

JUDICIAL BRANCH BUDGET COMMITTEE

MATERIALS FOR JANUARY 5, 2021

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JUDICIAL BRANCH BUDGET COMMITTEE

NOTICE AND AGENDA OF OPEN MEETING

Open to the Public (Cal. Rules of Court, rule 10.75(c)(1) and (e)(1)) THIS MEETING IS BEING CONDUCTED BY ELECTRONIC MEANS

THIS MEETING IS BEING RECORDED

Date: January 5, 2021 **Time:** 12:00 to 2:00 p.m.

Public Videocast: https://jcc.granicus.com/player/event/1142

Meeting materials will be posted on the advisory body web page on the California Courts website at least three business days before the meeting.

Members of the public seeking to make an audio recording of the meeting must submit a written request at least two business days before the meeting. Requests can be e-mailed to JBBC@jud.ca.gov.

Agenda items are numbered for identification purposes only and will not necessarily be considered in the indicated order.

I. OPEN MEETING (CAL. RULES OF COURT, RULE 10.75(C)(1))

Call to Order and Roll Call

Approval of Minutes

Approve minutes of the November 12, 2020, Judicial Branch Budget Committee meeting.

II. Public Comment (Cal. Rules of Court, Rule 10.75(K)(1))

This meeting will be conducted by electronic means with a listen only conference line available for the public. As such, the public may submit comments for this meeting only in writing. In accordance with California Rules of Court, rule 10.75(k)(1), written comments pertaining to any agenda item of a regularly noticed open meeting can be submitted up to one complete business day before the meeting. For this specific meeting, comments should be e-mailed to JBBC@jud.ca.gov. Only written comments received by January 4, at 12:00 pm will be provided to advisory body members prior to the start of the meeting.

III. DISCUSSION AND POSSIBLE ACTION ITEMS (ITEMS 1-1)

Item 1

COVID-19 Backlog Funding (Action Required)

Consider recommendations as it relates to the \$50 million one-time COVID-19 backlog funding received in the 2020 Budget Act.

Presenter(s)/Facilitator(s): Various

IV. ADJOURNMENT

Adjourn



JUDICIAL BRANCH BUDGET COMMITTEE

MINUTES OF OPEN MEETING

November 12, 2020 9:20 a.m. to 11:35 a.m.

http://jcc.granicus.com/player/event/1095?

Advisory Body Hon. David. M. Rubin, Chair; Hon. Ann Moorman, Vice Chair; Hon. C. Todd

Members Present: Bottke; Hon. Brad R. Hill; Hon. Harold W. Hopp; Mr. Kevin Harrigan

Advisory Body

Members Absent: Hon. Carin T. Fujisaki

Others Present: Mr. John Wordlaw; Mr. Zlatko Theodorovic; Ms. Fran Mueller; Hon. Jon Conklin,

Ms. Rebecca Fleming, Ms. Laura Speed; Ms. Angela Cowan; Ms. Brandy Olivera; Ms. Leah Rose-Goodwin; Ms. Shima Mirzaei; Ms. Marcela Eggleton; Mr. Jake

Chatters; Ms. Kimberly Flener

OPEN MEETING

Call to Order and Roll Call

The chair called the meeting to order at 9:22 a.m. and took roll call.

Approval of Minutes

The advisory body reviewed and approved the minutes of May 28, 2020, Judicial Branch Budget Committee meeting.

DISCUSSION AND POSSIBLE ACTION ITEMS (ITEMS 1-2)

Item 1 - 2021 Trial Court Budget Advisory Committee Annual Agenda (Action Required)

Review draft annual agenda of the Trial Court Budget Advisory Committee.

Presenter(s)/Facilitator(s): Hon. Jonathan B. Conklin, Chair, Trial Court Budget Advisory Committee Ms. Brandy Olivera, Lead Staff, Trial Court Budget Advisory Committee

Action: The committee unanimously approved the 2021 Trial Court Budget Advisory Committee Annual Agenda.

Item 2 – COVID-19 Backlog Funding (No Action Required)

Review Trial Court Budget Advisory Committee recommendations as it relates to the \$50 million one-time COVID-19 backlog funding received in the 2020 Budget Act and alternative recommendations on \$50 million one-time COVID-19 backlog funding.

Presenter(s)/Facilitator(s): Various Presenters

Action: No action taken.

ADJOURNMENT

There being no further business, the meeting was adjourned at 11:12 a.m. to begin a closed session.

Approved by the advisory body on enter date.

JUDICIAL COUNCIL OF CALIFORNIA TRIAL COURT BUDGET ADVISORY COMMITTEE Report to the Judicial Branch Budget Committee

(Action Item)

Title: COVID-19 Backlog Funding Data

Date: 1/5/2021

Contact: Ms. Brandy Olivera, Manager, Judicial Council Budget Services

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Issue

Consider recommendations from the Trial Court Budget Advisory Committee (TCBAC) on a definition, reporting requirements, and methodology for allocating the remaining \$25 million from the one-time \$50 million COVID-19 backlog funding received in the Budget Act of 2020, and in response to the Judicial Council-motion from July 24, 2020.

Background

Judicial Branch Budget Committee Meeting

On November 12, 2020, TCBAC presented its recommendations to the Judicial Branch Budget Committee (Budget Committee) related to COVID-19 backlog funding for trial courts; eligible expenditures; a definition for COVID-19 workload backlog; a proposed methodology and distribution of funding for the remaining \$25 million; expenditure and reporting requirements; data collection, tracking, and reporting; guiding principles; alternatives considered; data reporting considerations; and public comment received to date¹.

In addition, it was recognized that there are other factors for future consideration such as the application of a "delay factor" as it relates to workload delays for all new cases filed due to limitations imposed by physical distancing and other COVID-19 impacts. As a result, the Ad Hoc COVID-19 Backlog Funding Subcommittee (subcommittee) will continue its work to evaluate a potential statewide case-processing delay factor to determine the need for potential additional funding to address the continued impact of the pandemic on court operations and service to the public.

In regard to the public comment received, the subcommittee proposed incorporating the feedback into its further review of all COVID-19 related backlog impacts, noting that this subsequent work may help inform further refinements to the initial methodology to the extent additional

¹ Judicial Branch Budget Committee report (November 12, 2020), https://www.courts.ca.gov/documents/jbbc-20201112-materials.pdf.

funding is provided for COVID-19 related backlog or other operational impacts.

