

ITAC RULES AND POLICY SUBCOMMITTEE

MINUTES OF OPEN MEETING

June 21, 2018 12:10 PM – 1:30 PM Teleconference

Advisory Body Hon. Peter Siggins; Hon. Julie Culver; Hon. Jackson Lucky; Hon. Louis Mauro;

Members Present: Mr. Darrell Parker

Advisory Body Mr. Don Willenburg

Members Absent:

Others Present: Ms. Fati Farmanfarmaian; Ms. Andrea Jaramillo

OPEN MEETING

Call to Order and Roll Call

The chair called the meeting to order at 12:10 PM and took roll call.

Approval of Minutes

The ITAC Rules and Policy Subcommittee reviewed and approved the minutes of the January 22, 2018 with one amendment to page 2, item 2 correcting the EFS numbering. There was one abstention as Mr. Parker did not attend the meeting. There was no public comment for this meeting.

DISCUSSION AND ACTION ITEMS (ITEMS 1-2)

Item 1

Modernization Project Rules Proposal: Proposed Amendments to Title 2, Division 3, Chapter 2 (Action Required)

Review public comments received and decide whether to recommend the Judicial Council approve amendments to title 2, division 3, chapter 2 of the California Rules of Court. The proposed amendments respond to new requirements in Code of Civil Procedure section 1010.6, amend definitions in the rules, and ensure indigent filers are not required to have a payment mechanism to create an account with electronic filing service providers.

Presenters: Hon. Peter Siggins, Chair, Rules and Policy Subcommittee

Mr. Patrick O'Donnell, Managing Attorney, Legal Services

Ms. Andrea Jaramillo, Attorney II, Legal Services

Action:

Ms. Jaramillo provided responses on the comments received during the public comment period.

Rule 2.250(b)(1) definition of "document":

The existing rule contains "an exhibit" within the scope of what can constitute a "document" and this is unaffected by the proposed amendments. Accordingly, the recommendation may be something for the subcommittee to consider for potential amendment during next year's rules cycle. Staff will present potential topics for next year's rules proposals to the subcommittee in the fall for discussion by the subcommittee and direction on which topics are to be developed into proposals.

Rule 2.251 provisions for consent to permissive electronic service

The full requirements, not just a subset, of section 1010.6's express consent requirements are already captured in the rules. Concerning express consent, section 1010.6 states,

Express consent to electronic service may be accomplished either by (I) serving a notice on all the parties and filing the notice with the court, or (II) manifesting affirmative consent through electronic means with the court or the court's electronic filing service provider, and concurrently providing the party's electronic address with that consent for the purpose of receiving electronic service. The act of electronic filing shall not be construed as express consent.

(§ 1010.6(a)(2)(A)(ii).) The option to serve a notice on all parties is in existing rule 2.251(b)(1)(A).

Additional Comments

The impacts on court operations will be included with the Judicial Council report. To ensure the report is clear on which rules will have these impacts, staff have reached out to TCPJAC/CEAC Joint Rules Subcommittee staff to request additional specificity.

The Superior Court, County of Los Angeles submitted a comment regarding rule 2.251(c)(1). Rule 2.251(c). This comment is out of the scope of the proposed amendments. It is a statement of existing law, but the subcommittee may consider it for clarifying purposes when reviewing material for next year's rule cycle.

Motion to Approve the Modernization Project Rules Proposal: Proposed Amendments to Title 2, Division 3, Chapter 2 to pass along to ITAC for consideration.

Motion approved.

Item 2

Modernization Project: Form Proposal, Withdrawal of Consent to Electronic Service (Action Required)

Review public comments received and decide whether to recommend the Judicial Council approve Judicial Council form EFS-006, *Withdrawal of Consent to Electronic Service*. The purpose of the proposal is to comply with Code of Civil Procedure section 1010.6(a)(6), which requires the Judicial Council to create such a form by January 1, 2019. This is a joint proposal with the Civil and Small Claims Advisory Committee.

Presenters: Hon. Peter Siggins, Chair, Rules and Policy Subcommittee

Mr. Patrick O'Donnell, Managing Attorney, Legal Services

Ms. Andrea Jaramillo, Attorney II, Legal Services

Action: Ms. Jaramillo provided an update on comments received and that the Civil and Small

Claims Advisory Committee approved the comments and proposals to move forward at their recent meeting to modify the proposed form EFS-006, *Withdrawal of Consent to Electronic Service*, to include a notice that the form may not be used for electronic service required by local rule or court order. As modified, recommend the form for

Judicial Council adoption at its September 2018 meeting.

Motion to Approve the Modernization Project: Form Proposal, Withdrawal of Consent to Electronic Service to pass along to ITAC for consideration with a notice provision added that this form may not be used for mandatory electronic service as required by local rule or court order.

Motion approved.

ADJOURNMENT

There being no further business, the meeting was adjourned at 12:45 PM.

Approved by the advisory body on enter date.



JUDICIAL COUNCIL OF CALIFORNIA

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MEMORANDUM

Date

October 31, 2018

To

ITAC Rules and Policy Subcommittee

From

Kristi Morioka Attorney, Legal Services

Subject

Privacy Resource Guide First Edition, January 1, 2019 **Action Requested**

Review for Publication

Deadline

November 6, 2018

Contact

Kristi Morioka Attorney, Legal Services 916-643-7056 phone kristi.morioka@jud.ca.gov

Debora Morrison Attorney, Legal Services 415-865-7688 phone debora.morrison@jud.ca.gov

Purpose

The purpose of the Privacy Resource Guide (PRG) is to assist the trial and appellate courts—and more generally the judicial branch—to protect the privacy interests of persons involved with the California court system while providing the public with reasonable access to the courts and the records to which they are entitled.

The creation of the resource guide at this time is important, among other reasons, because of the major transition underway that is transforming the courts from a paper-based physical system to one that relies increasingly on electronic records and other forms of technology to conduct business. With this change, much information in the courts that was practically obscure can now be made available remotely in easily searchable format. It requires careful

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analysis and the deliberate institution of new practices to ensure that proper privacy protections are now in place.

Structure

The resource guide provides assistance in two ways. First, it provides information about the legal requirements that guide the courts' activities and operations relating to protecting the privacy of persons involved with the court system. Second, the guide provides practical advice for courts on the best practices for carrying out their obligations to protect people's privacy.

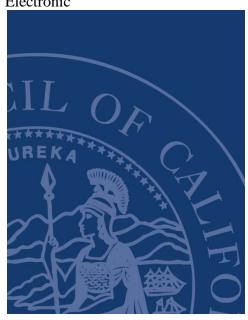
Two useful items contained in the PRG are a Sample privacy statement for court websites and Sample terms of use for court websites.

The PRG will be updated on an annual basis to include technological advances and best practices and also legislative and rule changes.

Action Requested

Please review the first edition of the PRG. The PRG is meant to be a public document. Provide comments, questions and edits to the contacts listed above or at the November 6, 2018, meeting of the ITAC Rules and Policy Subcommittee. Please note that the hyperlinks are not all active, but in the final draft they will be active hyperlinks.

Electronic



PRIVACY RESOURCE GUIDE

Rev. 10/31/18

FOR THE CALIFORNIA TRIAL AND APPELLATE COURTS AND THE JUDICIAL BRANCH

> FIRST EDITION **JANUARY 1, 2019**



Privacy Resource Guide

For the California
Trial and Appellate Courts
and the Judicial Branch

First Edition January 1, 2019

Privacy Resource Guide

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1. Introduction

1.1 Background

Privacy is a fundamental right guaranteed by the California Constitution. (Cal. Const., art I, § 1; see *Westbrook v. County of Los Angeles* (1994) 27 Cal.App. 157, 164–166.) To protect people's privacy, numerous laws have been enacted that provide for the confidentiality of various kinds of personal information. In adjudicating cases, courts have a major role in enforcing these laws and protecting the privacy rights of citizens. Courts also are involved in protecting people's privacy rights through their own day-to-day operations, including preserving the integrity of confidential and sealed records, ensuring that sensitive data is secure, and protecting private personal information.

On the other hand, access to information concerning the conduct of the public's business is also a fundamental right of every citizen. (Cal. Const., art I, § 3(b); see *NBC Subsidiary (KNBC-TV) v*. *Superior Court of Los Angeles County* (1999) 20 Cal.4th 1178, 1217–1218 (substantive courtroom proceedings in ordinary civil cases are "presumptively open").) Courts are obligated to conduct their business in an open and transparent manner. (See also Cal. Rules of Court, rule 10.500.) Similarly, court records are presumed to be open and must be made accessible to the public unless made confidential or sealed. (See Cal. Rules of Court, rule 2.550(c).)¹ Openness and accessibility are important to preserve trust and confidence in the judicial system; and they are necessary to carry on the regular, ongoing business of the courts.²

1.2 Purpose of the Privacy Resource Guide

The purpose of this resource guide is to assist the trial and appellate courts—and more generally the judicial branch—to protect the privacy interests of persons involved with the California court system while providing the public with reasonable access to the courts and the records to which they are entitled.

The resource guide provides assistance in two ways. First, it provides information about the legal requirements that guide the courts' activities and operations relating to protecting the privacy of persons involved with the court system. Second, the guide provides practical advice for courts on the best practices for carrying out their obligations to protect people's privacy.

The creation of the resource guide at this time is important, among other reasons, because of the major transition underway that is transforming the courts from a paper-based physical system to one that relies increasingly on electronic records and other forms of technology to conduct business. With this change, much information in the courts that was practically obscure can now

¹ All references to rules in this resource guide are to the California Rules of Court, unless otherwise indicated.

² In recognition of the special role that courts play in conducting the people's business, the Legislature has in some instances exempted the courts from laws enacted to protect personal privacy. (See, e.g., Civ. Code, § 1798.3(b)(1) [excluding from the definition of "agency" covered by the Information Privacy Act of 1977 "[a]ny agency established under Article VI of the California Constitution"—that is, the courts].)

be made available remotely in easily searchable format. It requires careful analysis and the deliberate institution of new practices to ensure that proper privacy protections are now in place.

1.3 Key Definitions

As used in this resource guide, unless the context or subject matter otherwise requires:

- (1) "Court record" means any document, paper, or exhibit filed by the parties to an action or proceeding; any order or judgment of the court; any item listed in Government Code section 68151, excluding any reporter's transcript for which the reporter is entitled to receive a fee for any copy. The term does not include the personal notes or preliminary memoranda of judges or other judicial branch personnel. (Cal. Rules of Court, rule 2.502.)
- (2) A "document" may be in paper or electronic form.
- (3) "Electronic record" means a court record that requires the use of an electronic device to access. The term includes both a document that has been filed electronically and an electronic copy or version of a record that was filed in paper form. (See, e.g., Cal. Rules of Court, rule 8.82(2).) Electronic records may be in the form of data.
- (4) "Adjudicative record" means any writing prepared for or filed or used in a court proceeding, the judicial deliberation process, or the assignment or reassignment of cases and of justices, judges (including temporary and assigned judges), and subordinate judicial officers, or of counsel appointed or employed by the court. (Cal. Rules of Court, rule 10.500(c)(1).)
- (5) "Confidential record" is a record that based on statute, rule, or case law is not open to inspection by the public. Confidential records are sometimes also not available to certain parties or persons.
- (6) "Judicial administrative record" means any writing containing information relating to the conduct of the people's business that is prepared, owned, used, or retained by a judicial branch entity regardless of the writing's physical form or characteristics, except an adjudicative record. The term "judicial administrative record" does not include records of a personal nature that are not used in or do not relate to the people's business, such as personal notes, memoranda, electronic mail, calendar entries, and records of Internet use. (Cal. Rules of Court, rule 10.500(c)(2).)
- (7) "Protected personal information" includes any information that can be used to identify, or describe, an individual such as his or her name, social security number, physical description, biometric records, home address, home telephone number, financial information, and medical or employment history.

- (8) A "redacted version" is a version of a record from which all portions that disclose materials contained in a sealed, conditionally sealed, or confidential record have been removed. (See Cal. Rules of Court, rule 8.45(b)(6).)
- (9) "Rule" means a rule of the California Rules of Court.
- (10) An "unredacted version" is a version of a record or a portion of a record that discloses materials contained in a sealed, conditionally sealed, or confidential record. (See Cal. Rules of Court, rule 8.45(b)(7).)
- "Sealed record" means a record that by court order is not open to inspection by the public. (See Cal. Rules of Court, rule 2.550(b)(2).)
- (12) "Writing" means any handwriting, typewriting, printing, photographing, photocopying, electronic mail, text messaging, fax, and every other means of recording on any tangible thing any form of communication or representation, including letters, words, pictures, sounds, symbols, or combinations, regardless of the manner in which the record has been stored. (Cal. Rules of Court, rule 10.500(c)(6); Evid. Code, § 250.)

2. Privacy in Court Records

2.1 Confidential and Sealed Records in the Trial Courts

Protection of privacy is an important major reason for making court records confidential or for sealing them. By making a document confidential or sealing it, the public and sometimes others are prevented by law from obtaining access to sensitive personal information or other information that might adversely affect a person's privacy. By respecting and enforcing the confidentiality or sealing, courts assist in protecting and preserving persons' privacy. However, there may be other reasons for making a document confidential or for sealing it besides protecting privacy. For example, confidentiality or sealing may be used to ensure the safety of witnesses, to protect trade secrets, or to preserve legally recognized privileges. This section focuses on records that are confidential or sealed in the trial courts principally or at least in part for reasons of protecting privacy interests.

Subsection 2.1.1 provides a nonexhaustive list of types of cases and proceedings and of specific records³ that are exempt from the presumption of public disclosure by statute, regulation, court rule, or case law. Some records by law are strictly confidential and others may be confidential in particular circumstances. In addition to the records described in this section, there are many other confidential records discussed under more specific headings later in this resource guide and described in Appendix 1.

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³ Judicial Council forms may sometimes constitute the record or part of the record in a case. Any Judicial Council form that is labeled or entitled "CONFIDENTIAL" must not be disclosed, except as authorized by law.

Sealed records in the trial courts are discussed in subsection 2.1.2.

2.1.1 Confidential records

Records of Adoption Proceedings

Documents related to an adoption proceeding are not open to the public. Only the parties, their attorneys, and the Department of Social Services may review the records. The judge can authorize review by a requestor only in "exceptional circumstances and for good cause approaching the necessitous." (Fam. Code, § 9200(a).) Any party to the proceeding can petition the court to have redacted from the records, before copy or inspection by the public, the name of the birth parents and information tending to identify the birth parents. (Fam. Code, § 9200(b).)

Records of Juvenile Proceedings

Welfare and Institutions Code section 827 and California Rules of Court, rule 5.552, establish broad restrictions on the disclosure of juvenile court records. These laws reflect a general policy that, with certain limited exceptions, juvenile court records should remain confidential. (In re Keisha T. (1995) 38 Cal. App. 4th 220, 225.) Specifically, section 827(a)(1)(P) permits juvenile court records to be inspected only by certain specified persons and "any other person who may be designated by court order of the judge of the juvenile court upon filing a petition." There is also an exception to this rule of confidentiality for certain records in cases brought under Welfare and Institutions Code section 602, in which the minor is charged with one or more specified violent offenses. (Welf. & Inst. Code, § 676.) In such cases, the charging petition, the minutes, and the jurisdictional and dispositional orders are available for public inspection (Welf. & Inst. Code, § 676(d)), unless the juvenile court judge enters an order prohibiting disclosure (Welf. & Inst. Code, § 676(e)). Thus, except for records enumerated in Welfare and Institutions Code section 676, if a record is part of a juvenile court file, it should be kept confidential and disclosed only as permitted under Welfare and Institutions Code section 827 and California Rules of Court, rule 5.552. Juvenile court records may also be subject to sealing orders under Welfare and Institutions Code sections 389, 781, and 786 (see § 2.1.2, "Sealed records").

Juvenile court records should remain confidential regardless of a juvenile's immigration status. (Welf. & Inst. Code, § 831(a).) Juvenile information may not be disclosed or disseminated to federal officials absent a court order upon filing a petition under Welfare and Institutions Code section 827(a). (Welf. & Inst. Code, § 831(b)–(c).) Juvenile information may not be attached to any documents given to or provided by federal officials absent prior approval of the presiding judge of the juvenile court under Welfare and Institutions Code section 827(a)(4). (Welf. & Inst. Code, § 831(d).) "Juvenile information" includes the "juvenile case file" as defined in Welfare and Institutions Code section 827(e), as well as information regarding the juvenile such as the juvenile's name, date or place of birth, and immigration status. (Welf. & Inst. Code, § 831(e).)

Dismissed petitions: The court must order sealed all records related to any petition dismissed under Welfare and Institutions Code section <u>786</u> that are in the custody of the juvenile court, law enforcement agencies, the probation department, and the Department of Justice. The procedures

for sealing these records are stated in Welfare and Institutions Code section 786 and rule <u>5.840</u> of the California Rules of Court.

Special Immigrant Juvenile Findings

In any judicial proceedings in response to a request that the superior court make the findings necessary to support a petition for classification as a special immigrant juvenile, information regarding the child's immigration status that is not otherwise protected by the state confidentiality laws must remain confidential and must be available for inspection only by the court, the child who is the subject of the proceeding, the parties, the attorneys for the parties, the child's counsel, and the child's guardian. (Code Civ. Proc., § 155(c).)

In any judicial proceedings in response to a request that the superior court make the findings necessary to support a petition for classification as a special immigrant juvenile, records of the proceedings that are not otherwise protected by state confidentiality laws may be sealed using the procedure in California Rules of Court, rules 2.550 and 2.551. (Code Civ. Proc., § 155(d).)

Confidentiality of Records in Civil Cases

Unlawful Detainer Proceedings

Court files and records in unlawful detainer proceedings are not publicly available except for access to limited civil case records and including the court file, index, and register of actions only to persons specified by statute under Code of Civil Procedure section 1161.2(a)(1)(A)–(D). (Code Civ. Proc., § 1161.2.) In addition, access to limited civil records in unlawful detainer proceedings shall be allowed only:

- To a person by order of court if judgment is entered for the plaintiff after trial more than 60 days since filing of the complaint (Code Civ. Proc., § 1161.2(a)(1)(F));
- Except in cases involving residential property based on section 1161a as indicated in the caption of the complaint, to any other person 60 days after the complaint has been filed if the plaintiff prevails in the action within 60 days of filing the complaint, in which case the clerk shall allow access to any court records in the action. If a default or default judgment is set aside more than 60 days after the complaint was filed, section 1161.2 shall apply as if the complaint had been filed on the date the default or default judgment is set aside (Code Civ. Proc., § 1161.2(a)(1)(F));
- In the case of a complaint involving residential property based on section 1161a as indicated on the caption of the complaint, to any other person, if 60 days have elapsed since the complaint was filed with the court, and as of that date, judgment against all defendants has been entered for the plaintiff, after a trial. (Code Civ. Proc., § 1161.2(a)(1)(G).)

An exception excludes records of mobile home park tenancies from this code section if the caption in the complaint indicates clearly that the complaint seeks to terminate a mobile home park tenancy; those records are not confidential. In addition, effective January 1, 2011, access to

court records in unlawful detainer proceedings is permanently limited to persons specified in the statute in the case of complaints involving residential property based on section 1161a (holding over after sale under execution, mortgage, or trust deed [foreclosures]) as indicated in the caption of the complaint, unless 60 days have elapsed since filing of the complaint and judgment has been entered, after a trial, for the plaintiff and against all defendants. (Code Civ. Proc., § 1161.2.) The complaints in these actions shall state in the caption: "Action based on Code of Civil Procedure section 1161a." (Code Civ. Proc., § 1166(c).)

False Claims Act Cases

The documents initially filed in cases under the False Claims Act are confidential under Government Code section <u>12650</u> et seq. The complaint and other initial papers should be attached to a Confidential Cover Sheet—False Claims Action (form <u>MC-060</u>). The cover sheet contains a place where the date on which the sealing of the records in the case expires.

Confidential Records in Criminal Proceedings

Search warrants

It is within the court's discretion to seal the court documents and records of a search warrant until the warrant is executed and returned, or until the warrant expires. (Pen. Code, § 1534(a).) Thereafter, if the warrant has been executed, the documents and records shall be open to the public as a judicial record. Evidence Code sections 1040 and 1041 establish exceptions to the public status of executed search warrants; these provisions allow public entities to refuse disclosure of confidential official information and an informant's identity when disclosure is against the public interest. When a search warrant is valid on its face, a public entity bringing a criminal proceeding may establish the search's legality without revealing to the defendant any confidential official information or an informant's identity. (Evid. Code, § 1042(b).) When a search warrant affidavit is fully or partially sealed pursuant to Evidence Code sections 1040 through 1042, the defense may request a motion to quash or traverse the search warrant. The court should conduct an in camera hearing following the procedure established in *People v. Hobbs* (1994) 7 Cal.4th 948.

Police reports

There is no specific statute, rule, or decision addressing the confidentiality of a police report once it has become a "court record." Generally speaking, a police report that has been used in a judicial proceeding or is placed in a court file is presumed to be open to the public. Many police reports, however, contain sensitive or personal information about crime victims, witnesses, and other third parties. Penal Code section 1054.2(a)(1) provides that defense counsel may not disclose the address or telephone number of a victim or witness to the defendant or his or her family. Similarly, law enforcement agencies are prohibited from disclosing the address and phone number of a witness or victim, or an arrestee or potential defendant. (Pen. Code, § 841.5.) We suggest that courts should require that personal information be redacted *before* the report is filed with the court or used in a judicial proceeding.

Probation reports

Probation reports filed with the court are confidential *except* that they may be inspected

- by anyone up to 60 days after either of two dates, whichever is earlier: (1) when judgment is pronounced, or (2) when probation is granted;
- by any person pursuant to a court order;
- if made public by the court on its own motion; and
- by any person authorized or required by law. (Pen. Code, § 1203.05.)

Confidential Records in Family Law proceedings

Child custody investigation and evaluation reports

These reports must be kept in the confidential portion of the family law file and are available only to the court, the parties, their attorneys, federal or state law enforcement, judicial officer, court employee or family court facilitator for the county in which the action was filed (or employee or agent of facilitator), counsel for the child, and any other person upon order of the court for good cause. (Fam. Code §§ 3025.5, 3111, & 3118; Evid. Code, § 730.)

Child custody mediation proceedings and reports

Child custody mediation proceedings and all communication, verbal or written, from the parties to the mediator are confidential. If the mediator is authorized by local rule to issue a report to the court containing recommendations as a "Child Custody Recommending Counselor," the report must be kept in the confidential portion of the family law file and are available only to the court, the parties, their attorneys, federal or state law enforcement, judicial officer, court employee or family court facilitator for the county in which the action was filed (or employee or agent of facilitator), counsel for the child, and any other person upon order of the court for good cause. (Fam. Code, §§ 3025.5, 3177, & 3183.)

Written statements of issues and contentions by counsel appointed for child

These written statements must be kept in the confidential portion of the family law file and are available only to the court, the parties, their attorneys, federal or state law enforcement, judicial officer, court employee or family court facilitator for the county in which the action was filed (or employee or agent of facilitator), counsel for the child, and any other person, upon order of the court, for good cause. (Fam. Code, §§ 3025.5, 3151(b).)

Parentage Act documents

Records in Uniform Parentage Act proceedings, except the final judgment, are not open to the public. (Fam. Code, § 7643(a).) If a judge finds that a third party has shown good cause and finds exceptional circumstances, the court may grant that person access to the records. (*Ibid.*) This includes records from paternity actions.

Family conciliation court records

These records are confidential. The judge of the family conciliation court can grant permission for a party to review certain documents. (Fam. Code, § 1818(b).)

Proceeding to terminate parental rights

Documents related to such proceedings are confidential; only persons specified by law may review the records. (Fam. Code, § 7805.)

Support enforcement and child abduction records

Support enforcement and child abduction records are generally confidential; these records may be disclosed to persons specified by statute only under limited circumstances. In certain instances, the whereabouts of a party or a child must not be revealed to the other party or his or her attorneys. A local child support agency must redact such information from documents filed with the court. (Fam. Code, § 17212.)

