## JUDICIAL COUNCIL OF CALIFORNIA

455 Golden Gate Avenue . San Francisco, California 94102-3688 www.courts.ca.gov/policyadmin-invitationstocomment.htm

## INVITATION TO COMMENT

#### **SPR20-13**

**Title** 

Criminal Procedure: Ignition Interlock Forms

Proposed Rules, Forms, Standards, or Statutes Revise forms ID-100, ID-110, ID-120,

ID-130, ID-140, ID-150

Proposed by

Criminal Law Advisory Committee Hon. J. Richard Couzens, Chair **Action Requested** 

Review and submit comments by June 9, 2020

**Proposed Effective Date** 

January 1, 2021

Contact

Sarah Fleischer-Ihn, 415-865-7702 Sarah Fleischer-Ihn@jud.ca.gov

## **Executive Summary and Origin**

The Criminal Law Advisory Committee recommends revising the criminal forms implementing ignition interlock device requirements to conform to statutory changes, increase clarity and usability, and make nonsubstantive technical changes.

#### **Background**

In 1993, the Judicial Council adopted six forms to assist courts with ordering and monitoring ignition interlock devices ("IID") in criminal cases. The forms were based on Vehicle Code sections 23575 and 23576. The forms were last amended over 10 years ago and do not reflect subsequent statutory changes.

Historically, Vehicle Code section 23575 outlined the court's role in ordering and monitoring ignition interlock devices for persons convicted of driving under the influence<sup>1</sup> or driving on a suspended or revoked license.<sup>2</sup> Section 23575 previously made installation of IIDs optional for persons convicted of driving under the influence and mandatory for persons convicted of driving on a suspended or revoked license.

Under Senate Bill 1046 (Stats. 2016, ch. 783), section 23575 was amended, effective January 1, 2019, to January 1, 2026, deleting the subdivision applying to driving under the influence but maintaining the subdivision on driving on a suspended or revoked license. The bill added a

<sup>&</sup>lt;sup>1</sup> Veh. Code, §§ 23152, 23153.

<sup>&</sup>lt;sup>2</sup> Veh. Code, § 14601.2.

separate code section,<sup>3</sup> effective January 1, 2019, to January 1, 2026, establishing a statewide pilot program mandating installation of IIDs for persons convicted of driving under the influence. Under this statute, courts are required to notify persons convicted of driving under the influence of the requirement to install an IID, but the Department of Motor Vehicles largely monitors installation and maintenance. Under SB 1046, the former version of section 23575 would go back into effect on January 1, 2026. This would again make IID installation for driving under the influence optional and revert monitoring duties back to the court.

The proposed changes to the IID forms comply with both the current version of section 23575 and the version set to go into effect on January 1, 2026. However, because the forms are based on section 23575, they currently only apply to suspended/revoked license referrals, not driving under the influence referrals. There is no Judicial Council form ordering IIDs for driving under the influence convictions under the pilot program.

The forms are currently identified as "ID" forms. The Rules Committee previously recommended shifting the forms to the criminal category, identified with the "CR" designation, which is reflected in the recommended changes.

## The Proposal

This proposal would revise the ignition interlock forms to conform to statutory changes, increase clarity and usability, and make nonsubstantive technical changes through the following:

Order to Install Ignition Interlock Device (form ID-100)

## Page 1, Order

- Renumber as CR-221;
- State that the defendant may return a copy of the Department of Motor Vehicles' installation verification form in lieu of the Judicial Council's installation verification form, in order to streamline the process;
- Include technical, nonsubstantive changes, including adding a field for defendant's email address and fax number, and adding "State" to the address fields; and
- Conform to the requirements of Vehicle Code sections 23575 and 23576:
  - o Require the installed device to be certified;
  - Delete the statement that the order does not reinstate the defendant's driving privilege, and replace with a statement that the order does not allow the defendant to drive without a valid driver's license;
  - Revise the requirement that installation must be within 30 days from the date of conviction, and allow the court to indicate a date instead;
  - Delete the requirement for the defendant to return the completed installation verification form to probation;
  - o Revise the requirement that the defendant return a completed installation

<sup>&</sup>lt;sup>3</sup> Veh. Code, § 23575.3 (Link C).

<sup>&</sup>lt;sup>4</sup> E.g., forms ID-100 and ID-110.

- verification form no later than 30 days from the date of conviction, and allow the court to indicate a date instead;
- Clarify the duty to take the vehicle to the installer to recalibrate or monitor the device once every 60 days or as otherwise specified;
- O Delete the requirement that the defendant must make payments to the installer and must adhere to the payment plan for installation; and
- Clarify that the duty to inform an employer applies to motor vehicles owned by the employer and driven by the defendant.

