 days of the date a determination by the California Tax Court becomes final, a taxpayer or the applicable state agency may appeal the determination of the California Tax Court to the Court of Appeal.	Π	Amendments sought to eliminate use of terms court and judge and to allow review by extraordinary writ only.

#### **B.** COURT FUNDING

The council supports funding of the courts at a level that will ensure an adequate and stable source of necessary resources. The council generally opposes funding the courts by fees or fines, but departs from this general position in certain circumstances.

#### <u>1.</u> <u>Budget</u>

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES			
SB 93	Florez	2005	Neutral	Allows Tulare County to pay any interest and	III				
	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Acce	ess, Fairness, and I	Diversity		Goal IV – Quality of Ju	stice and Serv	vice to the Public			
Goal II – Inde	ependence and Ac	countability		Goal V – Education for	Goal V – Education for Branchwide Professional Excellence				
Goal III – Mo	odernization of Ma	anagement ar	d Administration	Goal VI – Branchwide	Infrastructure	e for Service Excellence			

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				penalties owed to the Trial Court Trust Fund and the Trial Court Improvement Fund over a period of 10 years.		
<u>AB 750</u>	Mullin	2005	Oppose	Authorizes San Mateo County to reduce the amount it is required to remit to the state for funding court operations by 10 percent for 3 years beginning on July, 1 2005.	IV	
<u>SB 324</u>	Florez	2003	Oppose unless amended	Forgives non-remittance of revenues by Tulare County to the Trial Court Trust Fund.	III	Amendment sought to add an appropriation to reimburse the Trial Court Improvement Fund.
<u>SB 1343</u>	Torlakson	2002	Neutral	Forgives retroactive repayment of MOE amounts to the Trial Court Trust Fund.	IV	
<u>SB 1396</u>	Dunn	2002	Support	Clarifies allowable and unallowable costs for court security.	IV	
<u>SB 1153</u>	Johannessen	2001	Oppose	Provides that costs related to court security in counties with a population of less than 103,000 shall be paid by the state.	IV	
<u>AB 2459</u>	Wiggins	2000	No position	Requires the council to adopt rules to provide for public access to budget allocation and expenditure information.	II, IV	

#### <u>2.</u> <u>Fees, fines, penalties</u>

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 221</u>	Simitian	2011	Support	Increases small claims court jurisdiction for actions brought by natural persons from \$7,500 to \$10,000. Delays, until January 1, 2015, operation of jurisdictional increase for bodily injury claims resulting from vehicle accidents.	Ι	
<u>AB 1826</u>	Beall	2008	Sponsor	Clarifies that the filing fee for filing an action seeking return of seized property in connection with controlled substance offenses is the same as the first paper filing fee in unlimited civil actions.	III	
<u>AB 367</u>	De León	2007	Sponsor	Establishes a task force on criminal court-ordered fines and penalties that will make recommendations for simplifying California's criminal fine and penalty assessment, collection, and distribution system. Reduces the minimum fine required by the Franchise	III	
Goal I – Acce	ess, Fairness, and I	Diversity	J	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES Goal IV – Quality of Justice and Service to the Public		
	lependence and Ac	-		Goal V – Education for Branchwide Professional Excellence		

Goal VI - Branchwide Infrastructure for Service Excellence

Goal II – Independence and Accountability Goal III – Modernization of Management and Administration

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES			
				Tax Board Court-Ordered Debt Collection Program from \$250 to \$100 and expands the program to include collections for registration, pedestrian, and bicycle violations.					
<u>AB 1248</u>	Evans	2007	Sponsor	Makes technical and clarifying changes to the Uniform Civil Fees and Standard Fee Schedule Act of 2005, clarifies the fine for production of documents pursuant to demand for production, increases the cap on habeas investigations costs paid by the Supreme Court, allows the courts to collect bail forfeitures in installment payments without requiring the individual to make an appearance in court, and changes the date when the Judicial Council must adjust the amount a parent or guardian may be liable for minors' actions.	III, IV				
<u>AB 145</u>	Committee on Budget	2005	Sponsor	Establishes statewide uniform first-paper and first- response paper fees at three graduated levels: the filing fee for limited civil cases where the demand is less than or equal to \$10,000 is \$180; the filing fee for limited civil cases where the demand is greater than \$10,000 but less than \$25,000 is \$300; and the filing fee for unlimited civil cases is \$320.	II, III, IV				
<u>SB 246</u>	Escutia	2004	Sponsor	Allows courts, in addition to counties, to refer delinquent fines to the Franchise Tax Board.	II, III				
<u>AB 934</u>	Reyes	2003	Oppose	Adds a \$25 filing fee for deposit in the Child Abduction Prevention Fund established in the office of the district attorney in Fresno County.	II				
<u>SB 940</u>	Escutia	2003	Sponsor	Requires the Judicial Council to adopt guidelines for a comprehensive collection program, establish a collaborative court-county working group on collections, and report on the effectiveness of collection programs.	II, III				
<u>AB 1819</u>	Robert Pacheco	2002	Support	Removes the \$100 minimum requirement to identify and collect delinquent fines and forfeitures with or without a warrant and provides that any county or court may establish a minimum base fine or forfeiture amount for inclusion in the program.	II, III				
<u>AB 2690</u>	Cardoza	2002	Oppose	Requires each court to submit to the Bureau of State Audits an annual financial statement showing	II, III				
	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES         Goal I – Access, Fairness, and Diversity         Goal IV – Quality of Justice and Service to the Public								
	lependence and Ac		ad Administration			Professional Excellence			
Goar III – M	Goal III – Modernization of Management and Administration       Goal VI – Branchwide Infrastructure for Service Excellence								

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				outstanding delinquent fines.		

# **C.** COURT FACILITIES

The council seeks ways to fund necessary courthouse construction projects on a statewide basis.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SBX2 12</u>	Steinberg	2009	Sponsor	Provides for the continuous appropriation of revenue created by SB 1407 (Stats 2008, ch. 311) to support courthouse construction projects. Creates an expedited authority process for trial court construction projects.	I, II, III, VI	
<u>SB 1407</u>	Perata	2008	Sponsor	Authorizes a \$5 billion program for the construction, rehabilitation, renovation, and replacement of court facilities. Increases civil first paper filing fees and criminal and traffic fees and penalties to generate the revenue to fund future revenue bonds.	I, III, VI	
<u>SB 10</u>	Dunn	2006	Co-sponsor	Revises the Trial Court Facilities Act of 2002 to allow buildings with a seismic level V rating to transfer to the state so long as counties remain liable for earthquake-related damage, replacement, injury, and loss to the same extent that they would have been liable if the responsibility for court facilities had not transferred to the state.	I, III	
<u>SB 1375</u>	Lowenthal	2006	Support if amended	Requires the state to become a party to any public- private partnership agreement entered into by a county that involves a capital lease for construction of replacement court facilities and to become the lessee.	П, Ш	Amendment sought to remove requirement that the state participate in negotiations with counties and private developers regarding the construction of a new court facility
<u>AB 262</u>	Berg	2005	Oppose	Prohibits the Judicial Council from requiring that a structure proposed for transfer from a county to the state for court occupancy meet a building code stricter than the standard adopted for the county buildings in the county proposing the transfer.	II, III	
<u>AB 1435</u>	Evans	2005	Support	Adds expenditures on "court facilities" to the list of allowable uses of local courthouse construction funds.	III	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public							
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Goal III - Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence							

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 395</u>	Escutia	2005	Sponsor	States the intent of the Legislature to enact the California Court Facilities Bond Act of 2006 to acquire, construct, and finance court facilities.	I, III, VI	
<u>AB 688</u>	Nakanishi	2003	Oppose	Requires the Amador County courthouse and hospital transfer to the state on January 1, 2004, and relieves Amador County of its responsibility to provide court facilities pursuant to SB 1732 (Escutia), Stats. 2002, ch. 1082.	Π	April 28, 2003 amendments provide that in establishing the recommended priorities for funding of projects under the California Court Facilities Construction and Renovation Bond Act of 2004, the Judicial Council shall consider all relevant factors bearing on the priority of each proposed project, including a proposal for matching funds. Council opposition withdrawn.
<u>SB 655</u>	Escutia	2003	Sponsor	Authorizes the issuance of bonds, the proceeds of which would be deposited in the State Court Facilities Construction Fund.	I, III, VI	
<u>SB 1732</u>	Escutia	2002	Cosponsor	Establishes a process for the transfer of responsibility for court facilities from the counties to the state.	I, II, III, VI	

#### **D.** COURT MANAGEMENT

1. <u>Personnel issues</u> – The council seeks to maintain the ability of the judicial branch to manage relationships between courts and court employees and independent contractors such as court reporters and court interpreters.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 1699</u>	Hernandez	2010	Oppose unless amended	Provides that the General Fund and other special funds are to be continuously appropriated in an amount necessary for employee compensation and benefits, so that state employees will be fully paid in the absence of a state budget. The contents of this bill are identical to the provisions of AB 790.	II, III	Inappropriately treats judicial branch employees differently than other public employees.
<u>AB 1749</u>	Lowenthal, Bonnie	2010	Support	Extends the existing provisions of the California Whistleblower Protection Act (CWPA) to the judicial branch.	Π	Promotes accountability and transparency.
<u>SB 752</u>	Wiggins	2009	Support	Requires that counties in joint PERS contract with a court, prior to issuing a pension obligation bond (POB) (1) identify court employees as of January 1, 2001 (2) require PERS to complete an actuarial analysis, and (3) reach agreement with the court on	Π	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES

Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence
Goal III - Modernization of Management and Administration	Goal VI - Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				the financial and legal impact of the POB on the		
<u>AB 276</u>	Solorio	2007	Oppose	court's employer contribution rate. Provides that a limited-term employee is a regular trial court employee if the limited-term employee has completed 180 days of service, and if the assignment, position, or project of the limited-term employee is an integral part of the long-term, regular work of the trial court. This bill would remove the right to bargain with employee organizations over the use of temporary or limited term employees.	11, 111	
<u>AB 553</u>	Hernandez	2007	Oppose	Eliminates or delays the courts' ability to seek injunctive relief when court employees or when county employees strike and essential court employees will not cross a picket line. Removes a court's ability to seek injunctive relief in superior court for the return of a limited number of employees instead. Requires all injunctive relief to be sought through Public Employment Relations Board.	II, IV	
<u>AB 582</u>	Evans	2007	Oppose unless amended and funded	Increases the fee for the original and copies of court reporter transcripts for 3 consecutive years by a specified amount and then annually by the Consumer Price Index.	I, IV	As amended May 23, 2007 council position changed to take no position on amount of transcript rate increase, if funded, support the uniform transcript standards, and oppose unless amended to address increased costs on low income litigants.
<u>AB 1797</u>	Bermudez	2006	Oppose	Prohibits use of limited-term for work that is an integral part of the long-term, regular work of the trial court.	II	
<u>SB 733</u>	Aanestad	2005	Oppose unless amended	Requires the assets and liabilities of the Superior Court of Butte County and the County of Butte to be kept in separate accounts within the Public Employees Retirement System fund.	II, III	Amendment sought to delete the requirement that assets and liabilities be split and instead require the Judicial Council to report to the Legislature by January 1, 2006 on how to fairly resolve the issues raised in Butte and Solano counties.
<u>AB 782</u>	Kehoe	2003	Oppose unless amended	Grants to the Public Employment Relations Board authority to process claims involving violations of statutes or rules relating to employment relations between trial courts and recognized employee organizations.	II, III	
			J	UDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPI		
	cess, Fairness, and I	-		Goal IV – Quality of Ju		
	dependence and Ac Iodernization of M	-	nd Administration	Goal V – Education for Goal VI – Branchwide		Professional Excellence
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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 371</u>	Escutia	2002	Support	Establishes the Trial Court Interpreter Employment and Labor Relations Act, providing for the employment and compensation of certified and registered trial court interpreters.	II, III	
<u>SB 2011</u>	Burton	2002	Support	Establishes the Workers' Compensation Fund. Allows the courts to be uninsured for workers' compensation in the same way the state, as an employer, is uninsured.	II, III	
<u>AB 1571</u>	Shelley	2001	Oppose	Eliminates the statutory "at pleasure" status of the Supreme Court and Court of Appeal employees.	II, III	
<u>SB 2140</u>	Burton	2000	Support	Establishes the trial court as the employer of court employees.	III	

2. <u>Management and administration</u> – The council closely examines the fiscal and resource implications of any legislative proposal that places additional responsibilities on court administration. When appropriate, the council informs the Legislature of the need for additional resources to carry out new legislatively imposed responsibilities, or seeks to improve the efficiency of the new procedure.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 973</u>	Campos	2011	Support if	Requires trial courts, prior to adopting a baseline	II	Support contingent on amendments to provide
			amended;	budget plan for the fiscal year, to accept public input		flexibility to the trial courts on how the
			neutral if not	by holding a public hearing where testimony may be		opportunity for public comment is provided,
			amended.	presented and by receiving written comments. Requires		rather than mandating a public hearing.
				that, during the current 60-day notice period regarding		
				notice of courtroom closures, or closure or reduction in		
				the hours of clerks' offices, the public be given an		
				opportunity to submit written comments on the court's		
				plan.		
<u>SB 326</u>	Yee	2011	Oppose	Requires the Judicial Council to adopt a rule of court	IV	Unworkable burden on courts.
				requiring courts to make newly filed or lodged court		
				records available for public inspection at the		
				courthouse no later than the end of the same day on		
				which those records are received by the court.		
<u>SB 858</u>	Gaines	2011	Oppose	Provides that the Chief Probation Officer of Nevada	II	Codifies a one-sided governance structure that
				County shall be appointed by the Nevada County		ignores the critical role of the court in
				Board of Supervisors.		probation activities.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public							
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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES		
<u>AB 1697</u>	Hall	2010	Oppose	Takes the authority to allocate funding for court security away from the Judicial Council. Directs that the allocation to each sheriff be determined by the Judicial Council's Working Group on Court Security; makes all persons who provide court security services employees of and under the direction of the county sheriff.	Π	Inappropriately interferes with Judicial Council governance; inappropriately takes funding authority away from the Judicial Council.		
<u>AB 1926</u>	Evans	2010	Sponsor	Authorizes courts to create, maintain, and preserve records in any form or forms—including paper, optical, electronic, magnetic, micrographic, or photographic media or other technology—that satisfies standards or guidelines established by the Judicial Council.	VI	Promotes efficient management of court records.		
<u>AB 273</u>	Anderson	2009	Oppose	Requires the superior courts to submit all unpaid court- ordered debt to the Franchise Tax Board, regardless of the amount, if the debt is at least 90 days delinquent. Allows the Franchise Tax Board to include in the total amount owed by the debtor that is subject to collection, the "actual and reasonable cost of collection."	Π			
<u>AB 1338</u>	Anderson	2009	Oppose unless funded	Authorizes the presiding judge of the superior court, or a judge designated by the presiding judge, together with the district attorney and the public defender, to establish and conduct an arraignment court program. Also authorizes the presiding judge of the superior court to establish extended hours for the operation of an arraignment court program.	III	Unnecessary. Interferes with court management.		
<u>AB 2357</u>	Duvall	2008	Oppose unless amended	Requires the Judicial Council to develop and implement policies and procedures for the protection of personal information maintained by a superior court and processed or stored by private service providers, consistent with the best interests of the public. Requires the council, as part of the process of developing these policies and procedures, to consider, among other things, the effect and advisability of prohibiting the outsourcing of data entry services outside the United States.	III, IV	Sought amendment to direct the Judicial Council to take a comprehensive look at protecting personal information and to develop policies and procedures that are in the best interests of the public.		
<u>AB 112</u>	Wolk	2007	Oppose	Designates a segment of State Highway Route 12 in Solano and San Joaquin Counties as a Safety Enhancement-Double Fine Zone upon approval of specified county resolutions and until January 1, 2012.	III			
	•		JU	DICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES				
	cess, Fairness, and	-			IV - Quality of Justice and Service to the Public			
	dependence and A			Goal V – Education for Bran				
Goal III – M	lodernization of M	lanagement :	and Administration	Goal VI – Branchwide Infras	tructure for S	Service Excellence		

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 117</u>	Beall	2007	Oppose	Provides that, until January 1, 2010, a county may choose to levy an additional assessment for a highway traffic violation in the amount of \$2 for every \$10 or fraction thereof, upon each base fine, excluding other penalty assessments, fees, or additions. Requires that the collected assessment be deposited in a Traffic Safety Committee Network fund, and that the monies be allocated so that, after deducting administrative costs, 85 percent shall be used in traffic safety programs approved by the county board of supervisors, and 15 percent shall be deposited in the county's courthouse construction fund.	Ш	
<u>SB 57</u>	Alarcon	2005	Oppose	Authorizes a county board of supervisors to levy a \$2 penalty assessment for every \$10 in base fine, for seat belt, speed limit, DUI and domestic violence offenses.	III	Imposed undue burden on court case- management systems.
<u>SB 324</u>	Florez	2004	Oppose unless amended to include an appropriation to the Trial Court Improvement Fund	Validates the incorrect distribution of fines, forfeitures, and penalties made by the County of Tulare to the State Treasurer for deposit in the Trial Court Improvement Fund in the 1996-97 to 1999-2000 fiscal years.	II, IV	
<u>SB 1801</u>	Flores	2004	Oppose	Prohibits any state or local agency or court that accepts a credit card or debit card as a payment from imposing any processing fee or charge for the use of that card that is not also imposed upon persons who pay by cash or check.	II, III	
<u>AB 3036</u>	Corbett	2002	Oppose unless funded	Increases the accountability of guardians by assisting courts in overseeing guardianship cases and helps ensure proper care and treatment for wards.	II, III	
<u>AB 1421</u>	Thomson	2001	Oppose unless funded	Authorizes a new involuntary outpatient treatment scheme for certain mentally ill persons. Sets forth new court duties for implementing this program.	III	

# **E.** COURT HOURS

The council seeks to maintain adequate access to the courts.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public							
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence							
Goal III - Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence							

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 996</u>	Anderson	2009	Oppose	Authorizes the courts to operate on a continuous and ongoing basis, 24 hours per day, seven days per week.	II, III	
<u>AB 1641</u>	Keene	2003	Sponsor	Improves procedures authorizing the Chief Justice to issue orders during an emergency.	I, II, IV	

#### **II. THE JUDICIARY**

#### A. JUDGESHIPS

The council is committed to ensuring adequate judicial resources in the courts. The council advocates creation of additional trial and appellate court judgeships in order of most severe need, and pursuant to an orderly statewide review.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 159</u>	Jones	2007	Sponsor	Authorizes the creation of the second set of 50	I, II, III,	
				judgeships, to be allocated pursuant to the council's	IV	
				allocated methodology.		
<u>SB 56</u>	Dunn	2005	Sponsor	Authorizes 50 additional judges based upon the	I, II, III,	
				uniform criteria and allocation approved by the	IV	
				Judicial Council pursuant to the Judicial Needs		
				Study. Requires the Judicial Council to report to the		
				Legislature biannually on the continuing need for		
				new judgeships and their allocation based on the		
				same uniform criteria.		
<u>SB 1857</u>	Burton and	2000	Support	Authorizes 20 new trial court judgeships and 12	I, II, III,	
	Hertzberg			appellate justice positions	IV	

#### **B.** JUDICLAL SERVICE

To ensure the branch's ability to attract and retain highly qualified judges, the council supports appropriate increases to judicial salaries, and an adequate, fully funded judicial retirement plan. The council also seeks ways to improve the administration of justice in areas related to judicial retention, including (1) benefits, wellness subsidies, professional development allowances, personal leave, and supplemental life, disability, or liability insurance; (2) health-care benefits, including services and programs; (3) compensation and retirement; (4) "quality of judicial life" resources and programs; (5) mentorship programs; and (6) special needs of and programs for new and retired judges.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES	
JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES							
Goal I – Acce	ess, Fairness, and I	Diversity		Goal IV – Quality of Ju	Goal IV - Quality of Justice and Service to the Public		
Goal II – Inde	ependence and Ac	countability		Goal V – Education for	Goal V - Education for Branchwide Professional Excellence		
Goal III – Mo	odernization of Ma	inagement an	nd Administration	Goal VI – Branchwide I	Infrastructure	e for Service Excellence	