Definition, Reporting Requirements, and Methodology

Initial \$25 Million Allocation and Judicial Council Motion

At its July 24, 2020 business meeting, the Judicial Council approved a four-part motion:

- 1. Of the \$50 million appropriated to the Judicial Branch for trial court COVID-19 related backlogs, the Judicial Council allocates \$25 million immediately using the pro rata method proposed by the Trial Court Budget Advisory Committee (TCBAC)².
- 2 TCBAC will develop more precise definitions and practices for documenting and reporting COVID-19 related backlogs and report its recommendations to the council prior to distribution of any of the second \$25 million.
- 3. TCBAC will gather from trial courts data regarding how trial courts spent the first \$25 million. Report that data back to the council prior to allocation of the second \$25 million.
- 4. Have TCBAC develop, in consultation with the Judicial Branch Budget Committee (Budget Committee), recommendations for allocating the remaining \$25 million on a data and needs basis. TCBAC will report the recommendations to the council.

Allocation of First \$25 Million

The first \$25 million was approved for allocation to the trial courts at the July 24, 2020 Judicial Council meeting, on a pro rata basis as shown in Table 1 below.

Definition of COVID-19 Backlog

Dispositions are defined as the termination of a proceeding whether before or after a trial or other non-trial dispositive event. The Judicial Branch will measure the COVID-19 related backlog using the net change in average dispositions from the pre pandemic period (March 1, 2019 to August 31, 2019) compared to the pandemic period (March 1, 2020 through August 31, 2020) using weighted disposition data reported by the courts in the Judicial Branch Statistical Information System. Weighted dispositions are dispositions in which Resource Assessment Study (RAS) caseweights are applied to the data.

² Judicial Council report (July 24, 2020), https://jcc.legistar.com/View.ashx?M=F&ID=8651228&GUID=27A3B6D8-9783-4865-8C5A-F6697EB58734; Judicial Council minutes (July 24, 2020), https://jcc.legistar.com/View.ashx?M=M&ID=711582&GUID=90001AF2-7CEE-4F0F-906B-29A03ED9CB43.

Reporting Requirements

The first \$25 million in one-time COVID-19 funding, already distributed for the preparation and implementation of COVID-19 strategies, can be used for COVID-19-related costs (including but not limited to equipment, personal protective equipment, remote technologies, and personnel costs directly related to COVID-19).

The second \$25 million can be used for COVID-19 backlog as defined and calculated from a comparison of court-specific disposition information from the established pre and current pandemic time periods.

Two Work Breakdown Structure (WBS) elements have been established in the Phoenix accounting system for tracking backlog expenditures and are currently being utilized by courts to ensure information can be made available for reporting purposes.

First \$25 Million Data

In reviewing expenditures in which the WBS elements are assigned for the period July 1, 2020 through October 31, 2020, there are five categories that make up 75 percent of expenditures to date. These include, in order of expenditures from largest to smallest, minor equipment, janitorial services, computers, alterations and improvements, and office expenses. The remaining 25 percent of expenditures to date include 60 categories ranging from computer accessories and major information technology equipment to signs and related supplies. It is anticipated that personnel costs will be included as expenditures continue and with distribution of the remaining \$25 million.

Allocation Methodology

The second \$25 million has been allocated proportionally based on each court's share of the total statewide backlog as displayed in Attachment A.

Only courts that have a calculated backlog consistent with the above definition are eligible for a funding allocation from the remaining \$25 million available for distribution. Each court's COVID-related backlog is the net difference between the average March 1, 2019 to August 31, 2019 weighted dispositions compared to average March 1, 2020 to August 31, 2020 weighted dispositions. In the event courts were unable to enter the disposition data, proxies based on statewide averages were applied and are noted accordingly³.

³ Statewide proxies were established for each RAS casetype category by quantifying the relationship between statewide filings and dispositions for the pre-pandemic period (March to August 2019) by casetype and also measuring the percent change from the pre-pandemic to pandemic period for statewide dispositions for each casetype. Since all courts that required proxies had been able to report filings data in 2019, these two factors were sufficient for creating proxies. Proxies were used for only 2% of all data elements needed.

\$50 Million One-Time COVID-19 Backlog Funding Allocation

The chart below provides allocation information by court of the first \$25 million pro rata allocation and the second \$25 million allocation as recommended by TCBAC, to reflect the total \$50 million one-time allocation:

Court	First \$25m Allocation	Second \$25m Allocation	Total \$50m
	(Pro Rata)	(Recommendation)	Allocation
Alameda	842,169	813,228	1,655,397
Alpine	4,099	239	4,338
Amador	34,576	18,704	53,280
Butte	142,826	113,759	256,585
Calaveras	27,720	11,540	39,259
Colusa	21,131	9,834	30,966
Contra Costa	539,671	371,038	910,709
Del Norte	30,804	65,619	96,423
El Dorado	91,925	31,687	123,612
Fresno	677,260	735,671	1,412,931
Glenn	25,321	25,102	50,423
Humboldt	85,802	105,945	191,746
Imperial	98,417	166,725	265,142
Inyo	20,493	13,369	33,863
Kern	687,911	594,690	1,282,601
Kings	102,879	104,101	206,981
Lake	52,118	87,094	139,212
Lassen	21,101	30,170	51,271
Los Angeles	7,326,544	7,731,749	15,058,292
Madera	116,120	104,395	220,515
Marin	139,187	140,447	279,633
Mariposa	15,494	11,277	26,771
Mendocino	71,110	47,466	118,577
Merced	166,730	136,047	302,777
Modoc	11,089	11,166	22,254
Mono	17,595	17,848	35,443
Monterey	254,246	176,649	430,895
Napa	96,689	73,796	170,485