Confidential Records in Probate Proceedings

Confidential Guardian Screening Form (form GC-212)

This mandatory Judicial Council form regarding the proposed guardian is confidential. It is used by the court and by persons or agencies designated by the court to assist in determining whether a proposed guardian should be appointed. (Cal. Rules of Court, rule 7.1001(c).)

Confidential Supplemental Information (form GC-312)

This form regarding the proposed conservatee is confidential. It shall be separate and distinct from the form for the petition. The form shall be made available only to parties, persons given notice of the petition who have requested this supplemental information, or who have appeared in the proceedings, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interest of the conservatee. The clerk shall make provisions for limiting the disclosure of the report exclusively to persons entitled thereto. (Prob. Code, 1821(a).)

Confidential Conservator Screening Form (form GC-314)

This mandatory Judicial Council form is confidential. (Cal. Rules of Court, rule 7.1050(c).)

Reports regarding proposed conservators or guardianship

An investigative report created pursuant to Probate Code section 1513 concerning a proposed guardianship is confidential and available only to parties served in the action or their attorneys (generally, parents, legal custodian of child). An investigative report created pursuant to Probate Code section 1826 regarding the proposed conservatee is confidential and available only to those persons specified by statute. Under the statute, the reports on proposed conservatees shall be made available only to parties, persons given notice of the petition who have requested the report, or who have appeared in the proceedings, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interest of the conservatee. The clerk shall make provisions for limiting the disclosure of the reports on guardianships and conservatorships exclusively to persons entitled thereto. (Prob. Code, §§ 1513(d), 1826(n).)

Investigator's review reports in conservatorships

These reports are confidential. The information in the reports may be made available only to parties, persons identified in section 1851(b), persons given notice who have requested the report or appeared in the proceeding, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interests of the conservatee. The clerk shall make provisions for limiting the disclosure of the report exclusively to persons entitled thereto. (Prob. Code, §§ 1851(b) & (e).) Subdivision (b) provides for special restricted treatment of attachments containing medical information and confidential criminal information from California Law Enforcement Telecommunications System (CLETS). Although the attachments are not mentioned in subdivision (e), it is recommended, to be consistent with subdivision (b), that they be treated as confidential except to the conservator, conservatee, and their attorneys.

Certification Forms

Certification of counsel of their qualifications (form $\underline{GC-010}$) and certification of completion of continuing education (form $\underline{GC-011}$): The forms state that they are "confidential for court use only." They are governed by rule $\underline{7.1101}$, which states that the certifications must be submitted to the court but not lodged or filed in a case file. (Cal. Rules of Court, rule $\underline{7.1101(h)(6)}$.)

Confidential Records in Protective Order Proceedings

Confidential CLETS Information Form

A Judicial Council form, *Confidential CLETS Information* (form <u>CLETS-001</u>), has been developed for petitioners in protective order proceedings to use to submit information about themselves and the respondents to be entered through the CLETS into the California Restraining and Protective Order System (CARPOS), a statewide database used to enforce protective orders. This form is submitted to the courts by petitioners in many types of protective order proceedings, including proceedings to prevent domestic violence, civil harassment, elder and dependent adult abuse, private postsecondary school violence, and juvenile cases. The information on the forms is intended for the use of law enforcement. The form is confidential. Access to the information on the form is limited to authorized court personnel, law enforcement, and other personnel authorized by the California Department of Justice to transmit or receive CLETS information. The forms must not be included in the court file. (Cal. Rules of Court, rule <u>1.51</u>.)

Protecting information about a minor in Protective Order Cases

Family Code Section 527.6 was amended and Code of Civil Procedure Section 6301.5 was added to permit a minor or minor's legal guardian to petition the court to make information relating to a minor confidential when issuing a domestic violence or civil harassment restraining order to protect the private information of vulnerable minors who are the victims of domestic abuse and human trafficking. The standard for granting these requests is essentially the same standard for the sealing of records under rule 2.550 of the California Rules of Court. The information that can be kept confidential includes the minor's name, address and other information relating to the minor. New California Rules of Court 3.1161 and 5.382 provide a consistent procedure for making requests for confidentiality, making orders on a request for confidentiality, and protecting information made confidential by the court. The minor or the minor's legal guardian can request

that the information relating to the minor be kept confidential at any time during the case, using the new forms, *Request to Keep Minor's Information Confidential* (forms CH-160 and DV-160). Using the *Order on Request to Keep Minor's Information Confidential* (forms CH-165 and DV165), the court expressly finds all of the following:

- 1. The minor's right to privacy overcomes the right of public access to the information.
- 2. There is a substantial probability that the minor's interest will be prejudiced if the information is not kept confidential.
- 3. The order to keep the information confidential is narrowly tailored. 4. No less restrictive alternative exists to protect the minor's privacy.

When a confidentiality order has been issued, the party will use the *Notice of Order Protecting Information of a Minor* (forms CH-170 and DV-170) as a cover sheet for the requesting party to serve with the order and with the documents that contain information the court has ordered be protected (confidential). The cover sheet will provide notice to the party (often the restrained person) being served with unredacted documents that the documents contain confidential information subject to a confidentiality order. *Cover Sheet for Confidential Information* (forms CH-175 and DV-175) will be used as a cover sheet for any documents that include confidential information, subsequently filed in the protective order proceedings. This form alerts the clerk that the documents contain confidential information, so that the court can file the unredacted documents in the court's confidential files and make a determination as to who would be responsible for redaction of the documents so that redacted versions can be placed in the public files. This cover sheet can also be used in any other civil proceedings to alert the court in that proceeding that a confidentiality order exists protecting the minor's information.

Subpoenaed business records

Subpoenaed business records of nonparty entities are confidential until otherwise agreed to by the parties, introduced as evidence, or entered into the record. (Evid. Code, § 1560(d).)

Pitchess motions

Police officer personnel records are confidential and shall not be disclosed in any criminal or civil proceeding. (Pen. Code, § 832.7.) In criminal cases where the confidential personnel file of a peace officer may contain evidence relevant to the defense, a motion to discover relevant information may be brought by way of a *Pitchess* motion (*Pitchess v. Superior Court* (1974) 11Cal.3d 531). The process for requesting court review for possible discovery of limited police officer personnel file information is codified in Evidence Code sections 1043–1046. If a defendant establishes good cause for disclosure, the trial court must screen the personnel files in camera for evidence that may be relevant to the defense. The court must examine the personnel files, make a record of the items reviewed and, if relevant, reveal the name, address and phone number of any prior complainants and witnesses and dates of prior incidents. (*City of Santa Cruz v. Municipal Court* (1999) 49 Cal.3d 74, 84.) The court must order any disclosure not be used for any purpose other than in the underlying court proceeding. The *Pitchess* motion hearing transcript is sealed.

Medical records

The following federal and California statutes limit disclosure of medical records by medical providers, health care plans, or contractors. The laws do not impose obligations on the courts as to handling, management, and retention of medical records in court records. However, courts should place appropriate protections on medical records that have been filed confidentially or under seal.

Health Insurance Portability and Accountability Act (HIPAA)

HIPAA and related federal regulations (42 U.S.C. § 1320d et seq., 45 C.F.R. § 160 et seq. & 164 et seq.) set standards for medical information held by covered entities, defined as: (1) a health plan, (2) health-care clearinghouse, or (3) a health-care provider who transmits any health information in electronic form in connection with a transaction covered by the HIPAA provisions. (45 C.F.R. § 160.102(a).) Generally, courts participating in CalPERS Health Program, county-sponsored health plans, the Trial Court Benefits Program administered by the Judicial Council, or other fully insured plans are not covered entities subject to HIPAA, and therefore, the privacy rules of HIPAA do not directly apply to courts in their judicial function. (See 45 C.F.R. parts 160–164.) However, HIPAA prohibits covered entities from disclosing medical records or protected health information ("PHI") without a patient's signed authorization or a signed court order. (45 C.F.R. § 164.508; 45 C.F.R. § 164.512(e)(1).) Parties responsible for maintaining confidentiality of information under HIPAA should request that such information be filed under seal pursuant to rules 2.550 and 2.551 of the California Rules of Court.

Because a court may meet the definition of "plan sponsor" under HIPAA (45 C.F.R. § 164.103), a court may have to comply with two minimal privacy obligations under HIPAA: (1) the "nonwaiver" provision, which prohibits a requirement that an individual waive his or her privacy rights under HIPAA as a condition of treatment, payment, enrollment, or eligibility; and (2) the "nonretaliation" provision, which forbids retaliatory action against individuals for exercising rights under HIPAA. Courts should consult with their human resources departments for appropriate personnel policy language.

California Confidentiality of Medical Information Act (Civ. Code, § 56–56.37)

The Confidentiality of Medical Information Act governs the disclosure of medical information by health-care providers. (Civ. Code, § 56 et seq.) Courts are generally not health-care providers covered by the act and are not directly subject to the law's confidentiality provisions. (Civ. Code, § 56.05(m).) A limited exception may occur when a court employs a health-care provider, such as a clinical social worker, to conduct assessments and other services for a collaborative court. In these limited circumstances, the medical information is likely confidential, and court staff should use an authorization for release of medical information to discuss pertinent information with other collaborative court team members. (Civ. Code, § 56.10(a).) California law prohibits medical providers, health-care service plans, or contractors from disclosing a patient's medical information, without authorization, or, among other things, a court order. (Civ. Code, § 56.10(b)(1).) A party submitting such medical information should submit the information pursuant either to a protective order and/or a motion to seal. (See rule 2.551.)

• [Practice Tip: When parties submit medical information, including medical records or other records containing PHI, without seeking a protective order or filing a motion to seal, a court may, if it identifies such information, issue on its own motion a qualified protective order filing such information under seal.]

Psychiatric records or reports

Records of mental health treatment or services for the developmentally disabled, including Lanterman-Petris-Short (LPS) Act proceedings

Under Welfare and Institutions Code sections <u>5328</u> and <u>5330</u>, the following records are confidential and can be disclosed only to recipients authorized in Welfare and Institutions Code section <u>5328</u>: records related to the Department of Mental Health (Welf. & Inst. Code, § <u>4000</u> et seq.); Developmental Services (Welf. & Inst. Code, § <u>4400</u> et seq.); Community Mental Health Services (Welf. & Inst. Code, § <u>5000</u> et seq.); services for the developmentally disabled (Welf. & Inst. Code, § <u>4500</u> et seq.); voluntary admission to mental hospitals (Welf. & Inst. Code, § <u>6000</u> et seq.); and mental institutions (Welf. & Inst. Code, § <u>7100</u> et seq.).

Psychiatric records or reports in criminal cases

Reports prepared at the request of defense counsel to determine whether to enter or withdraw a plea based on insanity or mental or emotional condition are confidential. (Evid. Code, § 1017.) However, most psychiatric reports prepared at the court's request are presumed open to the public. (See Evid. Code, § 1017 [report by a court-appointed psychotherapist]; Evid. Code, § 730 [report by a court-appointed expert]; Pen. Code, § 288.1 [report on sex offender prior to suspension of sentence]; Pen. Code, § 1368 [report concerning defendant's competency]; and Pen. Code, §§ 1026, 1027 [report on persons pleading not guilty by reason of insanity].)

Reports concerning mentally disordered prisoners

Reports under Penal Code section <u>4011.6</u> to evaluate whether prisoners are mentally disordered are confidential. (Pen. Code, § 4011.6.)

Presentencing diagnostic reports

Under Penal Code section <u>1203.03</u>, the report and recommendation from the 90-day Department of Corrections presentencing diagnosis should be released only to defendant or defense counsel, the probation officer, and the prosecuting attorney. After the case closes, only those persons listed immediately above, the court, and the Department of Corrections may access the report. Disclosure to anyone else is prohibited unless the defendant consents. (Pen. Code, § <u>1203.03(b)</u>.)

Medical diagnoses and test results

Substance use disorder-related information from qualifying federally assisted programs
The Code of Federal Regulations provides that information that would disclose the identity of a

person receiving treatment for a substance use disorder from a qualifying federally assisted program is confidential. (42 C.F.R. § 2.12.) A "qualifying federally assisted program" subject to

the regulations includes a recipient of federal financial assistance in any form, including financial assistance which does not directly pay for the substance use disorder diagnosis, treatment, or referral for treatment; or a program conducted by a state or local government unit that, through general or special revenue sharing or other forms of assistance, receives federal funds that could be (but are not necessarily) spent for the substance use disorder program. (*Id.* at § 2.12(b)(3)(i), (ii).) A "program" is defined to include "an individual or entity (other than a general medical care facility) who holds itself out as providing, and provides, substance use disorder diagnosis, treatment or referral for treatment. . . ." (*Id.* at § 2.11(a).) Information from collaborative courts involving substance use disorder diagnosis or treatment, such as drug court programs, may be subject to the confidentiality provisions of the federal regulations, depending on whether the program or the court receives federal financial assistance as defined in the regulations. This may include information related to program participants and records identifying the participant and his or her diagnosis and treatment.

Infectious or Communicable Disease Information

Under Health and Safety Code section 120290(h)(1), when alleging a violation of section 120290(a), the prosecuting attorney or the grand jury must substitute a pseudonym for the true name of a complaining witness. The actual name and other identifying characteristics of a complaining witness shall be revealed to the court only in camera, unless the complaining witness requests otherwise, and the court shall seal the information from further disclosure, except by counsel as part of discovery. Under Health and Safety Code section 120290(h)(2), unless the complaining witness requests otherwise, all court decisions, orders, petitions, and other documents, including motions and papers filed by the parties, shall be worded so as to protect the name or other identifying characteristics of the complaining witness from public disclosure.

Under Health and Safety Code section 120290(h)(3), unless the complaining witness requests otherwise, a court in which a violation of this section is filed shall, at the first opportunity, issue an order that prohibits counsel, their agents, law enforcement personnel, and court staff from making a public disclosure of the name or any other identifying characteristic of the complaining witness.

Under Health and Safety Code section 120290(h)(4), unless the defendant requests otherwise, a court in which a violation of this section is filed, at the earliest opportunity, shall issue an order that counsel and their agents, law enforcement personnel, and court staff, before a finding of guilt, not publicly disclose the name or other identifying characteristics of the defendant, except by counsel as part of discovery or to a limited number of relevant individuals in its investigation of the specific charges under this section. In any public disclosure, a pseudonym shall be substituted for the true name of the defendant.

HIV Test Results or Status

No person shall disclose HIV test results without the patient's signed authorization, or except pursuant to Health and Safety Code section <u>1603.1</u>, <u>1603.3</u>, or <u>121022</u>, or any other statute expressly providing an exemption. (Health & Saf. Code, <u>§ 120980(g)</u>.)

Court records containing results of mandatory AIDS testing for defendants convicted of violating Penal Code section <u>647(b)</u> are, with certain specified exceptions, confidential. (Former Pen. Code, § <u>1202.6(f)</u>.) HIV test results ordered of defendants charged with certain crimes are also confidential. (Pen. Code, §§ <u>1202.1</u>, <u>1524.1</u>.)

Penal Code section 1202.1 requires every person convicted of the following crimes to undergo an HIV test: rape in violation of Penal Code section 261 or 264.1; unlawful intercourse with a person under 18 years of age in violation of Penal Code section 261.5 or 266c; rape of a spouse in violation of Penal Code section 262 or 264.1; sodomy in violation of Penal Code section 266c or 288a; or any offenses if the court finds that there is probable cause to believe that blood, semen, or other bodily fluid capable of transmitting HIV has been transferred from the defendant to the victim during certain offenses or attempts to commit such offenses (sexual penetration in violation of Penal Code section 264.1, 266c, or 289; aggravated sexual assault of a child in violation of Penal Code section 269; lewd or lascivious conduct with a child in violation of Penal Code section 288; continuous sexual abuse of a child in violation of Penal Code section 288.5). The clerk of the court shall transmit the HIV results to the Department of Justice and the local health officer.

Penal Code section 1524.1 provides that, where there is (i) a defendant charged with certain crimes (Pen. Code, §§ 220, 261, 262, 264.1, 266c, 269, 286, 288, 288a, 288.5, 289.5) or with the attempt to commit any of these offenses, *and* is the subject of a police report alleging commission of, or of attempt to commit, a separate, uncharged offense that could be charged under those previously cited statutes; or (ii) a minor is the subject of a petition filed in juvenile court alleging commission of crimes under those cited statutes, or attempt to commit any of the offenses, and is the subject of a police report alleging commission of a separate, uncharged offense under those cited statutes, or attempt to commit any of those offenses, at the request of the victim of the uncharged offense, the court may issue a search warrant to obtain an HIV test from the charged defendant or minor upon proper findings of probable cause.

If a court orders HIV tests under Health and Safety Code sections <u>121055</u>, <u>121056</u>, and <u>121060</u>, the court shall order that all persons receiving the results maintain the confidentiality of personal identifying data related to the test results, except as necessary for medical or psychological care or advice. (Health & Saf. Code, § <u>121065</u>.)

However, HIV status and/or test results under former Penal Code sections <u>647f</u> and <u>12022.85</u>, and former Health and Safety Code sections <u>1621.5</u>, <u>120290</u>, and <u>120291</u> are generally not confidential as they are a required element of a crime or enhanced sentencing and may become part of the public court records in these cases. (Former Pen. Code, § 647f was repealed as of Jan. 1, 2018, by Stats. 2017, ch. 537, § 8; former Health & Saf. Code, § 1621.5 was repealed as of

Jan. 1, 2018, by Stats. 2017, ch. 537, § 2; former Health & Saf. Code, § 120290 was repealed as of Jan. 1, 2018, by Stats. 2017, ch. 537, § 4, and new Health & Saf. Code, § 120290 was added as of Jan. 1, 2018, by Stats. 2017, ch. 537, §5; former Health & Saf. Code, § 120291 was repealed as of Jan. 1, 2018, by Stats. 2017, ch. 537, § 6.)

Further, see above discussion regarding medical diagnoses and tests for discussion about Health and Safety Code section 120290(h)(1) and requirements for sealing information in cases regarding alleged violations of section 120290(a).

Confidential Requests for Disability Accommodation

Under <u>rule 1.100(c)</u>, persons with disabilities may request accommodations from the court by submitting form <u>MC-410</u>. Courts must keep this form confidential, unless the applicant waives confidentiality in writing or disclosure is required by law. The applicant's identity and confidential information may not be disclosed to the public or to persons other than those involved in the accommodation process. Confidential information includes all medical information related to the applicant and all oral or written communication from the applicant concerning the request for accommodation. (Cal. Rules of Court, <u>rule 1.100(c)(4)</u>.)

2.1.2 Sealed records

General Rules on Sealed Records: Rules 2.500 and 2.551

The main rules on sealed records in the trial courts are contained in rules 2.550 and 2.551 of the California Rules of Court. The premise of these rules is that court records are presumed to be open unless confidentiality is required by law. (Cal. Rules of Court, rule 2.550(c).) A court may only order that a record be filed under seal if it expressly finds facts that establish:

- (1) There exists an overriding interest that overcomes the right of public access to the record;
- (2) The overriding interest supports sealing the record;
- (3) A substantial probability exists that the overriding interest will be prejudiced if the record is not sealed;
- (4) The proposed sealing is narrowly tailored; and
- (5) No less restrictive means exist to achieve the overriding interest.

(Cal. Rules of Court, rule 2.551(d).) This substantive test is based on the Supreme Court's decision in *NBC Subsidiary (KNBC-TV) v. Superior Court of Los Angeles County* (1999) 20 Cal.4th 1178, 1217–1218.

The right of privacy may qualify as an overriding interest in the proper situation. In *In re Marriage of Burkle* (2006) 135 Cal.App.4th 1045, the court stated: "We have no doubt that, in appropriate circumstances, the right of privacy may be properly described as a compelling or

overriding interest." (*Id.* at p. 1063.) However, the *Burkle* case involved an attempt to close financial records in divorce proceedings under a statute, Family Code section 2024.6, which the court concluded was not narrowly tailored to serve overriding privacy interests. Because less restrictive means exist to achieve the statutory objective, the court found that Family Code section 2024.6 operates as an undue burden on the First Amendment right of public access to court records. Hence, the court concluded that statute is unconstitutional on its face. (*Id.* at p. 1048.)

In circumstances where a court determines that sealing is appropriate, the content and scope of the sealing order is prescribed by rule. The rules provide that the court's order must (1) state the facts that support the findings, and (2) direct the sealing of only those documents and pages, or if reasonably practical, portions of those documents and pages that contain the materials that need to be placed under seal. All other portions of each document or page must be included in the public file. (Cal. Rules of Court, rule 2.550(e).)

The procedures for filing records under seal in the trial courts are contained in rule 2.551. (Cal. Rules of Court, rule 2.551.)

Sealing of specific records in criminal cases

Certain specific criminal court records may be sealed upon a motion and court order under various provisions. (See Appendix 1.)

Sealing of Records in Juvenile Cases

There are three specific statutes and two rules on sealing juvenile records. (Welf. & Inst. Code, §§ 781, 786 & 786.5; Cal. Rules of Court, rules 5.830 & 5.840.) Section 781 and rule 5.830 allow a former ward of the court to petition the court to order juvenile records sealed. If the petition is granted, the court must order the sealing of all records described in section 781. The order must apply in the county of the court hearing the petition and all other counties in which there are juvenile records concerning the petitioner. (Cal. Rules of Court, rule 5.830(a)(4).) All records sealed must be destroyed according to section 781(d). There is also a requirement in section 786 that the court order records sealed for juvenile delinquency cases when the child has satisfactorily completed probation and the offense charged is not listed in Welfare and Institutions Code section 707(b). Specific procedures to dismiss and seal the records of minors who are subject to section 786 are contained in rule 5.840 (Cal. Rules of Court, rule 5.840). There are numerous instances where records sealed under section 786 are allowed to be accessed by various entities without the access being deemed an unsealing (see Welf. & Inst. Code, § $\frac{786(g)}{g}$). Welfare and Institutions Code section 786.5 requires the probation department to seal records for diversion cases when the diversion program has been satisfactorily completed and to provide notice that it has sealed the records or, if it has not, the reason for not doing so. It also provides the right to petition the court for review of a determination that records should not be sealed.

2.2 Confidential and Sealed Records in the Appellate Courts

For appeals and original proceedings in the Supreme Court and Courts of Appeal, specific rules have been adopted relating to sealed and confidential records: rule 8.45 (general provisions), rule 8.46 (sealed records), and rule 8.47 (confidential records).

2.2.1 General provisions

Rule 8.45 provides general requirements for the handling of sealed and confidential records by a reviewing court. These records must be kept separate from the rest of the records sent to the court and must be kept in a secure manner that preserves their confidentiality. (Cal. Rules of Court, rule 8.45(c)(1).) The rule prescribes the format of sealed and confidential records, and states the manner in which these records are to be listed in alphabetical and chronological indexes available to the public. (Cal. Rules of Court, rule 8.45(c)(2).) It describes the special treatment required for records relating to a request for funds under Penal Code section 987.9. (Cal. Rules of Court, rule 8.45(c)(3).)

Rule 8.45 also provides guidance on the transmission of and access to sealed and confidential records. For instance, unless otherwise provided by law, a sealed or confidential record that is part of the record on appeal must be transmitted only to the reviewing court and the party or parties who had access to the record in the trial court and may be examined only by the reviewing court and that party or parties. If a party's attorney but not the party had access to the record in the trial court, only the party's attorney may examine the record. (Cal. Rules of Court, rule 8.45(d)(1).)

2.2.2 Sealed records

Rule 8.46 is the basic rule on sealed records in the reviewing court. First, it provides that if a record sealed by order of the trial court is part of the record on appeal, the sealed record must remain sealed unless the reviewing court orders otherwise. The record on appeal or supporting documents must include the motion or application to seal in the trial court, all documents filed in the trial court supporting or opposing the motion or application to seal, and the trial court order sealing the record. (Cal. Rules of Court, rule 8.46(b)(1)–(2).)

Second, a record filed or lodged publicly in the trial court and not ordered sealed must not be filed under seal in the reviewing court. (Cal. Rules of Court, rule 8.46(c).)

Third, the rule prescribes the procedures for obtaining an order from a reviewing court to seal a record that was not filed in the trial court. (Cal. Rules of Court, rule 8.46(d).)

Fourth, a sealed record must not be unsealed except on order of the reviewing court. The rule prescribes the procedures for seeking to unseal a record in the reviewing court. (Cal. Rules of Court, rule 8.46(e).)