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 503</u>	Vargas	2011	Cosponsor	Allows JRS II members who previously served as subordinate judicial officers (SJOs) to purchase JRS II service credit for a fraction of their SJO years.	Ι	
<u>SB 1425/</u> <u>AB 1987</u>	Simitian/ Ma	2010	Oppose unless amended to allow exclusion of judges and SJOs from separation requirement	Prohibits the practice of "pension spiking" by excluding from the calculation of pension benefits out of the ordinary compensation increases paid for the principal purpose of enhancing individuals' pension benefits. Prohibits "double dipping" by requiring at least six months separation before any employee may return to service.	П, Ш	Fails to address the unique circumstances of the judicial branch. By failing to exclude judges from the double dipping provision, interferes with the assigned judges program's ability to retain newly retired judges, and the ability to hire retired commissioners while a court awaits a judicial appointment to a converted commissioner position.
<u>AB 32</u>	Lieu	2009	Support	Enhances Internet privacy protections for judicial officers.	II, III	
<u>AB 545</u>	Walters	2008	Support	Amends the Judges' Retirement System II (JRS II) statute to allow a judge who is on leave from the bench because of active duty service in the military to elect to purchase retirement service credit by repaying his or her missed contributions to JRS II.	II, III	
<u>SB 1187</u>	Ackerman	2006	Sponsor	Permits a judge in the Judges' Retirement System II who leaves judicial office after five or more years of service and is not eligible to retire to elect to receive the amount in his or her retirement account as an annuity.	II, III	
<u>SB 1364</u>	Battin	2006	Support	Protects privacy of judicial officers.	II, III	
<u>AB 1035</u>	Spitzer	2005	Support	Prohibits any state or local agency from hosting or providing service to an Internet web site that posts a public safety official's home address or telephone number.	II, III	
<u>AB 1595</u>	Evans	2005	Support	Prohibits selling or trading for value on the Internet the home address or telephone number of any elected or appointed official has made a written demand to not disclose his or her home address or telephone number.	II, III	
<u>SB 506</u>	Poochigian	2005	Support	Extends existing voter registration confidentiality programs to include a public safety official.	II, III	
<u>SB 528</u>	Ackerman and Dunn	2005	Co-sponsor	Declares the Legislature's intent to evaluate the impact of trial court unification on the judges'	II, III	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES

Goal I – Access, Fairness, and Diversity Goal II – Independence and Accountability Goal III – Modernization of Management and Administration Goal IV – Quality of Justice and Service to the Public Goal V – Education for Branchwide Professional Excellence Goal VI – Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				retirement systems and the resulting increase in the		
<u>AB 2905</u>	Spitzer	2004	Support	judges' age at the start of their judicial service. Requires that an employing governmental entity reimburse moving and relocation expenses if it is necessary to move because a judge or court commissioner has received a credible threat that a life threatening action may be taken against him or her or his or her immediate family as a result of his or her employment	II, III	Improve quality of judicial service.
<u>AB 2688</u>	Alquist	2002	Support	Establishes a burial benefit in the amount of \$7,500, subject to cost-of-living increases, for all active and retired judges.	III	

## C. SELECTION AND ELECTION OF JUDGES

The council seeks to avoid politicizing the election process, and supports a process that is fair and clear to candidates and informative to voters.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 362</u>	Lowenthal	2011	Support	Revises the number of signatures needed for placing an uncontested judicial election on the ballot for a potential write-in contest. Requires that a write-in candidate for the office of superior court judge include on the statement of intent to run his or her compliance with eligibility requirements for a judge of a court of record.	I, II	
ACA 1	Nation	2001	Oppose	Eliminates elections to fill judicial vacancies, providing instead that the governor shall fill vacancies. Provides that all judges appear on the ballot uncontested, with the question presented whether the candidate shall be elected.	II, III	

# D. COMMISSIONERS, REFEREES, AND TEMPORARY JUDGES

The council supports clarification of the status, powers, and duties of commissioners, referees, and hearing officers.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES		
-	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES							
Goal I – Acce	ss, Fairness, and I	Diversity	5	Goal IV – Quality of Ju	stice and Serv	vice to the Public		
Goal II – Inde	ependence and Ac	countability		Goal V – Education for	r Branchwide	Professional Excellence		
Goal III – Modernization of Management and Administration       Goal VI – Branchwide Infrastructure for Service Excellence						e for Service Excellence		

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 405</u>	Corbett	2011	Sponsor	Ratifies the authority of the Judicial Council to	I, II, IV	
				convert 10 additional subordinate judicial officer		
				positions to judgeships in FY 2011–2012 where the		
				conversion will result in a judge being assigned to a		
				family law or juvenile law assignment previously		
				presided over by a subordinate judicial officer.		
<u>AB 2763</u>	Committee	2010	Support	Permits the conversion of up to 10 additional	I, II, IV	Allows the council to expedite the conversion
	on Judiciary			subordinate judicial officer (SJO) positions to		of eligible SJO positions.
				judgeships each year. Allows the additional		
				conversions if the conversion would result in a judge		
				being assigned to a family law or juvenile law		
				calendar previously assigned to an SJO.		
<u>AB 159</u>	Jones	2007	Sponsor	Authorizes the conversion of 162 subordinate	I, II, IV	
			_	Judicial Officer positions to judgeships upon		
				vacancy.		

#### III. PROCEDURAL LAW

#### **A.** *CIVIL* PROCEDURE

The council supports measures that reduce delay and make court operations more efficient. The council seeks to protect the exercise of judicial discretion in matters of civil litigation. The council generally supports judicial arbitration and other alternative dispute resolution (ADR) programs and procedures that are likely to assist in the equitable disposition of cases, but advocates for limits on the use of court-ordered discovery references to exceptional circumstances.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 5</u>	Evans	2009	Sponsor	Amends the Civil Discovery Act to expressly authorize the discovery of electronically stored information, and authorizes the "copying, testing or sampling" of such information. Allows a party to specify the form in which electronically stored information is to be produced, and if no form is specified, the responding party must produce the information in the form or forms in which it is ordinarily maintained or in a form that is reasonably usable. Establishes procedures for motions to compel and motions for protective orders relating to	III, IV	Improves administration of justice.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES							
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public						
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence						
Goal III - Modernization of Management and Administration	Goal VI - Branchwide Infrastructure for Service Excellence						

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				the discovery of electronically stored information. Sets forth a procedure for handling disputes over the production of electronically stored information that is subject to claims of privilege or attorney work- product protection.		
<u>AB 839</u>	Emmerson	2009	Support	Requires Medi-Cal service providers with a complaint or grievance concerning the processing or payment of money that the provider alleges is payable under the Medi-Cal program to follow specified Department of Health Care Services complaint procedures. In lieu of allowing providers to seek "appropriate judicial remedies" to appeal the department's decision, instead specifies that the provider who has complied with these procedures may, within the time period prescribed in existing law, file a petition for a writ of mandate pursuant to Section 1085 of the Code of Civil Procedure in the superior court.	III, IV	Improves administration of justice.
<u>SB 259</u>	Benoit	2009	Oppose	Provides that, if a court voids any results of a homeowners' association election for one or more Common Interest Development (CID) board members, the court shall not invalidate a decision of the board that was reached after the board was seated pursuant to that election unless the court finds that the action of the board was contrary to law or the governing documents.	П	Interferes with court discretion.
<u>AB 225</u>	Beall	2008	Support	Re-enacts the elder abuse protective orders statute, and expands its scope to allow the court, in its discretion, on a showing of good cause, to extend the protection to include the petitioner's named family or household members, as well as the petitioner's conservator. Provides that a petitioner shall not be required to pay a fee for law enforcement to serve a protective order issued pursuant to the bill's provisions.	III, IV	Enhances court's ability to provide protection to elder abuse victims, and improves access to justice.
<u>AB 2193</u>	Tran	2008	Support	Enacts the Interstate and International Depositions and Discovery Act. Creates a process for the resolution of a dispute regarding discovery conducted in California in connection with an out-of-	IV	Improves administration of justice and enhances court administration.
			J	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPI	LES	
	ess, Fairness, and I			Goal IV – Quality of Ju		
	ependence and Ac					Professional Excellence
Goal III – Mo	odernization of Ma	anagement an	d Administration	Goal VI – Branchwide I	Infrastructure	e for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES	
				state proceeding, and provides that a request for relief in this regard would be filed in the superior court in the county in which the discovery is sought, with payment of specified fees. Permits a party to appeal court orders in connection with a dispute by extraordinary writ to the appropriate court of appeal.			
<u>AB 2379</u>	Evans	2008	Oppose	Provides that an appeal from an order granting or denying a motion to seal or unseal a court record may be made by filing an extraordinary writ petition or notice of appeal. If a party seeks an appeal, requires that the record relating to the matter and the opening brief be filed within 30 days of notice of entry of the trial court's order. Requires the clerk of the reviewing court to set the appeal for a hearing on the first available court date.	Π	Interferes with appellate court calendaring authority.	
SB 1608	Corbett, Harman, Steinberg, Runner and Calderon	2008	Neutral	Requires a court, in civil actions involving construction-related accessibility claims, to issue an order, upon request, that grants a 90-day stay of the action and schedules a mandatory early evaluation conference (EEC) if the defendant has satisfied certain requirements relating to inspection of the site at issue by a certified access specialist. Provides that the court must schedule an EEC between 21 and 50 days after issuance of the stay order, and requires that EECs be conducted by a superior court judge or commissioner, or a court early evaluation conference officer, as defined	IV	Encourages early resolution of these cases.	
<u>AB 500</u>	Lieu	2007	Support	Specifies generally that a party may appear by telephone in all general civil cases at case management conferences, and other specified conferences, hearings and proceedings. Provides that a court may require a party to appear in person at such hearings, conferences, or proceedings if the court determines, on a hearing-by-hearing basis, that a personal appearance would materially assist in the determination of the proceedings or in the effective management or resolution of the particular case.	I, IV	Improves access to the courts and conserves resources.	
<u>AB 1264</u>	Eng	2007	Neutral	Prohibits delay reduction rules from requiring the severance of unnamed defendants prior to the	IV	Improves administration of justice.	
Goal II – Ind	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES Goal I – Access, Fairness, and Diversity Goal IV – Quality of Justice and Service to the Public Goal II – Independence and Accountability Goal V – Education for Branchwide Professional Excellence Goal III – Modernization of Management and Administration Goal VI – Branchwide Infrastructure for Service Excellence						