	First \$25m	Second \$25m		
Court	Allocation	Allocation	Total \$50m	
	(Pro Rata)	(Recommendation)	Allocation	
Nevada	60,945	31,775	92,719	
Orange	1,831,901	2,275,907	4,107,808	
Placer	238,483	201,434	439,917	
Plumas	15,906	7,696	23,603	
Riverside	1,329,084	1,324,242	2,653,326	
Sacramento	1,175,581	1,209,326	2,384,907	
San Benito	38,657	21,759	60,416	
San Bernardino	1,400,914	1,695,486	3,096,399	
San Diego	1,697,402	1,691,380	3,388,782	
San Francisco	585,040	373,064	958,104	
San Joaquin	513,099	515,539	1,028,638	
San Luis Obispo	192,206	204,807	397,013	
San Mateo	436,824	361,829	798,653	
Santa Barbara	292,697	289,809	582,506	
Santa Clara	953,930	719,218	1,673,148	
Santa Cruz	172,052	142,631	314,683	
Shasta	156,752	39,910	196,662	
Sierra	2,760	-	2,760	
Siskiyou	39,716	27,326	67,041	
Solano	303,021	206,289	509,310	
Sonoma	298,558	235,830	534,388	
Stanislaus	329,931	366,158	696,089	
Sutter	81,203	54,716	135,919	
Tehama	57,335	67,252	124,587	
Trinity	17,235	13,969	31,204	
Tulare	305,728	322,334	628,062	
Tuolumne	45,126	42,163	87,289	
Ventura	495,230	620,641	1,115,871	
Yolo	162,774	151,534	314,308	
Yuba	48,879	36,624	85,503	
	25,000,000	25,000,000	50,000,000	

Recommendations

The TCBAC has identified dispositions as one point of data analysis for evaluation of the backlog for the branch. With further analysis in the future, the TCBAC will include more data points that will display additional impacts to courts through the continued work of the subcommittee. The recommendations below are to address the one-time allocation of the remaining \$25 million this fiscal year and are intended to address the courts most impacted at this point in time.

Further, the following recommendations are presented to the Budget Committee for approval to be considered by the Judicial Council at its January 21-22, 2021 business meeting, following a short period for appeals to be considered:

- A. COVID-19 backlog is defined as workload that was not disposed of during the pandemic period, March 1, 2020 through August 31, 2020.
- B. The methodology of establishing COVID-19 backlog is the net difference between the average of each court's COVID-19 backlog from March 1, 2019 to August 31, 2019 weighted dispositions, compared to average March 1, 2020 to August 31, 2020 weighted dispositions, allocated proportionally based on each court's share of the backlog. The results for all courts have been applied to the available \$25 million in remaining funding and allocated proportionally as displayed in Attachment A.
- C. In the event there were courts unable to enter the disposition data by case type for the time periods noted in recommendation B, proxies based on statewide averages were applied to those courts for each time period to establish those courts' COVID-19 backlog and proportional allocation of the remaining \$25 million.
- D. Reporting on progress in reducing the COVID-19 related backlog will occur no less than quarterly and will continue to be reevaluated. A redistribution of the second \$25 million to take place in March 2021 in the event courts are unable to project the expenditure of their full allocation.
- E. Request that Judicial Branch staff create and distribute a template to all 58 courts to report non-dispositional information on how courts have addressed COVID-19 related challenges.

Attachments

Attachment A: TCBAC Recommended Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding

Trial Court Budget Advisory Committee Recommended Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding December 2020

	# of Dispositions, Pre Pandemic, March 2019 through August 2019 (Period 1)								
Court	March	April	May	June	July	August	Total		
	А	В	С	D	Е	F	G		
							(A THRU F)		
Alameda	19,060	18,625	18,740	18,145	21,398	19,703	115,671		
Alpine	84	65	105	106	120	114	594		
Amador	423	407	468	560	590	584	3,032		
Butte	2,701	2,459	2,598	2,325	2,763	2,568	15,414		
Calaveras	464	381	371	424	521	412	2,573		
Colusa**	375	437	528	438	421	316	2,515		
Contra Costa**	9,008	9,354	9,460	9,715	10,486	9,527	57,547		
Del Norte	1,094	1,352	1,456	1,399	1,302	1,118	7,721		
El Dorado	1,065	988	1,060	1,115	1,274	1,252	6,754		
Fresno	14,271	14,495	14,247	12,690	15,401	14,072	85,176		
Glenn*	430	430	430	430	430	430	2,578		
Humboldt	1,705	1,781	2,098	1,932	2,069	2,027	11,612		
Imperial	3,904	3,817	4,095	4,103	4,520	4,627	25,066		
Inyo	909	715	862	644	886	789	4,805		
Kern	13,994	13,517	14,468	13,042	13,682	13,412	82,115		
Kings	2,036	1,941	2,077	1,879	2,113	2,074	12,120		
Lake	1,189	1,087	899	1,049	1,095	1,087	6,406		
Lassen**	536	484	542	518	595	681	3,356		
Los Angeles	129,582	123,308	126,760	121,246	142,415	142,176	785,487		
Madera	2,241	2,330	2,483	2,201	2,440	2,561	14,256		
Marin	4,187	4,286	4,227	3,904	2,451	4,131	23,186		
Mariposa	247	303	314	306	272	317	1,759		
Mendocino	1,787	1,523	1,744	1,525	1,770	1,608	9,957		
Merced**	3,877	3,665	3,966	3,497	4,210	3,955	23,170		
Modoc	137	117	149	239	204	190	1,036		
Mono	589	636	617	595	753	764	3,954		
Monterey	5,123	4,835	5,404	4,409	5,020	4,942	29,733		
Napa**	2,139	1,621	1,858	1,520	1,429	1,548	10,114		
Nevada	1,188	971	928	1,242	1,410	1,362	7,101		
Orange	36,606	35,780	37,427	35,273	37,185	39,519	221,790		
Placer	2,400	2,611	2,503	2,364	2,939	2,770	15,587		
Plumas	261	233	239	225	335	299	1,592		
Riverside	26,735	26,643	27,716	25,839	28,753	28,993	164,679		
Sacramento	8,275	11,254	23,350	18,303	23,538	20,144	104,864		
San Benito	471	540	580	513	553	571	3,228		
San Bernardino	29,930	27,067	26,869	24,418	26,647	26,408	161,339		
San Diego	29,282	28,381	28,291	27,278	31,106	31,620	175,958		
San Francisco	9,078	10,397	8,094	8,955	11,383	9,440	57,347		
San Joaquin	7,237	7,531	8,102	6,909	9,093	9,705	48,577		
San Luis Obispo	3,877	3,886	4,073	3,752	4,094	4,173	23,855		
San Mateo	11,363	10,892	11,907	11,047	12,507	12,766	70,482		
Santa Barbara	6,217	5,778	6,107	5,926	6,114	5,907	36,049		
Santa Clara	12,701	12,528	14,518	15,320	15,581	14,865	85,513		