Fifth, the rule prohibits the public filing in a reviewing court of material that was filed under seal, lodged conditionally under seal, or otherwise subject to a pending motion to file under seal. (Cal. Rules of Court, rule 8.46(f).)

2.2.3 Confidential records

Rule 8.47 governs the form and transmission of and access to confidential records (as distinguished from records sealed by court order or filed conditionally sealed) in the appellate courts. (Cal. Rules of Court, rule 8.47(a).) The rule includes a subdivision specifically on how to handle reporter's transcripts and documents filed or lodged in *Marsden* hearings and other in camera proceedings. (Cal. Rules of Court, rule 8.47(b).) It also contains general procedures for handling other confidential records. (Cal. Rules of Court, rule 8.47(c).)

2.3 Privacy in Opinions of the Courts of Appeal

Based on concerns about the need for privacy protection, two rules of court have been adopted relating to the references to specific individuals in opinions and certain other records.

2.3.1 Privacy in appellate opinions

Rule 8.90, adopted effective January 1, 2017, provides guidance on the use of names in appellate court opinions, except for names in juvenile cases that are covered by rule 8.401 (discussed below). The rule states that, to protect personal privacy interests, the reviewing court should consider referring in opinions to people on the following list by first name and last initial or, if the first name is unusual or other circumstances would defeat the objective of anonymity, by initials only:

- (1) Children in all proceedings under the Family Code and protected persons in domestic violence prevention proceedings;
- (2) Wards in guardianship proceedings and conservatees in conservatorship proceedings;
- (3) Patients in mental health proceedings;
- (4) Victims in criminal proceedings;
- (5) Protected persons in civil harassment proceedings under Code of Civil Procedure section 527.6;
- (6) Protected persons in workplace violence prevention proceedings under Code of Civil Procedure section 527.8;
- (7) Protected persons in private postsecondary school violence prevention proceedings under Code of Civil Procedure section 527.85;
- (8) Protected persons in elder or dependent adult abuse prevention proceedings under Welfare and Institutions Code section 15657.03;

- (9) Minors or persons with disabilities in proceedings to compromise the claims of a minor or a person with a disability;
- (10) Persons in other circumstances in which personal privacy interests support not using the person's name; and
- (11) Persons in other circumstances in which use of that person's full name would defeat the objective of anonymity for a person identified in (1)–(10).

2.3.2 Confidentiality in juvenile records and opinions

To protect the anonymity of juveniles involved in juvenile court proceedings, <u>rule 8.401</u>, adopted effective January 1, 2012, provides:

- In all documents filed by the parties in juvenile appeals and writ proceedings, a juvenile must be referred to by first name and last initial; but if the first name is unusual or other circumstances would defeat the objective of anonymity, the initials of the juvenile may be used.
- In opinions that are not certified for publication and in court orders, a juvenile may be referred to either by first name and last initial or by his or her initials. In opinions that are certified for publication, a juvenile must be referred to by first name and last initial; but if the first name is unusual or other circumstances would defeat the objective of anonymity, the initials of the juvenile may be used.
- In all documents filed by the parties and in all court orders and opinions in juvenile appeals and writ proceedings, if use of the full name of a juvenile's relative would defeat the objective of anonymity for the juvenile, the relative must be referred to by first name and last initial; but if the first name is unusual or other circumstances would defeat the objective of anonymity for the juvenile, the initials of the relative may be used.

(Cal. Rules of Court, rule 8.401(a).)

Rule 8.401 also contains provisions regarding access to filed documents. In general, the record on appeal and documents filed by the parties in proceedings under this chapter may be inspected only by the reviewing court and appellate project personnel, the parties or their attorneys, and other persons the court may designate. Filed documents that protect anonymity as required by subdivision (a) may be inspected by any person or entity that is considering filing an amicus curiae brief. And access to records that are sealed or confidential under authority other than Welfare and Institutions Code section 827 is governed by rules 8.45–8.47, and the applicable statute, rule, sealing order, or other authority.

Rule 8.401 also allows the court to limit or prohibit admittance to oral argument. (Cal. Rules of Court, rule 8.401(c).)

2.3.3 Other privacy concerns

In addition, the rules prohibit a document filed in the reviewing court or an appellate opinion from including social security numbers or financial account numbers. (Cal. Rules of Court, rules 1.201, 8.41, & 8.70(c)(2).)

The reviewing court might also consider omitting from an opinion other information that could indirectly identify a person protected under rules 8.90 or 8.401, such as dates, addresses, street names, or names of a school or business.

2.4 Redaction of Trial and Appellate Court Records

2.4.1 Redaction of social security numbers and financial account numbers

California Rules of Court, rules <u>1.201</u> and <u>8.41</u> impose a duty on the parties or their attorneys to redact certain identifiers (i.e., social security numbers and financial account numbers) from documents filed with the court. It is the responsibility of the filers to exclude or redact the identifiers. The rules state that court clerks will not review each pleading or other paper for compliance with the requirements of the rules. In an appropriate case, the court on a showing of good cause may order a party filing a redacted document to file a *Confidential Reference List* (form <u>MC-120</u>) identifying the redacted information. This form is confidential.

2.4.2 Redaction of social security numbers from documents filed in dissolution of marriage, nullity of marriage, and dissolution cases

In general, petitioners and respondents may redact any social security number from any pleading, attachment, document, or other written materials filed with the court pursuant to a petition for dissolution of marriage, nullity of marriage, or legal separation. (Fam. Code, § 2024.5(a).) However, an abstract of support judgment, the form required pursuant to Family Code section 4014, or any similar form created for the purpose of collecting child or spousal support payments may not be redacted. (Fam. Code, § 2024.5(b).)

2.4.3 Abstracts of judgment or decrees requiring payment of money

The contents of an abstract of judgment or a decree requiring the payment of money are prescribed by Code of Civil Procedure section 674. The section provides that any judgment or decree shall contain *the last four digits* of the social security number and the driver's license number of the judgment debtor if they are known to the judgment creditor. (Code Civ. Proc., § 674(a)(6).)

2.4.4. Redaction of information about victims or witnesses in criminal cases

Law enforcement agencies are prohibited from disclosing the address and phone number of a witness or victim to an arrestee or potential defendant. (Pen. Code, § 841.5.) Similarly, defense counsel may not disclose the address or phone number of a victim or witness to the defendant, his or her family, or anyone else. (Pen. Code, § 1054.2) This information may be contained in police reports and other documents filed with the courts. It is recommended that courts require

that the addresses and phone numbers of victims and witnesses be redacted *before* any document containing that information is filed with the court or used in a judicial proceeding.

2.5 Destruction of Records

2.5.1 Destruction of criminal records

Records of arrest or conviction for marijuana-related offenses

These records include all offenses under Health & Safety Code sections 11357, 11360(b), and any records pertaining to the arrest and conviction of any person under 18 for violations under Health & Safety Code sections 11357 through 11362.9, except for section 11357.5. These records must be destroyed two years from either the date of conviction, the date of arrest if there was no conviction, or two years upon release from custody for persons incarcerated pursuant to the subdivision. (Health & Saf. Code, § 11361.5(a).) Records associated with violations of section 11357(d) shall be retained until the offender turns 18, at which point they are also to be destroyed. (Health & Saf. Code, § 11361.5(a).) This rule is subject to exceptions for records from judicial proceedings and records related to an offender's civil action against a public entity. (See Health & Saf. Code, § 11361.5(d).) Public agencies are prohibited from using information in records subject to destruction, even if they have not yet been destroyed. (Health & Saf. Code, § 11361.7(b).)

3. Access to Court Records

3.1 Public Access to Trial Court Records

Court records are presumed to be open, unless they are confidential as a matter of law or are sealed by court order. Confidential and sealed records are described in sections 2.1 and 2.2 and Appendix 1 of this resource guide.

3.1.1. Public access to paper court records at the courthouse

Paper records that are not confidential or sealed are available at the courthouse for public inspection and copying. These paper records in the past were often costly to locate, inspect, and copy. The difficulties and expenses involved in obtaining these paper records impeded public access but also provided an added level of privacy. This important practical effect of older court business practices was reflected in the "doctrine of practical obscurity," which recognized that obscurity could serve positive purposes with respect to protecting privacy interests.

Increasingly, courts are relying on records created and maintained in electronic format. These records can be searched and made accessible remotely. Thus, if the benefits of "practical obscurity" are to be preserved, this will no longer be a by-product of old paper-based business practices. Instead, providing privacy protection through differential ease of access to court records is a conscious policy choice and requires carefully planned implementation.

3.1.2 Electronic court records

Rules <u>2.500 through 2.507</u> of the California Rules of Court first adopted in 2002 are intended to provide the public with reasonable access to trial court records that are maintained in electronic form while protecting privacy interests. These rules prescribe how the public may access electronic records both at the courthouse and remotely.

- Rule 2.500. Statement of purpose
- Rule 2.501. Application and scope
- Rule 2.502. Definitions
- Rule 2.503. Public access
- Rule 2.504. Limitations and conditions
- Rule 2.505. Contracts with vendors
- Rule 2.506. Fees for electronic access
- Rule 2.507. Electronic access to court calendars, indexes, and registers of actions

The rules are not intended to give the public a right of access to any electronic record that they are not otherwise entitled to access in paper form, and do not create any right of access to records sealed by court order or confidential as a matter of law. These rules apply only to trial court records and only to access to court records by the public. They do not prescribe the access to court records by a party to an action or proceeding, by the attorney for a party, or by other persons or entities that may be entitled to such access by statute or rule.

3.1.3 Courthouse and remote access to electronic records

The law requires that court records maintained in electronic form "shall be made reasonably accessible to all members of the public for viewing and duplication as the paper records would have been accessible." (Gov. Code, § 68150(1).) Electronic access must be available at the courthouse and may also be made available remotely.

If a court maintains records in electronic form, it must provide a means for the public to view those records at the courthouse. "Unless access is otherwise restricted by law, court records maintained in electronic form shall be viewable at the courthouse, *regardless of whether they are also accessible remotely.*" (Gov. Code, § 68150(*l*) (emphasis added).)

3.1.4 Access by type of record

There are some important restrictions on the records that may be made available remotely that do not apply to records at the courthouse. By rule of court, the following types of court records may not be made available remotely to the public:

- (1) Records in a proceeding under the Family Code, including proceedings for dissolution, legal separation, and nullity of marriage; child and spousal support proceedings; child custody proceedings; and domestic violence prevention proceedings;
- (2) Records in a juvenile court proceeding;
- (3) Records in a guardianship or conservatorship proceeding;

- (4) Records in a mental health proceeding;
- (5) Records in a criminal proceeding;
- (6) Records in a civil harassment proceeding under Code of Civil Procedure section 527.6;
- (7) Records in a workplace violence prevention proceeding under Code of Civil Procedure section 527.8;
- (8) Records in a private postsecondary school violence prevention proceeding under Code of Civil Procedure section 527.85;
- (9) Records in an elder or dependent adult abuse prevention proceeding under Welfare and Institutions Code section 15657.03; and
- (10) Records in proceedings to compromise the claims of a minor or a person with a disability.

(See Cal. Rules of Court, rule 2.503(c).) As this list indicates, many of the types of cases whose records that are by deliberate policy not made readily available remotely to the public involve sensitive private personal and financial information about children, elderly and disabled persons, and victims of crime and violence.

3.1.5 Remote access in high-profile criminal cases

Notwithstanding the general restriction against providing criminal records remotely in rule <u>2.503(e)</u>, under rule <u>2.503(e)</u>, the presiding judge or a designated judge may order the records of a high-profile criminal case to be posted on the court's website to enable faster and easier access to these records by the media and public. This rule specifies several factors that judges must consider before taking such action. One of the factors to be considered is: "The privacy interests of parties, victims, witnesses, and court personnel, and the ability of the court to redact sensitive personal information." (Cal. Rules of Court, rule <u>2.503(e)(1)(A).</u>) Prior to posting, staff should, to the extent feasible, redact any confidential information contained in the court documents in accord with California Rules of Court, rule <u>2.503(e)(2)</u>. In addition, five days' notice must be provided to the parties and the public before the court makes a determination to provide electronic access under the rule. (Cal. Rules of Court, rule <u>2.503(e)(3).</u>)

3.1.6 Case-by-case access

The court may only grant electronic access to an electronic record when the record is identified by the number of the case, the caption of the case, or the name of party, and only on a case-by-case basis. (Cal. Rules of Court, rule 2.503(f).)

3.1.7 Bulk data

The court may provide bulk distribution of only its electronic records of a calendar, index, or register of actions. "Bulk distribution" means distribution of all, or a significant subset, of the court's electronic records. (Cal. Rules of Court, rule 2.503(g).)

3.1.8 Access to calendars, indexes, and registers of action

Courts that maintain records in electronic form must, to the extent feasible, provide—both at the courthouse and remotely—access to registers of action, calendars, and indexes. (Cal. Rules of

Court, rule <u>2.503(b)</u>.) The minimum contents for electronically accessible court calendars, indexes, and registers of action are prescribed by rule. (See Cal. Rules of Court, rule <u>2.507(b)</u>.) This enables the public to obtain access to court records in an effective, meaningful way.

There is also a rule on what information must be *excluded* from court calendars, indexes, and registers of action; the information to be excluded includes social security numbers, financial information, arrest and search warrant information, victim and witness information, ethnicity, age, gender, government (i.e., military) identification numbers, driver's license numbers, and dates of birth. (See Cal. Rules of Court, rule 2.507(c).) Thus, the rule on court calendars, indexes, and registers of action explicitly recognizes the parties to lawsuits have important privacy rights that should not be compromised by easily and unnecessarily providing large amounts of private information.

3.2 Public Access to Records in the Courts of Appeal

Appellate court records are assumed to be open unless they are confidential as a matter of law or are sealed by court order. Confidential and sealed records on appeal are described in section 2.2 of this resource guide on rules 8.46 (sealed records) and 8.47 (confidential records). This section addresses other rules on access to appellate court records that are intended to protect persons' privacy interests.

3.2.1 The transition to electronic court records in the Courts of Appeal

Historically, paper records that are not confidential or sealed have been available at the appellate court for public inspection and copying. However, like the trial courts, the appellate courts are increasingly relying on records created and maintained in electronic rather than paper form. These electronic records can be made available remotely to the extent feasible and permitted by law.

The paper records used in the past were costly to locate, inspect, and copy. The difficulties and expense involved in obtaining these paper records impeded public access but also provided an added level of privacy. This important practical effect of older business practices was reflected in the doctrine of "practical obscurity," which recognized that obscurity could serve positive purposes with respect to protecting privacy interests. But as the appellate courts are shifting to electronic records, protecting privacy interests is no longer a by-product of paper-based business practices, but rather is the result of deliberate policy choices to provide differential access to electronic records. These policy choices are reflected in the rules of court on remote access to records.

3.2.2 Public access to electronic appellate court records

Public access to electronic appellate court records are governed by rules 8.80–8.85:

- Rule 8.80. Statement of purpose
- Rule 8.81. Application and scope
- Rule 8.82. Definitions

- Rule 8.83. Public access
- Rule 8.84. Limitations and conditions
- Rule 8.85. Fees for copies of electronic records

These rules, adopted effective January 1, 2016, are intended to provide the public with reasonable access to appellate records that are maintained in electronic form while protecting privacy interests. (Cal. Rules of Court, rule 8.80(a).)

The rules on remote access to electronic appellate court records are not intended to give the public a right of access to any electronic record that they are not otherwise entitled to access in paper form, and do not create any right of access to records sealed by court order or confidential as a matter of law. (Cal. Rules of Court, rule 8.80(c).) These rules apply only to records of the Supreme Court and the Courts of Appeal and only to access to records by the public. They do not prescribe the access to court records by a party to an action or proceeding, by the attorney for a party, or by other persons or entities that may be entitled to such access by statute or rule. (Cal. Rules of Court, rules 8.81(a)–(b).)

3.2.3 General right of access; remote access to the extent feasible

Rule 8.83 provides that all electronic records must be made reasonably available to the public in some form, whether in electronic or paper form, except sealed or confidential records. (Cal. Rules of Court, rule 8.83(a).)

Under rule 8.83(b) to the extent feasible, appellate courts will provide, both remotely and at the courthouse, the following records provided they are not sealed or confidential:

- Dockets or registers of actions
- Calendars
- Opinions
- The following Supreme Court records:
 - Results from the most recent Supreme Court conference
 - o Party briefs in cases argued in the Supreme Court in the preceding three years
 - o Supreme Court minutes from at least the preceding three years

(Cal. Rules of Court, rule 8.83(b)(1).)

If an appellate court maintains records in electronic form in civil cases in addition to the records just listed, electronic access to these records must be provided both at the courthouse and remotely, to the extent feasible, except those records listed in section 3.2.4 of this resource guide. (Cal. Rules of Court, rule 8.83(b)(2).)

3.2.4 Access by type of record

By rule, access to the electronic records listed below must be provided at the courthouse to the extent it is feasible to do so, but remote electronic access may <u>not</u> be provided to the following records:

- Any reporter's transcript for which the reporter is entitled to receive a fee; and
- Records other than those listed in rule 8.83(b)(1) in the following proceedings:
 - Proceedings under the Family Code, including proceedings for dissolution, legal separation, and nullity of marriage; child and spousal support proceedings; child custody proceedings; and domestic violence prevention proceedings;
 - o Juvenile court proceedings;
 - o Guardianship or conservatorship proceedings;
 - o Mental health proceedings;
 - o Criminal proceedings;
 - Civil harassment proceedings under Code of Civil Procedure section 527.6;
 - Workplace violence prevention proceedings under Code of Civil Procedure section 527.8;
 - Private postsecondary school violence prevention proceedings under Code of Civil Procedure section 527.85;
 - Elder or dependent adult abuse prevention proceedings under Welfare and Institutions Code section 15657.03; and
 - o Proceedings to compromise the claims of a minor or a person with a disability.

(Cal. Rules of Court, rule 8.83(c).)

3.2.5 Remote electronic access permitted in extraordinary cases

The appellate rules on remote access include a provision that allows the presiding justice, or a justice assigned by the presiding justice, to exercise discretion to permit remote access by the public to all or a portion of the public court records in an individual case if (1) the number of requests for access to documents is extraordinarily high and (2) responding to those requests would significantly burden the operations of the court. Unlike the comparable trial court records rule (see Cal. Rules of Court, <u>rule 2.503(c)</u>) that is limited to extraordinary *criminal* cases, the appellate rule has no restriction on the type or types of cases to which it applies. (See Cal. Rules of Court, rule 8.83(d).)

The appellate rule does provide: "An individual determination must be made in each case in which such remote access is provided." (*Id.* at p. _____.) It also provides guidance on the relevant factors to be considered in exercising the court's discretion to provide remote access, including "[t]he *privacy interests* of parties, victims, witnesses, and court personnel, and the ability of the court to redact *sensitive personal information*." (Cal. Rules of Court, rule 8.83(d)(1) (emphasis added).)

In addition, the rule provides a specific list of the information that must be redacted from the records to which the court allows remote access in extraordinary cases, including driver's license numbers; dates of birth; social security numbers; criminal identification and information and national crime information numbers; addresses, e-mail addresses, and phone numbers of parties, victims, witnesses, and court personnel; medical or psychiatric information; financial information; account numbers; and other personal identifying information. (Cal. Rules of Court, rule 8.83(d)(2).)

3.2.6 Other limitations on remote access

Like the trial court rules, the appellate rules on remote access have certain additional safeguards that prevent remote access to court records from being used to thwart the privacy interests of individuals whose names appear in those records. Except for calendars, registers of action, and certain Supreme Court records, electronic access to records may be granted only if the record is identified by the number of the case, the caption of the case, the name of a party, the name of the attorney, or the date of oral argument, and only on a case-by-case basis. (Cal. Rules of Court, rule 8.83(e).) Also, bulk distribution is not permitted for most court records. (Cal. Rules of Court, rule 8.83(f).)

3.3 Remote Access to Trial Court Records by a Party, Party's Attorney, Court-Appointed Person, or Authorized Person Working in a Legal Organization or Qualified Legal Services Project

As described in section 3.1.2 of this resource guide, the Judicial Council adopted rules relating to remote public access to electronic trial court records in 2002. However, those rules apply only to access to electronic records by the public; they do not prescribe the access to those records by a party to an action or proceeding, by the attorney for a party, or by other persons or entities that may be entitled to such access by statute or rule. This gap in the law on remote access was addressed, effective January 1, 2019, by the adoption of a new set of rules on remote access to trial court records by a party, a party's attorney, a court-appointed person, or an authorized person working in a legal organization or qualified legal services project.

- Rule 2.515. Application and scope
- Rule 2.516. Remote access to extent feasible
- Rule 2.517. Remote access by a party
- Rule 2.518. Remote access by a party's designee
- Rule 2.519. Remote access by a party's attorney
- Rule 2.520. Remote access to persons working in the same legal organization as a party's attorney
- Rule 2.521. Remote access by a court-appointed person
- Rule 2.522. Remote access by persons working in a qualified legal services project providing brief legal services
- Rule 2.523. Identity verification, identity management, and user access
- Rule 2.524. Security of confidential information

- Rule 2.525. Searches and access to electronic records in search results
- Rule 2.526. Audit trails
- Rule 2.527. Additional conditions of access
- Rule 2.528. Termination of remote access

These rules (collectively the "party access rules") have been carefully written to balance increased access to records while protecting the reasonable privacy interests of parties doing business with the courts.

The party access rules are different from the public access rules (Cal. Rules of Court, rules 2.503–2.507) in significant ways. The rules on public access include some important limitations on remote access to protect the privacy interests of persons doing business with the courts. In particular, those rules contain provisions allowing public access to records only at the courthouse in certain types of cases, including criminal, family law, and violence restraining order cases. (See Cal. Rules of Court, rule 2.503(c).) The public may not have remote access to these records even if they are in electronic form. This policy of creating "practical obscurity" of certain types of records that often contain sensitive personal or financial information helps protect the privacy of many litigants from undue public scrutiny.

On the other hand, there are no privacy reasons to prevent a party, a party's attorney, or another person legally assisting a party from having remote access to the party's records. Preventing easy access to parties' own records does not promote parties' privacy interests while it makes it more difficult for them to conduct their business with the court. Hence, the party access rules (Cal. Rules of Court, rules 2.515–2.528) have been adopted to provide greater remote access to parties than to the public at large.

While the party access rules facilitate parties' access to their own records, they also include provisions that further protect the privacy interests of persons doing business with the courts. First, they do not provide unfettered remote access to records. Like all the rules in the chapter on Access to Electronic Trial Court Records, the party access rules do not give parties, their attorneys, legal organizations, or court-appointed persons any greater right of access to records than they would otherwise be legally entitled if they went to the courthouse to inspect records.⁴

The party access rules also contain other safeguards to protect the privacy of parties. For instance, parties' attorneys and others authorized to have remote access to a party's records must access records only for the purposes of their representation, may not distribute any electronic records obtained remotely for sale, must comply with all laws governing confidentiality of records, and must comply with any other terms required by the court. (See Cal. Rules of Court,

(Cal. Rules of Court, rule 2.518(b).) Also, parties may limit the scope of their designees' access. (*Id.* at p. ____.)

⁴ In some instances, for security or policy reasons, a lesser amount of remote access has been deemed appropriate. The party designee rule, rule 2.518, allows a party to designate other persons to have remote access to electronic records in actions or proceedings in which that person is a party. However, a party's designee is not permitted remote access to criminal electronic records, juvenile justice electronic records, or child welfare electronic records.

rules 2.519(d), 2.520(d), 2.521(c), 2.522(d).) The identity of persons accessing a party's records must be verified. (Cal. Rules of Court, rule 2.523.) Remote access to any confidential or sealed records must be provided through a secure platform and any electronic transmission of the information must be encrypted. (Cal. Rules of Court, rule 2.524(a).) The rules encourage courts to have the ability to generate audit trails (Cal. Rules of Court, rule 2.526) and require courts to impose reasonable conditions on remote access, for among other reasons, to preserve the integrity of their records and prevent the unauthorized use of information (Cal. Rules of Court, rule 2.527). Finally, the rules provide that remote access to records is a privilege and not a right, and that a court may, at any time and for any reason, terminate the permission it granted to a person to remotely access records. (Cal. Rules of Court, rule 2.528.)