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				conclusion of the introduction of evidence at trial, except upon stipulation or motion of the parties.		
<u>AB 2303</u>	Committee on Judiciary	2006	Sponsor (of specified provisions)	Clarifies the procedures governing a change of name; makes service times for elder abuse protective orders consistent with other protective orders; authorizes courts to receive notice to appear citations for non- parking Vehicle Code violations electronically if the court has the ability to receive the information and reproduce it in a printed form; and extends the sunset date on existing statutory authority for courts to impose modest monetary sanctions upon jurors who fail to respond to a jury summons.	IV	Improves administration of justice and enhances court administration.
<u>SB 1116</u>	Scott	2006	Support	Increases court oversight of moves of conservatees and the sale of their homes.	IV	Improves the court's ability to provide oversight of these cases.
<u>SB 1550</u>	Figueroa	2006	Support	Enacts the Professional Fiduciaries Act, which establishes in the Department of Consumer Affairs a new licensure scheme governing professional conservators, guardians, and other fiduciaries.	IV	Improves the court's oversight of these cases.
<u>AB 355</u>	Tran	2005	Oppose	Authorizes the court in any action involving joint and several liability to "instruct the jury on the effect of finding any party, including, but not limited to, the State of California, partially liable."	Ш, Ш	Would create confusion; interferes with judicial function.
<u>AB 496</u>	Aghazarian	2005	Support if amended	Requires the clerk to maintain the original summons in the court file.	III	Improves court administration and conserves resources.
<u>AB 1322</u>	Evans	2005	Co-sponsor	Modifies grounds for disqualification to require more than casual discussions regarding prospective employment with providers of alternative dispute resolution services.	II, IV	Avoids unnecessary disqualifications of judges.
<u>AB 1742</u>	Committee on Judiciary	2005	Sponsor	Deletes the sunset on CCP section 128.7, thereby continuing the courts' ability to impose sanctions for the filing of frivolous lawsuits. Clarifies and streamlines small claims court procedures, extends the sunset of the security fee, and requires that acceptance of an offer to compromise a lawsuit must be in writing.	III, IV	Improves administration of justice and enhances court administration.
<u>SB 575</u>	Torlakson	2005	Oppose unless amended	Establishes calendar preference for actions to enforce provisions of the Anti-NIMBY law.	II, III	Interferes with court administration.

JUDICIAL COUNCIL OF C	CALIFORNIA - GUIDING PRINCIPLES
Goal I - Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence
Goal III - Modernization of Management and Administration	Goal VI - Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 3078</u>	Committee on Judiciary	2004	Sponsor	Makes several non-controversial changes to the statute governing the times for service and filing of motion papers, as well as clarifying the cutoff date for discovery in civil cases. Also clarifies standing of emancipated minors in small claims court, and clarifies to whom a clerk must provide notice when a check for filing fees has been returned for non- payment.	III, IV	Improves administration of justice and enhances court administration.
<u>SB 1249</u>	Morrow	2004	Oppose	Provides that the word "hearing," when applied to any demurrer, motion, or order to show cause, signifies oral argument by moving and opposing parties on a record amenable to written transcription which shall be had unless affirmatively waived by the parties.	II, IV	Unnecessary; interferes with judicial function.
<u>AB 2321</u>	Hertzberg	2002	Sponsor	Clarifies the process for tort claims filed against judicial branch entities.	III	Eliminates confusion and streamlines the handling of cases.
<u>AB 3027</u>	Committee on Judiciary	2002	Sponsor	Makes various improvements to civil procedure.	III	Improves administration of justice and enhances court administration.

# <u>1.</u> <u>Alternative dispute resolution</u>

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 202</u>	Harman	2005	Support	Provides that filing a petition to compel arbitration pursuant to Code of Civil Procedure section 1281.2 is the exclusive means by which a party to an arbitration agreement may seek to compel arbitration of a controversy alleged to be subject to that arbitration agreement.	III, IV	Would conserve judicial resources by eliminating unnecessary side litigation over issue.

#### 2. Disqualification Motions (170.6)

BIL	<b>AUTHOR</b>	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 18</u>	4 Monning	2010	Support	Extends, for civil cases only, the time period for moving to disqualify a judge from 10 to 15 days and requires the moving party to notify all other parties within 5 days of making the motion.	II, IV	Clarifies timeline for bringing motions, which should help avoid confusion.

Goal I – Access, Fairness, and Diversity Goal IV – Quality of Justice and Service to the Public	
Obar 1 – Access, i anness, and Diversity	
Goal II – Independence and Accountability       Goal V – Education for Branchwide Professional Excellence	
Goal III – Modernization of Management and Administration       Goal VI – Branchwide Infrastructure for Service Excellence	

#### <u>3. Miscellaneous</u>

Goal III - Modernization of Management and Administration

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2119</u>	Tran	2010	Support	Provides that when any law governing civil procedure requires an act to be performed no later than a specified number of days before a hearing date, the last day to perform that act shall be determined by counting backward from the hearing date, excluding the date of the hearing.	IV	
<u>AB 2284</u>	Evans	2010	Support	Establishes the Expedited Jury Trials Act. Among other things, defines expedited jury trial as a binding jury trial before a reduced jury panel and judicial officer. Requires the Judicial Council, by January 1, 2011, to adopt implementing rules and forms. Makes the Act operative until January 1, 2016	I, III, IV	
<u>SB 1274</u>	Committee on Judiciary	2010	Sponsor	Authorizes service by electronic notification by defining electronic service to include both electronic transmission and electronic notification. Authorizes electronic service of all types of documents and expands the courts ability to serve certain documents electronically.	III, IV	

<u>4.</u> <u>Small claims</u> – The council advocates a small claims court system that provides a speedy, fair, and inexpensive alternative for resolving conflicts of low monetary value. The council supports adequate funding for small claims human resources in all counties.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES	
<u>AB 712</u>	Evans	2009	Support	Specifies that a small claims court has jurisdiction over an action for an injunction or other equitable relief when a statute expressly authorizes a small claims court to award that relief. Expressly provides that this legislation does not expand and is not encouraging the expansion of the jurisdiction of the small claims court.	I, IV	Improves administration of justice.	
<u>AB 1873</u>	Lieu	2008	Sponsor	Clarifies that a court is authorized to charge the same fees for post-judgment motions related to the enforcement of a small claims judgment as a court charges for the enforcement of a regular civil judgment. Authorizes a court to charge and collect a nonrefundable postponement fee of \$10 from either	III, IV	Improves administration of justice and enhances court administration.	
Goal I – Access, Fairness, and Diversity				JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES Goal IV – Quality of Justice and Service to the Public			
	ependence and A			Goal V – Education for Branchwide Professional Excellence			

Goal VI – Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				party who makes more than one <i>pre-service</i> request to postpone a small claims trial. Provides that this fee would only be assessed after a party has already been granted one prior postponement.		
<u>AB 2846</u>	Feuer	2008	Support	Provides that if a dispute exists between the owner of a separate interest and a homeowners' association regarding any disputed charge or sum levied by the association, and the amount in dispute does not exceed the jurisdictional limits of the small claims court, the owner of the separate interest may pay under protest the disputed amount and all other amounts levied, including certain fees, costs, and other specified amounts, and commence an action in small claims court.	I, IV	Improves access to the courts.
<u>SB 1432</u>	Margett	2008	Support	Increases the jurisdiction of the small claims court from \$4,000 to \$6,500 for any action brought by a natural person against a defendant guarantor that charges a fee for its guarantor or surety services.	I, IV	Improves access to the courts.
<u>AB 2455</u>	Nakanishi	2006	Support	Provides that the small claims court has jurisdiction in an action brought by a natural person against the Registrar of the Contractors State License Board as the defendant guarantor holding a contractor's cash deposit if the amount of the demand does not exceed \$7,500.	I, IV	Enhances access to the courts.
<u>AB 1459/</u> <u>SB 422</u>	Canciamilla	2005	Oppose unless amended, support if amended	Increases the jurisdiction in small claims court from \$5,000 to \$7,500 for actions brought by <i>natural persons</i> .	I, III, IV	Enhances access to the courts by raising jurisdictional amount to \$7500, opposition to proposal to expand jurisdiction to \$10,000 because too much complexity for small claims.

#### 5. <u>Summary adjudication / summary judgment</u>

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 384</u>	Evans	2011	Support	Authorizes a motion for summary adjudication of a legal issue or claim of damages, other than punitive damages, that does not completely dispose of a cause of action, an affirmative defense, or an issue of duty. It does this upon stipulation of the parties whose	III, IV	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES						
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public					
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence					
Goal III - Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence					

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				claims or defenses are put at issue by the motion, and a prior determination by the court, that the motion will further the interests of judicial economy by reducing the time required for trial or increasing the ability of the parties to settle. Clarifies the law governing fees in complex civil cases.		
<u>AB 2961</u>	Wayne	2002	Oppose	Authorizes a motion for summary adjudication of a legal issue or claim of damages other than punitive damages that does not completely dispose of a cause of action, an affirmative defense, or an issue of duty, if brought upon stipulation of the parties whose claims or defenses are put at issue by the motion.	Π	Interferes with court's management of litigation.