# of Dispositions, Pandemic Period, March 2020 through August 2020							
March	April	May	(Period 2 June	July	August	Total	
		·				N	
Н	1	J	К	L	М	(H THRU M)	
13,457	7,293	6,691	6,533	10,480	12,641	57,095	
97	81	117	60	71	75	501	
378	276	257	309	424	470	2,114	
2,168	1,441	1,440	1,640	1,959	1,886	10,534	
415	200	201	467	268	250	1,801	
366	146	168	596	599	293	2,168	
4,980	3,481	3,280	4,416	7,323	8,881	32,360	
979	507	320	770	842	967	4,385	
992	487	692	765	901	1,125	4,962	
11,394	4,494	6,590	6,875	9,766	10,358	49,477	
243	243	243	243	243	243	1,459	
1,545	800	661	859	798	930	5,593	
3,172	2,898	2,294	2,033	2,065	2,230	14,692	
961	446	366	553	402	668	3,396	
10,317	4,463	6,401	9,287	10,068	9,219	49,755	
1,967	1,252	905	1,209	1,352	1,559	8,244	
630	226	227	717	561	792	3,153	
521	435	545	565	379	382	2,827	
94,474	52,152	48,333	57,840	66,889	80,304	399,992	
1,827	873	735	1,387	1,294	1,556	7,672	
2,185	1,509	1,423	1,909	2,062	1,976	11,064	
184	136	85	64	125	161	755	
1,647	1,132	858	1,073	1,223	1,166	7,099	
3,249	1,401	1,720	2,526	2,514	2,217	13,625	
137	160	129	224	148	147	945	
688	574	488	418	327	413	2,908	
4,372	2,522	2,658	3,184	3,689	3,465	19,890	
653	124	400	1,186	840	780	3,980	
1,008	655	535	1,019	1,015	991	5,223	
25,199	7,951	12,139	18,494	18,365	19,475	101,623	
1,879	606	973	1,390	1,402	882	7,132	
234	148	651	424	225	217	1,899	
19,496	7,224	5,531	13,128	16,753	16,679	78,811	
6,467	798	3,873	4,255	5,500	7,537	28,430	
378	181	144	176	280	297	1,456	
16,647	4,991	10,128	21,854	21,894	23,289	98,803	
15,287	10,163	11,449	12,258	12,231	12,681	74,069	
2,996	1,502	1,447	2,470	2,284	2,881	13,580	
4,922	1,912	1,481	3,246	4,296	4,104	19,961	
2,651	1,718	1,279	1,919	2,054	2,303	11,924	
8,846	4,929	3,317	4,477	5,029	5,091	31,689	
4,606	2,676	2,150	2,299	2,240	2,142	16,113	
11,302	5,869	8,002	6,123	7,706	6,564	45,566	

Change in Dispositions	% +/-
O (N - G)	P ((N - G) / G)
(58,576)	-50.6%
(93)	-15.7%
(918)	-30.3%
(4,880)	-31.7%
(772)	-30.0%
(347)	-13.8%
(25,187)	-43.8%
(3,336)	-43.2%
(1,792)	-26.5%
(35,699)	-41.9%
(1,119)	-43.4%
(6,019)	-51.8%
(10,374)	-41.4%
(1,409)	-29.3%
(32,360)	-39.4%
(3,876)	-32.0% -50.8%
(3,253)	-15.8%
(385,495)	-49.1%
(6,584)	-46.2%
(12,122)	-52.3%
(1,004)	-57.1%
(2,858)	-28.7%
(9,545)	-41.2%
(91)	-8.8%
(1,046)	-26.5%
(9,843)	-33.1%
(6,133)	-60.6%
(1,878)	-26.4%
(120,167)	-54.2%
(8,455)	-54.2%
307	19.3%
(85,868)	-52.1%
(76,434)	-72.9%
(1,772)	-54.9%
(62,536)	-38.8%
(101,889) (43,767)	-57.9% -76.3%
	-76.5%
(28,616) (11,931)	-50.0%
(38,793)	-55.0%
(19,936)	-55.3%
(39,947)	-46.7%
(55,517)	.0 /0

Trial Court Budget Advisory Committee Recommended Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding December 2020

Court	
Santa Cruz	
Shasta	
Sierra	
Siskiyou	
Solano	
Sonoma	
Stanislaus	
Sutter	
Tehama**	
Trinity	
Tulare	
Tuolumne	
Ventura	
Yolo	
Yuba	Ī

# (# of Dispositions, Pre Pandemic, March 2019 through August 2019								
			(Period 1)						
March	April	May	June	July	August	Total			
Α	В	С	D	E	F	G (A THRU F)			
2,892	2,825	3,090	2,888	3,560	3,677	18,932			
3,562	3,076	3,386	3,138	3,266	3,308	19,736			
28	48	36	48	64	64	288			
923	790	980	985	1,152	961	5,791			
6,105	5,182	5,345	4,454	5,408	4,813	31,307			
7,283	7,486	7,197	7,090	8,108	7,469	44,633			
5,547	5,434	5,482	5,209	5,535	5,358	32,565			
1,417	1,343	1,506	1,374	1,465	1,519	8,624			
1,192	1,141	1,193	999	1,315	1,137	6,977			
203	233	211	281	229	358	1,515			
5,384	5,383	5,518	5,678	5,855	6,219	34,037			
708	649	861	819	934	760	4,731			
11,222	11,674	21,954	11,394	12,671	11,995	80,910			
2,189	2,326	3,033	2,592	3,060	2,511	15,711			
684	752	808	676	773	699	4,392			
458,116	447,792	483,329	444,944	505,262	496,374	2,835,816			