## Page 2, Notices

- Delete the statement that failure to comply with any court order is a violation of the order, as unnecessarily broad;
- Delete the statement that failure to maintain current license and registration on any vehicle owned by the defendant is a violation of the order, since it is duplicative of language on page 1; and
- Conform to the requirements of Vehicle Code sections 23575 and 23576:
  - o Revise the statement that failure to have a device installed within 30 days of the order date is a violation of the order, to instead state that failure to have ignition interlock devices installed as ordered is a violation of the order;
  - Revise the statement that failure to return the installation verification form is a violation of the order, to instead require proof of installation;
  - O Delete the statement that defaulting on a payment plan, absent a showing of good cause, is a violation of the order;
  - o Create a separate section notifying the defendant of misdemeanor conduct;
  - Add that operating a vehicle not equipped with a functioning device is a misdemeanor;
  - Update language notifying the defendant that tampering with a device is a misdemeanor;
  - Delete sections on the defendant's rights as to a medical exemption and petitioning the court on whether continued restrictions are necessary; and
  - Delete the requirement that the defendant contact an installer within 48 hours of the order.

## *Ignition Interlock Installation Verification* (form ID-110)

- Renumber as CR-222;
- Delete that the declaration by the installer is under penalty of perjury, as the statute does not require a sworn statement;
- Delete the requirement for the original form to be sent to the court, and add a line directing the defendant to return a completed and signed form to the court;
- Delete the line stating "Distribution: Court, Manufacturer or Manufacturer's Agent, Defendant, Probation Department," and;
- Include technical, nonsubstantive changes, including adding a field for defendant's email

address and fax number, and adding "State" to the address fields.

Ignition Interlock Calibration Verification and Tamper Report (form ID-120)

- Renumber as CR-223;
- Convert this form to a calibration verification form, and move the tamper report provisions to *Ignition Interlock Noncompliance Report* (form ID-130);
- Delete that the declaration by installer is under penalty of perjury, as the statute does not require a sworn statement;
- Update the notice section to the defendant regarding missed appointments and payments;
- Delete the line stating "Distribution: Court, Manufacturer or Manufacturer's Agent, Defendant, Probation Department," and
- Include technical, nonsubstantive changes, including adding a field for defendant's email address and fax number, and adding "State" to the address fields.

Ignition Interlock Noncompliance Report (form ID-130)

- Renumber as CR-224;
- Include the tamper report provision currently in form ID-120;
- Include statement for installer to indicate that defendant failed to comply with a requirement for the maintenance or calibration of the device on three or more occasions, as required by Vehicle Code section 23575;
- Include statement for installer to indicate signs of removal, attempt to bypass, attempt to remove, or tampering as required by Vehicle Code section 23575;
- Delete that the declaration by installer is under penalty of perjury, as the statute does not require a sworn statement; and
- Include technical, nonsubstantive changes, including reformatting, adding a field for defendant's email address and fax number, and adding "State" to the address fields.

Ignition Interlock Removal and Modification to Probation Order (form ID-140):

- Renumber as CR-225; and
- Include technical, nonsubstantive changes, including adding a field for defendant's email address and fax number, and adding "State" to the address fields.

*Notice to Employers of Ignition Interlock Restriction* (form ID-150):

- Renumber as CR-226;
- Include technical, nonsubstantive changes, including adding a field for defendant's email address and fax number, and adding "State" to the address fields; and
- Conform to Vehicle Code section 23576:
  - Specify that a person may operate a vehicle without a functioning, certifiedapproved device if certain conditions are met; and
  - o Add that if a business entity is totally or partially owned or controlled by the

defendant, then the defendant is not eligible under Vehicle Code section 23576 to drive a vehicle without an ignition interlock device installed.

#### **Alternatives Considered**

The committee conducted an informal survey of courts to determine usage of the forms. A moderate number of courts responded that they used the forms, so the committee decided to move forward with the proposed changes.

Three forms—Ignition Interlock Installation Verification (form ID-110/CR-222), Ignition Interlock Calibration Verification (form ID-120/CR-223), and Ignition Interlock Noncompliance Report (form ID-130/CR-224)—require the installer to sign a declaration under penalty of perjury. Vehicle Code section 23575 does not require a sworn statement by an installer, but it does require the court to monitor the installation and maintenance of a functioning, certified ignition interlock device restriction ordered under the section. Because the section does not require a sworn statement, the committee discussed amending the declaration to state that the information provided is true and correct. A committee member expressed concern that not requiring a sworn statement would limit the court's ability to properly monitor the IID requirement as required by statute, as the court would have limited recourse for a falsified document. The committee decided to amend the declaration at this time and seek additional public comment on the issue.