<u>6.</u> <u>Unlawful detainer</u> – The council supports efforts to reduce delays and abuses in unlawful detainer actions, and seeks to ensure that processes are not overly burdensome to the courts.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 1126</u>	Eng	2007	Support	Provides that in unlawful detainer actions and other specified summary proceedings involving the possession of real property, a discovery motion may be made at any time upon giving five days notice. Requires the Judicial Council to adopt rules prescribing the time for the filing and service of opposition and reply papers relating to specified motions filed in connection with the above summary proceedings.	II, IV	Improves administration of justice.
<u>AB 664</u>	Jones	2005	Support	Allows the court to list legal service providers not funded by the federal Legal Services Corporation on unlawful detainer notices.	I, IV	Ensures best information on legal service providers for UD defendants.
<u>SB 345</u>	Kuehl	2003	Oppose unless amended	Denies access to unlawful detainer records until 60 days following the date final judgment has been entered in favor of the landlord after a trial or summary judgment motion.	III	Administrative record keeping requirements unduly burdensome on the courts.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public							
Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence							
Goal III – Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence							

#### **B.** CRIMINAL PROCEDURE

<u>1.</u> <u>Criminal and capital case processing</u> – The council seeks to expedite the resolution of criminal cases at the trial and appellate level. The council seeks to maintain the courts' ability to efficiently and effectively manage the procedures and administration of the court system while improving the delivery of justice to the public, and to protect the exercise of the judicial discretion in criminal cases.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES	
<u>AB 109</u>	Committee on Budget	2011	No position	Enacts broad changes to the criminal justice system by realigning postrelease supervision of inmates from the state to the county and redefining felony to be punishable, with specified exceptions, in county jail instead of state prison.	IV	The Judicial Council took no position on the policy as outside the council's purview, but due to the magnitude of the realignment and impacts on the courts, the council directed staff to submit a letter to the Governor and Legislature on behalf of the Judicial Council expressing grave concerns about the concept of shifting parole jurisdiction to the judicial branch and the critical need to provide adequate resources.	
<u>AB 1284</u>	Hagman	2011	Oppose	Permits the court, in lieu of revoking probation, to allow the defendant to post bond to secure appearance at any future hearing regarding a violation of the court-imposed conditions of probation. Requires the court to notify the defendant, the surety, and the bail agent of the probation revocation hearing.	I, II		
<u>AB 447</u>	Nestande	2010	Oppose	Makes mandatory on the court and defendant several provisions permissive under current law relating to the court's determination of a defendant's ability to pay for counsel.	II, III	Imposes enormous unnecessary workload; existing law and practices are effective.	
<u>AB 2056</u>	Miller	2010	Oppose	Adds cases involving assault with the intent to commit rape to the list of types of cases that are categorically eligible for a good cause continuance in criminal proceedings when the prosecuting attorney assigned to the case has another trial, preliminary hearing, or motion to suppress in progress in another case.	Π	Inappropriately interferes with the court's function to have the court determine whether there is good cause for a continuance on a case-by-case basis.	
<u>AB 2505</u>	Strickland	2010	Support	Allows an oath by an affiant seeking a search warrant to be made using a telephone and computer server, in addition to a fax machine or email, and allows the affiant's signature to be in the form of an electronic signature.	III		
				JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPI			
	ess, Fairness, and I	•		Goal IV – Quality of Justice and Service to the Public Goal V – Education for Branchwide Professional Excellence			
	dependence and Ac						
Goal III – Modernization of Management and Administration Goal VI – Branchwide Infrastructure for Service Excellence							

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 1449</u>	Leno	2010	Support	Reclassifies from a misdemeanor to an infraction simple possession and possession while driving of not more than 28.5 grams of marijuana.	III, IV	Increases court efficiency.
<u>SCA 27</u>	Harman	2010	Support	Authorizes the Supreme Court to transfer a case to a court of appeal when a judgment of death has been pronounced and requires the Supreme Court to review the resulting decision of the court of appeal affirming or reversing that judgment.	IV	
<u>AB 250</u>	Miller	2009	Support	Requires a criminal defendant's withdrawal of a waiver of his or her speedy trial time limits to be done in open court.	III, IV	Improves court efficiency by ensuring all parties have notice of change in case status.
<u>SB 431</u>	Benoit	2009	Support	Improves probation transfer procedures.	III, IV	
<u>SB 678</u>	Leno and Benoit	2009	Support in concept	Creates the California Community Corrections Performance Incentive Act to provide sustainable funding for improved, evidence-based probation supervision practices and capacities to improve public safety outcomes among adult felons who are on probation.	IV	Furthers Judicial Council goals to improve sentencing practices and outcomes.
<u>AB 2166</u>	Tran	2008	Support	Clarifies appellate jurisdiction in bail forfeiture proceedings by allocating these cases between the Courts of Appeal and the superior court appellate divisions the same way they were allocated before unification of the municipal and superior courts. Bases jurisdiction of a bail forfeiture appeal on the underlying criminal charge and the stage of the proceeding at which bail was forfeited.	III, IV	
SB 1257	Morrow	2006	Oppose	Revises and regulates the capital appeals process.	II	
<u>SB 330</u>	Cedillo	2005	Support	Requires a criminal action to be dismissed if a defendant in a misdemeanor or infraction case is not brought to trial within 30 days after the date of the reinstatement of criminal proceedings pursuant to the provisions of law governing the mental competency of defendants.	III	Allows for more efficient case management.
<u>AB 2011</u>	Firebaugh	2004	Oppose	When determining whether to allow a defendant who has pleaded guilty or no contest to be admitted to or to remain out on bail, requires a court to consider the same factors that must be considered after a verdict has been rendered against a defendant.	II	Unnecessary; will result in lengthy hearings.

Goal VI - Branchwide Infrastructure for Service Excellence

Goal III - Modernization of Management and Administration

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2173</u>	Parra	2004	Oppose unless amended	Provides that the court must require a person convicted of a DUI to sign and date a statement that indicates that the person is aware that individuals who drive under the influence pose a serious threat to the lives of innocent persons. Requires the court to include on the abstract of judgment that the person has signed and dated the statement, or attach the statement to the abstract.	III	Will significantly lengthen court proceedings. Neutral if amended to provide defendant with information more efficiently.
<u>SB 58</u>	Johnson	2004	Support in concept	Directs courts and district attorneys to establish means of protecting confidentiality of information in police reports.	IV	Protects local control; clarifies authority to establish procedures.
<u>SB 977</u>	Johnson	2004	Oppose	Prohibits the live or delayed broadcasting of any criminal action until a verdict is rendered.	II, IV	Unnecessary; interferes with judicial function.
<u>AB 1306</u>	Leno	2003	Sponsor	Provides that if a person is sentenced pursuant Proposition 36, probation jurisdiction shall be transferred to the defendant's county of permanent residence at the discretion of the sentencing judge.	III, IV	
<u>AB 1435</u>	Koretz	2003	No position	Authorizes a court in a criminal case to order a party who has violated discovery disclosure requirements or any lawful court order to pay a monetary sanction.	N/A	Unnecessary; judges currently have this authority.
<u>AB 1653</u>	Mullin	2003	Oppose	Allows an attorney for a party to a criminal proceeding to appeal a sanction order or finding of contempt against him or her to the court authorized to hear an appeal of the judgment in the main action. Requires the court to stay the execution of the order or imposition of punishment pending appeal.	Π	Unnecessary; interferes with judicial function.
<u>SB 761</u>	McPherson	2003	Oppose unless amended	Prohibits accepting an undertaking of bail if any summary judgment entered against an undertaking issued by the bail agent or agency remains unpaid.	II, III	April 30, 2003 amendments eliminate requirement that the court determine solvency of bail agency. Opposition withdrawn.
<u>AB 2159</u>	Cardoza	2002	Oppose unless amended	Requires courts, after arraignment, upon conviction, and when a judgment has been pronounced, to determine if a defendant has custody of any child under the age of 18 years, and inquire as to the proper care of that child if the defendant is in custody or remanded to custody.	II, III	Inefficient; ineffective; significantly lengthens court proceedings.
<u>AB 2211</u>	Horton	2002	Oppose	Provides that a representative of the community affected by a crime may submit a Community Impact Statement.	II, III	Unnecessary; results in lengthy hearings.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES

Goal I – Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public
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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2563</u>	Vargas	2002	Oppose	Requires the agency discharging a person who posts bail on charges of domestic violence to serve that person with a protective order, without court involvement but enforceable as a court order.	П	Interferes with judicial functions.
<u>AB 241</u>	Dickerson	2001	Oppose	Prohibits the court from striking prior convictions in DUI cases.	II	Interferes with judicial functions.
<u>AB 299</u>	Rod Pacheco	2001	Support	Grants a court exercising jurisdiction over multiple offenses involving criminal sexual acts and stalking that occurred in more than one jurisdictional territory jurisdiction over properly joinable offenses.	II	Streamlines court procedures.

2. <u>Sentencing and other judicial decisionmaking</u> – The council seeks to preserve judicial discretion and the independence of the judicial function in sentencing matters. The council does not take positions on the length or severity of sentences for crimes, but supports efforts to simplify the criminal sentencing structure.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 520</u>	Ammiano	2011	Oppose	Provides that the court may not impose an upper term based on aggravating facts unless facts were first presented to the fact-finder and the fact-finder found the facts to be true.	II, IV	
<u>AB 1264</u>	Hagman	2011	Oppose	Repeals the requirement that the superior court adopt a uniform countywide schedule of bail and instead establishes a Statewide Bail Commission. Requires the commission to revise annually a statewide bail schedule for all bailable felony, misdemeanor, and infraction offenses except Vehicle Code infractions.	I, II	
<u>AB 908</u>	Berryhill, T.	2009	Oppose	Requires the court, if probation is granted, to order the payment of the reasonable costs of any probation supervision or conditional sentence as a condition of probation.	II, III	Introduces inappropriate issues into judge's sentencing decision.
<u>SB 59</u>	Huff	2009	Oppose	Adds cases involving the California Street Terrorism Enforcement and Prevention Act to the list of types of cases that are categorically eligible for a good cause continuance in criminal proceedings when the prosecuting attorney assigned to the case has another trial, preliminary hearing, or motion to suppress in progress in another case.	Π	
<u>AB 2609</u>	Davis	2008	Oppose	Requires, when appropriate and feasible, that a court	II	Sought amendment to give the court sufficient
JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES         Goal I – Access, Fairness, and Diversity       Goal IV – Quality of Justice and Service to the Public         Goal II – Independence and Accountability       Goal V – Education for Branchwide Professional Excellence         Goal III – Modernization of Management and Administration       Goal VI – Branchwide Infrastructure for Service Excellence						Professional Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
			unless amended	order a defendant convicted of vandalism to clean up, repair, and replace the damaged property or keep the damaged property or another property in the community free of graffiti for up to one year.		flexibility to ensure that the required sanction will be imposed when appropriate and feasible.
<u>AB 1660</u>	La Malfa	2007	Oppose	Deletes the court's authority to exclude a victim or a designated victim's representative from a criminal proceeding.	Π	Inappropriately interferes with court's authority.
<u>AB 1551</u>	Runner	2005	Oppose unless amended	Among other things, prohibits a court from striking an allegation, admission, or finding of a prior conviction pursuant to Penal Code section 1385 for defendants who are convicted of certain sex offenses.	II	Sought amendment to strike the provision eliminating the court's authority under Penal Code section 1385 to dismiss an action in the furtherance of justice.
<u>AB 623</u>	Lieber	2003	No position	Requires the judge in a toxics case to consider whether the defendant has expressed remorse for the acts and whether the defendant has made an appropriate public apology that reflects that nature of the violation and the number of potential victims.	N/A	Outside purview.
<u>SB 1497</u>	Polanco	2002	Oppose	Sets up a one-time review of the custody status of life prisoners who have been in prison beyond a date specified in certain regulatory matrices.	II	Impossible to implement.