# of	# of Dispositions, Pandemic Period, March 2020 through August 2020							
			(Period 2	2)				
March	April May June July August 1							
н		J	К	L	М	N		
						(H THRU M)		
2,241	1,266	1,796	1,887	2,546	2,147	11,883		
2,568	3,830	1,794	2,543	2,632	2,254	15,621		
35	14	43	52	29	24	197		
967	162	466	735	729	861	3,920		
3,873	3,076	2,336	2,879	4,094	4,052	20,310		
5,098	3,830	4,116	5,861	7,129	6,910	32,944		
4,642	1,954	2,046	2,722	3,054	3,877	18,295		
1,259	620	809	1,194	1,169	1,105	6,156		
886	587	456	457	804	877	4,067		
178	120	181	102	145	170	896		
4,137	1,570	2,849	2,957	4,561	5,646	21,720		
691	628	368	397	451	443	2,978		
8,541	2,766	2,877	7,417	8,344	8,019	37,964		
1,304	720	922	999	1,018	1,178	6,141		
559	142	512	529	603	583	2,928		
322,894	162,359	172,896	231,970	266,193	288,433	1,444,746		

Change in Dispositions	% +/-
0	Р
(N - G)	((N - G) / G)
(7,049)	-37.2
(4,115)	-20.9
(91)	-31.6
(1,871)	-32.3
(10,997)	-35.1
(11,689)	-26.2
(14,270)	-43.8
(2,468)	-28.6
(2,910)	-41.7
(619)	-40.9
(12,317)	-36.2
(1,753)	-37.1
(42,946)	-53.1
(9,570)	-60.9
(1,464)	-33.3
(1,391,071)	-49.1

Floor courts
Cluster 1 courts

^{*}Proxy applied to all data.

^{**}Proxy applied to some data.

Trial Court Budget Advisory Committee Recommended Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding

December 2020

	6-11 : 15:	Calandar 151	Character D. III			
	Calculated Dispo	Calculated Dispo	Change in Backlog	% +/-	Percent of	Second \$25m
Court	Mins in Period 1	Mins in Period 2 (Weights Refle	Minutes		Change	Allocation
Court		(Weights Keile	cteu riere)	-	U	V
	Q	R	(R - Q)	((R - Q) / Q)	(S / TOTAL S)	(U * \$25M)
Alameda	17,883,665	9,698,757	(8,184,908)	-45.8%	3.25%	813,228
Alpine	43,015	40,609	(2,406)	-5.6%	0.001%	239
Amador	616,966	428,719	(188,247)	-30.5%	0.07%	18,704
Butte	3,817,659	2,672,706	(1,144,953)	-30.0%	0.46%	113,759
Calaveras	687,161	571,018	(116,143)	-16.9%	0.05%	11,540
Colusa**	369,577	270,599	(98,978)	-26.8%	0.04%	9,834
Contra Costa**	9,436,357	5,701,968	(3,734,389)	-39.6%	1.48%	371,038
Del Norte	† 		(660,439)	-35.6%	0.26%	65,619
	1,806,138	1,145,699				
El Dorado	1,762,976	1,444,055	(318,921)	-18.1%	0.13%	31,687
Fresno	16,166,752	8,762,424	(7,404,328)	-45.8%	2.94%	735,671
Glenn*	578,069	325,424	(252,645)	-43.7%	0.10%	25,102
Humboldt	2,528,781	1,462,476	(1,066,305)	-42.2%	0.42%	105,945
Imperial	3,407,249	1,729,210	(1,678,039)	-49.2%	0.67%	166,725
Inyo	475,368	340,810	(134,558)	-28.3%	0.05%	13,369
Kern	15,994,498	10,009,111	(5,985,387)	-37.4%	2.38%	594,690
Kings	2,805,070	1,757,319	(1,047,751)	-37.4%	0.42%	104,101
Lake	1,870,993	994,416	(876,577)	-46.9%	0.35%	87,094
Lassen**	733,770	430,115	(303,655)	-41.4%	0.12%	30,170
Los Angeles	167,557,586	89,739,693	(77,817,893)	-46.4%	30.93%	7,731,749
Madera	2,778,429	1,727,725	(1,050,704)	-37.8%	0.42%	104,395
Marin	3,288,561	1,875,006	(1,413,555)	-43.0%	0.56%	140,447
Mariposa	274,542	161,046	(113,496)	-41.3%	0.05%	11,277
Mendocino	2,078,227	1,600,494	(477,733)	-23.0%	0.19%	47,466
Merced**	3,659,587	2,290,314	(1,369,273)	-37.4%	0.54%	136,047
Modoc	284,159	171,779	(112,380)	-39.5%	0.04%	11,166
Mono	445,321	265,684	(179,637)	-40.3%	0.07%	17,848
Monterey	5,607,782	3,829,861	(1,777,921)	-31.7%	0.71%	176,649
Napa**	1,947,121	1,204,387	(742,734)	-38.1%	0.30%	73,796
Nevada	1,307,084	987,282	(319,802)	-24.5%	0.13%	31,775
Orange	44,665,088	21,758,720	(22,906,368)	-51.3%	9.10%	2,275,907
Placer	4,539,693	2,512,320	(2,027,373)	-44.7%	0.81%	201,434
Plumas	355,846	278,383	(77,463)	-21.8%	0.03%	7,696
Riverside	29,964,834	16,636,704	(13,328,130)	-44.5%	5.30%	1,324,242
Sacramento	21,638,646	9,467,120	(12,171,526)	-56.2%	4.84%	1,209,326
San Benito	614,116	395,116	(219,000)	-35.7%	0.09%	21,759
San Bernardino	41,492,501	24,427,912	(17,064,589)	-41.1%	6.78%	1,695,486
San Diego	34,136,170	17,112,902	(17,023,268)	-49.9%	6.77%	1,691,380
San Francisco	9,115,994	5,361,206	(3,754,789)	-43.3%	1.49%	373,064
San Joaquin	11,282,400	6,093,647	(5,188,753)	-46.0%	2.06%	515,539
San Luis Obispo	4,453,302	2,391,980	(2,061,322)	-46.3%	0.82%	204,807
San Mateo	8,331,325	4,689,619	(3,641,706)	-40.3%	1.45%	361,829
Santa Barbara	6,336,987	3,420,137	(2,916,851)	-45.7% -46.0%	1.45%	289,809
	16,355,620			-44.3%	2.88%	
Santa Clara	10,355,620	9,116,896	(7,238,724)	-44.3%	2.88%	719,218

