JUDICIAL COUNCIL OF CALIFORNIA Meeting Minutes—February 19, 2015 Judicial Council of California • Sacramento Fourth Floor, Veranda Rooms A, B, and C 2860 Gateway Oaks Drive, Suite 400 Sacramento, California 95833

THURSDAY, FEBRUARY 19, 2015

Non-Business Meeting—Closed Session Personnel and Other Confidential Matters (Rule 10.6(b))

The meeting was called to order at 9:30 a.m. and adjourned at 10:00 a.m.

Business Meeting—Open Meeting (Rule 10.6(a))

Judicial Council members present: Chief Justice Tani G. Cantil-Sakauye; Court of Appeal Justices Judith Ashmann-Gerst and Harry E. Hull, Jr.; Judges Marla O. Anderson, Brian John Back, James R. Brandlin, David De Alba, Emilie H. Elias, Gary Nadler, David Rosenberg, David M. Rubin, Dean T. Stout, and Martin J. Tangeman; Senator Hannah-Beth Jackson, Assembly Member Richard Bloom; Mr. Mark G. Bonino, Mr. James P. Fox, and Ms. Donna D. Melby; advisory members present: Judges Daniel J. Buckley, James E. Herman, Brian L. McCabe, Marsha G. Slough, Kenneth K. So, and Joan P. Weber; Commissioner David E. Gunn; Court Executive Officers Richard D. Feldstein and Mary Beth Todd; Supreme Court Clerk Frank A. McGuire; secretary to the council: Mr. Martin Hoshino, Administrative Director.

Judicial Council members absent: Supreme Court Justice Ming W. Chin; Court of Appeal Justice Douglas P. Miller; Judges Morris D. Jacobson and Charles D. Wachob; Ms. Debra Elaine Pole.

Speakers present: Supreme Court Justice Mariano-Florentino Cuéllar; Associate Justice Richard D. Huffman, Court of Appeal, Fourth Appellate District, Division One; Judge Laurie M. Earl, Superior Court of California, County of Sacramento; Chief Information Officer Robert Oyung, Superior Court of California, County of Santa Clara.

Others present: Court Executive Officer G. Sean Metroka, Superior Court of California, County of Nevada; Mr. Ben Palmer, Staff, California State Senate; Ms. Debbie Meador, Staff, California State Assembly; Mr. Ken Spence, Staff, California State Assembly; Mr. Joe

Stephenshaw, Staff, California State Assembly; **members of the public:** Ms. Logan Begneaud, Mr. Steve Burdo, Mr. Jim Cantando, Ms. Elizabeth Edmonds, Ms. Roberta Fitzpatrick, Ms. Michelle Garcia, Ms. Irina Giyenko, Mr. Ray Huakins, Ms. Susan Hulsebus, Ms. Fatima Katumbusi, Mr. Mark Light, Mr. Rick Nixon, Mr. Alan Phillips, Ms. Sara Smith, and Ms. Connie Valentine; **media representatives:** Ms. Maria Dinzeo, *Courthouse News Service*; and Mr. Paul Jones, *Daily Journal*.

Call to Order

Chief Justice Cantil-Sakauye, Chair of the Judicial Council, called the meeting to order at 10:15 a.m. in Veranda Rooms A, B, and C on the fourth floor of the Sacramento office of the Judicial Council of California.

Swearing in of New Judicial Council Member

The Chief Justice welcomed Senator Hannah-Beth Jackson, new member of the Judicial Council, to her first meeting. Senator Jackson was selected to represent the California State Senate on the Judicial Council. She noted that the enhancement to our membership to include legislative members was first proposed by former Chief Justice Phil Gibson, and it was enacted through a revision of Article 6 of the State Constitution in 1960. The revision broadened the Judicial Council's membership to include representatives of all groups directly concerned with the improvement of the administration of justice, including the State Bar of California and both houses of the state Legislature. The Chief Justice stated that, at the time of enactment, it was said, "Legislative representation on the council would enable it to maintain better liaison with the Legislature and would help prevent conflict between rules adopted by the council and statutes enacted by the Legislature." The Chief Justice proceeded by administering the oath of office to Senator Jackson.