#### **C.** TRAFFIC LA₩

The council advocates use of simplified procedures in minor traffic cases to guarantee expedited disposition. The council supports development of statewide uniform rules, procedures, and forms to provide efficient handling of traffic cases.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2499</u>	Portantino	2010	Support	Consolidates all traffic violator school programs	III, IV	Relieves judicial branch of inappropriate
				under the licensing authority of the Department of		regulatory role. Provides DMV better ability
				Motor Vehicles. Requires courts to transmit to DMV		to enforce driver safety program.
				abstracts of judgment for convictions of traffic		
				violations rather than the court dismissing the case		
				upon completion of the TVS program.		
<u>AB 758</u>	Plescia	2007	Support	Requires the Department of Motor Vehicles, on or	III, IV	
				before July 1, 2008, to submit a report to the		
				Legislature containing a comprehensive plan with		
				specified components by which the licensing of all		
				driving instruction programs offered to traffic		
				violators may be consolidated under the authority of		

JUDICIAL COUNCIL OF CALIFOR	NIA - GUIDING PRINCIPLES
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Goal III - Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				the department.		
<u>AB 1464</u>	Benoit	2007	Sponsor	Allows the court, after proper notice to the owner/violator, to report a failure to appear on an unsigned citation issued for an owner-responsibility offense to the Department of Motor Vehicles for a hold to be placed on the registration of the vehicle involved in the offense.	III, IV	
<u>AB 1932</u>	Benoit	2006	Support	Provides for the licensing and regulation of home study-based traffic violator schools by the Department of Motor Vehicles and declares the intent of the Legislature to have the Department of Motor Vehicles uniformly regulate all traffic violator schools.	Π	Appropriately places regulatory function with the Executive Branch.
<u>SB 1697</u>	Torlakson	2004	Support	Consolidates administration of all sanctions related to the driving privilege imposed as a result of a driving-under-the influence conviction with the Department of Motor Vehicles.	IV	Increases efficiency; provides better service to the public.

#### **D.** JURY SYSTEM

Goal III - Modernization of Management and Administration

The council supports efforts to ensure adequate numbers of jurors, achieve full use of jurors once they are summoned, ensure fair representation of the community served by the court, and provide adequate compensation of jurors. The council seeks to maintain plain-English jury instructions that accurately convey the law using language that is understandable to jurors.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES			
<u>AB 141</u>	Fuentes	2011	Support	Requires the court, when admonishing the jury against conversing about a trial, to clearly explain that the prohibition applies to all forms of communication, research, and dissemination of information, including electronic and wireless devices. Provides that violation of this admonishment constitutes criminal and civil contempt of court.	Ι				
<u>SB 319</u>	Harman	2009	Sponsor	Eliminates the sunset and reporting requirement on provisions allowing courts to impose monetary sanctions for failure to appear in response to a jury summons. Decreases the amount of time that must	III, IV				
	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Acce	Goal I - Access, Fairness, and Diversity			Goal IV - Quality of Justice and Service to the Public					
Goal II – Ind	ependence and Ac	countability		Goal V – Education for Branchwide Professional Excellence					

Goal VI - Branchwide Infrastructure for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				elapse before a compliance action may be initiated.		
<u>AB 1769</u>	Galgiani	2008	Oppose	Exempts all peace officers from jury duty in civil and criminal matters.	IV	Fundamentally opposed to categorically exempting individuals from jury duty.
<u>AB 1828</u>	Huff	2008	Oppose	Excuses from jury service, upon request, a prospective juror who has served as a precinct officer or precinct board member on a statewide or local election during the previous 12 months.	IV	
<u>AB 1557</u>	Feuer	2007	Support	Reduces peremptory challenges to 6 per side in all misdemeanor cases, rather than only those misdemeanors resulting in imprisonment for 90 days or less.	IV	
<u>SB 171</u>	Alquist	2006	Oppose	Requires that any custodial interrogation of an individual relating to a felony offense be electronically recorded, and codifies a jury instruction to be used verbatim if a court finds that a defendant was subjected to an unlawful custodial interrogation.	I, IV	
<u>SB 1281</u>	Romero	2006	Support	Prohibits a state agency from entering into a contract for the acquisition of goods or services with a contractor who does not have and adhere to a written policy providing his or her employees with not less than five days of regular pay for actual jury service.	IV	
<u>AB 1180</u>	Harman	2003	Sponsor	Clarifies that when a person is summoned but fails to appear for jury service the court may impose reasonable monetary sanctions on the prospective juror following an order to show cause hearing.	III, IV	Strengthen courts' ability to enforce orders.
<u>AB 2925</u>	Migden	2002	Support	Eliminates reimbursement for the first day of travel to the court for jury duty; increases reimbursement rate for second and subsequent days from 15 cents to 34 cents per mile, one way.	IV	Part of larger effort to improve jury system.

#### **E.** *INTERPRETERS*

To ensure access to justice, the council seeks to attract quality interpreters and meet the courts' caseload demands. The council supports increased compensation and standardized payment practices and procedure for court interpreters.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES			
	JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I – Acce	Goal I – Access, Fairness, and Diversity Goal IV – Quality of Justice and Service to the Public								
Goal II – Inde	ependence and A	ccountability		Goal V – Education for	Goal V - Education for Branchwide Professional Excellence				
Goal III – Mo	odernization of M	lanagement a	nd Administration	Goal VI – Branchwide I	Infrastructure	e for Service Excellence			

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 618</u>	Furutani	2011	Oppose	Requires the court to provide separate interpreters for defendants and witnesses, and for codefendants in specified proceedings.	Ι	Strains court's ability to provide interpreters.
<u>AB 663</u>	Jones	2009	Sponsor interpreter related provisions; no position on legal aid provision	Requires the Judicial Council to establish a working group to develop best practices to expand the use of interpreters and a pilot project to test the workability of the developed best practices.	I, III, IV	
<u>AB 2227</u>	Chu	2006	Support	Requires the Judicial Council to establish the Blue Ribbon Panel on Language Access in the Courts. Requires the panel to report to the Legislature and the Judicial Council on the existing interpreter certification system.	I, IV	
<u>AB 2302</u>	Committee on Judiciary	2006	Support if funded	Requires that an interpreter be present whenever needed in any civil matter, including family law and probate, or in any court-ordered or court- provided alternative dispute resolution, including mediation and arbitration. Specifies the priority for use of funding and interpreters provided for civil matters.	I, IV	
<u>SB 927</u>	Escutia	2001	Oppose unless funded	Requires that a certified or registered court interpreter be provided at court expense in any family law proceeding that involves allegations of domestic violence.	I, IV	

#### IV. SUBSTANTIVE LAW

#### **A.** *JUVENILE DELINQUENCY*

The council supports legislation to ensure that judges have sufficient discretion and placement and treatment options to fulfill their obligations to promote the rehabilitation and reintegration of juvenile offenders, the safety of the community, and accountability to victims.

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES								
Goal I - Access, Fairness, and Diversity	Goal IV - Quality of Justice and Service to the Public							
Goal II – Independence and Accountability	Goal V – Education for Branchwide Professional Excellence							
Goal III - Modernization of Management and Administration	Goal VI – Branchwide Infrastructure for Service Excellence							

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2212</u>	Fuentes	2010	Support	Sets forth procedures for adjudicating the competency of a juvenile in a delinquency matter.	Ι	Clarifies procedures for competency proceeding in juvenile delinquency matters.
<u>AB 1547</u>	Beall	2007	Support	Authorizes the juvenile court to order the probation department to provide a variety of services to a delinquent ward approaching the age of majority.	II, IV	
<u>AB 2496</u>	Steinberg	2002	Oppose unless amended	Requires that the minor, the minor's counsel, and a probation officer personally appear before the court during each periodic review of the minor's detention.	II, III	Will significantly increase length of proceedings; neutral if amended to achieve goals in more efficient way.