Trial Court Budget Advisory Committee Recommended Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding December 2020

Court	
Santa Cruz	
Shasta	
Sierra	
Siskiyou	
Solano	
Sonoma	
Stanislaus	
Sutter	
Tehama**	
Trinity	
Tulare	
Tuolumne	
Ventura	
Yolo	
Yuba	

Calculated Dispo	Calculated Dispo	Change in Backlog	% +/-
Mins in Period 1	Mins in Period 2 (Weights Refle	Minutes	70 17-
Q	R	S	T
ď	r.	(R - Q)	((R - Q) / Q)
4,133,651	2,698,109	(1,435,542)	-34.7%
4,511,643	4,109,959	(401,684)	-8.9%
56,136	56,136	•	0.00%
999,173	724,148	(275,025)	-27.5%
5,781,170	3,704,924	(2,076,246)	-35.9%
6,383,454	4,009,887	(2,373,567)	-37.2%
8,528,854	4,843,575	(3,685,279)	-43.2%
1,791,150	1,240,452	(550,699)	-30.7%
1,537,783	860,910	(676,873)	-44.0%
316,694	176,101	(140,593)	-44.4%
7,973,857	4,729,658	(3,244,199)	-40.7%
1,143,850	719,491	(424,359)	-37.1%
12,051,994	5,805,414	(6,246,580)	-51.8%
3,221,283	1,696,134	(1,525,149)	-47.3%
1,305,707	937,098	(368,609)	-28.2%
563,231,384	311,613,360	(251,618,024)	-44.7%

Percent of Change	Second \$25m Allocation
U	V
(S / TOTAL S)	(U * \$25M)
0.57%	142,631
0.16%	39,910
0.00%	-
0.11%	27,326
0.83%	206,289
0.94%	235,830
1.46%	366,158
0.22%	54,716
0.27%	67,252
0.06%	13,969
1.29%	322,334
0.17%	42,163
2.48%	620,641
0.61%	151,534
0.15%	36,624
100.00%	25,000,000

Floor courts
Cluster 1 courts

^{*}Proxy applied to all do

^{**}Proxy applied to son

JUDICIAL COUNCIL OF CALIFORNIA TRIAL COURT BUDGET ADVISORY COMMITTEE Report to the Judicial Branch Budget Committee

(Action Item)

Title: COVID-19 Backlog Funding Alternative Methodology Data

Date: 12/1/2020

Contact: Ms. Brandy Olivera, Manager, Judicial Council Budget Services

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Services 415-865-7708 | <u>leah.rose-goodwin@jud.ca.gov</u>

Issue

Consideration of an alternative methodology, or portions thereof, for allocation of the remaining \$25 million one-time COVID-19 backlog funding included in the Budget Act of 2020.

Background

Judicial Branch Budget Committee Meeting

On November 12, 2020, Jake Chatters, Court Executive Officer, Placer Superior Court presented an alternative methodology to the Judicial Branch Budget Committee (Budget Committee) on behalf of a 26-court group that provided comment to the Trial Court Budget Advisory Committee's (TCBAC) original proposal for allocating the remaining \$25 million one-time COVID-19 backlog funding via a "threshold" approach¹.

Methodology

Allocation Methodology

This methodology is based on a workload-based funding share allocation of funds, adjusted by factors that assess each court's COVID-19 backlog 'impact.' Elements of the TCBAC recommendation are used to determine the impact on courts. These elements include the average change in weighted dispositions and the application of a proxy model to courts that do not have data entered in the Judicial Branch Statistical Information System so that they can be included in the allocation methodology.

The methodology establishes conceptual thresholds that place courts under various funding impact levels. In addition, there are various outcomes determined based on the threshold that a court falls into (see Table 1).

¹ Judicial Branch Budget Committee PowerPoint (November 12, 2020), https://www.courts.ca.gov/documents/jbbc-20201112-materials-additional.pptx.

Table 1:

Impact	Threshold	Outcome		
Minimal	Less than -2.5%	No funding		
Moderate	-2.5% to -14.9%	Reduced, scaled proportion from the first \$25m		
Significant	-15% to -24.9%	Equal to the first \$25m allocation		
Severe	More than -25%	Equal to first \$25m plus additional supplement		

Based on this information, a court with minimal impact, defined as having less than a 2.5 percent average disposition change when comparing last year to current year, would not receive any of the second \$25 million allocation.

A court with a moderate impact of 2.5 percent to 14.9 percent would receive a reduced, scaled proportion of funding based on the first \$25 million received (e.g., a court that received \$100,000 from the first \$25 million allocation and has a 2.5 percent impact would receive \$2,500 from the second \$25 million; a court that received \$100,000 from the first \$25 million allocation and has a 14.9 percent impact would receive \$97,500 from the second \$25 million).

A court with a significant impact would receive an allocation equivalent to what it received from the first \$25 million, and a court with a severe impact would receive an allocation equivalent to what it received from the first \$25 million as well as an additional, proportional supplement funded by courts that receive zero funds and by courts receiving a reduced allocation. Details of the proposed threshold and application outcomes are included in Attachment B.

Methodology Considerations

The following information highlights similarities and differences between the two methodologies for the Budget Committee to consider:

- a) The TCBAC-recommended allocation methodology is based on the average, weighted differences in dispositions between two time periods. The alternative model uses a workload-based funding share allocation as the foundation for distribution.
- b) Both models use the same COVID-19 disposition dataset for parts of their funding methodologies.
- c) The alternative methodology considers the severity impact of the pandemic on courts by providing them with additional funding, which is funded by courts with a minimum to moderate impact. The TCBAC-recommended methodology distributes funding proportionally to all courts that have a data-based backlog impact as a result of COVID-19.
- d) The thresholds, proportional reductions, and reference to the first \$25 million allocation

in this alternative methodology are suggested and could be adjusted at the discretion of the Budget Committee.

