

Judicial Council of California · Administrative Office of the Courts

455 Golden Gate Avenue · San Francisco, California 94102-3688

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REPORT TO THE JUDICIAL COUNCIL

For business meeting on: July 28, 2015

Title

Civil Practice and Procedure: Adjustment of Maximum Amount of Imputed Liability of Parent or Guardian for Tort of a Minor

Rules, Forms, Standards, or Statutes Affected Amend Cal. Rules of Court, Appendix B

Recommended by

Deborah Brown, Chief Counsel Anne M. Ronan, Senior Attorney Legal Services Office Agenda Item Type Action Required

Effective Date July 1, 2015

Date of Report July 13, 2015

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Executive Summary

Judicial Council staff recommends that the Judicial Council amend Appendix B of the California Rules of Court to reflect the biannual adjustments to the dollar amounts of the maximum amount of liability of parents or guardians to be imputed for the torts of a minor under Civil Code section 1714.1 and direct that staff publish the adjusted amounts.

Recommendation

Judicial Council staff recommends that the Judicial Council, effective July 1, 2015, amend Appendix B of California Rules of Court to adjust the maximum liability of the parent or guardian having custody and control of a minor for the willful misconduct of the minor, under Civil Code section 1714.1(a) or (b), from \$39,300 to \$40,600.

The text of amended Appendix B is attached at page 4.

Previous Council Action

Since January 1, 1997, Civil Code section 1714.1(c) has required that the council compute an adjustment to the dollar amounts stated in subdivisions (a) and (b) of that code section every two years, based on the change in the California Consumer Price Index. By Circulating Order CO-97-07, the council authorized the Administrative Director to make those adjustments on an ongoing basis and to report that action to the council. The Administrative Director did so every odd-numbered year since that time until 2013, at which time the council itself approved the adjustment. The revised Appendix B has been published with the California Rules of Court each time.

Rationale for Recommendation

Civil Code section 1714.1(a) and (b)¹ imputes liability for any act of willful misconduct of a minor that results in injury or death to another person, injury to the property of another, or the defacement of the property of another by paint, to the parent or guardian having custody and control of the minor. Both subdivisions state that the maximum liability of the parent or guardian shall not exceed \$25,000 for each tort of the minor, but note that the maximum amount is subject to subdivision (c). Subdivision (c) requires the Judicial Council to compute an adjustment to the maximum amount every two years to reflect increases in the cost of living, as indicated by the annual average of the California Consumer Price Index (CCPI), and to publish the adjusted maximum amounts of liability on or before July 1 of each odd-numbered year².

The formula³ for determining each adjustment is published in Appendix B to the California Rules of Court, which gives the adjustments and calculations a permanent place for reference. Applying that formula and the annual average of the 2014 California Consumer Price Index of 246.055,⁴ the adjusted liability limit as of July 1, 2015, should be \$40,600, as shown in the attached amended Appendix B.

This amendment to Appendix B will be published—as required by section 1714.1(c)—in the *California Official Reports*, as are all amendments to the California Rules of Court, and also published on the judicial branch website.

¹ All further statutory references are to the Civil Code, unless otherwise indicated.

 $^{^{2}}$ This recommendation was inadvertently left off the agenda of a prior council meeting. By statute the change in liability amount is effective July 1. See Civil Code § 1714.1(c).

³ A copy of the letter from the Department of Finance setting out the formula for the original adjustment, which has been followed since 1997, is attached at page 5.

⁴ The California Consumer Price Index is published each year by the California Department of Industrial Relations. A copy of the most recent chart is at page 6.

Comments, Alternatives Considered, and Policy Implications

The proposed amendment of Appendix B is a technical amendment made in response to a statutory mandate, which has not been circulated for comment. See Cal. Rules of Court, rule 10.22(d)(2).

Implementation Requirements, Costs, and Operational Impacts

There are no court costs or operational impacts associated with this amendment of Appendix B.