#### **B.** *JUVENILE DEPENDENCY*

The council supports timely and expeditious determinations in dependency matters, as well as measures to enhance the available placement options for dependent children. The council supports efforts to clarify the procedures for declaring a child a dependent of the court. The council also supports maintaining judicial discretion to terminate dependency.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES	
<u>AB 73</u>	Feuer	2011	Support	States the intent of the Legislature to enact legislation providing that juvenile court hearings in juvenile dependency matters be presumptively open to the public unless the court finds that admitting the public would not be in a child's best interest.	I	Promotes public trust in juvenile court.	
<u>AB 743</u>	Portantino	2010	Support	Modifies the standard for sibling visitation to require that if siblings are not placed together the social worker must explain why placement together would be contrary to the safety or well- being of any sibling. Requires a social worker considering a change of placement that will result in sibling separation to notify the attorney for the child being moved as well as the attorney for any affected sibling.	IV	Assists court in keeping siblings together.	
<u>AB 1852</u>	Portantino	2010	Support	Requires the county welfare department to document in the reports it provides to the court at the disposition hearing its efforts to locate and contact relative and non-relative extended family members of a dependent child to establish permanent familial connections between the child	IV	Improves ability of court to find permanency for dependent children.	
			JU	DICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPI	LES		
	ess, Fairness, and			Goal IV – Quality of Justice and Service to the Public			
	lependence and A			Goal V – Education for Branchwide Professional Excellence			
Goal III – M	odernization of M	lanagement a	nd Administration	Goal VI – Branchwide Infrastructure for Service Excellence			

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				and his or her family.		
<u>SB 962</u>	Liu	2010	Support	Allows incarcerated parents to participate in specified court proceedings concerning parental rights via videoconferencing or teleconferencing if the technology is available	Ι	Reduces need to continue dependency proceedings for an incarcerated parent's absence.
<u>AB 12</u>	Beall	2009	Co-Sponsor	Implements federal foster care reform legislation to provide federally subsidized relative guardianships and extend foster care jurisdiction to age 21.	IV	
<u>AB 131</u>	Evans	2009	Sponsor	Authorizes the Judicial Council to implement a cost recovery program to collect reimbursement from parents for the cost of dependency counsel, and directs that the recovered funds be used to reduce caseloads for attorneys.	I, IV	Promotes fairness outcomes in dependency proceedings.
<u>AB 938</u>	Committee on Judiciary	2009	Sponsor	Requires that social workers immediately investigate the identity and location of all adult grandparents and other relatives of a child after the child is detained, and notify the relatives that the child has been removed from his or her parents, and the means by which the relative might participate in the care of the child.	IV	Engages relatives in dependency court to promote best interests of child.
<u>AB 1405</u>	Maze	2008	Support	Provides that information obtained from a minor during an assessment to determine the appropriate status of a minor who meets the definition of both a dependent and a delinquent ward cannot be used against the minor in other proceedings.	II, IV	Ensures court obtains necessary information.
<u>AB 3051</u>	Jones	2008	Support	Requires the court to determine whether a child age 10 or older who is not present was given an opportunity to attend the hearing. Provides that the court may make any orders reasonably necessary to ensure that the child has an opportunity to attend.	I, IV	Ensures that children can participate in proceedings.
<u>AB 2130</u>	DeVore	2006	Oppose	Requires the court to consider the religious, cultural, moral, and ethnic values of a child or of his or her birth parents, before placing a dependent child for adoption.	I, II	Inappropriately limits judicial discretion.

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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 2480</u>	Evans	2006	Support if funded	Requires the appointment of appellate counsel to represent a dependent child if the child is an appellant, or if the court of appeal determines that the child would benefit from the appointment of separate counsel.	IV	
<u>SB 1667</u>	Kuehl	2006	Support	Requires that the social worker provide foster parents with a caregiver information form and information on how to submit it to the court. Provides rights for caregivers to receive notice of post-permanency planning hearings.	IV	Ensures that court receives all relevant information regarding dependent children.
<u>AB 519</u>	Leno	2005	Sponsor	Allows the juvenile court to issue ex parte protective orders for parents and caretakers even without regard to the child's need for a protective order.	IV	Allows the juvenile court to protect families in an efficient individualized manner.
<u>AB 129</u>	Pacheco	2004	Sponsor	Authorizes counties to implement dual status (dependency and delinquency) protocol for children in juvenile court.	IV	Ensures adequate oversight for dual need children.
<u>AB 524</u>	Haynes	2003	Oppose	Requires that a child who has been removed from his or her parents' custody be returned within five working days in certain circumstances.	III	March 26, 2003 amendments eliminated provisions related to criminal proceedings. Council opposition withdrawn.
<u>SB 59</u>	Escutia	2003	No position, but seek amendments	Provides expedited appellate review of disputed placement orders in juvenile dependency cases.	N/A	June 11, 2003 amendments conform the writ process to the one established in Welfare and Institutions Code section 366.26(1).
<u>AB 2336</u>	Negrete McLeod	2002	Support	Requires that orders for the temporary removal of a prisoner to attend a hearing pertaining to parental rights must be issued at least 12 days before it is to be executed.	I, IV	Ensures access to proceedings for affected parties.
<u>AB 2160</u>	Schiff	2000	Sponsor	Creates a presumption that children in dependency proceedings would benefit from the appointment of counsel.	I, IV	Improves ability of court to fulfill role in dependency cases.

#### $\textbf{C.} \ \textit{FAMILY} \textit{LAW}$

The council supports legislation consistent with its goal of increasing access to the courts. The council supports efforts to provide adequate assistance to pro per litigants in family law cases, as well as litigants who face language barriers. The council seeks to maintain judicial discretion to make family law decisions based on the best interest of the child. The council also seeks to clarify the process the court should follow and the factors the court can appropriately consider in family law cases.

Goal I – Access, Fairness, and Diversity Goal IV – Quality of Justice and Service to the Public	
Obar 1 Access, rainess, and Diversity	
Goal II – Independence and Accountability Goal V – Education for Branchwide Professional Excellence	
Goal III – Modernization of Management and Administration       Goal VI – Branchwide Infrastructure for Service Excellence	

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 939</u>	Committee on Judiciary	2010	Support	Makes numerous changes to provisions in the Family Code consistent with the recommendations of the Elkins Family Law Task Force.	I, IV	
<u>AB 1050</u>	Ma	2010	Support	Creates a presumption that a child is of sufficient maturity to provide input to the court on a child custody or visitation issue at age 14 and requires the court to permit the child to address the court unless the court finds that testimony is not in the child's best interests and states its reasons on the record.	IV	Ensures courts can appropriately consider input of child.
<u>AB 2475</u>	Beall	2010	Oppose	Provides that the doctrine of judicial or quasi- judicial immunity shall not apply to any private third party engaged by the court for his or her expertise in family law matters in an advisory capacity.	Π	Interferes with ability of court to obtain expert information.
<u>AB 612</u>	Beall	2009	Oppose	Prohibits the consideration of a "nonscientific theory" in a child custody matter, as defined, and disallows the admission into evidence of any child custody evaluation report which includes a nonscientific theory.	II, IV	Creates inconsistent and unworkable evidentiary standard.
<u>AB 1822</u>	Beall	2008	Oppose	Requires the court, in any proceeding to establish or modify spousal support, to deny spousal support to a party convicted of a sexual offense against a minor.	II	Inappropriately limits judicial discretion.
<u>SB 1255</u>	Harman	2008	Support	Extends until January 1, 2013, the authority of the family court to order a person seeking custody or visitation of a child to undergo testing for drug or alcohol abuse in specified circumstances.	II, IV	Ensures that court has relevant information in custody cases.
<u>SB 1015</u>	Murray	2006	Oppose	Requires the court to redact specified financial information from family law files.	Π	Lessens public trust in court and imposes unnecessary administrative burdens.
<u>SB 1482</u>	Romero	2006	Oppose	Provides that a custodial parent has a presumptive right to change the residence of his or her child subject to the power of the court to restrain a change of residence. Requires the non-custodial parent to make a prima facie showing of harm to the child that would result from the relocation, necessitating a change in custody, but would disallow consideration of the normal incident of moving.	II	

JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPLES							
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Goal II – Independence and Accountability	Goal V - Education for Branchwide Professional Excellence						
Goal III - Modernization of Management and Administration	Goal VI - Branchwide Infrastructure for Service Excellence						

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 1307</u>	Dymally	2005	Oppose	Creates a rebuttable presumption that equal custody share is in the best interest of child.	II	Unduly limits court's ability to make custody orders on a case-by-case basis.
<u>SB 544</u>	Battin	2005	Oppose	Prohibits parents convicted of certain offenses from having unsupervised contact with their children.	Π	Overly restricts court's ability to make custody orders in the best interest of child.
<u>AB 2148</u>	Diaz	2004	Oppose	Restricts the court from holding custody or visitation proceedings until after it has ruled on an application for attorney's fees.	Π	Limits ability of court to act in best interest of children.
<u>AB 2228</u>	Garcia	2004	Support	Requires information sharing in cases pertaining to custody of children.	III, IV	Ensures well informed court regarding child custody.
<u>SB 730</u>	Burton	2004	Oppose	Establishes presumptive right for a custodial parent to relocate with a child.	Π	Unduly limits discretion of court to act in best interest.
<u>SB 1616</u>	Knight	2004	Oppose	Requires the court to state its reasons for making any spousal support order on the record and in writing.	II	Unnecessary and resource intensive.
<u>SB 734</u>	Ortiz	2003	Oppose	Restricts courts discretion to grant visitation.	II	Unduly restricts individual discretion.
<u>SB 174</u>	Kuehl	2002	No position	Requires the Judicial Council to select four non- confidential mediation courts to implement a model with initial confidential mediation, with the allowance for subsequent recommending mediation if performed by a different mediator. Implementation contingent on funding.	N/A	
<u>SB 1406</u>	Kuehl	2002	Oppose unless amended	Requires that all child custody mediation be confidential, and prohibits the mediator from communicating with the court on any matter.	II, III, IV	Interferes with administration of family cases.
<u>SB 1791</u>	Rainey	2000	Oppose	Shifts responsibility for hearing Title IV-D related child support actions to DSS administrative law judges.	I, II, IV	Inappropriately shifts judicial function to non- judicial officers

#### **D.** DOMESTIC VIOLENCE

The council supports efforts to improve court procedures in domestic violence cases and the way courts review allegations of domestic violence in family law proceedings. The council also supports measures that seek to simplify the process for obtaining a restraining order, and the process for making it enforceable.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 1596</u>	Hayashi	2010	Sponsor	Contains numerous technical changes to create more	IV	Promotes consistent administration of law in
				consistency in protective order statutes.		protective order matters.