§50 Million One-Time COVID-19 Backlog Funding Allocation

The chart below provides allocation information by court of the first \$25 million pro rata allocation and the second \$25 million allocation alternative presented here, to reflect the total \$50 million one-time allocation:

Carret	First \$25m Allocation	Second \$25m	Total \$50m
Court		Allocation	Allocation
A1 1	(Pro Rata)	(Recommendation)	1 607 141
Alameda	842,169	844,972	1,687,141
Alpine	4,099	1,076	5,175
Amador	34,576	34,691	69,267
Butte	142,826	143,302	286,128
Calaveras	27,720	27,720	55,440
Colusa	21,131	21,202	42,333
Contra Costa	539,671	541,467	1,081,139
Del Norte	30,804	30,906	61,710
El Dorado	91,925	91,925	183,851
Fresno	677,260	679,513	1,356,773
Glenn	25,321	25,406	50,727
Humboldt	85,802	86,087	171,889
Imperial	98,417	98,745	197,162
Inyo	20,493	20,562	41,055
Kern	687,911	690,201	1,378,112
Kings	102,879	103,222	206,101
Lake	52,118	52,292	104,410
Lassen	21,101	21,171	42,271
Los Angeles	7,326,544	7,350,924	14,677,468
Madera	116,120	116,506	232,627
Marin	139,187	139,650	278,836
Mariposa	15,494	15,545	31,039
Mendocino	71,110	71,110	142,221
Merced	166,730	167,285	334,015
Modoc	11,089	11,126	22,214
Mono	17,595	17,653	35,248
	,	/	,

	First \$25m	Second \$25m	
Court	Allocation	Allocation	Total \$50m
	(Pro Rata)	(Recommendation)	Allocation
Monterey	254,246	255,093	509,339
Napa	96,689	97,011	193,701
Nevada	60,945	60,945	121,889
Orange	1,831,901	1,837,997	3,669,898
Placer	238,483	239,277	477,759
Plumas	15,906	15,906	31,813
Riverside	1,329,084	1,333,507	2,662,591
Sacramento	1,175,581	1,179,493	2,355,074
San Benito	38,657	38,786	77,443
San Bernardino	1,400,914	1,405,576	2,806,489
San Diego	1,697,402	1,703,051	3,400,453
San Francisco	585,040	586,987	1,172,027
San Joaquin	513,099	514,807	1,027,906
San Luis Obispo	192,206	192,846	385,052
San Mateo	436,824	438,278	875,102
Santa Barbara	292,697	293,671	586,368
Santa Clara	953,930	957,105	1,911,035
Santa Cruz	172,052	172,624	344,676
Shasta	156,752	80,778	237,530
Sierra	2,760	-	2,760
Siskiyou	39,716	39,848	79,564
Solano	303,021	304,029	607,050
Sonoma	298,558	299,551	598,109
Stanislaus	329,931	331,029	660,960
Sutter	81,203	81,473	162,677
Tehama	57,335	57,526	114,861
Trinity	17,235	17,292	34,527
Tulare	305,728	306,745	612,473
Tuolumne	45,126	45,276	90,402
Ventura	495,230	496,878	992,108
Yolo	162,774	163,315	326,089
Yuba	48,879	49,042	97,921
	25,000,000	25,000,000	50,000,000

Recommendations

It is recommended that the Budget Committee approve one of the following methodologies for consideration by the Judicial Council at its January 21-22, 2021 business meeting, following a short period for appeals to be considered:

- 1. Move the alternative methodology forward (with any adjustments deemed by the Budget Committee); or
- 2. Move forward a hybrid model that incorporates components from the alternative model and the TCBAC model (with any adjustments deemed by the Budget Committee).

Attachments

Attachment B: Alternative Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding

Alternative Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding December 2020

Court
Alameda
Alpine
Amador
Butte
Calaveras
Colusa
Contra Costa
Del Norte
El Dorado
Fresno
Glenn
Humboldt
Imperial
Inyo
Kern
Kings
Lake
Lassen
Los Angeles
Madera
Marin
Mariposa
Mendocino
Merced
Modoc
Mono
Monterey
Napa
Nevada
Orange
Placer
Plumas
Riverside
Sacramento

First \$25m Allocation (Pro Rata)	Percent of Allocation
w	X (W / TOTAL W)
842,169	3.37%
4,099	0.02%
34,576	0.14%
142,826	0.57%
27,720	0.11%
21,131	0.08%
539,671	2.16%
30,804	0.12%
91,925	0.37%
677,260	2.71%
25,321	0.10%
85,802	0.34%
98,417	0.39%
20,493	0.08%
687,911	2.75%
102,879	0.41%
52,118	0.21%
21,101	0.08%
7,326,544	29.31%
116,120	0.46%
139,187	0.56%
15,494	0.06%
71,110	0.28%
166,730	0.67%
11,089	0.04%
17,595	0.07%
254,246	1.02%
96,689	0.39%
60,945	0.24%
1,831,901	7.33%
238,483	0.95%
15,906	0.06%
1,329,084	5.32%
1,175,581	4.70%