3.4 Remote Access to Trial Court Records by Government Entities

In addition to providing expanded remote access for parties, their attorneys, and legal aid organizations, the Judicial Council adopted rules effective January 1, 2019, that provide greater remote access to electronic trial court records to government entities. (Cal. Rules of Court, rules 2.540–2.545.)

- Rule 2.540. Application and scope
- Rule 2.541. Identity verification, identity management, and user access
- Rule 2.542. Security of confidential information
- Rule 2.543. Audit trails
- Rule 2.544. Additional conditions of access
- Rule 2.545. Termination of remote access

These rules (collectively the "government access rules")—like the public access rules and the party access rules—have been carefully written to balance increased access with protecting the reasonable privacy interests of persons doing business with the courts.

Government entities are not given unfettered access to electronic records. Each entity is given remote access only to those types of electronic records that are necessary for the entity to carry out its legal responsibilities. (Cal. Rules of Court, rule 2.540(a).) With respect to the records to which it is allowed access, a government entity may be given the same level of remote access to electronic records as the government entity would be legally entitled if a person working for the government entity were to appear at the courthouse to inspect court records in that case type. If a court record is confidential by law or sealed by court order and a person working for the government entity would not be legally entitled to inspect the court record at the courthouse, the court may not provide the government entity with remote access to the confidential or sealed electronic record. (Cal. Rules of Court, rule 2.540(b)(2).)

Like the party access rules, the government access rules contain other safeguards to protect the privacy of parties. For instance, a court that allows government entities to have remote access to electronic records must have an identity verification method that verifies the identity of, and the

unique credentials of, each person who is permitted remote access. (Cal. Rules of Court, rule 2.541(b).) The government entity must approve the granting of access to that person, verify the person's identity, and provide the court with all the information it needs to authorize that person to have access to electronic records. (*Id.*, subd. (d)(1).) Remote access to any confidential or sealed records must be provided through a secure platform and any electronic transmission of the information must be encrypted. (Cal. Rules of Court, rule 2.542(a).) The rules encourage courts to have the ability to generate audit trails (Cal. Rules of Court, rule 2.543) and require courts to impose reasonable conditions on remote access, for among other reasons, to preserve the integrity of their records and prevent the unauthorized use of information (Cal. Rules of Court, rule 2.544). Finally, the rules provide that remote access to records is a privilege and not a right, and that a court may, at any time and for any reason, terminate the permission it granted to a person to remotely access records. (Cal. Rules of Court, rule 2.545.)

4. Financial Privacy in Civil and Criminal Cases

The constitutional right to privacy extends to one's personal financial information. (*Valley Bank of Nevada v. Superior Court* (1975) 15 Cal.3d 652, 656.) In court proceedings, this right of financial privacy is often protected by a particular statute or rule, as illustrated by the examples below. However, the right of financial privacy is not unlimited in scope. As discussed in the example in section 4.4 of this resource guide, a court has concluded that Family Code section 2014.6, the statute relied on by a participant in a divorce proceeding to close the records in that proceeding, was constitutionally overbroad. (See *In re Marriage of Burkle* (2006) 135 Cal.App.4th 1045, 1048.) Also, the Legislature has not made the Financial Privacy Act of 1977 applicable to the courts.

4.1 Fee Waivers

In civil cases, an application for an initial fee waiver, which contains personal financial information, is confidential. (Cal. Rules of Court, rule 3.54.) Only the court and authorized court personnel, persons authorized by the applicant, and persons authorized by order of the court may have access to the application. No person may reveal any information contained in the application except as authorized by law or order of the court. However, the order granting a fee waiver is not confidential.

4.2 Requests for Funds

In criminal cases, an indigent defendant's requests for funds for payment of investigators, experts, and others to aid in presenting or preparing the defense in certain murder cases is confidential. This exemption applies to defendants in capital and life-without-parole murder cases under Penal Code section 190.05(a). (Pen. Code, § 987.9.)

4.3 Criminal Defendant's Statement of Assets

Defendant's Statement of Assets (form CR-115) is a mandatory Judicial Council form. It is confidential in the same manner as probation reports. (See Pen. Code, § 1202.4.)

4.4 Information about the Financial Assets and Liabilities of Parties to a Divorce Proceeding

In *In re Marriage of Burkle* (2006) 135 Cal.App.4th 1045, the court considered the constitutionality of Family Code section 2014.6 that requires a court, on the request of a party to a divorce proceeding, to seal any pleading that lists and provides the location or identifying information about the financial assets of the parties. The court concluded that section 2024.6 is unconstitutional on its face. The court stated: "While the privacy interests protected by section 2014.6 may override the First Amendment right of access in an appropriate case, the statute is not narrowly tailored to serve overriding privacy interests. Because less restrictive means exist to achieve the statutory objective, section 2014.6 operates as an undue burden on the First Amendment right of public access to court records." (*Id.* at p. 1048.)

4.5 Information Privacy Act Not Applicable to the Courts

A general protection for individuals' privacy rights is contained in the Information Practices Act of 1977. However, recognizing the special role that courts play in conducting the people's business and the need for openness in conducting that business, the Legislature has expressly exempted the courts from the application of that act. (See Civ. Code, §1798.3(b)(1) [excluding from the definition of "agency" covered by the Information Privacy Act of 1977 "[a]ny agency established under Article VI of the California Constitution"—that is, the courts]).

4.6 Taxpayer Information

4.6.1 Confidential statements of taxpayer's social security numbers

Confidential Statements of Taxpayer's Social Security Number on mandatory Judicial Council forms (forms <u>WG-021</u> and <u>WG-025</u>) for use in connection with wage garnishments are confidential.

4.6.2 Income tax returns in child support cases

In a proceeding involving child, family, or spousal support, if a judge finds that a tax return is relevant to disposition of the case, the tax return must be sealed and maintained as a confidential record of the court. (Fam. Code, § 3552.)

5. Privacy in Judicial Administrative Records

5.1 Public Access to Judicial Administrative Records (Cal. Rules of Court, rule 10.500)

<u>Rule 10.500</u> provides for public access to "judicial administrative records" (Cal. Rules of Court, rule 10.500(c)(2)), which includes records of budget and management information related to the administration of the courts.

5.1.1 Policy

The rule is based on the California Public Records Act (Gov. Code, § 6250 et seq.) and is intended to be broadly construed to further the public's right of access. Unless otherwise

indicated, the terms used in this rule have the same meaning as under the <u>Legislative Open</u> Records Act (Gov. Code, § 9070 et seq.) and the <u>California Public Records Act</u> (Gov. Code, § 6250 et seq.) and must be interpreted consistently with the interpretation applied to the terms under those acts.

5.1.2 Scope of access

Rule 10.500 covers only judicial administrative records and does not govern the public's right to access "adjudicative records," which are "writings" prepared, used, or filed in a court proceeding, relate to judicial deliberation, or the assignment or reassignment of cases of justices, judges, subordinate judicial officers, and the assignment or appointment of counsel by the court. (Cal. Rules of Court, rule 10.500(c)(1).) As discussed above, adjudicative records, or court records, are presumptively public, subject to exceptions as discussed in sections 2 and 3 of this resource guide.

Disclosable judicial administrative records include any nonadjudicative records (writings) containing information that relates to "the conduct of the people's business that is prepared, owned, used, or retained by a court, regardless of the writing's physical form or characteristics." (Cal. Rules of Court, rule 10.500(c)(2).) However, personal information that is not related to the conduct of the people's business—or material falling under a statutory exemption (see below)—is not disclosable and can be redacted from the public records that are produced or presented for review. (See *City of San Jose v. Superior Court* (2017) 2 Cal.5th 608.) This limitation on disclosure protects the privacy rights of government employees involved in creating public records.

Even if electronic communications are conducted on an agency employee or official's personal device or personal e-mail account, they are disclosable if they pertain to the people's business and are prepared, owned, used, or retained by a court or its personnel. (See Cal. Rules of Court, rule 10.500(b)(5); *City of San Jose v. Superior Court* (2017) 2 Cal.5th 608.) On the other hand, if the documents relate to purely personal information, that content is not disclosable. Pursuant to a 10.500 request, courts may ask their employees to search their own files, segregate public records from personal records, and submit an affidavit with sufficient factual basis for determining whether the contested items are public records or personal materials. (*Id.* at p.

5.1.3 Exemptions and waiver of exemptions

Rule 10.500(f) provides 12 categories of records that a court may exempt from disclosure. For the purpose of this resource guide, the most important of these categories is the exemption for personnel, medical, or similar files, or other personal information whose disclosure would constitute an unwarranted invasion of personal privacy. (Cal. Rules of Court, rule 10.500(f)(3).) Some of the other exempt categories include records that relate to pending or anticipated claims or litigation to which a judicial branch entity or its personnel are parties (Cal. Rules of Court, rule 10.500(f)(2)); disclosure that is exempt or prohibited under state or federal law, including under the California Evidence Code relating to privilege or by court order in a court proceeding

(Cal. Rules of Court, rule 10.500(f)(5); records that would reveal or compromise court security or safety of court personnel (Cal. Rules of Court, rule 10.500(f)(6)); trade secrets, or confidential commercial or financial information (Cal. Rules of Court, rule 10.500(f)(10) and the catch-all exemption where, on the facts of a specific request, the public interest in withholding the record clearly outweighs the public interest in disclosure. (Cal. Rules of Court, rule 10.500(f)(12).)

Records relating to evaluations of complaints or investigations of judicial officers may be exempt under rule 10.500(f)(7). However, this exemption does not apply to settlement agreements entered into on or after January 1, 2010, for which public funds were spent in the settlement. Privacy concerns may justify redaction of names of complainants or witnesses and information that would identify such individuals. (Cal. Rules of Court, rule 10.500(f)(7).)

A judicial branch entity's or judicial branch personnel's disclosure of a judicial administrative record that is exempt from disclosure pursuant to rule 10.500(f) or law waives the exemptions as to that specific record. (Cal. Rules of Court, rule 10.500(h).) However, waiver does not apply to disclosures made in certain contexts as discussed in rule 10.500(h).

5.2 Criminal History Information

Summaries of criminal history information (also known as "rap sheets") are confidential. (*Westbrook v. Los Angeles* (1994) 27 Cal.App.4th 157, 164; Pen. Code, §§ 11105 and 13300–13326.) Public officials have a duty to preserve the confidentiality of a defendant's criminal history. (*Craig v. Municipal Court* (1979) 100 Cal.App.3d 69, 76.) Unauthorized disclosure of criminal history violates a defendant's privacy rights under the California Constitution. (*Ibid.*) Courts have upheld the confidentiality assigned to criminal history records. (See, e.g., *Westbrook, supra*, 27 Cal.App.4th 157 [unauthorized private company was denied access to municipal court information computer system].)

6. Privacy of Witnesses, Jurors, and Other Nonparties

6.1 Witness and Victim Information

6.1.1 Confidential information about witnesses and victims in police, arrest, and investigative reports

The court and the district attorney shall establish a mutually agreeable procedure to protect the confidential information of any witness or victim contained in police reports submitted to the court in support of a complaint, indictment, information, search warrant or arrest warrant. (Pen. Code, § 964.)

6.1.2 Victim impact statements

Victim impact statements filed with the court must remain under seal until imposition of judgment and sentence, except that the court, the probation officer, and counsel for the parties may review such statements up to two days before the date set for imposition of judgment and

sentence. (Pen. Code, § <u>1191.15(b)</u>.) Victim impact statements shall not be otherwise reproduced in any manner. (Pen. Code, § <u>1191.15(c)</u>.)

6.1.3 Information about victims, witnesses, and others

Law enforcement agencies are prohibited from disclosing the address and phone number of a witness or victim, to an arrestee or potential defendant. (Pen. Code, § 841.5.) Similarly, defense counsel may not disclose the address or phone number of a victim or witness to the defendant or his or her family. (Pen. Code, § 1054.2.) If this information is contained in documents filed with the courts, it should be redacted before the documents are filed.

6.1.4 Identity of sex offense victims

At the request of a victim of an alleged sexual offense, the court may order that the victim be treated anonymously. Upon a proper showing, the judge may order the identity of the victim in all records and during all proceedings to be either "Jane Doe" or "John Doe" if the judge finds that such an order is reasonably necessary to protect the alleged victim's privacy and that such measures will not unduly prejudice the prosecution or defense. (Pen. Code, § 293.5.)

6.2 Juror Information

6.2.1 Juror questionnaires of those jurors not called

The questionnaires of jurors not called to the jury box for voir dire are not open to the public. (*Copley Press, Inc. v. Superior Court* (1991) 228 Cal.App.3d 77, 87–88); but cf. *Bellas v. Superior Court of Alameda County* (2000) 85 Cal.App.4th 636, 645, fn. 6 [suggesting a contrary rule].)

6.2.2 Juror questionnaires answered under advisement of confidentiality

These records are not open to the public. (*Pantos v. City and County of San Francisco* (1984) 151 Cal.App.3d 258, 493–494 [jurors were told their answers on questionnaire were confidential].)

6.2.3 Confidentiality of requests for permanent medical excuse from jury service

Rule 2.1009, adopted effective January 1, 2019, provides a process for a person with a disability to request a permanent medical excuse from jury service in cases where the individual, with or without accommodations, including the provision of auxiliary aids or services, is incapable of performing jury service. The rule provides that the jury commissioner must keep confidential all information concerning the request for permanent medical excuse, including any accompanying request for disability-related accommodation, unless the applicant waives confidentiality in writing or the law requires disclosure. The applicant's identity and confidential information may not be disclosed to the public but may be disclosed to court officials and personnel involved in the permanent medical excuse process. (Cal. Rules of Court, rule 2.1009(c)(4).)

6.2.4 Sealed juror records in criminal courts

After the jury reaches a verdict in a criminal case, the court's record of personal juror identifying information (including names, addresses, and phone numbers) must be sealed. (Code Civ. Proc., § 237(a)(2).) This is often accomplished by replacing juror names with numbers. Indeed, that is how appellate court records contain the relevant information while conforming to the requirements of Code of Civil Procedure section 237. The defendant or his or her counsel can petition the court for access to this information to aid in developing a motion for a new trial or for any other lawful purpose. (Code Civ. Proc., § 206(f).)

6.2.5 Records of grand jury proceedings

Records of criminal grand jury proceedings are not open to the public unless an indictment is returned. If an indictment is returned, records of the grand jury proceeding are not open to the public until 10 days after a copy of the indictment has been delivered to the defendant or his or her attorney. (Pen. Code, § 938.1(b); Daily Journal Corp. v. Superior Court (1999) 20 Cal.4th 1117, 1124–1135.) If there is a "reasonable likelihood" that release of all or part of the transcript would prejudice the accused's right to a fair trial, a judge may seal the records. (Pen. Code, §§ 938.1, 929; see Rosato v. Superior Court (1975) 51 Cal.App.3d 190.) Notwithstanding the confidential status of a record, in civil grand juries, a judge may order disclosure of certain evidentiary materials, as long as information identifying any person who provided information to the grand jury is removed. (Pen. Code, § 929.) Also, after an indictment is returned, the judge may order disclosure of nontestimonial portions of the grand jury proceedings to aid preparation of a motion to dismiss the indictment. (People v. Superior Court (Mouchaourab) (2000) 78 Cal.App.4th 403, 434–436.)

6.2.6 Courts' inherent power to protect jurors

Courts may exercise their discretion to seal juror records where a "compelling interest" exists, such as protecting jurors' safety or privacy, protecting litigants' rights, or protecting the public from injury. (*Pantos v. City and County of San Francisco* (1984) 151 Cal.App.3d 258, 262; Code Civ. Proc., § 237; see *Townsel v. Superior Court* (1999) 20 Cal.4th 1084, 1091.) Thus, any juror information that a judge orders sealed is not open to the public.

7. Privacy Protection for Judicial Officers

7.1 Privacy Protection Guidance for Judicial Officers

Government Code section 6254.21 prohibits persons or businesses from publicly posting or displaying on the Internet the home address and phone number of a judicial officer, if he or she has made a written demand of that person or business not to disclose that information. Upon request of a California trial court judge, commissioner, or referee, the Judicial Privacy Protection Program of the Judicial Council's Security Operations unit will make such written demand to a predetermined list of major online data vendors. For further information, contact <code>securityoperations@jud.ca.gov</code>.

8. Court Websites: Best Practices

California courts use public websites extensively to conduct their business. All the trial and appellate courts have websites. These websites perform essential services. For example, they provide the public with key information about the courts. They provide access to local rules and forms needed for cases. They provide litigants with information about hearing dates and other calendar information. And they provide information to jurors about when and where to appear at court. Recently, websites have also become an increasingly important means for transacting business, such as paying for traffic tickets or scheduling hearings.

8.1 Privacy Statements

Like other institutions employing websites, courts need to advise the public and other users of the court's privacy policies with regard to the use of their websites. Courts need to inform users about the information that is collected. A privacy statement on the website will explain how the court gathers information, how it uses it, and how the court will protect users' privacy.

Each court will develop its own privacy statement relating to its website. For courts to consider as they develop or revise their statements, a sample privacy statement is attached as appendix 2 to this resource guide. In addition, a sample terms of use is attached as appendix 3 to this resource guide.

8.2 Retention and Tracking of User Information and Data

8.2.1 Use of cookies on court websites

To the extent that courts use cookies on their websites, it is advisable that they disclose such use in their privacy statements.

9. Video and Surveillance: Best Practices

9.1 Photographing, Recording, and Broadcasting in Court

California Rules of Court, <u>rule 1.150</u> permits photographing, recording, and broadcasting of courtroom proceedings pursuant to a judge's ruling on media requests and sets forth factors to be considered by a judge in determining whether to grant media requests for such activity. A judge may not permit media coverage of: proceedings held in chambers; proceedings closed to the public; jury selection; jurors or spectators; or conferences between an attorney and a client, witness, or aide; between attorneys; or between counsel and the judge at the bench. (Cal. Rules of Court, rule 1.150(e)(6).)

9.2 Security Cameras in Public Areas

The Judicial Council has recommended best practices and policies for security camera recordings in the courthouse, covering the retention schedule, downloading, disclosures to the public or other parties; and retention schedules for downloaded recordings. (See Fact Sheet: Recommendations on Security Camera Recordings Policy and Best Practices (Oct. 2015).) Further questions may be directed to the Supervisor of the Judicial Council's Security Operations unit.

10. Privacy and Information Security: Best Practices

10.1 Information Systems Controls Framework Template

The Judicial Council has developed an Information Systems Control Framework. This document provides guidance for the courts in developing best practices regarding information system security. It is available to authorized court personnel through the Judicial Resources Network.

10.2 How to Use the Information Systems Control Framework

The Information Systems Control Framework sets forth principles for developing best practices for privacy and information security but is not intended to establish specific procedures. For further guidance on how to use the Information Systems Control Network, courts should contact the Judicial Council's Information Technology office.

Appendices

Appendix 1: Court records designated confidential by statute or rule

Appendix 2: Sample privacy statement for court websites

Appendix 3: Sample terms of use for court websites

APPENDIX 1—COURT RECORDS DESIGNATED CONFIDENTIAL BY STATUTE OR RULE

	GENERAL		
1	Information that must be excluded from court calendars, indexes, and registers of actions	Cal. Rules of Court, rule 2.507(c)	"The following information must be excluded from a court's electronic calendar, index, and register of actions: (1) Social security number; (2) Any financial information; (3) Arrest warrant information; (4) Search warrant information; (5) Victim information; (6) Witness information; (7) Ethnicity; (8) Age; (9) Gender; (10) Government-issued identification card numbers (i.e., military); (11) Driver's license number; and (12) Date of birth."
		Code Civ. Proc., § <u>527.6(v)</u> ; Cal. Rules of Court, rule 3.1161	Minor's name in protective order cases where a request for minor's information to be kept confidential has been granted.
2	Subpoenaed Records (Section 1560(d) of the Evidence Code)	Evid. Code, § <u>1560(d)</u> .	Unless the parties to the proceeding otherwise agree, or unless the sealed envelope or wrapper is returned to a witness who is to appear personally, the copy of the records shall remain sealed and shall be opened only at the time of trial, deposition, or upon direction of the judge.
3	Special Immigrant Juvenile Findings	Code Civ. Proc, § <u>155(c)</u>	If not otherwise protected by state confidentiality laws, information regarding the child's immigration status must remain confidential and must be available for inspection only by the court, the child who is the subject of the proceeding, the parties, the attorneys for the parties, the child's counsel, and the child's guardian.
	CIVIL LAW		
1	Request for accommodations by persons with disabilities	Cal. Rules of Court, rule 1.100(c)(4)	"The court must keep confidential all information of the applicant concerning the request for accommodation"; this includes the identity of the applicant, all medical information, and all communications from the applicant.
2	Application to proceed in forma pauperis (i.e.,	Cal. Rules of Court, rule 3.54	Access to the application and to the information in the application is limited to court and authorized persons only.

	application for waiver of fees and costs)		
3	Documents filed under seal (per court order)	Cal. Rules of Court, rule 2.550	A sealed record is a record that by court order is not open to inspection by the public.
4	Documents that are the subject of a motion to seal	Cal. Rules of Court, rule 2.551(b)	A party requesting that a record be filed under seal must lodge it with the court. Pending the court's ruling, the lodged record will be conditionally under seal. In addition, unredacted memoranda and other documents filed in support of and opposition to the motion must be lodged, conditionally under seal, with redacted versions filed publicly.
5	Confidential documents that may be the subject of a motion to seal	Cal. Rules of Court, rule 2.551(b)	A party that intends to file documents that are subject to a confidentiality agreement or protective order, but does not intend to request that they be filed under seal, must lodge the records, as well as any pleadings or other documents that disclose the contents of the records, with the court. Redacted versions of those documents are filed publicly. Unredacted records are lodged, with notice to parties that the records will be placed in the court file unless a motion to seal is filed and granted. The documents are conditionally under seal for 10 days. If a party moves to seal the documents within that period, or longer if extended by the court, the documents remain conditionally under seal pending the court's ruling on the motion.
6	Records examined by the court in confidence during a confidential <i>in camera</i> proceeding in which a party is excluded	Cal. Rules of Court, rule 2.585	Such records must be filed under seal and must not be disclosed without court order.
7	Records in unlawful detainer actions	Code Civ. Proc., § <u>1161.2 (a)</u>	For 60 days after the complaint has been filed, access is limited to specific enumerated persons set forth in the statute, including parties and residents of the property. If the defendant prevails in the action within 60 days of the filing of the complaint, access is permanently limited to those specific enumerated persons. An exception excludes records of mobile home park tenancies from this code section; those records are not confidential. In addition, effective January 1, 2011, access to court records is permanently limited to those specified enumerated persons in unlawful detainer cases involving residential property based on section

10	Confidential name change because of domestic violence, stalking, or sexual assault	Code Civ. Proc., § <u>1277</u> ; Gov. Code, § <u>6205</u> et seq.	The Secretary of State shall keep confidential name changes because of domestic violence, stalking, sexual assault, or human trafficking. Petitions for change of name because of domestic violence, stalking, or sexual assault shall, in lieu of reciting the proposed name, state that the proposed name is confidential and will be on file with the Secretary of State.
11	All certificates of corroborative fact filed in a civil action based on childhood sexual abuse	Code Civ. Proc., § 340.1(p)	Confidential from the public <i>and all parties</i> (except the plaintiff).
12	Social security numbers (SSNs)	Cal. Rules of Court, rule 2.507(c)(1); see Gov. Code, § 68107	California Rules of Court, rule 2.507(c) requires that SSNs, along with other personal data, be excluded from any electronic court calendar, index, or register of action. (See the criminal law section below for list of all categories of data to be excluded.) Section 68107 of the Government Code specifically addresses court collection efforts in criminal cases but does state that an SSN obtained for that purpose "is not a public record and shall not be disclosed except for collection purposes."
13	Records in an action in which prejudgment attachment is sought	Code Civ. Proc., § 482.050; Cal. Rules of Court, rule 2.580	Upon request by the plaintiff at the time the complaint is filed, the clerk of the court shall not make the records in the action or the fact of the filing of the action available to the public for as long as 30 days, or sooner upon the filing of the return of service of the notice of hearing and any temporary protective order or writ of attachment. Notwithstanding the above, the clerk shall make the entire file available to any named party or his or her attorney.
14	Information about minors in protective orders	Code Civ. Proc., § 527.6(v); Cal. Rules of Court, rule 3.1161	Upon request, a minor or minor's legal guardian can ask the court to make information relating to a minor confidential when issuing a civil harassment restraining order. If the court orders information to be made confidential, the version of the document in the public file must be redacted, and an unredacted version must be maintained in a confidential file. Any documents filed in the case after the court has made an order for confidentiality must be filed with a cover sheet (form CH-175) to indicate that the case involves confidential information.
15	Information, including name, of party in an action for distribution of sexually explicit material under Civil Code §1708.85	Code Civ. Proc., § 1708.85	California Civil Code Section 1708.85 provides an individual with the right to bring a private cause of action against any person who, without consent, intentionally distributes nude or sexual imagery of that individual where the person should have known that there was a reasonable expectation that the imagery would remain private and the individual suffers damages (including, for example, loss of reputation, shame, hurt feelings and damage to profession or occupation). The action may be brought using a pseudonym, plaintiff shall file with the court a confidential information form and the court shall keep the plaintiff's name and excluded or redacted characteristics confidential. All court decisions, orders, petitions, and other documents, including motions and papers filed by the parties, shall be worded so as to protect the name or other identifying characteristics of the plaintiff from public revelation so these documents are not confidential.
16	Capacity Declarations (forms GC-335 and GC-335A)	Civ. Code, § 56.13	If these forms are filed with or as attachments to form GC-312, they are confidential under section 1821(a). If filed separately, they are confidential under section 56.13 of the Civil Code.