Opening Remarks from the Chief Justice

The Chief Justice announced that this meeting is the second of the two Judicial Council meetings in Sacramento this year. She noted that the meetings held in Sacramento facilitate direct advocacy with legislators by Judicial Council members on behalf of the branch and the court. The Chief Justice reported that the legislative visits that took place the day before this meeting, and the ones in January, provided council members with an opportunity to advocate for the need for new investment in California's justice system by discussing how the superior courts, Courts of Appeal, and the Supreme Court have adapted to new budget realities with efficiency and innovation and sharing first-hand experiences about how budget cuts in previous years have impacted court operations and access to justice. Many voices shared the needs of the judicial branch and the public it serves but, importantly, they also presented a shared vision for new funding needs and solutions. The Chief Justice reported that closures, adequate funding, Proposition 47, facilities, and reserves were among the recurring themes during the meetings with the legislators. She thanked the members for their active participation in the legislative visits. The Chief Justice also thanked the staff of the Governmental Affairs office for organizing the visits and Judicial Council staff, both in the San Francisco and Sacramento offices, for supporting the council in conducting its regular Judicial Council meetings in Sacramento.

Approval of Meeting Minutes

The Judicial Council approved the minutes of the January 22, 2015, Judicial Council meeting.

Chief Justice's Report

The Chief Justice presented her report summarizing her engagements and ongoing outreach activities since the January council meeting. She began by noting that, although this reporting period was a short one, the topics of her engagements and activities ranged from undocumented and unaccompanied immigrant minors to the diversity and the future of California elections. She was pleased to participate in a video celebrating the recognition of California's law and legal service academies by the American Bar Association with its Alexander Award, which recognizes the academies' work to support racial and ethnic diversity in the legal profession. The Chief Justice reported that, in 2014, these law academies in California had 500 graduating students, and that more than 1,000 members of the local legal profession and community were, and continue to be, actively involved in teaching, supporting, and encouraging nearly 2,000 students. The Chief Justice reported that at least 50 percent of the students have been identified in these law academies as at-risk students to graduate, which is worth noting because it is known that, in the court system, students who were suspended or expelled are almost three times more likely to come in contact with the juvenile justice system. The Chief Justice reported that one of the law academies from her alma mater, C. K. McClatchy High School, visited the Supreme Court during its oral argument session in Sacramento earlier in the month. She thanked Mr. McGuire and Mr. Jorge Navarette, Assistant Clerk Administrator of the Supreme Court, for facilitating this court outreach and civic learning opportunity. The Chief Justice noted that all the Courts of Appeal and almost all of the trial courts engage in some sort of outreach, including mock trials and moot courts, and she believes that these types of outreach activities are essential to the public's understanding of the role of the courts.

The Chief Justice reported that children and teens were also the topic for a panel discussion in which she participated during the midyear meeting of the Conference of Chief Justices in San Antonio, Texas. She joined a panel that included Magistrate Judge Julie Breslow from the District of Columbia; Immigration Judge Dana Marks from the United States Department of Justice in San Francisco; Dr. John Martin, Director of the Center for Public Policy Studies, Immigration & State Courts Initiative; and Texas Administrative Director of the Courts David Slayton. The Chief Justice reported that the panel discussed how state laws give their state courts and their trial courts a primary duty to protect the rights and welfare of all resident children and how the influx of undocumented and unaccompanied children from other countries, particularly South America, had created an intersection of federal immigration law and state child welfare and child custody law in the special immigrant juvenile status process. She reported that the Legislature and the Governor enacted Senate Bill 873 last year, which affirmed court authority and provided some funding for legal representation for these children. She added that judicial officers have already been provided some guidance on this subject, and that the council is cosponsoring a judicial forum in March on the special immigrant juvenile status with the Superior Court of San Diego County. The Chief Justice added that the midyear meeting also included discussions and presentations relating to evidence-based sentencing, pretrial reform,

and adult and juvenile corrections. Judge Roger Warren, Superior Court of Sacramento County, and former Judicial Council member, was one of the lead presenters.

The Chief Justice reported that, representing Judicial Council as its chair, she attended the statewide business meeting of the Trial Court Presiding Judges and Court Executives Advisory Committees. The meeting included candid discussions addressing issues affecting the courts through a useful exchange of thoughts and concerns among court and branch leadership.

The Chief Justice reported that she participated in the New Appellate Justices Institute, which was one of the largest appellate justice institutes for new justices in some time. She noted that many vacant seats on the Supreme Court and Courts of Appeal have now been filled by the Governor, enriching the existing talent pool on the state's appellate court benches. The Chief Justice had the great pleasure to share the stage with legal counsel for the World Series–winning San Francisco Giants when the Santa Clara University School of Law honored her with its Social Justice and Human Rights Award at its annual Diversity Gala and the San Francisco Giants received the Organization of the Year Award.