Attachments

- 1. Proposed amended Appendix B, at page 4
- 2. Attachment A: April 21, 1997 letter from Department of Finance, at page 5
- 3. Attachment B: Consumer Price Index–California, 2013-2014, at page 6

Appendix B of the California Rules of Court is amended effective July 1, 2015, as follows:

Appendix B 1 Liability Limits of a Parent or Guardian Having Custody and Control of a Minor 2 for the Torts of a Minor (Civ. Code, § 1714.1) 3 3

4

6

5 Formula

Pursuant to Civil Code section 1714.1, the joint and several liability limit of a parent or
guardian having custody and control of a minor under subdivisions (a) and (b) for each
tort of the minor shall be computed and adjusted as follows:

10
11 Adjusted limit =
$$\begin{bmatrix} Current CCPI - January 1, 1995, CCPI \\ January 1, 1995, CCPI + 1 \end{bmatrix}$$
 x January 1, 1995,
12 limit

13 14

16

15 **Definition**

"CCPI" means the California Consumer Price Index, as established by the CaliforniaDepartment of Industrial Relations.

19 20

July 1, 20135, calculation and adjustment

The joint and several liability of a parent or guardian having custody and control of a
minor under Civil Code section 1714.1, subdivision (a) or (b), effective July 1, 20135,
shall not exceed \$39,300 \$40,600 for each tort.

27 The calculation is as follows:

26

 $\frac{39,299.50}{39,299.50} \times \frac{40,603.14}{10} = \begin{bmatrix} \frac{238.155,246.055 - 151.5}{151.5} \\ 151.5 \end{bmatrix}^{+1} \times 25,000$

31 32

30

Under section 1714.1, subdivision (c), the adjusted limit is rounded to the nearest hundred dollars, so the dollar amount of the adjusted limit is rounded down to \$39,300\$40,600.

Attachment A

April 21, 1997

Ms. Cara Vonk Judicial Council of California Administrative Office of the Courts 303 Second Street, South Tower San Francisco, CA 94107

Dear Ms. Vonk,

The updated number calculated in accordance with Civil Code section 1714.1 subdivision c is \$25,900.00. Proper escalation procedure divides the difference of the end-of-period number and the beginning-of-period number by the beginning-of-period number. Next add one and multiply by the original number in this case \$25,000.00.

The California Consumer Price Index (CCPI) formula is established by the Department of Industrial Relations (DIR). The Department of Finance, using the DIR formula for the CCPI, calculates the January 1, 1995 CCPI as 151.5, for January 1, 1996 (154.0), and for January 1, 1997 (157.1). The calculation rests on the assumption that the figure of \$25,000.00 originates January 1, 1995 as you stated in our conversation this morning.

 $25,925.00 = \left[\frac{(157.1 - 151.5)}{151.5} + 1\right] \times 25,000.00$

Subdivision c requires the number to be rounded to the nearest one hundred dollars producing \$25,900.00. My phone number is (916) 322-2263 x2423; where I can be reached to answer to any questions. I have included CCPI data tables for purposes of documentation.

Sincerely

lass Build

Jason Barnhart

STATE OF CALIFORNIA DEPARTMENT OF INDUSTRIAL RELATIONS

OFFICE OF THE DIRECTOR - RESEARCH UNIT P.O. Box 420603, San Francisco, California 94142

http://www.dir.ca.gov/OPRL

CONSUMER PRICE INDEX - CALIFORNIA Los Angeles-Riverside-Orange Co., San Francisco-Oakland-San Jose, San Diego United States City Average, 2013-2014