Threshold (carried over from	lmmast	Outcome	Outcome In	% for	Supplement In	Second
column T of the TCBAC Model)	Impact	Outcome	Dollars	Supplement	Dollars	\$25m Allocation
			ВВ	СС	DD	EE
Υ	Z	AA	(VARIES)	(VARIES)	(CC * \$81,758)	(BB + DD)
-45.8%	Severe	Equal + Supplement	842,169	3.4%	2,803	844,972
-5.6%	Moderate	Reduced	1,076	0.0%	-	1,076
-30.5%	Severe	Equal + Supplement	34,576	0.1%	115	34,691
-30.0%	Severe	Equal + Supplement	142,826	0.6%	475	143,302
-16.9%	Significant	Equal	27,720	0.0%	-	27,720
-26.8%	Severe	Equal + Supplement	21,131	0.1%	70	21,202
-39.6%	Severe	Equal + Supplement	539,671	2.2%	1,796	541,467
-36.6%	Severe	Equal + Supplement	30,804	0.1%	103	30,906
-18.1%	Significant	Equal	91,925	0.0%	-	91,925
-45.8%	Severe	Equal + Supplement	677,260	2.8%	2,254	679,513
-43.7%	Severe	Equal + Supplement	25,321	0.1%	84	25,406
-42.2%	Severe	Equal + Supplement	85,802	0.3%	286	86,087
-49.2%	Severe	Equal + Supplement	98,417	0.4%	328	98,745
-28.3%	Severe	Equal + Supplement	20,493	0.1%	68	20,562
-37.4%	Severe	Equal + Supplement	687,911	2.8%	2,289	690,201
-37.4%	Severe	Equal + Supplement	102,879	0.4%	342	103,222
-46.9%	Severe	Equal + Supplement	52,118	0.2%	173	52,292
-41.4%	Severe	Equal + Supplement	21,101	0.1%	70	21,171
-46.4%	Severe	Equal + Supplement	7,326,544	29.8%	24,381	7,350,924
-37.8%	Severe	Equal + Supplement	116,120	0.5%	386	116,506
-43.0%	Severe	Equal + Supplement	139,187	0.6%	463	139,650
-41.3%	Severe	Equal + Supplement	15,494	0.1%	52	15,545
-23.0%	Significant	Equal	71,110	0.0%	-	71,110
-37.4%	Severe	Equal + Supplement	166,730	0.7%	555	167,285
-39.5%	Severe	Equal + Supplement	11,089	0.0%	37	11,126
-40.3%	Severe	Equal + Supplement	17,595	0.1%	59	17,653
-31.7%	Severe	Equal + Supplement	254,246	1.0%	846	255,093
-38.1%	Severe	Equal + Supplement	96,689	0.4%	322	97,011
-24.5%	Significant	Equal	60,945	0.0%	-	60,945
-51.3%	Severe	Equal + Supplement	1,831,901	7.5%	6,096	1,837,997
-44.7%	Severe	Equal + Supplement	238,483	1.0%	794	239,277
-21.8%	Significant	Equal	15,906	0.0%	-	15,906
-44.5%	Severe	Equal + Supplement	1,329,084	5.4%	4,423	1,333,507
-56.2%	Severe	Equal + Supplement	1,175,581	4.8%	3,912	1,179,493

Alternative Methodology for Remaining 2020-21 \$25 Million in COVID-19 Backlog Funding December 2020

Court
San Benito
San Bernardino
San Diego
San Francisco
San Joaquin
San Luis Obispo
San Mateo
Santa Barbara
Santa Clara
Santa Cruz
Shasta
Sierra
Siskiyou
Solano
Sonoma
Stanislaus
Sutter
Tehama
Trinity
Tulare
Tuolumne
Ventura
Yolo

First \$25m Allocation (Pro Rata)	Percent of Allocation
W	X (W / TOTAL W)
38,657	0.15%
1,400,914	5.60%
1,697,402	6.79%
585,040	2.34%
513,099	2.05%
192,206	0.77%
436,824	1.75%
292,697	1.17%
953,930	3.82%
172,052	0.69%
156,752	0.63%
2,760	0.01%
39,716	0.16%
303,021	1.21%
298,558	1.19%
329,931	1.32%
81,203	0.32%
57,335	0.23%
17,235	0.07%
305,728	1.22%
45,126	0.18%
495,230	1.98%
162,774	0.65%
48,879	0.20%
25,000,000	100.00%

0%

Threshold (carried over from column T of the TCBAC Model)	Impact	Outcome	Outcome In Dollars	% for Supplement	Supplement In Dollars	Second \$25m Allocation
Υ	Z	AA	ВВ	СС	DD	EE
-35.7%	Covere	Equal + Supplement	(VARIES)	(VARIES) 0.2%	(CC * \$81,758) 129	(BB + DD)
	Severe		38,657	5.7%	_	38,786
-41.1%	Severe	Equal + Supplement	1,400,914		4,662	1,405,576
-49.9%	Severe	Equal + Supplement	1,697,402	6.9%	5,648	1,703,051
-41.2%	Severe	Equal + Supplement	585,040	2.4%	1,947	586,987
-46.0%	Severe	Equal + Supplement	513,099	2.1%	1,707	514,807
-46.3%	Severe	Equal + Supplement	192,206	0.8%	640	192,846
-43.7%	Severe	Equal + Supplement	436,824	1.8%	1,454	438,278
-46.0%	Severe	Equal + Supplement	292,697	1.2%	974	293,671
-44.3%	Severe	Equal + Supplement	953,930	3.9%	3,174	957,105
-34.7%	Severe	Equal + Supplement	172,052	0.7%	573	172,624
-8.9%	Moderate	Reduced	80,778	0.0%	1	80,778
0.0%	Minimal	None	-	0.0%	-	-
-27.5%	Severe	Equal + Supplement	39,716	0.2%	132	39,848
-35.9%	Severe	Equal + Supplement	303,021	1.2%	1,008	304,029
-37.2%	Severe	Equal + Supplement	298,558	1.2%	994	299,551
-43.2%	Severe	Equal + Supplement	329,931	1.3%	1,098	331,029
-30.7%	Severe	Equal + Supplement	81,203	0.3%	270	81,473
-44.0%	Severe	Equal + Supplement	57,335	0.2%	191	57,526
-44.4%	Severe	Equal + Supplement	17,235	0.1%	57	17,292
-40.7%	Severe	Equal + Supplement	305,728	1.2%	1,017	306,745
-37.1%	Severe	Equal + Supplement	45,126	0.2%	150	45,276
-51.8%	Severe	Equal + Supplement	495,230	2.0%	1,648	496,878
-47.3%	Severe	Equal + Supplement	162,774	0.7%	542	163,315
-28.2%	Severe	Equal + Supplement	48,879	0.2%	163	49,042
-44.7%	30.0.0	-4-20 - Supplement	24,918,242	100.0%	81,758	25,000,000

Floor courts
Cluster 1 courts

Yuba

THRESHOLD AMOUNTS AND OUTCOME USED IN METHODOLOGY		
Impact	Threshold	Outcome
Minimal	Less than -2.5%	No Funding
Moderate	-2.5% to -14.9%	Reduced, Scaled Proportion from First \$25m*
Significant	-15% to -24.9%	Equal to First \$25m
Severe	More than -25%	Equal to First \$25m Plus Additional Supplement**

0%

^{*}Courts on the lower end of moderate impact receive a larger reduction; courts on the higher end receive less of a reduction.

^{**}Proportional using funds remaining from courts receiving zero funds and courts receiving a reduced allocation. Page 21 of 21