	CRIMINAL		
1	Sealed juror identification information	Pen. Code, § <u>95.2</u>	This section makes it a misdemeanor for any person, without court authorization and juror consent, to intentionally provide a defendant juror identification information sealed by the court under Code of Civil Procedure section 237, where that information is in turn used to commit certain crimes.
2	Criminal juror identifying information	Code Civ. Proc., § <u>237</u>	Upon the recording of a jury's verdict in a criminal jury proceeding, the court's record of personal juror identifying information of trial jurors shall be sealed until further order of the court. Please see criminal section (below) for further details.
3	Sex offense victim address information	Pen. Code, § <u>293</u>	Allows victims of sex offenses to request that their names remain private and prohibits disclosure of their address information (with enumerated exceptions).
4	All records containing the identity of an alleged sex offense victim	Pen. Code, § <u>293.5</u>	The court, at the request of the alleged victim, may order the identity of the alleged victim in all records and during all proceedings to be either Jane Doe or John Doe, if the court finds that such an order is reasonably necessary to protect the privacy of the person and will not unduly prejudice the prosecution or the defense.
5	Obscene matter	Pen. Code, § <u>312</u>	When a conviction becomes final, the court may order any obscene matter or advertisement in its possession or under its control to be destroyed.
6	Two specific records involving victims of identity theft: (1) The police report generated on behalf of the victim under Pen. Code, § 530.6; and (2) The victim's written request for records regarding the unauthorized use of the victim's identity made upon the person or entity in possession of the records	Pen. Code, § 530.8(d)(1)	The aforementioned documents "shall be kept confidential by the court" pending the victim's petition to receive information pertaining to the unauthorized use of his or her identity.
7	Applications and orders regarding wiretaps	Pen. Code, § <u>629.66</u>	Applications and orders for wiretaps "shall be sealed by the judge" and "shall be disclosed only upon a showing of good cause before a judge."
8	Peace or custodial officer personnel records	Pen. Code, § <u>832.7</u>	Peace officer and/or custodial officer personnel records, and records maintained by any state or local agency, or information obtained from these records, are confidential and shall not be disclosed in any criminal or civil proceeding except by discovery pursuant to Evidence Code sections 1043 and 1046.
9	Records of juvenile arrests for misdemeanors	Pen. Code, § <u>851.7</u>	Any person previously arrested for a misdemeanor while a minor may petition the court for an order sealing the records in the case, including any records of arrest and detention.
10	Records of arrest	Pen. Code, § <u>851.8</u>	This section sets forth various provisions for sealing and destroying the arrest records of persons subsequently deemed "factually innocent."

11	Criminal case records following acquittal	Pen. Code, § <u>851.85</u>	A judge presiding at a trial resulting in an acquittal may order that the records in the case be sealed, including any record of arrest or detention, whenever it appears to the judge that the defendant was "factually innocent."
12	Records of arrest following finding of factual innocence	Pen. Code, § <u>851.86</u>	Where defendant's conviction is set aside based on a determination that he or she was factually innocent of the charge, the judge shall order that the records in the case be sealed, including any record of arrest or detention, upon the written or oral motion of any party in the case or the court, and with notice to all parties to the case.
13	Records of arrest and court files after completion of diversion program	Pen. Code, § <u>851.87</u>	A person who successfully completes a prefiling diversion program may petition the court to seal records pertaining to an arrest after successful completion of the diversion program, and the court may order those records sealed as described in Penal Code section 851.92. The sealing order has specified limitations.
14	Arrest records and related court files and records, including court indexes and registers of actions	Pen. Code, § <u>851.90</u>	Whenever a case is dismissed following a defendant's successful completion of drug diversion under Penal Code section 1000 et seq., the court may order those records pertaining to the arrest to be sealed as described in Section 851.92, upon either the written or oral motion of any party in the case or upon the court's own motion, with notice to all parties. The sealing order has specified limitations.
15	Records of arrest that did not result in conviction	Pen. Code, § <u>851.91</u>	A person who suffered an arrest that did not result in a conviction may petition the court to have the arrest and related records sealed, as described in Penal Code section 851.92. The arrest and person must meet specified eligibility requirements. A court may grant relief as a matter of right or in the interests of justice if the arrest involves domestic violence, child abuse, or elder abuse. The sealing order has specified limitations.
16	Sealed arrest records under Pen. Code, §§ 851.87, 851.91, 1000.4, and 1001.9	Pen. Code, § <u>851.92</u>	When a court issues an order to seal an arrest, the court shall provide copies to the person whose arrest was sealed, the prosecuting attorney, and relevant law enforcement agencies. The court shall furnish a disposition report to the Department of Justice. Any court records related to the sealed arrest shall be stamped "ARREST SEALED: DO NOT RELEASE OUTSIDE OF THE CRIMINAL JUSTICE SECTOR" with the date of the sealing and the relevant section pursuant to which the arrest was sealed. This stamp and note shall be on all master court dockets, digital or otherwise, relating to the arrest.
17	Grand jury reports containing unprivileged materials and findings	Pen. Code, § <u>929</u>	This section sets forth the circumstances under which a grand jury may make available to the public certain information relied on for its "final report" and provides that a judge may require redaction or "masking" of any part of the evidentiary material, findings, or other information to be released, including "the identity of witnesses and any testimony or materials of a defamatory or libelous nature."
18	Personal information regarding witnesses or victims	Pen. Code, § <u>964</u>	The court and district attorney shall establish a mutually agreeable procedure to protect the confidential personal information of any witness or victim contained in police reports submitted to a court in support of a complaint, indictment, information, search warrant and/or arrest warrant.
19	Financial statements and/or other financial information of criminal defendants	Pen. Code, § <u>987(c)</u>	To determine if a defendant qualifies for a public defender, the court may require the defendant to file a financial statement with the court under penalty of perjury, which must remain "confidential and privileged" unless certain, enumerated exceptions apply.

20	Applications by indigent defendants for funds for investigators and/or experts	Pen. Code, § <u>987.9</u>	"The fact that an application has been made shall be confidential and the contents of the application shall be confidential." (See subd. (d) for exception(s).)
21	Records in substance abuse cases	Pen. Code, § <u>1000.4</u>	Upon successful completion of a pretrial diversion program, the arrest upon which defendant was diverted shall be deemed never to have occurred and the court may issue an order to seal the records pertaining to the arrest as described in Section 851.92. The sealing order has specified limitations.
22	Arrest records in mental disorder diversion cases	Pen. Code, § <u>1001.36</u>	Upon successful completion of a pretrial diversion program, the court shall order access to the record of arrest restricted in accordance with Penal Code section 1001.9 (see below).
23	Records in misdemeanor diversion	Pen. Code, § <u>1001.9</u>	A person who successfully completes a prefiling diversion program may petition the court to seal records pertaining to an arrest after successful completion of the prefiling diversion program, and the court may order those records sealed as described in Penal Code section 851.92. The sealing order has specified limitations.
24	Records of arrest and court records following dismissal pursuant to Pen. Code, § 1170.9	Pen. Code, § 1170.9(h)(4)(D)	When a dismissal pursuant to Penal Code section 1170.9 is granted (criminal offenses related to trauma, injury, substance abuse, or mental health problems stemming from military service), the court has the discretion to order the sealing of police records of the arrest and court records of the dismissed action, thereafter viewable by the public only in accordance with a court order.
25	Specified victim statements, including statements in lieu of personal appearance	Pen. Code, § <u>1191.15</u>	With certain, enumerated exceptions, "[w]henever a written, audio, or video statement or statement stored on a CD-ROM, DVD, or other medium is filed with the court, it shall remain sealed until the time set for imposition of judgment and sentence"
26	Results of mandatory AIDS testing pursuant to Pen. Code, §§ 1202.1, 1524.1	Pen. Code, §§ 1202.1,1524.1	HIV test results ordered of defendants charged with certain crimes enumerated in Penal Code sections 1202.1 and 1524.1 shall be treated as confidential by the local health officer and victim.
27	Results of mandatory AIDS testing under former Pen. Code, § 1202.6(f)	Former Pen. Code, § <u>1202.6(f)*</u>	With certain, specified exceptions, the results of mandatory AIDS testing for defendants convicted of violating Penal Code section 647(b) "shall be confidential." (*Former Penal Code section 1202.6 was repealed and replaced by a new Penal Code section 1202.6 that no longer requires mandatory AIDS testing, as of January 1, 2018 (Stats. 2017, ch. 537, § 16).)
28	Diagnostic reports from the Director of the Department of Corrections	Pen. Code, § <u>1203.03</u>	The reports from the Director of the Department of Corrections concerning defendants considered for "treatment services as can be provided at a diagnostic facility" shall "be served only upon the defendant or his counsel, the probation officer, and the prosecuting attorney by the court receiving such report [and] the information contained therein shall not be disclosed to anyone else without the consent of the defendant. After disposition of the case, all copies of the report, except the one delivered to the defendant or his counsel, shall be filed in a sealed file"
29	Probation reports filed with the court	Pen. Code, § <u>1203.05</u>	This section sets forth limitations on who may inspect probation reports filed with the court, and when those reports may be inspected.
30	Records of misdemeanor convictions of minors	Pen. Code, § <u>1203.45</u>	With a few stated exceptions and/or limitations, this section allows for the sealing of "the record of conviction and other official records in the case, including records of arrests resulting in the

			criminal proceeding and records relating to other offenses charged in the accusatory pleading, whether defendant was acquitted or charges were dismissed."
31	Records in grant of petition under Welf.& Inst. Code, § 781	Pen. Code, § <u>1203.47</u>	If a petition is granted under Welfare and Institutions Code section 781, all records relating to the violation or violations of subdivision (b) of Section 647 or of Section 653.22, or both, shall be sealed pursuant to Section 781 of the Welfare and Institutions Code.
32	Three specific sets of records: (1) Any written report of any law enforcement officer or witness to any offense; (2) Any information reflecting the arrest or conviction record of a defendant; and (3) Any affidavit or representation of any kind, verbal or written	Pen. Code, § <u>1204.5</u>	With certain, specified exceptions, this section prohibits a judge from reading or considering the above records without the defendant's consent given in open court.
33	State summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>11142</u>	Makes it a misdemeanor for a person authorized to receive state criminal history information to furnish it to an unauthorized person.
34	State summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>11143</u>	Generally makes it a misdemeanor for any person to improperly buy, receive, or possess criminal history information.
35	State summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>11144</u>	Prescribes when information from criminal histories may be disseminated without violation.
36	Local summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>13300</u>	Prescribes who may have access to local summary criminal history information.
37	Local summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>13302</u>	Makes it a misdemeanor for a criminal justice agency employee to improperly furnish a person's criminal history to an unauthorized recipient.
38	Local summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>13303</u>	Makes it a misdemeanor for an authorized recipient of criminal history information to improperly furnish it to an unauthorized recipient.
39	Local summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>13304</u>	Generally makes it a misdemeanor for any person to improperly buy, receive, or possess criminal history information.

40	Local summary criminal history information (i.e., rap sheets)	Pen. Code, § <u>13305</u>	Prescribes when information from criminal histories may be disseminated without violation.
41	Court records and documents relating to search warrants	Pen. Code, § <u>1534</u>	"The documents and records of the court relating to the warrant need not be open to the public until the execution and return of the warrant or the expiration of the 10-day period after issuance. Thereafter, if the warrant has been executed, the documents and records shall be open to the public as a judicial record."
42	Peace and custodial officer personnel records	Evid. Code, §§ <u>1043</u> , <u>1045–1047</u>	In conjunction with Penal Code section <u>832.5</u> , these sections restrict how the court may review and disclose peace officer personnel records.
43	Records of specified marijuana convictions	Health & Saf. Code, § 11361.8(e), (f)	Upon application by the defendant, specified marijuana convictions meeting the requirements of Section 11361.8(e) shall be redesignated by the court as a misdemeanor or infraction or dismissed and the conviction sealed as legally invalid under the Control, Regulate and Tax Adult Use of Marijuana Act.
44	Automatic reduction or dismissal of specified marijuana convictions	Health & Saf. Code, § <u>11361.9</u>	On or before July 1, 2020, the prosecution shall inform the court if they are or are not challenging a particular recall or dismissal of sentence; if the prosecution does not challenge the recall or dismissal of sentence, the court shall reduce or dismiss and seal the conviction pursuant to Section 11361.8.
45	HIV test results under Health & Saf. Code, §§ <u>121055</u> , <u>121056</u> , and <u>121060</u>	Health & Saf. Code, § <u>121065</u>	If a court orders HIV tests under Health and Safety Code sections <u>121055</u> , <u>121056</u> , and <u>121060</u> , the court shall order that all persons receiving the results maintain the confidentiality of personal identifying data related to the test results, except as necessary for medical or psychological care or advice.
46	Exhibits	Cal. Rules of Court, rule $2.400(c)(1)$	"The clerk must not release any exhibit except on order of the court."
47	Reporters' transcripts of Marsden hearings	Cal. Rules of Court, rule 8.328	"The reporter's transcript of any hearing held under <i>People v. Marsden</i> (1970) 2 Cal.3d 118 must be kept confidential."
48	Records on appeal	Cal. Rules of Court, rule 8.610	This rule provides for confidentiality of certain records on appeal.
49	Juvenile court records	Welf. & Inst. Code, § 781	This section sets forth the procedure for—and consequences of—petitions for sealing juvenile records.
50	Determination of an ability to pay traffic and other infractions	TR-320/CR-320	This form is confidential.
	PROBATE		
1	Confidential Guardian Screening Form (form GC-212	Cal. Rules of Court, rule 7.1001(c)	This mandatory Judicial Council form regarding the proposed guardian is confidential. It is used by the court and by persons or agencies designated by the court to assist in determining whether a proposed guardian should be appointed. (Cal. Rules of Court, rule 7.1001(c).)
2	Confidential Supplemental Information (form GC-312)	Prob. Code, § <u>1821(a)</u>	This form regarding the proposed conservatee is confidential. It shall be separate and distinct from the form for the petition. The form shall be made available only to parties, persons given notice of the petition who have requested this supplemental information, or who have appeared in the

3	Confidential Conservator	Cal. Rules of Court,	proceedings, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interest of the conservatee. The clerk shall make provisions for limiting the disclosure of the report exclusively to persons entitled thereto. (Prob. Code, § 1821(a).) This mandatory Judicial Council form is confidential. (Cal. Rules of Court, rule 7.1050(c).)
	Screening Form (form GC-314)	rule <u>7.1050(c)</u>	
4	Reports regarding proposed guardianship or conservators	Prob. Code, §§ <u>1513</u> , <u>1826</u>	An investigative report created pursuant to Probate Code section 1513 concerning a proposed guardianship is confidential and available only to parties served in the action or their attorneys (generally, parents, legal custodian of child). An investigative report created pursuant to Probate Code section 1826 regarding the proposed conservatee is confidential and available only to those persons specified by statute. Under the statute, the reports on proposed conservatees shall be made available only to parties, persons given notice of the petition who have requested the report, or who have appeared in the proceedings, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interest of the conservatee. The clerk shall make provisions for limiting the disclosure of the reports on guardianships and conservatorships exclusively to persons entitled thereto. (Prob. Code, §§ 1513(d) & 1826(n) ₂)
5	Investigator's review reports in conservatorships	Prob. Code, § <u>1851</u>	These reports are confidential. The information in the reports may be made available only to parties, persons identified in section 1851(b), persons given notice who have requested the report or appeared in the proceeding, their attorneys, and the court. The court has the discretion to release the information to others if it would serve the interests of the conservatee. The clerk shall make provisions for limiting the disclosure of the report exclusively to persons entitled thereto. (Prob. Code, §§ 1851(b) & (e).) Subdivision (b) provides for special restricted treatment of attachments containing medical information and confidential criminal information from CLETS. Although the attachments are not mentioned in (e), it is recommended, to be consistent with (b), that they be treated as confidential except to the conservator, conservatee, and their attorneys.
6	Certification of counsel of their qualifications (form GC-010) and certification of completion of continuing education (form GC-011)	Cal. Rules of Court, rule 7.1101	The forms state that they are "confidential for court use only." They are governed by rule 7.1101, which states only that the certifications must be submitted to the court but not lodged or filed in a case file.
7	Confidential Guardianship Status Report (form GC-251)	Prob. Code, § 1513.2(c)	A report submitted by a court-appointed guardian is confidential and must be made available only to persons served in the proceedings or their attorneys.
8	Report of an investigation in response to an order provisionally granting a petition to transfer a	(Prob. Code, §§ <u>1851.1(d)</u> , 2002.)	The report of an investigation in response to an order provisionally granting a petition to transfer a conservatorship from another state is also confidential.

	conservatorship from another state		
	FAMILY		
1	Family conciliation court records	Fam. Code, § <u>1818</u>	Records and proceedings in Family Conciliation Courts are confidential.
2	Psychological evaluations of children and recommendations regarding custody and visitation; confidentiality; exceptions	Fam. Code, § 3025.5	Any psychological evaluations of children or recommendations regarding custody and visitation proceedings that are submitted to the court shall remain confidential and may be disclosed only to certain people (parties, attorneys, law enforcement officers, judicial officers, family law facilitator).
3	Controlled substances or alcohol abuse testing of persons seeking custody or visitation; grounds for testing; confidentiality of results; penalties for unauthorized disclosure	Fam. Code, § 3041.5	Test results for controlled substances or alcohol abuse of persons seeking custody or visitation shall remain confidential and maintained in a sealed record in the court file. These results may not be released to anyone except the court, the parties, their attorneys, the Judicial Council, and any other person whom the court expressly grants access by written order made with prior notice to all parties.
4	Child custody evaluations; reports; confidentiality, and use	Fam. Code, § 3111	Child custody evaluation reports are available only to the court, the parties, and their attorneys.
5	Confidentiality of mediation proceedings	Fam. Code, § <u>3177</u>	Mediation proceedings shall be held in private and shall be confidential. All communications, verbal or written, from the parties to the mediator made in the proceeding are official information within the meaning of Evidence Code section <u>1040</u> .
6	Recommendations to court as to custody or visitation, investigation, restraining orders, and minor's counsel	Fam. Code, §§ 3183, 3184	Child custody recommending counselor may submit recommendations to the court as to the custody of or visitation with the child except as is provided in Family Code section 3188.
7	Confidential mediation program	Fam. Code, § 3188 (not operative pursuant to subd. (b) because of lack of budget allocation)	In a court that adopts a confidential mediation program, the mediator may not make a recommendation as to custody or visitation to anyone other than the disputing parties, exceptions noted in statute.
8	State and federal income tax returns; submission to court; examination and discovery	Fam. Code, § 3552	Tax returns are confidential court records.
9	Criminal history search; prior restraining orders	Fam. Code, § <u>6306</u>	Information found in a search for person to restrained's prior criminal history must be kept confidential in certain circumstances (see subd. (a)); the information may be reviewed or disclosed to certain persons involved in the case.