| United States City Average, 2013-2014 | | | | | | | | | | |
|---------------------------------------|-------------------------|--------------------------|----------------------------|------------------------|------------------------------|---|--------------------------|----------------------------|------------------------|------------------------|
| | | | | | All Items 982 - 1984 = 10 | | | | | |
| | | | | | | | | | | |
| Year & Month | All Urban Consumers | | | | | Urban Wage Earners and Clerical Workers | | | | |
| | California ^a | Los Angeles ^b | San Francisco ^b | San Diego ^b | U.S. City ^b | California ^a | Los Angeles ^b | San Francisco ^b | San Diego ^b | U.S. City ^b |
| | | Riverside | Oakland | C | Average | | Riverside | Oakland | C | Average |
| | | Orange Co. | San Jose | | | | Orange Co. | San Jose | | |
| 2013 January | - | 238.015 | b | | 230.280 | - | 230.651 | b | | 226.520 |
| February | 241.242 | 239.753 | 242.677 | | 232.166 | 234.887 | 232.983 | 240.262 | | 228.677 |
| March | - | 239.995 | b | | 232.773 | - | 233.200 | b | | 229.323 |
| April | 241.399 | 239.043 | 244.675 | | 232.531 | 234.695 | 232.030 | 241.764 | | 228.949 |
| May | - | 239.346 | b | | 232.945 | - | 232.387 | b | | 229.399 |
| June | 241.926 | 239.223 | 245.935 | 258.955 | 233.504 | 235.333 | 232.378 | 243.052 | 245.140 | 230.002 |
| July | - | 238.920 | b | | 233.596 | - | 232.190 | b | | 230.084 |
| August | 241.967 | 239.219 | 246.072 | | 233.877 | 235.196 | 232.245 | 242.903 | | 230.359 |
| September | - | 239.611 | b | | 234.149 | - | 232.817 | b | | 230.537 |
| October | 242.633 | 239.940 | 246.617 | | 233.546 | 235.783 | 232.735 | 243.711 | | 229.735 |
| November | - | 238.677 | b | | 233.069 | | 231.598 | b | | 229.133 |
| December | 241.526 | 238.742 | 245.711 | 261.679 | 233.049 | 234.654 | 231.594 | 242.602 | 247.236 | 229.174 |
| Annual Average | 241.623 | 239.207 | 245.023 | 260.317 | 232.957 | 234.947 | 232.234 | 242.125 | 246.188 | 229.324 |
| 2014 X | | 000.057 | 1 1 | | 222.016 | | 000 570 | 1 | | 220.040 |
| 2014 January | - | 239.857 | b | | 233.916 | - | 232.578 | b | | 230.040 |
| February | 244.037 | 241.059 | 248.615 | | 234.781 | 237.021 | 233.886 | 245.148 | | 230.871 |
| March | - | 242.491 | b | | 236.293 | - | 235.500 | b | | 232.560 |
| April | 245.900 | 242.437 | 251.495 | | 237.072 237.900 | 239.144 | 235.717 236.647 | 247.932 | | 233.443 |
| May | - | 243.362 | b | 265 251 | | - | | b | 250 100 | 234.216 |
| June July | 247.228 | 243.528 243.727 | 253.317 | 265.251 | 238.343 | 240.612 | 236.880 | 250.085 | 250.188 | 234.702 234.525 |
| 5 | - 247.259 | 243.727 243.556 | b 253.354 | | 238.250 237.852 | - 240.289 | 236.936 236.504 | 249.877 | | 234.525 |
| August September | - 247.259 | 243.556 | 253.354 b | | 237.852 | 240.289 | 236.504 | 249.877 b | | 234.030 |
| October | 247.481 | 243.623 | 254.503 | | 238.031 | 240.082 | 236.431 | 250.508 | | 234.170 |
| November | 247.401 | 243.341 | 234.303 b | | 237.433 | 240.062 | 233.896 | 230.308 b | | 233.229 |
| December | 244.812 | 241.755 | 252.273 | | 236.131 | 236.733 | 233.896 | 247.680 | | 231.331 |
| December | 244.012 | 240.473 | 232.213 | | 234.012 | 230.733 | 232.330 | 247.000 | | 229.909 |
| Annual Average | 246.055 | 242.434 | 251.985 | | 236.736 | 238.960 | 235.273 | 248.326 | | 232.771 |

^a Weighted average of the consumer price indexes for Los Angeles-Anaheim-Riverside and San Francisco-Oakland-San Jose. A conversion factor has been included for comparability of 1987 data with 1986 and prior years. Computed by the Department of Industrial Relations, Office of the Director - Research Unit from indexes issued by the U.S. Department of Labor.

^b Source: U.S. Department of Labor, Bureau of Labor Statistics. Beginning with January 1998 data, indices for San Francisco-Oakland-San Jose will be published bi-monthly on even months only (February, April, June, etc.). Beginning with the January 2007 data, indices published by the Bureau of Labor Statistics will be rounded to three decimal places (see http://www.bls.gov/cpi/cpithreedec.htm). The California indices conform to this change.