## **Fiscal and Operational Impacts**

Expected costs are limited to training, possible case management system updates, and the production of new forms. No other implementation requirements or operational impacts are expected.

## **Request for Specific Comments**

In addition to comments on the proposal as a whole, the advisory committee is interested in comments on the following:

- Does the proposal appropriately address the stated purpose?
- Is it sufficient for an IID installer to declare that information provided is true and correct, rather than under penalty of perjury? Does this limit the court's ability to properly monitor the IID installation and maintenance as required by statute?

The advisory committee also seeks comments from *courts* on the following cost and implementation matters:

- Would the proposal provide cost savings? If so, please quantify.
- What would the implementation requirements be for courts—for example, training staff (please identify position and expected hours of training), revising processes and procedures (please describe), changing docket codes in case management systems, or modifying case management systems?
- Would three months from Judicial Council approval of this proposal until its effective date provide sufficient time for implementation?
- How well would this proposal work in courts of different sizes?

## **Attachments and Links**

- 1. Forms CR-221, CR-222, CR-223, CR-224, CR-225, and CR-226 at pages 8-14
- 2. Link A: Vehicle Code section 23575, <a href="http://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?sectionNum=23575.&law\_Code=VEH">http://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?sectionNum=23575.&law\_Code=VEH</a>
- 3. Link B: Vehicle Code section 23576, <a href="http://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?sectionNum=23576.&law\_code=VEH">http://leginfo.legislature.ca.gov/faces/codes\_displaySection.xhtml?sectionNum=23576.&law\_code=VEH</a>
- 4. Link C: Senate Bill 1046 (Stats. 2016, ch. 783), <a href="http://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\_id=201520160SB1046">http://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\_id=201520160SB1046</a>

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	RIVER'S LICENSE NO.:					
						CASE NUMBER:
	ORI	DER TO INSTALL	IGNITION INTE	ERLOCK D	DEVICE	
	der Vehicle Code se erated by defendant		urt orders: a fun	ctioning <mark>, cer</mark>	tified Ignition Interlock Dev	vice installed on the following vehicles
	<u>Make</u>	Model	Year	Color	License Plate No. and/o	r VIN
	a.	<u>iviodei</u>	<u>i Gai</u>	COIOI	Licerise i late No. and/o	I VIII
	b.					
	C.					
	0.					
1.	Installation of an ig	nition interlock device	e on a vehicle do	es not allow	defendant to drive without	a valid driver's license.
2.	Installation must be	no later than (date):				
3.	Defendant must pre	esent this form to the	installer at the ti	me of install	ation.	
4.		urn completed <i>Ignitic</i> <i>Ilation - Ignition Inter</i>				e Department of Motor Vehicles
5.	Defendant must ta	ke vehicles to the ins	taller <mark>to recalibra</mark>	ate or monito	or the device:	
	once every 60	days	specify frequenc	y):		following the date of installation.
6.	Without a court ord	er, the devices may r	not be removed p	orior to (spec	cify a date no later than thi	ree years from the date of conviction):
7.	employment. Defer no later than (speci	ndant must provide this fy date):	ne employer with	the <i>Notice t</i> . Defendant	to Employers of Ignition Int	in the course and scope of defendant's rerlock Restriction (form CR-226)  Notice to Employers of Ignition vehicle.
8.	Defendant must ma	aintain current insura	nce and registrat	ion on all ve	hicles owned.	
9.	Other (specify):					
Da	te:				I acknowledge receipt of	this order.
	(TVPE OP B	RINT NAME OF DEFENDANT	)		/DE	FENDANT'S SIGNATURE)
	(TIPE OR P	TAIL INCINE OF DEPENDANT	,		(DE	. LIBART O GIGINATOIL)
Da	te:				JUDICIAL OF	FICER OF THE SUPERIOR COURT Page 1 of 2

# ORDER TO INSTALL IGNITION INTERLOCK DEVICE CASE NUMBER:

#### What is a violation of this order?

- 1. Failure to have ignition interlock devices installed as ordered.
- 2. Failure to show proof of installation to the court within the time limit specified in this order.
- 3. Failure to comply three or more times with any requirement for the maintenance or calibration of the ignition interlock devices.
- 4. If defendant has a valid driver's license, driving any vehicle without an ignition interlock device except as provided below and except for employer-owned vehicles required to be operated within the course and scope of employment. A motor vehicle owned by a business entity that is all or partly owned or controlled by defendant is not a motor vehicle owned by an employer subject to the exemption.