10	Hearing or trial in closed court; papers and records, inspection	Fam. Code, § <u>7643</u>	With the exception of the final judgment, records in Uniform Parentage Act proceedings are closed to the public.
11	Inspection of petitions, reports, and court records and briefs	Fam. Code, § 7805	A petition to terminate parental rights or a report of the probation officer or county social services department may be inspected only by the following persons: (1) Court personnel. (2) The child who is the subject of the proceeding. (3) The parents or guardian of the child. (4) The attorneys for the parties. (5) Any other person designated by the judge. On appeal to the court of appeal or the Supreme Court, the court record and briefs filed by the parties may be inspected only by the following persons: (1) Court personnel. (2) A party to the proceeding. (3) The attorneys for the parties. (4) Any other person designated by the presiding judge of the court before which the matter is pending. The court and/or probation officer may provide information in a termination of parental rights
			case, if it is believed that the welfare of the child will be promoted, to any of the following: (1) The State Department of Social Services. (2) A county welfare department. (3) A public welfare agency. (4) A private welfare agency licensed by the State Department of Social Services.
12	Privacy rights; confidentiality of records	Fam. Code, § 17212	All child and spousal support enforcement records are confidential and shall not be released for any purpose not directly connected with the administration of the child and spousal support enforcement program. Information regarding the location of one party or the child shall not be disclosed to another party, or to the attorney of any other party, if a protective order has been issued by a court or administrative agency with respect to the party, a good cause claim under Section 11477.04 of the Welfare and Institutions Code has been approved or is pending, or the public agency responsible for establishing paternity or enforcing support has reason to believe that the release of the information may result in physical or emotional harm to the party or the child. The information shall be omitted from any pleading or document to be submitted to the court. A proof of service filed by the local child support agency shall not disclose the address where service of process was accomplished. Instead, the local child support agency shall keep the address in its own records. Authorized disclosures are described in the statute.
13	Inspection of documents; authorization; fee; deletion of	Fam. Code, § <u>9200</u>	Documents relating to adoption proceedings are confidential and may be seen only by the parties, their attorneys, and the child welfare agency. The name and identifying information regarding the

	identification of birth parents; certificate of adoption		child's birth parents shall not be disclosed to anyone receiving the documents unless the adoption is by a stepparent or second-parent.
14	Confidentiality	Cal. Rules of Court, rule 3.854	This covers guidelines for mediators with respect to confidentiality.
15	Court-connected child custody mediation	Cal. Rules of Court, rule <u>5.210(d)(1)(F) &</u> (G), (h)(3)	Mediators must protect the confidentiality of the parties and the child by not releasing information about the case except as is authorized.
16	Domestic violence protocol for Family Court Services	Cal. Rules of Court, rule <u>5.215(e)</u> , (f)(2), (g)(3)	Family Court Services (FCS) staff must make reasonable efforts to keep contact/identifying information confidential on FCS documents when dealing with domestic violence cases.
17	Information about minors in Domestic Violence Prevention Act matters	Family Code § 6301.5; Cal. Rules of Court, rule 5.382	Upon request, a minor or minor's legal guardian can ask the court to make information relating to a minor confidential when issuing a domestic violence protective order. If the court orders information to be made confidential, the version of the document in the public file must be redacted, and an unredacted version must be maintained in a confidential file. Any documents filed in the case after the court has made an order for confidentiality must be filed with a cover sheet (form DV-175) to indicate that the case involves confidential information.
	JUVENILE		
1	Information available for juvenile court proceedings regarding best interest of child; confidentiality	Welf. & Inst. Code, § 204	Any information provided to the court under this section to make a determination regarding the best interest of the child may be released to authorized persons; however, if the information is confidential, it shall remain confidential and not be released to others except as is necessary.
2	Admission of public and persons having interest in case; confidentiality of name; disclosure of court documents	Welf. & Inst. Code, § <u>676</u>	Unless requested by the minor, the public shall not be admitted to a juvenile court hearing; the name of a minor found who has committed one of the juvenile offenses listed in Welfare and Institutions Code section 676 shall not be confidential unless the court, for good cause, so orders; when a petition is sustained for any of these offenses, the charging petition, the minutes of the proceeding, and the orders of adjudication and disposition of the court contained in the court file may be available for public inspection; the probation officer or any party may petition the juvenile court to prohibit disclosure to the public of any file or record.
3	Records related to any petition dismissed under Welf. & Inst. Code, § 786	Welf. & Inst. Code, § <u>786</u>	The court must order sealed all records related to any petition dismissed under Welfare and Institutions Code section 786 that are in the custody of the juvenile court, law enforcement agencies, the probation department, and the Department of Justice. The procedures for sealing these records are stated in Welfare and Institutions Code section 786.
4	Juvenile court record	Welf. & Inst. Code, § <u>825</u>	The order and findings of the superior court in each case under the provisions of this chapter shall be entered in a suitable book or other form of written record that shall be kept for that purpose and known as the "juvenile court record."
5	Release or destruction of court record; reproduction	Welf. & Inst. Code, § <u>826</u> et seq.	The juvenile court records include all records and papers, any minute book entries, dockets, and judgment dockets. These records may be destroyed after five years from the date on which

			jurisdiction of the juvenile court is terminated; they must be destroyed by order of the court under various circumstances, outlined below; records may also be released to the juvenile who is the subject of the proceeding.	
6	Juvenile case file inspection; confidentiality; release; probation reports; destruction of records; liability	Welf. & Inst. Code, § <u>827</u>	Only certain persons may inspect juvenile case files; special rules apply when a deceased child is involved; further description of protocol for access/release of information in the files.	
7	Computerized database system; authorized access; security procedures	Welf. & Inst. Code, § <u>827.1</u>	A city/county may establish a computerized database system for intercounty/city exchange of information regarding minors under the jurisdiction of the juvenile court and may be accessed by authorized personnel under certain circumstances; this system must have security procedures to block unauthorized personnel from accessing the data.	
8	Commission of felony; notice; disclosure of information	Welf. & Inst. Code, § <u>827.2</u>	Information received regarding a juvenile's commission of a felony shall be held in confidence, with limited exceptions.	
9	Commission of serious felony; minor in custody; hearing commenced; disclosure of name	Welf. & Inst. Code, § 827.5	Notwithstanding any other provision of law except sections 389 and 781 of Welfare and Institutions Code and section 1203.45 of the Penal Code, a law enforcement agency may disclose the name of any minor 14 years of age or older taken into custody for the commission of any serious felony, as defined in subdivision (c) of section 1192.7 of the Penal Code, and the offenses allegedly committed, upon the request of interested persons, following the minor's arrest for that offense.	
10	Commission for violent offense; release of information	Welf. & Inst. Code, § 827.6	A law enforcement agency may release the name, description, and the alleged offense of any minor alleged to have committed a violent offense, as defined in subdivision (c) of section 667.5 of the Penal Code, and against whom an arrest warrant is outstanding, if the release of this information would assist in apprehending the minor or protecting public safety. Neither the agency nor the city, county, or city and county in which the agency is located, shall be liable for civil damages resulting from release of this information.	
11	Disclosure of juvenile police records	Welf. & Inst. Code, § 827.9	Records or information gathered by law enforcement agencies relating to the taking of a minor into custody, temporary custody, or detention (juvenile police records) should be confidential. See subdivision (b) of the Welfare and Institutions Code for list of persons or entities that law enforcement may release a copy of a juvenile police record to.	
12	Disclosure of information gathered by law enforcement agency; release of descriptive information about minor escapees	Welf. & Inst. Code, § <u>828</u>	With exceptions, information gathered by a law enforcement agency relating to taking the minor into custody can be disclosed to another law enforcement agency; the law enforcement agency may release the name of, and any descriptive information about, the minor.	
13	Confidentiality of records	Cal. Rules of Court, rule 5.552	In conjunction with Welfare and Institutions Code sections <u>827</u> and <u>828</u> , this rule sets forth the procedure for review of otherwise confidential juvenile court records.	
14	School district police or security department; disclosure of juvenile	Welf. & Inst. Code, § 828.1	There is a limitation to the confidentiality of juvenile criminal records in cases involving serious acts of violence—although any dissemination should be as limited as possible and take into consideration school-related issues.	

15	criminal records; protection of vulnerable school staff and other students Crimes against property, students, or personnel of school; juvenile custody or commission; information sharing	Welf. & Inst. Code, § 828.3	Notwithstanding any other provision of law, information relating to the taking of a minor into custody on the basis that he or she has committed a crime against the property, students, or personnel of a school district or a finding by the juvenile court that the minor has committed such a crime may be exchanged between law enforcement personnel, the school district superintendent, and the principal of a public school in which the minor is enrolled as a student if the offense was against the property, students, or personnel of that school.
16	Review of juvenile court records; suitability for release	Welf. & Inst. Code, § <u>829</u>	Notwithstanding any other provision of law, the Board of Prison Terms, in order to evaluate the suitability for release of a person before the board, shall be entitled to review juvenile court records that have not been sealed, concerning the person before the board, if those records relate to a case in which the person was found to have committed an offense that brought the person within the jurisdiction of the juvenile court pursuant to Section 602.
17	Nonprivileged information and writings; disclosure among members of juvenile justice multidisciplinary team	Welf. & Inst. Code, § 830.1	Notwithstanding any other provision of law, members of a juvenile justice multidisciplinary team engaged in the prevention, identification, and control of crime, including, but not limited to, criminal street gang activity, may disclose and exchange nonprivileged information and writings to and with one another relating to any incidents of juvenile crime, including criminal street gang activity, that may also be part of a juvenile court record or otherwise designated as confidential under state law if the member of the team having that information or writing reasonably believes it is generally relevant to the prevention, identification, or control of juvenile crime or criminal street gang activity. Every member of a juvenile justice multidisciplinary team who receives such information or writings shall be under the same privacy and confidentiality obligations and subject to the same penalties for violating those obligations as the person disclosing or providing the information or writings. The information obtained shall be maintained in a manner that ensures the protection of confidentiality. As used in this section, "nonprivileged information" means any information not subject to a privilege pursuant to Division 8 (commencing with Section 900) of the Evidence Code. As used in this section, "multidisciplinary team" means any team of three or more persons, the members of which are trained in the prevention, identification, and control of juvenile crime, including, but not limited to, criminal street gang activity, and are qualified to provide a broad range of services related to the problems posed by juvenile crime and criminal street gangs. The team may include, but is not limited to, (a) Police officers or other law enforcement agents (b) Prosecutors (c) Probation officers (d) School district personnel with experience or training in juvenile crime or criminal street gang control

			 (e) Counseling personnel with experience or training in juvenile crime or criminal street gang control (f) State, county, city, or special district recreation specialists with experience or training in juvenile crime or criminal street gang control. 	
18	Immigration status	Welf. & Inst. Code, § <u>831</u>	Juvenile court records should remain confidential regardless of a juvenile's immigration status. (Welf. & Inst. Code, § 831(a).) Juvenile information may not be disclosed or disseminated to federal officials absent a court order upon filing a petition under Welfare and Institutions Code section 827(a). (Welf. & Inst. Code, § 831(b) & (c).) Juvenile information may not be attached to any documents given to or provided by federal officials absent prior approval of the presiding judge of the juvenile court under Welfare and Institutions Code section 827(a)(4). (Welf. & Inst. Code, § 831(d).) "Juvenile information" includes the "juvenile case file" as defined in Welfare and Institutions Code section 827(e), as well as information regarding the juvenile such as the juvenile's name, date or place of birth, and immigration status. (Welf. & Inst. Code, § 831(e).)	
19	Records of mental health treatment or services	Welf. & Inst. Code, § <u>5328</u> et seq.	Records of mental health treatment, services, or confinement are confidential as described in the Welfare and Institutions Code section 5328 et seq.	
20	Confidentiality; rules and regulations; violations; disclosure of confidential information regarding criminal act	Welf. & Inst. Code, § <u>10850</u> et seq.	All records and information regarding the identity of applicants for or recipients of public social services grants are confidential and not open to examination for any purpose not directly involved with the administration of the grant program or any investigation, prosecution, or criminal or civil proceeding conducted regarding the administration of the program. Exceptions and authorizations of disclosure are listed in the codes.	

Appendix 2

Sample Privacy Statement⁵

Thank you for visiting the website of the Superior Court of California, County of _____ ("Court"). This policy explains how the Court treats information that this website collects and receives, including information related to your use of the website and information about you that is personally identifiable.

Information Collected and How It Is Used

<u>Non-personal Information</u>. Non-personal information is automatically collected by this website to make the site more useful, to diagnose problems with the website or servers, to learn about the number of visitors to the site, the types of technology they use, and to improve the site content and performance. None of this information contains personal identifiers (such as name, address, telephone number, etc.). Information that is automatically collected includes:

- If you linked to this website from another site, the address of the site you linked from;
- Your IP address (an IP address is a numerical identifier automatically assigned either to your Internet service provider or directly to your computer when you are surfing the Internet);
- Environmental variables including, among other things, the:
 - Internet domain from which you access the Internet;
 - Date and time you accessed this website;
 - Type of device, browser, operating system or platform, screen resolution, JavaScript status, and media player versions used;
 - The pages you accessed at this website; and
 - Internet address of the site you visit after leaving this website.
- Invisible tags placed on this website's pages, not on your computer or device, to compile aggregate statistics about site usage. When you visit a page with a tag, a generic notice of your visit to that page is generated. We sometimes track the keywords that are entered into our search engine to measure interest in specific topics.

Statistical, aggregated, and anonymous information collected by this website may be shared with third parties or the public. This information is not linked to any personal information that can identify any individual person.

<u>Personally Identifiable Information.</u> If you send comments or questions through the website, the information you provide, including your contact information, will normally be used to respond to

⁵ This Sample Privacy Statement is meant to be user-friendly and easily understandable. It is only a starting point for your website. Each court should carefully review this document to confirm that it's acceptable from a court operations and court information technology standpoint.

you to address issues you identify, to improve our services, or in some cases, to refer you to another public entity that may be better able to assist you.

In order to access certain areas or services of this website, you may be asked to provide additional information or to register as a user and provide personal information. Personal information collected on this website may be used or shared in order to provide you with access to services and transactions offered by the Court including [case search, online payment of fines, text reminders, access to restricted information and documents]. Once you provide personal information, you are no longer an anonymous user of this website.

Unless otherwise required by law, the Court will not transfer, sell or otherwise make available to third parties personal information about, related to, or provided by users of this website, including e-mail and mailing addresses.

Cookies

Cookies are simple text files stored on your computer by your web browser. Cookies created on your computer by using this website do not contain personally identifiable information. The cookie feature may also be used to store a randomly generated identifying temporary tag on your computer. You may refuse the cookie or delete it through any of the widely available methods. However, if you turn your cookie option off, you may not be able to access some portions or services of this website.

Links to Other Sites

This website includes links to other sites we think you might be interested in or to assist with completing transactions or payments. The Court is not responsible for the privacy practices or the content of such sites.

Site Security

We have put in place physical, electronic and procedural safeguards to protect your personal information and to identify unauthorized attempts to access, upload or change information or to otherwise cause damage to the site. Anyone using this website expressly consents to such monitoring. As effective as any security measure implemented by this website may be, no security system is impenetrable.

General Disclaimer

This website and its content are provided on an "as is" "as available" basis, and may be subject to errors, inaccuracies, or omissions. The Court makes no representations or warranties regarding this website or its content. This website and its content do **not** constitute the official record of the Court.

Changes to Our Privacy Policy

Please note this privacy statement may change from time to time. We will post those changes as they occur.

Contacting Us

If you have questions about this privacy statement, you may contact us at: [insert contact info].

APPENDIX 3

SAMPLE TERMS OF USE

This website is operated by the Superior Court of California, County of	_ [to be added] ("court"). These
Terms of Use govern public access to and use of this website ("website"), as well	as the information and materials
available on or through this website, including any court-related or case-related in	formation (collectively, the
"content").	, , , , , , , , , , , , , , , , , , , ,
By accessing or using this website, you agree that you have read, understood, ar	nd accept these Terms of Use. If you
do not accept these Terms of Use, you may not access or use this website or the	content.
The website and the content do not constitute the official record of the court. To	o obtain a certified copy of an official
record of the court and information on certification fees, contact	[contact info to be added].

Disclaimers and Limitation of Liability

This website and the content are provided on an "as is," "as available" basis, and may be subject to errors, inaccuracies or omissions. The court and its officers, officials, employees, contractors and agents make no representations or warranties regarding this website or the content, including but not limited to their completeness, accuracy, timeliness, non-infringement of third-party rights, or freedom from computer viruses.

Your access to and use of this website and the content of the website are at your sole risk. The court is not responsible for any damages (including but not limited to any direct, indirect, incidental, special, consequential or exemplary damages), losses, claims or liability, known or unknown (including but not limited to loss of profits, goodwill, use or data), arising out of the use of (or inability to use) this website, the content, any third-party site linked to this website, or any error, omission, interruption, defect, delay, computer virus, theft, destruction, damage to computer systems, or unauthorized access.

Restrictions on Access and Use

In accessing or using this website and the content, you agree to comply with these Terms of Use as well as all applicable laws, rules (including the California Rules of Court and local court rules), regulations, and court orders.

You may download publicly-available content on this website, provided that: (1) you access court records only as instructed by the court, and (2) you comply with these Terms of Use and all applicable laws.

You are responsible for all content that you transmit or otherwise make available to this website. Any person who willfully destroys or alters any court record maintained in electronic form is subject to penalties, including but not limited to those imposed by California Government Code section 6201.

You may not do any of the following:

- i. Interfere with or disrupt this website or any related court operations, or attempt to circumvent this website's security features;
- ii. Cause an unacceptable level of congestion to the functioning of this website or any related court operations.
- iii. [Engage in any data mining, web mining, web harvesting, use of "bots," or similar data gathering and extraction methods or tools in connection with the website or its content.]⁶

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⁶ Included for discussion purposes.

- Misrepresent or alter the content or this website, or misinform others about the origin or ownership of the content or this website.
- v. Decompile, reverse engineer, disassemble, lease, sell, distribute, or reproduce this website;
- vi. Transmit, post, or otherwise make available:(a) content that is unlawful, false, inaccurate, harmful, obscene, or otherwise objectionable, including but not limited to any content that infringes on any intellectual property right or proprietary right; (b) viruses, Trojan horses or other harmful programs or material; or (c) advertising or promotional materials, "spam," or any other form of solicitation;
- vii. Violate any copyrights, and other proprietary or intellectual property rights in this Website or the content; or
- viii. Remove or modify any copyright notices, other proprietary notices, or references to these Terms of Use in the content or on this website.
 - [Additional restrictions and limitations apply to persons and entities accessing and using the website for high-volume commercial or bulk data collection purposes.]⁷

No Legal Advice

This website and the content do not constitute legal advice, and no attorney-client relationship is formed.

Linking and Third Parties

This website may include links to third-party sites. When you access these sites, you are subject to third-party terms of use and privacy/security policies, which you should review. The court is not responsible for the accuracy, completeness, legality, practices, or availability of linked sites (including any related services, content, software applications, and other technologies).

References or links in this Website to any commercial products or services, or the use of any trade, firm or corporation name do not constitute endorsement by the court.

Copyrighted Materials

This website and the content are protected by applicable copyrights, and other proprietary and intellectual property rights. You do not acquire any ownership rights in the content or this website. If your copying or use of any copyrighted materials on this website is other than "fair use" under federal copyright laws, you must seek permission directly from the copyright holder. Copyrights and other proprietary rights may apply to information in a case file. Use of such information in a case file is permissible only to the extent permitted by law or court order, and any use inconsistent with proprietary rights is prohibited.

General

The court may change these Terms of Use from time to time by posting a new version on this website. Your continued use of or access to this website after such changes constitutes acceptance of such changes.

Your access to and use of this website and the content may be terminated at any time without notice. The failure of the court to enforce any provision in these Terms of Use will not constitute or be construed as a waiver of such provision or of the right to enforce it at a later time.

Your access to and use of this website may be monitored, including but not limited to, for the purpose of identifying illegal or unauthorized activities.

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⁷ Included for discussion purposes.

California law, without regard to conflict of laws provisions, will govern these Terms of Use and any matter or dispute arising out of this website or the content. The state and federal courts located in [*location to be added*], California will have exclusive jurisdiction over any dispute relating to these Terms of Use, this website, or the content.

These Terms of Use constitute the entire agreement with respect to public access to and use of this website and the content. Additional terms of use may be applicable to the special access available to parties and others, as described below. If any provision of these Terms of Use is unlawful, void or unenforceable, then that provision will be deemed severable from the remaining provisions and will not affect their validity and enforceability.

Additional Terms of Use

Portions of this website [may] provide means for the public to access documents filed in civil cases or [may] permit parties or other individual or entities special access to review documents or to transact business. Those portions of the website [may] contain additional terms of use applicable to the persons accessing and using them.

[Also, additional restrictions and limitations apply to persons and entities accessing and using the website for high-volume commercial or bulk data collection purposes. For more information concerning these restrictions and limitations, see [provide link]]⁸

[Add the following language for courts that allow public users to establish accounts on the website]: If you establish an account on this website, you are responsible for maintaining the confidentiality of your user ID and password, and you are responsible for all activities that occur under your password or user ID. You agree to: (i) log out from your account at the end of each session; and (ii) immediately notify ______ [appropriate court contact info to be added] of any unauthorized use of your password or user ID or any other breach of security.]

Remedies for violations of terms

The court has the right to suspend or reduce service to, or otherwise restrict, access to this website and its contents to any user that causes an unacceptable level of congestion or disruption to the operation of the website or otherwise violates the Terms of Use. Furthermore, the court reserves the right to seek all legal and equitable remedies available for violations of these Terms of Use.

Contact	information
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If you have any questions about these Terms of Use, please contact:	[NOTE: email address TBD,
e.g., webmaster?]. Please do not, however, ask for legal advice or specific information	n about a case.

⁸ Included for discussion purposes.

13.1. Modernize Trial Court Rules



Highlight: Amendments to title 2, division 3, chapter 2 of the California Rules of Court were approved by the Judicial Council effective January 1, 2019.

Key Objectives	Status	Description
(a) Proposals to create and amend rules to conform to legislation enacted in 2017. For example, new provisions of Code of Civil Procedure section 1010.6 expressly require the Judicial council to adopt rules of court related to disability access and electronic signatures for documents signed under penalty of perjury. The new provisions also require express consent for electronic service, which will require a rule amendment, and creation of a form for withdrawal of consent.	Completed	 Amendments to title 2, division 3, chapter 2 of the California Rules of Court were approved by the Judicial Council effective January 1, 2019. The proposed amendments respond to new requirements in Code of Civil Procedure section 1010.6, amend definitions in the rules, and ensure indigent filers are not required to have a payment mechanism to create an account with electronic filing service providers. Judicial Council form EFS-006, Withdrawal of Consent to Electronic Service was adopted by the Judicial Council effective January 1, 2019. The purpose of the form is to comply with Code of Civil Procedure section 1010.6(a)(6), which requires the Judicial Council to create such a form by January 1, 2019. This was a joint proposal with the Civil and Small Claims Advisory Committee. At its September 21, 2018 meeting, the Judicial Council voted to approve the rule amendments and adopt form EFS-006 effective January 1, 2019.
(b) Proposals based on suggestions from the public such as revising definitions and addressing a barrier to indigent users accessing services of electronic filing service providers.	Completed	See above.
(c) Proposals for technical amendments to amend rules language that is obsolete or otherwise unnecessary.	Completed	See above.

13.2 Standards for E-Signature



Highlight: E-signature rule approved by Judicial Council.

Key Objectives	Status	Description
(a) CEAC Records Management Subcommittee to develop standards governing electronic signatures for documents filed into the court with input from the Court Information Technology Managers Forum (CIOs). Rules & Policy Subcommittee to review.	Rule completed to comply with Code of Civil Procedure section 1010.6 CEAC Records Management Subcommittee no longer to develop standards.	AB 976 amended Code of Civil Procedure section 1010.6 to require the Judicial Council to develop a procedure for electronic signatures under penalty of perjury. Before the amendment to section 1010.6, rule 2.257 required standards for electronic signatures signed under penalty of perjury. AB 976 originally included standards, but the Legislature removed that and instead required only a procedure. ITAC proposed an e-signature rule to comply with section 1010.6's requirement for a procedure instead. The rule was presented to CEAC Records Management Subcommittee. The proposed rule defines electronic signature as it is defined in California's Uniform Electronic Transactions Act (UETA) and bases process for using an electronic signature under penalty of perjury on the process in UETA. The CEAC Records Management Subcommittee did not raise any concerns with this approach. At its September 21, 2018 meeting, the Judicial Council voted to approve the esignature rule proposed by ITAC. The CEAC Records Management Subcommittee decided to remove standards from electronic signatures from its annual agenda because the law no longer requires the creation of standards. The annual agenda is pending approval by the full CEAC on Dec. 7 and the Executive and Planning Committee on Dec. 13.

13.3. Remote Access Rules for Government Entities, Parties, Attorneys



Highlight: The Judicial Council adopted the remote access rules effective January 1, 2019.

Key Objectives	Status	Description
(a) Lead the Joint Ad Hoc Subcommittee on Remote Access to amend trial court ruled to facilitate remote access to trial court records by state and local government entities, parties, parties' attorneys, and certain court-appointed persons.	Completed	At its September 20, 2018 meeting, Judge Hanson and Justice Siggins presented the remote access to electronic records to the Judicial Council. The council voted to adopt the remote access rules effective January 1, 2019.

13.4. Standards for Electronic Court Records as Data



Highlight: Members of CEAC Records Management Subcommittee have started working on this project.

Key Objectives	Status	Description
(a) CEAC Records Management Subcommittee – in collaboration with the Data Exchange Workstream governance body – to develop standards and proposal to allow trial courts to maintain electronic court records as data in their case management systems to be included in the "Trial Court Records Manual" with input from the Court Information Technology Managers Forum (CITMF). Rules & Policy Subcommittee to review.	In Progress	The CEAC Records Management Subcommittee work is in progress. An initial draft is in progress and will be presented to the CEAC Records Management Subcommittee for review. A draft will also be presented to the ITAC Rules and Policy Subcommittee for feedback.
(b) Determine what statutory and rule changes may be required to authorize and implement the maintenance of record in the form of data; develop proposals to satisfy these changes.	In Progress	Same as above.

13.5. Privacy Resource Guide



Highlight: The Privacy Resource Guide (PRG) has been finalized and is ready for ITAC approval.

Key Objectives	Status	Description
(a) Continue development of a comprehensive statewide privacy resource guide addressing, among other things, electronic access to court records and data, to align with both state and federal requirements.	In Progress	Finalized the Privacy Resource Guide that will assist the branch in addressing privacy issues; addressing among other things, confidential treatment of court records and data, and administrative records, consistent with statutes and case law. This final draft will be presented to ITAC at the Dec. 3 meeting.
(b) Continue development of court privacy resource guide, outlining the key requirements, contents, and provisions for courts to address within its specific privacy policy.	In Progress	The Privacy Resource Guide will include a section on best privacy practices for local courts to refer to regarding confidential treatment of court records and administrative records, and model templates for them to use. Legal staff has contacted various committees and divisions for assistance with this project.



JUDICIAL COUNCIL OF CALIFORNIA

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MEMORANDUM

Date

October 31, 2018

To

Hon. Peter J. Siggins, Chair Information Technology Advisory Committee, Rules and Policy Subcommittee

From

Andrea L. Jaramillo, Attorney Legal Services, Judicial Council

Subject

Potential Topics for Rules and Legislative Proposals for the 2019 Cycle **Action Requested**

Please review

Deadline

November 6, 2018

Contact

Andrea L. Jaramillo 916-263-0991 phone andrea.jaramillo@jud.ca.gov

The Information Technology Advisory Committee (ITAC) is leading the Rules Modernization Project, a multiyear effort to comprehensively review and modernize the California Rules of Court so that they will be consistent with and foster modern e-business practices. Several suggestions for ITAC proposals have come in throughout the year. The purpose of this memorandum is to brief the Rules and Policy Subcommittee on the suggestions so the subcommittee can decide which suggestions staff should develop into full proposals for the 2019 rules and legislation cycle. This will help shape the Rules and Policy Subcommittee items on the ITAC annual agenda, and provide staff with sufficient lead time to write the proposals and invitations to comment.