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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 104</u>	Cohn	2005	Oppose	Requires a hearing on a motion to modify or dismiss a DVPA order to be held by the judicial officer that	II, III	Undue interference with court calendaring process.
				issued the order, if available.		1
<u>AB 106</u>	Cohn	2005	Oppose	Requires every trial court to establish a one time	II, III	Contrary to the Judicial Council's enhanced
				amnesty program for fines and fees imposed for		collections strategy.
				spousal abuse convictions or as a condition of		
			~	probation for domestic violence offenses.		
<u>SB 1627</u>	Kuehl	2002	Support	Clarifies procedures for entry of service of process	III, IV	Makes court orders more likely to be
				for DVPA orders into DVROS by requiring the court		enforced.
				to either enter the information into DVROS directly,		
				or transmit proof of service to law enforcement for		
				entry within one business day.		
<u>SB 1780</u>	Escutia	2002	Oppose	Requires the court to provide interpreters for	I, IV	
			unless	specified parties in family law proceedings involving		
			funded	allegations of domestic violence at court expense.		

#### E. CONSERVATORSHIP AND PROBATE LAW

The council supports clarification of conservators' duties and formulation of guidelines about conservatorships.

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 458</u>	Atkins	2011	Sponsor	Prohibits a court from appointing a minor's parent as a guardian of the person of the minor, except as specified. Establishes requirements for transferring a proceeding to another court in circumstances in which a proceeding that concerns custody or visitation of a minor child is pending in one or more counties at the time the petition for guardianship is filed. Specifies circumstances under which the court in a guardianship proceeding would maintain exclusive jurisdiction to determine issues of custody or visitation.	I, III	
<u>AB 2271</u>	Silva	2010	Support	Adds temporary trustees to the list of persons who may be appointed by the court during an appeal of certain probate orders.	II, IV	
<u>SB 1041</u>	Harman	2010	Support	Among other things, provides that evidence of a statement made by a declarant who is unavailable as a witness that he or she has or has not established or revoked a revocable trust, or that identifies his or her	II, IV	
				JUDICIAL COUNCIL OF CALIFORNIA - GUIDING PRINCIPI	LES	
	ess, Fairness, and I	•		Goal IV – Quality of Ju		
	ependence and Ac	•				Professional Excellence
Goal III – Mo	odernization of Ma	anagement ar	nd Administration	Goal VI – Branchwide I	Infrastructure	e for Service Excellence

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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				revocable trust, is not made inadmissible by the hearsay rule because the declarant is unavailable as a witness.		
<u>AB 1163</u>	Tran	2009	Support	Clarifies that the attorney-client privilege is held by a deceased client's personal representative appointed for subsequent estate administration after the original personal representative has been discharged. Provides that no attorney-client privilege exists for communications relevant to issues between parties who all claim through a deceased client in a non- probate transfer.	I, IV	Improves administration of justice.
<u>AB 1340</u>	Jones	2008	Support	Requires a guardian or conservator, in a first accounting filed with the court, to provide all account statements showing the account balance as of, rather than through, the closing date of the first court accounting. Requires notice be given 5 court days prior to a hearing on the appointment of a temporary guardian or temporary conservator. Prohibits a court from permitting a person without a valid professional fiduciary's license to continue to carry out the duties of a professional fiduciary.	IV	Improves court's oversight of these cases.
<u>AB 1880</u>	Tran	2008	Oppose	Requires a guardian or conservator to post a separate recovery bond for the benefit of the ward or conservatee and any person interested in the guardianship or conservatorship estate who may bring a surcharge action against the guardian or conservator for breach of duty.	III, IV	Multiple bonds are more difficult to administer, and they would impair the court's ability to provide proper oversight.
<u>AB 2014</u>	Tran	2008	Support	Requires a guardian or conservator to use ordinary care and diligence to determine whether the ward or conservatee owns real property in a foreign jurisdiction and to preserve and protect that property.	IV	Improves court's oversight of these cases.
<u>AB 2247</u>	Spitzer	2008	Oppose unless amended, neutral if amended	Requires a guardian or conservator to file an investment plan with a court not more than six months after the issuance of letters of guardianship or conservatorship. Revises and expands the list of obligations and securities in which a guardian or conservator may invest funds of the estate without court authorization.	IV	Interferes with the ability of the court to protect conservatees' assets.

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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SB 1264</u>	Harman	2008	Support	Beginning January 1, 2010, revises, recasts, and clarifies the law governing no contest clauses in wills and trust instruments. Limits the enforceability of no contest clauses to direct contests brought without reasonable cause, transfers of property, or creditor claims as specified. Defines direct contest and probable cause for these purposes. Eliminates provisions regarding the authority of a beneficiary to apply to a court for a determination regarding a no contest clause.	I, IV	Improves access to the courts and enhances court administration.
<u>AB 1727</u>	Committee on Judiciary	2007	Support	Enhances a court investigator's access to confidential medical information. Prohibits a conservatorship of the person or of the estate from being granted unless the court makes an express finding that the granting of the conservatorship is the least restrictive alternative needed for the protection of the conservatee. Creates new requirements on courts when guardianships and conservatorships are transferred from other jurisdictions.	II, IV	Improves court's ability to provide oversight of these cases.
<u>SB 340</u>	Ackerman	2007	Co-sponsor	Broadens list of agencies entitled to receive criminal history reports to include probate court conservatorship and guardianship investigators.	II, IV	Improves the court's ability to provide oversight in guardianship and conservatorship cases.
<u>AB 1363</u>	Jones	2006	Support if funded	Makes a number of reforms to the probate conservatorship system, including enhanced court reviews of conservatorships primarily through increasing the frequency and scope of court investigations.	II, IV	Improves court's ability to provide oversight of these cases.
<u>SB 1116</u>	Scott	2006	Support	Increases court oversight of moves of conservatees and the sale of their homes.	II, IV	Improves the court's ability to provide oversight of these cases.
<u>SB 1550</u>	Figueroa	2006	Support	Enacts the Professional Fiduciaries Act, which establishes in the Department of Consumer Affairs a new licensure scheme governing professional conservators, guardians, and other fiduciaries.	II, IV	Improves the courts oversight in these cases.
<u>SB 1716</u>	Bowen	2006	Support if funded	Authorizes the court to take action in response to ex parte communications regarding a guardian's or conservator's performance of his or her fiduciary duties.	II, IV	Improves the court's oversight of these cases.
<u>AB 541</u>	Harman	2005	Support	Allows the court to test prospective guardians for drugs or alcohol and exempts guardians of the person	II, IV	Enhances court's discretion and improves court's ability to oversee these cases.
Goal II – Ind	ess, Fairness, and I lependence and Ac odernization of Ma	countability			stice and Ser Branchwide	vice to the Public Professional Excellence e for Service Excellence

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
				only from having to register with the Statewide Registry.		
<u>AB 1155</u>	Liu	2004	Support	Requires the Judicial Council to adopt a rule of court that specifies the qualification and educational requirements of private professional conservators and private professional guardians.	II, IV	Improves court's ability to oversee these cases.
<u>AB 1851</u>	Harman	2004	Support	Revises and recasts the law concerning the court's responsibility to approve compromises of claims of minors, and settlements or actions or disposition of judgments in favor of minors or "incompetent persons." Permits the court to establish a special needs trust for a disabled minor that will continue under court supervision after the minor reaches age 18.	IV	Improves the court's ability to administer these cases.
<u>AB 1883</u>	Harman	2004	Support	Prevents routine waivers but allows court discretion in waiving bond requirement where it is warranted.	II, IV	Enhances court's discretion.
<u>AB 1784</u>	Harman	2002	Support	Implements the recommendations of the California Law Revision Commission for clarification of Probate Code provisions regarding the construction of trusts and other instruments.	III, IV	Promotes clarity and consistency in the handling of these cases.

#### V. MISCELLANEOUS

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 1208</u>	Calderon	2011	Oppose	Significantly lessens the role of the Judicial Council in determining the allocation of funds to trial courts and allocating funds in a manner to support implementation of statewide policies and initiatives. Reduces the council's role in ensuring the stability of trial court operations and providing management or oversight of trial court budgets.	I, II, III, IV	
<u>SB 1417</u>	Cox	2010	Support	Modifies the process for formation of Societies for the Prevention of Cruelty to Animals and for the appointment of humane officers.	III, IV	Provides clear court process.
<u>AB 2301</u>	Assembly Judiciary Committee	2006	Support	Provides the State Bar with the authority to collect voluntary financial support from its membership to support organizations that provide free legal services to those of limited means.	I, IV	

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BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>SCA 3</u>	Lowenthal	2006	No position	Shifts redistricting responsibility from the Legislature to an 11-member Independent Redistricting Commission to reapportion legislative and congressional districts. Provides that the California Supreme Court has original and exclusive jurisdiction over all challenges to a redistricting plan adopted by the Commission. Requires the Judicial Council to appoint a panel of ten retired justices of the state courts of appeal, and for that panel to establish a pool of 50 candidates for the Independent Redistricting Commission.	N/A	
<u>SB 1246</u>	Burton	2004	No position	Requires the Supreme Court and the State Bar to develop standards and rules of professional conduct governing the propriety of an attorney appearing before a court where that individual previously served as a judicial officer.	N/A	Outside purview.

#### **A.** ACCESS TO JUSTICE

BILL	AUTHOR	YEAR	POSITION	BILL SUMMARY	GOAL	NOTES
<u>AB 590</u>	Feuer	2009	Support	Creates a pilot project to provide legal representation to indigent litigants in specified civil case types including domestic violence, civil harassment, probate conservatorship, elder abuse, child custody matters in which one parent is seeking sole legal or physical custody, and housing-related cases, beginning July 2011, with the revenue from recently enacted increases to a number of miscellaneous civil court fees.	I, IV	Improves access to justice for unrepresented litigants.
<u>AB 2448</u>	Feuer	2008	Sponsor	Revises and redrafts the existing statute governing court fee waivers to ensure that indigent litigants have an opportunity to access the courts in a timely manner, and to provide for recovery of those fees in appropriate cases.	I, III, IV	
<u>AB 171</u>	Beall	2007	Support	Establishes the Assumption Program for Loans for Law in the Public Interest, to provide up to \$11,000 in loan assumption benefits over a four-year period to public interest attorneys.	Ι	

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<u>AB 1723</u>	Committee on Judiciary	2007	Support	Requires banks that hold interest on lawyer trust accounts (IOLTA) to allow those accounts to participate in higher-paying investment products, or receive an interest rate that is comparable to the rates paid by those investment products (referred to as IOLTA comparability).	Ι	

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