## What will happen if you violate this order?

Under Vehicle Code section 23575, if a defendant fails to comply with this court order the court must notify the Department of Motor Vehicles.

#### Violation of the following is a midemeanor and can be punished by imprisonment in the county jail and/or a fine:

- 1. Failure to notify any person who rents, leases, or loans a motor vehicle to defendant of the restriction imposed by this order.
- 2. Requesting or soliciting any person to blow into an ignition interlock device or to start a motor vehicle equipped with the device for the purpose of providing defendant with an operable motor vehicle.
- 3. Operating a vehicle not equipped with a functioning ignition interlock device.
- 4. Removing, bypassing, or tampering with an ignition interlock device.

Defendant: Call the ignition interlock device installer and arrange for the installation of the device(s). The court will provide you with a list of manufacturers certified by the Department of Motor Vehicles. Contact a certified manufacturer to locate an installer.

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EMAIL ADDRESS:						
DRIVER'S LICENSE NO.:					-	
DATE OF COURT ORDER:						
BATE OF GOOK! ORDER.						
					CASE NUMBER:	
IGNITION IN	ITERLOCK INSTAL	LATION VER	RIFICATION		O/ IOE ITOMBER.	
Manufacturer:					-	
<ol> <li>Facility location (address):</li> </ol>						
3. Vehicles:						
Make	<u>Model</u>	<u>Year</u>	<u>Color</u>	License I	Plate No.	<u>VIN:</u>
a.						
b.						
C.						
<u> </u>			_			
4. Serial <mark>n</mark> os. of units:	a.		b.		C.	
5. Odometer reading:	a.		b.		C.	
6. Date of installation:	a.		b.		C.	
7. Date of next monitor check:	a.		b.		C.	
I declare that the information pro	ovided is true and corr	ect				
Tucciare that the information pro	ovided is true and con	COL.				
Date:						
			Κ.			
			<u> </u>			
(TYPE OR PRINT N	IAME OF INSTALLER)			(SIC	SNATURE OF INSTA	ALLER)
Defendant: return a completed	and signed form to the	e court.				
	and organization to the					

For installer use only:

				<u> </u>
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CITY: BRANCH NAME:	STATE	ZIP CODE:		
NAME OF DEFENDANT: STREET ADDRESS: MAILING ADDRESS: CITY: TELEPHONE NO.:	STATE FAX No		DRAFT Not approved by the Judicial Council	
EMAIL ADDRESS: DRIVER'S LICENSE NO.:				
DATE OF COURT ORDER:				
IGNITION INTE	RLOCK CALIBRATION	I VERIFICATION	CASE NUMBER:	
Defendant's name:				
2. Installer's name:				
Address: City: Telephone no.:		State:	Zip Code:	
3. Vehicles: Make a.	<u>Model</u>	Year Color	License Plate No. VIN:	
b. c.				
4. Installation date:	a.	b.	C.	
5. Odometer reading:	a.	b.	C.	
6. Calibration setting:	a.	b.	C.	
<ul><li>7. Unit serial no.:</li><li>8. Program to end (date):</li></ul>	a.	b.	C.	
9. The system is in ca	libration a.	b c.		
	en inspected and is function	ning properly. a.	b c.	
11. Payment of \$ a Credit card b Money order/cas c Cash/personal c	+ sales tax \$ shier's check/certified check heck	Total collected \$	paid by	
I declare <mark>that the information</mark>	provided is true and correct	et.		
Date:	_		(SIGNATURE OF INSTALLER)	
DEFENDANT: Your next mor	nitoring check is (date):	. If you	have not had your system serviced within	a few
days after a missed monitoring	ng check, the system will sh		le to start your car. It will be your responsi	
Your next payment of \$ payment is not made, the sys your responsibility. You may	stem may shut down and yo	onitoring check. Payment must ou may not be able to start you ditional payment for late paym	t be made in full before service is performer or car. This will result in a service call that ents.	ed. If will be
I acknowledge receipt of a co	ppy of this form.			
Date:				
			(SIGNATURE OF DEFENDANT)	