This memorandum discusses 11 potential topics for rules and legislative proposals for the 2019 cycle based on suggestions submitted to ITAC, suggestions from ITAC members, and suggestions from staff. It also includes some staff comments with additional feedback about the topics.

1. Potential Legislative Proposals to Amend Code of Civil Procedure section 1010.6

A. Amend to allow courts to charge fees for actual costs of permissive electronic filing and service just as they are authorized to do for mandatory electronic filing and service

Suggested by: Staff

Under Code of Civil Procedure section 1010.6(d), a court may require electronic filing and service in civil actions. Furthermore, under section 1010.6(d)(2), in relevant part, "The court may charge fees of no more than the actual cost of the electronic filing and service of the documents."

Courts may also adopt local rules permitting electronic filing, but there is no such provision for courts to recover actual costs for permissive electronic filing. Rather, in the permissive context, courts can only recover the actual costs of processing a payment. (Code Civ. Proc., § 1010.6(b)(7).) An amendment could broaden the scope of costs a court could recover for permissive electronic filing and service, but still constrain the costs to actual costs. This could encourage more courts to allow permissive electronic filing and participate in the statewide electronic filing program.

Reference: Code of Civil Procedure section 1010.6, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1010.6 &lawCode=CCP

B. Amend provision for signatures made not under penalty of perjury

Suggested by: Staff

Code of Civil Procedure section 1010.6(b)(2)(A) states, "When a document to be filed requires the signature of any person, not under penalty of perjury, the document shall be deemed to have been signed by the person who filed the document electronically." (Emphasis added.) Because the person who files may not also be the person who signed a document, this provision should be amended.

Reference: Code of Civil Procedure section

1010.6, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1010.6 &lawCode=CCP

2. Potential Legislative Proposal to Amend Penal Code section 1203.01 to Provide an Alternative to Mailing

Suggested by: Data Exchange Working Group (consists of courts, justice partners, and vendors)

The Data Exchange Working Group is working to set up data exchanges between courts and justice partners to allow for the electronic rather than paper transmission of data. In the course of their work, the working group has found that Penal Code section 1203.01 is not "e-friendly." The section requires certain statements and reports to be *mailed* to correctional facilities, district attorneys, defendants, and defendants' attorneys. There is no provision to allow electronic transmission of the statements and reports.

Staff comments: Staff recommend this be developed into a proposal. This falls within the scope of the Criminal Law Advisory Committee's (CLAC) work as well as ITAC. ITAC staff discussed with CLAC staff, who in turn discussed with the CLAC chairs. CLAC does not have the capacity to take a lead or joint role in the proposal process because of other competing higher priorities before the committee. ITAC staff do have the capacity and if ITAC will take the lead on handling a proposal, the CLAC chairs are amenable to CLAC serving a consultative role to provide feedback on the proposal.

Reference: Penal Code section

1203.01, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1203.0 1 & lawCode=PEN

3. Potential Rule Proposals to Amend Electronic Filing and Service Rules of Court

A. Amend rule 2.257 to strike or revise language on signatures of opposing parties

Suggested by: California Department of Child Support Services

Under Code of Civil Procedure section 1010.6, when a document to be filed requires a signature of any person under penalty of perjury, the document is deemed to have been signed by that person if filed electronically and either (1) the person signed a printed copy of the document beforehand, or (2) the person signed using a computer of other technology pursuant to a procedure set forth in a rule of court. The Legislature required the Judicial Council to adopt a rule for such a procedure by January 1, 2019.

During the past year, ITAC proposed, and the Judicial Council adopted, effective January 1, 2019, an amendment to rule 2.257 that establishes such a procedure. Under the amendment, a document is deemed signed when the "declarant has signed the document using an electronic signature, and declares under penalty of perjury under the laws of the state of California that the information submitted is true and correct." The language was modeled after the requirements in the Uniform Electronic Transactions Act for electronic signatures made under penalty of perjury. (Civ. Code, § 1633.11(b).)

However, rule 2.257(c) (will be relettered to (d) effective Jan. 1, 2019), which governs signatures of opposing parties, still requires the use of a printed form of the document. This is a challenge for the California Department of Child Support Services (DCSS) as it moves toward expanding its electronic filing process as more courts move to mandatory electronic filing.

DCSS provided the following background information for the subcommittee's consideration:

The mission of DCSS is to promote parental responsibility and to enhance the well-being of children by providing timely child support services to establish parentage and collect child support. DCSS has oversight responsibilities for the state, and the day-to-day operations are managed by county local child support agencies (LCSAs). DCSS currently operates and maintains our Child Support Enforcement (CSE) system of record, which includes our electronic filing process.

LCSAs are responsible for promptly and effectively establishing, modifying, and enforcing child support obligations, including when the child is receiving public assistance. One way the LCSA does this is by facilitating stipulations between the case participants and the department. In 2017, 58,999 stipulations were generated.

Stipulations are currently generated by the caseworker in the LCSA after speaking to the parties on the case, and if possible, are signed by appointment. More often than not however, the stipulations are mailed out to the signing party to review, sign, and return to the caseworker. Depending on the number of signatures necessary on the stipulation, the mailing process is repeated until all signatures have been obtained. This process can be quite protracted, especially if a signing party resides out of state. Stipulations allow the parties to the order to reach disposition by agreement instead of court hearing, and usually result in increased participation regarding the order and child support case as a whole.

With the provisions of [Code of Civil Procedure section] 1010.6 and local rules of court mandating electronic filing of ALL legal documents in particular counties, DCSS is currently expanding our electronic filing solution to include all legal forms generated and filed by the LCSAs. With the addition of the electronic signature language and [California Rules of Court] modifications around esignatures effective January 1, 2019 by the JCC, DCSS is expanding our electronic filing solution to include electronic signatures where there is a requirement for a signature under penalty of perjury. The e-signature "tool" we are procuring will be compliant with Internal Revenue Service Publication 1075 requirements, DCSS data security standards, provide transaction detail reports, and offer two factor authentication of users. The two factor authentication will include a code to access an email link with the document to be signed, as well as a password protected sign-in for on-line accounts. The authentication process of the signer will likely be more secure than some of the paper processes in current use.

The ability to electronically file stipulations containing electronic signatures would drastically reduce the time it takes to obtain a filed stipulation and update the child support case based on the parties' agreement. This means increased participation by parents on their child support case, offering technological advancements to case participants involved with the government and court, and more timely establishment or modification of parentage, child support, medical insurance, and other supplemental support for the children of California.

Staff comments: Staff recommend that this be developed into a proposal. The language of rule 2.257(c) is not consistent with the amendments that will be effective January 1, 2019, particularly the provision that states, "When a document to be filed electronically provides for a signature under penalty of perjury of any person, the document is deemed to have been signed by that person if filed electronically provided that either of the following conditions is satisfied . . ."

(1) the person signs with an electronic signature and declares under penalty of perjury under the laws of the state of California that the information submitted is true and correct, or (2) the person signs and retains a printed copy that may be inspected.

In addition, rule 2.257(c)'s reliance on printed versions of documents is not consistent with modernization. Options to address this include (1) striking the requirements so the only requirement for electronic signatures on documents signed under penalty of perjury is that the signature be accompanied by a declaration that it is signed under penalty of perjury under the laws of the state of California, or (2) amending rule 2.257 to provide for a specific procedure when obtaining the electronic signatures of opposing parties. Staff can prepare alternate versions

(one striking (c) entirely and one amending (c) to provide a specific procedure when obtaining electronic signatures of opposing parties) for the subcommittee's consideration.

Reference:

- Uniform Electronic Transactions Act, Civil Code sections 1633.1 through 1633.7, http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=CIV&d ivision=3.&title=2.5.&part=2.&chapter=&article=
- California Rules of Court, rule 2.257, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2_257.
- Letter from DCSS to the Judicial Council is attached at pages 14 through 17.

B. Amend rule 2.257 to add "or other person" or replace current language with "any person" for documents not signed under penalty of perjury

Suggested by: Staff

When the Judicial Council sponsored legislation in 2017 to amend Code of Civil Procedure section 1010.6, one of the amendments was to expand the scope of electronic filing and service beyond parties to "other persons." ITAC made a number of conforming changes in the rules to account for the addition of "other persons." However, rule 2.257 still includes some references to party only and should be amended to include "other person" where appropriate.

Reference: California Rules of Court, rule 2.257, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2 257

C. Amend Rule 2.251(c)(3) to specify that only those documents required to be electronically filed are required to be electronically served

Suggested by: Stephen Kent Ehat, Esq., member of the public

Rule 2.251 governs electronic service. Rule 2.251(c) provides:

- (c) Electronic service required by local rule or court order
 - (1) A court may require parties to serve documents electronically in specified actions by local rule or court order, as provided in Code of Civil Procedure section 1010.6 and the rules in this chapter.

- (2) A court may require other persons to serve documents electronically in specified actions by local rule, as provided in Code of Civil Procedure section 1010.6 and the rules in this chapter.
- (3) Except when personal service is otherwise required by statute or rule, a party or other person that is required to file documents electronically in an action must also serve documents and accept service of documents electronically from all other parties or persons, unless: [the court orders otherwise or there are parties or other persons exempt from electronic filing and service].

Mr. Ehat suggests that rule 2.251(c)(3) be amended to read, in relevant part, either as:

(3) Except when personal service is otherwise required by statute or rule, a party or other person that is required to file documents electronically in an action must also serve <u>those</u> documents and accept service of documents electronically. . . .

Or:

(3) Except when personal service is otherwise required by statute or rule, a party or other person that is required by such local rule or court order to file documents electronically in an action must also serve those documents and accept service of documents electronically. . . .

According to Mr. Ehat:

[E]ven absent such an amendment, the context of subdivision (c) clearly makes its "must also serve" clause applicable only to those "specified actions" where by local rule or court order, a <u>court</u> has chosen to "require parties" or to "require other persons" to serve documents electronically. However, others may have other interpretations and read rule 2.251(c)(3) to mean that "if any party or other person is required to file any document electronically, then that person or party must serve all documents electronically." Differing interpretations can lead to discovery issues.

Staff comments: The proposed amendments are not consistent with the purpose of the provision. The provision was originally adopted effective July 1, 2013, and has had only minor amendments to renumber headings and add "other persons" in addition to parties. According to

the Court Technology Advisory Committee's report to the Judicial Council when the provision was originally adopted, "[T]he new subdivision would include a provision establishing a default service procedure for cases involving mandatory electronic filing." (Judicial Council of Cal., Advisory Com. Rep., Electronic Filing and Service: Rules Allowing the Superior Courts to Mandate Electronic Filing and Service in Civil Cases (2013), p. 8, emphasis added.) The rule does not have the restrictions that Mr. Ehat interprets it to have, or that the amendments would create. Instead of the rule establishing a single default service procedure when electronic filing is mandatory, the proposed amendments would create separate procedures and a piecemeal approach to electronic service. In particular, documents required by local rule to be electronically filed would be the only ones in the case required to be electronically served. All other documents in the case that are not filed (e.g., discovery) would not be required to be electronically served and would instead have to be served by other methods unless the parties consented to electronic service. In addition, this does not appear to be a widely misunderstood rule. There have been no comments submitted from other interested persons or entities with concerns about this particular rule and its meaning. Staff recommend against circulating a proposal for such an amendment at this time.

Reference:

- E-mails from Stephen Kent Ehat to the Judicial Council are attached at pages 18 through 22.
- California Rules of Court, rule 2.251, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2_251

D. Amend rule 2.251(b) to provide (1) how notice of consent to electronic service is to be given, and (2) standardized language for consent

Suggested by: Superior Court of California, County of San Diego

The Legislature amended Code of Civil Procedure section 1010.6 to require all persons, not just self-represented persons, to provide express consent to electronic service. Rule 2.251(b) had previously allowed the act of electronic filing alone to act as evidence of consent to receive electronic service, but the amendments to Code of Civil Procedure section 1010.6 eliminated this option. Code of Civil Procedure section 1010.6 does allow a person to provide express consent electronically by "manifesting affirmative consent through electronic means with the court or the court's electronic filing service provider, and concurrently providing the party's electronic address with that consent for the purpose of receiving electronic service." (Code Civ. Proc., § 1010.6(a)(2)(A)(ii).)

The Code of Civil Procedure did not provide guidance on what it meant to "manifest affirmative consent through electronic means." To fill this gap, ITAC proposed an amendment to provide a process for manifesting affirmative consent through electronic means. The council adopted the amendment effective January 1, 2019.

As amended, rule 2.251(b) does not detail (1) how notice is to be given to the court that a party or other person has provided express consent, or (2) how notice of the same is to be given to other parties or persons in the case. During the comment period, ITAC sought specific comments on how such notification should be addressed in the rules.

The Superior Court of San Diego County commented:

Our court proposes that the committee create standard language for parties to consent to service by the method outlined in 2.251(b)(1)(C)(i). The court or court's electronic filing service providers could then include that language in their filing portal, which would allow parties to consent by accepting the terms. A copy of the acceptance would then be transmitted to the court by the service provider. If express consent is provided by filing a Consent to Electronic Service and Notice of Electronic Service Address (JC Form # EFS-005-CV) as indicated in 2.251(b)(1)(C)(ii), the court is provided notice through the filing. Our court proposes that the rule include that if a party manifests affirmative consent by either of the methods listed in 2.251(b)(1)(C), he/she is required to serve notice on all other parties.

Staff comments: Staff recommend that the Superior Court of San Diego County's suggestions be developed into a proposal. There is a gap in the rules particularly on transmitting the information to the courts. It is not clear if there is a great need for standardized language on consent, but it would not be complex to draft (there is existing language for consent in form EFS-005-CIV) and would be worth receiving comments on whether there is a need and whether drafted language is sufficient.

Reference:

- Code of Civil Procedure section
 1010.6, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1
 010.6&lawCode=CCP
- California Rules of Court, rule 2.251(b), amendments effective January 1, 2019, attached at page 23.

E. Amend rule 2.251(c)(1) to add "Notwithstanding any provisions regarding consent to electronic service . . ."

Suggested by: Superior Court of California, County of Los Angeles

"To ensure that there is no confusion between [rule] 2.251(b) and (c)," the Superior Court of Los Angeles County has suggested that rule 2.251(c)(1) be amended. Rule 2.251(b) addresses electronic service by consent and rule 2.251(c) addresses electronic service required by local rule or court order. Specifically, the Superior Court of Los Angeles County suggests:

Notwithstanding any provisions regarding consent to electronic service, a A-court may require parties to serve documents electronically in specified actions by local rule or court order, as provided in Code of Civil Procedure section 1010.6 and the rules in this chapter.

Staff comments: The proposed amendment does not seem necessary. Both rule 2.251(b) and (c) have headings indicating one is predicated on consent and the other by local rule or court order. If the subcommittee determines staff should develop the amendment to rule 2.251(c)(1) into a proposal, similar amendments should be made to rule 2.251(c)(2) through (3) for consistency. Staff recommend against circulating a proposal for such an amendment at this time.

Reference: California Rules of Court, rule 2.251, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2_251

4. Potential Rule Proposals to Amend Remote Access to Electronic Court Records Rules of Court

A. Amend rule 2.540 to add "public administrator" and "public conservator" to the list of government entities

Suggested by: Superior Court of California, County of San Diego

Rule 2.540, which will go into effect on January 1, 2019, lists government entities that may be granted remote access to certain electronic court records. The list does not include the county public conservator or county public administrator. The Superior Court of San Diego County has recommended that they be added to rule 2.540.

Staff comments: The Joint Ad Hoc Subcommittee on Remote Access and ITAC had anticipated that the rule may need additions. In the interim, courts can use the "good cause" provision contained in rule 2.540 to provide remote access. This is a relatively minor amendment and staff recommend it be developed into a proposal.

Reference: California Rules of Court, rule 2.540, adopted effective January 1, 2019, attached at pages 24 through 26.

B. Amend rule 2.540 to change "statutory duties" to "legal duties" in the standard for good cause

Suggested by: Staff

Rule 2.540 allows courts to grant remote access to government entities or electronic records beyond those specifically identified in the rule. The standard for good cause is "the government entity requires access to the electronic records in order to adequately perform its statutory duties or fulfill its responsibilities in litigation." (Cal. Rules of Court, rule 2.540(b)(1)(O), effective Jan. 1, 2019.) Concerns have been raised to staff that "statutory duties" may be too limiting and that the term "legal duties" would be more comprehensive.

Reference: California Rules of Court, rule 2.540, adopted effective January 1, 2019, attached at pages 24 through 26.

Staff comments: This would be a simple amendment and likely uncontroversial.

C. Amend rule 2.526 and rule 2.543 to establish a time frame for mandatory audit trails

Suggested by: ITAC

The remote access rules originally contained mandatory audit trail rules, which required courts to have the ability to generate audit trails and also provide limited audit trails to users. The goal of these provisions was to improve the detection of unauthorized remote access. The Joint Technology Subcommittee of the Trial Court Presiding Judges and Court Executive Advisory Committees, joined by the Superior Court of California, County of Placer, recommended that the rule not be mandatory. The Joint Technology Subcommittee commented that "[t]he current mandatory language may result in a court being prohibited from providing any electronic access even with the ability to do so, if the court does not have the ability to provide the required audit trail." A goal of the rules proposal is to facilitate current use of remote access rather than inhibit it. Accordingly, ITAC agreed and recommended making the audit trail rules nonmandatory.

However, ITAC recognized the importance of auditability and added an advisory committee comment that the committee will consider recommending amendments to make the rule mandatory in the future through an invitation to comment.

Staff comments: The challenge here is knowing when the right time is for audit trails to be mandatory. Because the remote access rules are so new, it may make sense for ITAC to wait a couple of years before circulating a proposal with a specific deadline and solicit feedback about that deadline versus other deadlines. An alternative to specifying a specific deadline would be to make the provision mandatory contingent on a condition such as feasibility. For example, if it is feasible for a court to generate and provide audit trails, then it must do so, but if it is not feasible, then it is not a requirement. This would be similar to the feasibility standard of providing access to certain users under rule 2.516.

Reference: Text of California Rules of Court, rules 2.526 and 2.543, adopted effective January 1, 2019, pages 27 through 28.

D. Amend rule 2.526 and rule 2.543 to establish a retention period for audit records

Suggested by: Joint Technology Subcommittee of the Trial Court Presiding Judges and Court Executive Advisory Committees, and the Superior Court of California, County of Placer

The Joint Technology Subcommittee, with which the Superior Court of Placer County joined in, commented that the audit trail rules would "benefit from a defined retention period for the audit records. ITAC may wish to establish a timeframe, e.g., one year, from the date of access or the disposition of the case as determined by the respective courts."

Staff comments: Because of how new the remote access rules are, this is another instance where it may make sense for ITAC to wait before circulating a proposal with a defined statewide time frame for the retention of audit records. Absent a statewide standard, this would be handled on a court-by-court basis dependent on a court's record retention policies for records that are not "court records" as that term is used in statute and rules.

Reference: Text of California Rules of Court, rules 2.526 and 2.543, effective January 1, 2019, pages 27 through 28.

Subcommittee's Task

- Determine which suggestions for rules and legislation that staff should develop into proposals for the 2019 cycle.
- Determine any other action that staff should take on rules, forms, or legislative proposals for the 2019 cycle.

Attachments and Links

- 1. Letter from DCSS to the Judicial Council, pages 14-17.
- 2. E-mails from Stephen Kent Ehat to the Judicial Council, pages 18 through 22.
- 3. Text of California Rules of Court, rule 2.251(b) amendments effective January 1, 2019, page 23.
- 4. Text of California Rules of Court, rule 2.540, adopted effective January 1, 2019, pages 24 through 26.
- 5. Text of California Rules of Court, rules 2.526 and 2.543, adopted effective January 1, 2019, pages 27 through 28.
- 6. Link A: Code of Civil Procedure section 1010.6, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1 010.6&lawCode=CCP
- 7. Link B: Penal Code section 1203.01, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=1203.01&lawCode=PEN
- 8. Link C: Uniform Electronic Transactions Act, Civil Code sections 1633.1 through 1633.7, <a href="http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=CIV&division=3.&title=2.5.&part=2.&chapter=&article="https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=CIV&division=3.&title=2.5.&part=2.&chapter=&article=
- 9. Link D: California Rules of Court, rule 2.257, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2_257
- 10. Link E: California Rules of Court, rule 2.251, http://www.courts.ca.gov/cms/rules/index.cfm?title=two&linkid=rule2_251
- 11. California Department of Justice, Securing Equal Access to Justice for All: Guidance and Model Policies to Assist California's Superior Courts in Responding to Immigration Issues (Oct. 2018), https://oag.ca.gov/sites/all/files/agweb/pdfs/immigration/court.pdf
- 12. Government Code section 7284.8, http://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?sectionNum=7 284.8. &lawCode=GOV

CALIFORNIA DEPARTMENT OF CHILD SUPPORT SERVICES

P.O. Box 419064, Rancho Cordova, CA 95741-9064



August 30, 2018

Judicial Council of California Attn: Andrea Jaramillo (andrea.jaramillo@jud.ca.gov) 455 Golden Gate Avenue San Francisco, CA 94102-3688

SUBJECT: PROPOSAL TO AMEND CALIFORNIA RULE OF COURT (CRC) 2.257

REGARDING E-SIGNATURES ON STIPULATIONS

Dear Ms. Jaramillo:

The California Department of Child Support Services (DCSS) would like to submit the following proposal to amend CRC 2.257 so that the rule comports with the intent of the electronic signature language found in the California Code of Civil Procedure (CCP) § 1010.6(b). Specifically, the department requests that the CRC allow for the electronic filing of e-signatures on stipulations.

<u>ISSUE</u>: Is the current language of the CRC contrary to the intent of the CCP in that it prohibits electronic filing of e-signatures on stipulations?

<u>LEGAL ANALYSIS</u>: The language of CCP § 1010.6 indicates that any document to be filed that requires a signature under penalty of perjury, <u>of any person</u>, can be signed electronically; however, the CRC language calls out stipulations specifically, and denotes an original wet signature process.

CCP 1010.6(b) A trial court may adopt local rules permitting electronic filing of documents, subject to rules adopted pursuant to subdivision (e) and the following conditions:

- (1) A document that is filed electronically shall have the same legal effect as an original paper document.
- (2) (A) When a document to be filed requires the signature of any person, not under penalty of perjury, the document shall be deemed to have been signed by the person who filed the document electronically.
- (B) When a document to be filed requires the signature, under penalty of perjury, of any person, the document shall be deemed to have been signed by that person if filed electronically and if either of the following conditions is satisfied:
- (i) The person has signed a printed form of the document before, or on the same day as, the date of filing. The attorney or other person filing the document represents, by the act of filing, that

Ms. Jaramillo August 30, 2018 Page 15

the declarant has complied with this section. The attorney or other person filing the document shall maintain the printed form of the document bearing the original signature until final disposition of the case, as defined in subdivision (c) of Section 68151 of the Government Code, and make it available for review and copying upon the request of the court or any party to the action or proceeding in which it is filed.

(ii) The person has signed the document using a computer or other technology pursuant to the procedure set forth in a rule of court adopted by the Judicial Council by January 1, 2019.

Rule 2.257. Requirements for signatures on documents

(a) Documents signed under penalty of perjury

When a document to be filed electronically provides for a signature under penalty of perjury of any person, the document is deemed to have been signed by that person if filed electronically provided that either of the following conditions is satisfied:

- (1) The declarant has signed the document using a computer or other technology in accordance with procedures, standards, and guidelines established by the Judicial Council; or
- (2) The declarant, before filing, has physically signed a printed form of the document. By electronically filing the document, the electronic filer certifies that the original, signed document is available for inspection and copying at the request of the court or any other party. In the event this second method of submitting documents electronically under penalty of perjury is used, the following conditions apply:
 - (A) At any time after the electronic version of the document is filed, any party may serve a demand for production of the original signed document. The demand must be served on all other parties but need not be filed with the court.
 - (B) Within five days of service of the demand under (A), the party or other person on whom the demand is made must make the original signed document available for inspection and copying by all other parties.
 - (C) At any time after the electronic version of the document is filed, the court may order the filing party or other person to produce the original signed document in court for inspection and copying by the court. The order must specify the date, time, and place for the production and must be served on all parties.
 - (D) Notwithstanding (A)–(C), local child support agencies may maintain original, signed pleadings by way of an electronic copy in the statewide automated child support system and must maintain them only for the period of time stated in Government Code section 68152(a). If the local child support agency maintains an electronic copy of the original, signed pleading in the statewide automated child support system, it may destroy the paper original.

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(c) Documents requiring signatures of opposing parties

When a document to be filed electronically, such as a stipulation, requires the signatures of opposing parties, the following procedure applies:

- (1) The party filing the document must obtain the signatures of all parties on a printed form of the document.
- (2) The party filing the document must maintain the original, signed document and must make it available for inspection and copying as provided in (a)(2) of this rule and Code of Civil Procedure section 1010.6. The court and any other party may demand production of the original signed document in the manner provided in (a)(2)(A–C).
- (3) By electronically filing the document, the electronic filer indicates that all parties have signed the document and that the filer has the signed original in his or her possession.

The provision of CRC 2.257(c) regarding stipulations is in conflict with the intent of CCP § 1010.6 to electronically file documents containing electronic signatures where there is a signature under penalty of perjury.

<u>BACKGROUND</u>: The mission of DCSS is to promote parental responsibility and to enhance the well-being of children by providing timely child support services to establish parentage and collect child support. DCSS has oversight responsibilities for the state, and the day-to-day operations are managed by county local child support agencies (LCSAs). DCSS currently operates and maintains our Child Support Enforcement (CSE) system of record, which includes our electronic filing process.

LCSAs are responsible for promptly and effectively establishing, modifying, and enforcing child support obligations, including when the child is receiving public assistance. One way the LCSA does this is by facilitating stipulations between the case participants and the department. In 2017, 58,999 stipulations were generated.

Stipulations are currently generated by the caseworker in the LCSA after speaking to the parties on the case, and if possible, are signed by appointment. More often than not however, the stipulations are mailed out to the signing party to review, sign, and return to the caseworker. Depending on the number of signatures necessary on the stipulation, the mailing process is repeated until all signatures have been obtained. This process can be quite protracted, especially if a signing party resides out of state. Stipulations allow the parties to the order to reach disposition by agreement instead of court hearing, and usually result in increased participation regarding the order and child support case as a whole.

With the provisions of CCP § 1010.6 and local rules of court mandating electronic filing of ALL legal documents in particular counties, DCSS is currently expanding our

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electronic filing solution to include all legal forms generated and filed by the LCSAs. With the addition of the electronic signature language and CRC modifications around e-signatures effective January 1, 2019 by the JCC, DCSS is expanding our electronic filing solution to include electronic signatures where there is a requirement for a signature under penalty of perjury. The e-signature "tool" we are procuring will be compliant with Internal Revenue Service Publication 1075 requirements, DCSS data security standards, provide transaction detail reports, and offer two factor authentication of users. The two factor authentication will include a code to access an email link with the document to be signed, as well as a password protected sign-in for on-line accounts. The authentication process of the signer will likely be more secure than some of the paper processes in current use.

The ability to electronically file stipulations containing electronic signatures would drastically reduce the time it takes to obtain a filed stipulation and update the child support case based on the parties' agreement. This means increased participation by parents on their child support case, offering technological advancements to case participants involved with the government and court, and more timely establishment or modification of parentage, child support, medical insurance, and other supplemental support for the children of California.

Your time and consideration regarding this matter are greatly appreciated. If you have any questions or concerns, please contact Lara Racine at (916) 464-0523.

Sincerely,

LARA RACINE Attorney From: Stephen Kent Ehat [mailto:stephen@ehat.org]

Sent: Friday, March 02, 2018 1:18 AM

To: Judicial Council < Judicial Council@jud.ca.gov>

Subject: RE: Proposed Clarification of Subdivision (c)(3) of Rule 2.251 of the California Rules of Court -- "must also serve

documents"

Hello, Judicial Council,

I am neither a party to nor an attorney in the case described in my email, but I did field a question from one of the attorneys in the case (who sought to know generally what rule applied to service of documents electronically). I merely became aware of the legal question about Rule 2.251 because one of the attorneys in the case informed me about the case and about the question arising in it and asked that I find the rule that governed electronic service of documents. I informed the attorney about the identity of the rule.

I then thought about the rule and thought it was ambiguous and sent my email to you. I do not seek any sort of action by the Judicial Council relating to the case (I have no power or authority to do so); I merely offer my suggestion about the rule to be considered as a proposal to amend subdivision (c)(3) of Rule 2.251 possibly to clarify it and to remove the ambiguity. To the extent the Judicial Council wants to be very cautious not to have any action it takes in response to my email become influential one way or the other in the litigation in which the question arose, I suppose the Council could monitor the actual case itself and determine when it is that the case is finally adjudicated and when it is that all periods of review have elapsed, only thereafter to begin consideration of my proposal. The case is Orange County Superior Court Case No. 30-2016-00884814, In re Peter Yamasaki, etc. My understanding is that the case goes to trial on March 22, 2018.

In my research business I do not identify my clients and thus not only in this present email do I not identify which of the attorneys (attorney for party "A" or attorney for party "B") is the one who contacted me with the question but in my prior email I did not even identify the litigation. I am simply a neutral third party and seek only to be helpful to the Council in its role. The personal opinions I set forth in my prior email reflect only my own personal opinions and not those of anyone else.

Stephen

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Voice: 801-636-5641 stephen@calri.com

From: Judicial Council [mailto:JudicialCouncil@jud.ca.gov]

Sent: Thursday, March 01, 2018 5:59 PM

To: Stephen Kent Ehat

Subject: RE: Proposed Clarification of Subdivision (c)(3) of Rule 2.251 of the California Rules of Court -- "must also serve

documents"

Good afternoon,

This email is in response to your email to the Judicial Council of California.

Please note that the Judicial Council is the policymaking body for the California courts. It does not adjudicate, or involve itself with, individual court cases. The Judicial Council is not a court or tribunal and cannot intervene with a court on your behalf. To the extent that you are seeking intervention in a particular case, please note that the Judicial Council is not authorized to intervene on behalf of a party in a pending case, nor may we offer legal advice to a member of the public as

to how to proceed with, or in, a lawsuit or prosecution. Rather, concerns as to substantive rulings in a case may be addressed through the appropriate procedural mechanisms, such as motions for reconsideration, writs, and appeals. We are not authorized to provide legal advice to the public.

However, if you would like your comment to be considered as a proposal to amend Rule 2.251 of the California Rules of Court, please reply to this e-mail and it will be forwarded to the appropriate advisory body for consideration.

Thank you
Judicial Council of California

From: Stephen Kent Ehat [mailto:stephen@ehat.org]

Sent: Friday, February 23, 2018 1:12 PM

To: Judicial Council < JudicialCouncil@jud.ca.gov >

Subject: RE: Proposed Clarification of Subdivision (c)(3) of Rule 2.251 of the California Rules of Court -- "must also serve

documents"

Dear Judicial Council,

I just re-read the below email to you and saw that I failed to include a detail: the response to the Requests for Admission was served by U.S. mail on February 14. That's a crucial point to understand. I have inserted some clarifying language in my text to make this point clearer. I apologize for any inconvenience.

Stephen Kent Ehat

From: Stephen Kent Ehat [mailto:stephen@ehat.org]

Sent: Wednesday, February 21, 2018 7:32 PM

To: 'judicialcouncil@jud.ca.gov'

Subject: Proposed Clarification of Subdivision (c)(3) of Rule 2.251 of the California Rules of Court -- "must also serve

documents"

Dear Judicial Council,

I have become aware of a fact situation to which application of subdivision (c)(3) of Rule 2.251 of the California Rules of Court poses a problem and on account of which there is revealed a potential ambiguity in that subdivision. I personally believe that the requirement of subdivision (c)(3) of that rule, mandating electronic service of documents, applies only to documents that the balance of that subdivision -- namely, subdivisions (c)(1) and (c)(2) -- mandate be electronically served *owing to local rule of court or local court order*. I can see, however, that an alternative reading of that subdivision might possibly make the electronic service mandate of that subdivision apply to all documents in all matters, regardless of the existence or application of any local court rule or local court order.

FACT SITUATION THAT GAVE RISE TO DISCOVERY OF THIS APPARENT AMBIGUITY

Party A sent to Party B a Requests for Admission (DISC-020) form by email on January 15, 2018, requesting that Party B "admit within 30 days after service" various facts and the genuineness of various documents. That 30-day period is, of course, prescribed by statute. (CCP 2033.250.) The 30th day after service was Wednesday, February 14, 2018. Under CCP 1010.6(a)(4)(B), the due date for the response to the DISC-020 document served by electronic service was "extended . . . by two court days." The second "court day" after February 14, 2018 was Friday, February 16, 2018. Hence, Party B's response was due to be served no later than Friday, February 16, 2018.

The Proof of Service of Party B's substantive response, sent by United States Mail but not by electronic mail, was dated February 14, 2018 attesting to service by United States Mail on that day (two days ahead of the deadline). Therefore, the response was, as I see it, timely served.

On February 20, 2018, Party A's counsel served a "Notice of Motion and Motion to Deem Admissions and Genuineness of Documents Admitted," with supporting papers. The motion papers asserted that Party B was required to serve its responses **by email** on February 14, 2008. Party A's counsel quoted and relied on subdivision (c)(3) of Rule 2.251 of the California Rules of Court to advance Party A's argument. The contention makes sense, but only (as I see it) if the contention is made in light of a narrow reading of subdivision (c)(3) alone, without a reading of (c)(3) in light of the context of the entirety of subdivision (c) -- namely, all of its subdivisions, (c)(1), (c)(2), (c)(3), (c)(3)(A), (c)(3)(B), and (c) (4) -- and in light of the provisions of subdivisions (a) and (b) of the rule.

THE SUBDIVISION OF THE RULE IN QUESTION

The relevant portion of subdivision (c)(3) that has been put into question reads as follows (without the "unless" provisions of subdivisions (c)(3)(A) and (c)(3)(B), which will be noted later):

"Except when personal service is otherwise required by statute or rule, a party or other person that is required to file documents electronically in an action must also serve documents and accept service of documents electronically from all other parties or persons "

As Party B would read that subdivision language, subdivision (c)(3) deals only with electronic service that has been required by local rule or court order. (See subdivisions (c)(1) (applicable to "parties") and (c)(2) (applicable to "other persons").) The court in which the case is being litigated has no local rule, the court generally has no court order, and the specific action in which the Requests for Admission have been propounded has yielded no order, requiring any party or person to serve documents electronically. Nothing in the way of any court order (general or case specific) or any local court rule requires electronic service either of papers generally or of discovery responses specifically. Specifically, Local Rule 352 of Orange County Superior Court (https://www.occourts.org/directory/local-rules/2017/17Div3.pdf, page 3-19) does indeed deal with electronic filing and service. But the rule requires electronic filing and does not impose an electronic service requirement. (Its references to electronic service are limited to mention of the fact that documents filed electronically happen also to be electronically served by the electronic service provider system that is part of the electronic filing system.) No other order exists requiring electronic service of documents.

Thus, as Party B would argue, because the Orange County Superior Court does not require discovery documents to be served electronically, Party A's quotation of and reliance upon the bare language of subdivision (c)(3) of Rule 2.251 -- stating that "except when personal service is otherwise required by statute or rule, a party or other person that is required to file documents electronically in an action must also serve documents and accept service of documents electronically from all other parties or persons" -- does not lead to the conclusion that all papers (including the response to the Requests for Admission) must be served electronically. Such a construction of subdivision (c)(3) does not seem to

comport with the scheme devised by the balance of the rule, at least not in this court in this case in connection with this response document. As I see it, Party B is not a party that is "required to file documents electronically in an action" (as otherwise is required by subdivision (c)(3)).

ANALYSIS

Subdivisions (c)(1) and (c)(2) of Rule 2.251 state that a court "may" require parties or other persons to serve documents electronically. But there is no local rule in Orange County Superior Court imposing any such requirement.

Subdivision (c)(3) imposes its "must also serve" requirement only on parties or other persons who are "required to file documents electronically in an action."

- -- Party A reads subdivision (c)(3) to mean that if any party or other person is required to file any document electronically then that person or party must serve all documents electronically. That is a reasonable construction, but only if the balance of the subdivision -- and subdivisions (a) and (b) -- are not taken into account.
- -- Party B reads subdivision (c)(3) to mean that if any party or other person is required by local rule or court order to serve documents electronically then that person or party must electronically serve such documents as are required to be served electronically (which would include documents that are not required to be filed, such as a response to Requests for Admission). Party B reads the clause "a party or other person that is required to file documents electronically in an action must also serve documents . . . electronically" to mean "a party or other person that is required to file documents electronically in an action must also serve those documents . . . electronically. . . . " The rule does not use the word "those"; that is my addition (as one means to clarify what it meant by the subdivision).

I would analyze the situation as follows: Party A's interpretation of subdivision (c)(3) may seem, at first blush, to be both reasonable and allowable under the quoted language alone (without its context), but the entire context of subdivision (c), into which subdivision (c)(3) falls, clearly makes the "must also serve" requirement of subdivision (c)(3) applicable only to those cases where electronic service has been required by local rule or court order.

No local rule or court order in the Orange County Superior Court requires parties or other persons to serve documents electronically in any specified actions and not in this specified action. The phrase in subdivision (c)(3) referring to parties or persons who are "required to file documents electronically" applies to the requirement imposed by local rule or court order to "specified actions," not to the more general permissive service scheme of subdivisions (a) and (b) of Rule 2.251. Subdivisions (a) and (b) of that rule allow but do not require service by electronic means once a person thereby has consented to accept service by electronic means.

The wording of subdivision (c)(3) should be, in my opinion, amended by the Judicial Council to read in relevant part perhaps as follows (I set forth a few possibilities):

- -- ". . . a party or other person that is required to file documents electronically in an action must also serve <u>those</u> documents . . . electronically. . . . "
- -- "... a party or other person that is required <u>by such local rule or court order</u> to file documents electronically in an action must also serve <u>those</u>documents ... electronically..."

But, to finish and round out my analysis, even absent such an amendment, the context of subdivision (c) clearly makes its "must also serve" clause applicable only to those "specified actions" where by local rule or court order a <u>court</u> has chosen to "require parties" or to "require other persons" to "serve documents electronically." That is the reason why the exceptions in subdivisions (A) and (B) of subdivision (c)(1) refer specifically to "unless <u>the court</u> orders otherwise" and to "the action" (meaning the "specified action").

CONCLUSION

Party B would argue that the response served by United States Mail on February 14, 2018 was timely (the response was two days early, under CCP 1010.6(a)(4)(B) ("extended . . . by two court days")). Service of the response by electronic means was not required by subdivision (c)(3).

Stephen

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Voice: 801-636-5641 stephen@calri.com Rule 2.251 of the California Rules of Court is amended, effective January 1, 2019, to read:

Rule 2.251. Electronic service 1 2 3 * * * (a) 4 5 Electronic service by express consent of the parties **(b)** 6 7 (1) Electronic service may be established by consent. A party or other person 8 indicates that the party or other person agrees to accept electronic service by: 9 10 Serving a notice on all parties and other persons that the party or other (A) 11 person accepts electronic service and filing the notice with the court. 12 The notice must include the electronic service address at which the 13 party or other person agrees to accept service; or 14 15 (B) Electronically filing any document with the court. The act of electronic 16 filing is evidence that the party or other person agrees to accept service 17 at the electronic service address the party or other person has furnished 18 to the court under rule 2.256(a)(4). This subparagraph (B) does not 19 apply to self-represented parties or other self-represented persons; they 20 must affirmatively consent to electronic service under subparagraph 21 (A). Manifesting affirmative consent through electronic means with the 22 court or the court's electronic filing service provider, and concurrently 23 providing the party's electronic service address with that consent for 24 the purpose of receiving electronic service. 25 26 A party or other person may manifest affirmative consent under (B) by: (C) 27 28 Agreeing to the terms of service agreement with an electronic <u>(i)</u> 29 filing service provider, which clearly states that agreement constitutes consent to receive electronic service electronically; 30 31 or 32 33 <u>(ii)</u> Filing Consent to Electronic Service and Notice of Electronic Service Address (form EFS-005-CV). 34 35 36 A party or other person that has consented to electronic service under (1) and (2) 37 has used an electronic filing service provider to serve and file documents in a 38 case consents to service on that electronic filing service provider as the 39 designated agent for service for the party or other person in the case, until 40 such time as the party or other person designates a different agent for service. 41 * * * 42 (c)-(k)

1	Rule	e 2.540. Ap	oplication and scope	
2 3	<u>(a)</u>	Applicability to government entities		
4 5 6 7 8		governme addition to	in this article provide for remote access to electronic records by ant entities described in (b). The access allowed under these rules is in any access these entities or authorized persons working for such entities under the rules in articles 2 and 3.	
9 10	<u>(b)</u>	Level of r	remote access	
11 12 13 14			ourt may provide authorized persons from government entities with ote access to electronic records as follows:	
15 16 17		<u>(A)</u>	Office of the Attorney General: criminal electronic records and juvenile justice electronic records.	
18 19 20 21		<u>(B)</u>	California Department of Child Support Services: family electronic records, child welfare electronic records, and parentage electronic records.	
22 23 24		<u>(C)</u>	Office of a district attorney: criminal electronic records and juvenile justice electronic records.	
25 26 27		<u>(D)</u>	Office of a public defender: criminal electronic records and juvenile justice electronic records.	
28 29 30 31		<u>(E)</u>	Office of a county counsel: criminal electronic records, mental health electronic records, child welfare electronic records, and probate electronic records.	
32 33 34		<u>(F)</u>	Office of a city attorney: criminal electronic records, juvenile justice electronic records, and child welfare electronic records.	
35 36 37		<u>(G)</u>	County department of probation: criminal electronic records, juvenile justice electronic records, and child welfare electronic records.	
38 39 40		<u>(H)</u>	County sheriff's department: criminal electronic records and juvenile justice electronic records.	
41 42 43		<u>(I)</u>	Local police department: criminal electronic records and juvenile justice electronic records.	

1 2		<u>(J)</u>	Local child support agency: family electronic records, child welfare electronic records, and parentage electronic records.
3			electronic records, and parentage electronic records.
4		<u>(K)</u>	County child welfare agency: child welfare electronic records.
5		(T.)	
6		<u>(L)</u>	County public guardian: criminal electronic records, mental health
7			electronic records, and probate electronic records.
8			
9		<u>(M)</u>	County agency designated by the board of supervisors to provide
10			conservatorship investigation under chapter 3 of the Lanterman-Petris-
11			Short Act (Welf. & Inst. Code, §§ 5350–5372): criminal electronic
12			records, mental health electronic records, and probate electronic
13			records.
14			
15		(N)	Federally recognized Indian tribe (including any reservation,
16			department, subdivision, or court of the tribe) with concurrent
17			jurisdiction: child welfare electronic records, family electronic records,
18			juvenile justice electronic records, and probate electronic records.
19			
20		(O)	For good cause, a court may grant remote access to electronic records
21			in particular case types to government entities beyond those listed in
22			(b)(1)(A)–(N). For purposes of this rule, "good cause" means that the
23			government entity requires access to the electronic records in order to
24			adequately perform its statutory duties or fulfill its responsibilities in
25			litigation.
26			
27		(P)	All other remote access for government entities is governed by articles
28		<u>\</u>	2 and 3.
29			<u> </u>
30	(2)	Subi	ect to (b)(1), the court may provide a government entity with the same
31	(2)	_	of remote access to electronic records as the government entity would
32			egally entitled to if a person working for the government entity were to
33			ear at the courthouse to inspect court records in that case type. If a court
34			rd is confidential by law or sealed by court order and a person working
35			he government entity would not be legally entitled to inspect the court
36			rd at the courthouse, the court may not provide the government entity
37			remote access to the confidential or sealed electronic record.
38		WILII	Temote access to the confidential of sealed electronic record.
	(2)	Thia	mula amplias ambuta alastuania masanda. A sassammant antitu is not
39	<u>(3)</u>		rule applies only to electronic records. A government entity is not
40			led under these rules to remote access to any documents, information,
41			or other types of materials created or maintained by the courts that are
42		not e	electronic records.
43			

1	<u>(c)</u>	Tern	ns of remote access
2 3 4		<u>(1)</u>	Government entities may remotely access electronic records only to perform official duties and for legitimate governmental purposes.
5			official duties and for regitimate governmental purposes.
6		<u>(2)</u>	Any distribution for sale of electronic records obtained remotely under the
7			rules in this article is strictly prohibited.
8			
9		<u>(3)</u>	All laws governing confidentiality and disclosure of court records apply to
10			electronic records obtained under this article.
11		. 40	
12		<u>(4)</u>	Government entities must comply with any other terms of remote access
13 14			required by the court.
15		(5)	Failure to comply with these requirements may result in the imposition of
16		(5)	sanctions, including termination of access.
17			
18			Advisory Committee Comment
19			
20			es not restrict courts to providing remote access only to local government entities in
21			unty in which the court is situated. For example, a court in one county could allow
22	remote	e acce	ss to electronic records by a local child support agency in a different county.
23	C L- J:		(h)(2) As to the applicability of the pulse on persons apply to electronic
24 25			(b)(3). As to the applicability of the rules on remote access only to electronic the advisory committee comment to rule 2.501.
25 26	record	13, 300	the advisory committee comment to fulc 2.301.

Rules 2.526 and 2.543 of the California Rules of Court are adopted effective January 1, 2019, to read:

1	Rule	2.526. Audit trails
2 3	<u>(a)</u>	Ability to generate audit trails
4 5		The court should have the ability to generate an audit trail that contains one or more
6		of the following elements: what electronic record was remotely accessed, when it
7		was remotely accessed, who remotely accessed it, and under whose authority the
8		user gained access.
9		
10	<u>(b)</u>	Limited audit trails available to authorized users
11		(1) A count massiding name to access to alcothodic messade and due this article
12 13		(1) A court providing remote access to electronic records under this article should make limited audit trails available to authorized users under this
13		article.
15		articic.
16		(2) A limited audit trail should identify the user who remotely accessed
17		electronic records in a particular case, but must not identify which specific
18		electronic records were accessed.
19		
20		Advisory Committee Comment
21		
22		audit trail is a tool to assist the courts and users in identifying and investigating any potential
23		s or misuse of remote access. The user's view of the audit trail is limited to protect sensitive
24	<u>intor</u>	mation.
2526	To fo	cilitate the use of evicting namete energy systems, mile 2.526 is summently not mandetomy but
27		be amended to be mandatory in the future.
28	may	be afficient to be mandatory in the future.
29	* * *	:
30		
31	Rule	2.543. Audit trails
32		
33	<u>(a)</u>	Ability to generate audit trails
34		
35		The court should have the ability to generate an audit trail that contains one or more
36		of the following elements: what electronic record was remotely accessed, when it
37		was accessed, who accessed it, and under whose authority the user gained access.
38		

1	<u>(b)</u> Aud	<u>lit trails available to government entity</u>
2		
3	<u>(1)</u>	A court providing remote access to electronic records under this article
4		should make limited audit trails available to authorized users of the
5		government entity.
6		
7	<u>(2)</u>	A limited audit trail should identify the user who remotely accessed
8		electronic records in a particular case, but must not identify which specific
9		electronic records were accessed.
10		
11		Advisory Committee Comment
12		
13	The audit t	rail is a tool to assist the courts and users in identifying and investigating any potential
14	issues or m	isuse of remote access. The user's view of the audit trail is limited to protect sensitive
15	information	<u>1.</u>
16		
17	To facilitat	e the use of existing remote access systems, rule 2.526 is currently not mandatory, but
18	may be am	ended to be mandatory in the future.