Page 1 of 1

							CR-2
SUPERIOR COUP STREET ADDRESS:	RT OF CALIFORNI	A, COUNTY OF					
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DRIVER'S LICENSE NO	D.:						
						CASE NUMBER:	
IGI	NITION INTER	LOCK NONCO	MPLIANC	E REPORT			
		N.4.	اماما	Voor	<u>Color</u>		License Plate No.
<u>Vehicle</u>	<u>Make</u>	<u>IVIC</u>	<u>odel</u>	<u>Year</u>	<u>COIOI</u>		and/or VIN
a.							
<u></u>							
b.							
C.							
		omply with a requ			e or calibrati	on of the ignit	ion interlock device
Date				acompliance			Vehicle
a.		<u>De</u> .	SCHDE NOI	<u>icompliance</u>			□ a. □ b. □
b.							□ a. □ b. □
C.							□ a. □ b. □
						•	
		ice installed in the					
<u>Vehicle</u>	<u>Date</u>	Removal	Atter	npt to bypass	Attemp	t to remove	<b>Tampering</b>
a.							
a.							
b.							
C.							
I declare that the	he information pro	<mark>ovided</mark> is true and	correct				
Date:							
	(TYPE OR PRIN	T NAME)				(SIGNATURE OF F	FACILITY MONITOR)
Name of facility	monitor (specify)						
Name of facility		<i>.</i> .					
Address of facili	ity (specify):						

Telephone number of facility (specify):

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C	ĸ	-2	Z	ວ

				CR-223		
SUPERIOR COURT OF CALIFORNIA, CO STREET ADDRESS:	UNTY OF			FOR COURT USE ONLY		
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CITY: BRANCH NAME:	STATE:	ZIP COD	E:	DRAFT		
NAME OF DEFENDANT:				Not approved by the Judicial Council		
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TELEPHONE NO.:	FAX NO		∟.			
EMAIL ADDRESS:						
DRIVER'S LICENSE NO.:		N/AL AND		CASE NUMBER:		
MODIFICATION	ERLOCK REMON TO PROBATION Interlock Device the contract of the	ON ORDER		J. 62 ( 6.1.6 )		
Order to change vehicles. To system serial number:  a. Remove from vehicle:	Γhe above-named	defendant has	s approval of th ) to another ve	ne court to change the ignition interlock device ehicle.		
<u>Make</u>	<u>Model</u>	<u>Year</u>	Color	License Plate No. and/or VIN		
b. Reinstall in vehicle:						
<u>Make</u>	<u>Model</u>	<u>Year</u>	Color	License Plate No. and/or VIN		
2. Order for additional installated designated below by (date):  Make	ation. The above-r  <u>Model</u>	named defenda  <u>Year</u>	ant must instal <u>Color</u>	I an ignition interlock device on the vehicle <u>License Plate No. and/or VIN</u>		
Order to remove device.  Additional orders:						
Date:				I acknowledge receipt of this order.		
(TYPE OR PRINT NAME)				(SIGNATURE OF DEFENDANT)		
Data				(2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.		
Date:				JUDICIAL OFFICER OF THE SUPERIOR COURT		

Page 1 of 1

SUPERIOR COURT OF CALIFORNIA, COUNTY OF STREET ADDRESS:	FOR COURT USE ONLY		
MAILING ADDRESS: CITY: BRANCH NAME:	STATE:	ZIP CODE:	DRAFT
NAME OF DEFENDANT: STREET ADDRESS: MAILING ADDRESS: CITY: TELEPHONE NO.: EMAIL ADDRESS: DRIVER'S LICENSE NO.:	STATE: FAX NO.:	ZIP CODE:	Not approved by the Judicial Council
NOTICE TO EMPLOYERS OF IGNITIO	CASE NUMBER:		

#### **INSTRUCTIONS TO DEFENDANT**

You are required to provide this notice to any employer who owns a vehicle that you operate in the course and scope of your employment with that employer. You are also required to keep this notice in your possession or with your employer's vehicle.

#### **NOTICE TO EMPLOYER**

1.	, , , , , , , , , , , , , , , , , , ,	efendant that the defendant is required by court order to have installed, ignition interlock device pursuant to Vehicle Code section 23575 et seq.
2.	This court order is effective (date):	and will expire (date):
3.	Note: Vehicle Code section 23576 provides:	
	UFI36	historia de a como a carl casa a eficia an banancial como de discondidades de la como de describio de la como d

- "[I]f a person is required to operate a motor vehicle in the course and scope of his or her employment and if the vehicle is owned by the employer, the person may operate that vehicle without installation of a functioning, certified approved ignition interlock device if the employer has been notified by the person that the person's driving privilege has been restricted ... and if the person has proof of that notification in his or her possession, or if the notice, or a facsimile copy thereof, is with the vehicle."
- 4. If a business entity is totally or partially owned or controlled by the defendant, then the defendant is not eligible under Vehicle Code section 23576 to drive a vehicle without an ignition interlock device installed.
- 5. This notice satisfies the requirements of Vehicle Code section 23576.