The Chief Justice reported that Judge Richard Couzens (Ret.), former Judicial Council Distinguished Service Award recipient and an expert veteran lecturer for judges, coordinated the first-of-its-kind pretrial summit titled "Releasing Arrestees: Decisions to Enhance Public Safety" with the Judicial Council's Criminal Justice Services staff, headed by Senior Manager Shelley Curran and the Operations & Programs Division staff. The summit was attended by court executive officers, probation officers, district attorneys, public defenders, service providers, and representatives from the Criminal Justice Institute and the Public Policy Institute of California. The Chief Justice reported that the discussions addressed models and best practices for evidence-based pretrial release. She noted that, nationally, as she mentioned earlier with the Conference of Chief Justices, this concept is an effort that has been growing in momentum, and specifically in California with the Pretrial Programs Grant through the Recidivism Reduction Fund Court Grant Program, which appeared as Item K on the discussion agenda for this meeting. She emphasized that the ultimate goal remains the same: reducing recidivism while enhancing public safety.

The Chief Justice reported that she was pleased to participate in a conference organized by the Future of California Elections to discuss working collaboratively for a more inclusive democracy. She has stated repeatedly that the strength of democratic institutions relies on the public's understanding of those institutions. The conference attendees included Secretary of State Alex Padilla, election representatives, civil rights and civic engagement groups, government employees, and legislative staff. The Chief Justice noted that the lack of civic engagement, as reflected most recently in the low voter turnout during the last midterm elections, has many negative consequences, which are threats to our democracy, because the justice system depends on the public's confidence and trust in—and understanding of—the judiciary. She reported that the Judicial Council recognized those threats many years ago when it created the Commission for Impartial Courts, which was chaired by Justice Chin. The Chief Justice added that it is from that

commission that she created the Power of Democracy Steering Committee based on the commission's recommendations and partnered with Superintendent of Public Instruction Tom Torlakson on a number of civic learning initiatives to engage all students. The Chief Justice concluded her report with mention of the approaching 50th anniversary of the Voting Rights Act.

Administrative Director's Report

In the materials for this council meeting, Mr. Hoshino provided his written report outlining activities in which Judicial Council staff is engaged to further the Judicial Council's goals and priorities for the judicial branch. The report focuses on action since the January council meeting and is exclusive of issues on the business agenda for this meeting. He began his supplemental report by highlighting one of the major themes in his report relating to data collection, specifically the efficacy of data collection from the courts in the areas of filings, workload, and case processing, used to inform budget management, budget appropriations, and finance decisions. Mr. Hoshino indicated that his written report references the research staff's work on improvements in the reporting of statewide statistics based on a set of recommendations from the courts to submit their filings in the same case-type categories used for the resource assessment study, which will facilitate and augment the precision in the results for the next resource assessment study that will ultimately feed into the workload allocation funding methodology model used for budget development as well as allocations.

Mr. Hoshino referenced another data collection matter related to court workload associated with the implementation of Proposition 47. He reported that Judicial Council staff spoke with the Legislative Analyst's Office (LAO) earlier in the week as it released its report related to the early implementation efforts. Mr. Hoshino reported that a section in that report discusses the state courts and information that it suggests is appropriate for collection. He added that, in the report, the LAO supports the Governor's proposal for \$26.9 million in new funding for the upcoming fiscal year, but recommends to the Legislature that the second-year funding be issued subsequent to additional data collection. Mr. Hoshino reported that Judicial Council staff had made a request for resources to defray the additional cost of the data collection associated with Proposition 47, which was included in the Governor's January 10 budget proposal. Discussions to define the overall costs and net savings continue with the Department of Finance. By the summer of 2016, the Director of Finance must certify the any state savings related to the passage of Proposition 47. Mr. Hoshino thanked Ms. Todd and the court executive officers and their teams, as well as the presiding judges, for collaborating with staff on this effort.

Mr. Hoshino reported that, although he had not been able to visit the courts as much as he would have liked in between the two Judicial Council meetings, he was able to visit the Superior Court of San Bernardino County and receive a tour of some of the new courthouse's innovations and efficiencies. He witnessed a DMV-style process in place to organize the public submission of filings—obtaining a number and then approaching a window when called—and he was surprised to see hardly anyone waiting in line because of the system's efficiency. Mr. Hoshino also described a process that he observed where the public would approach a walk-up/drive-up

window to pay their fines. Similar to the ticket window of a movie theater, the person would go to the window and make payment without entering a courtroom or going through security. He also described the domestic violence e-delivery program developed by the court, which provides the citizens of San Bernardino County online access to forms in a user-friendly manner. Mr. Hoshino noted that, although these processes seem very simple, he believes these advancements occurring in the courts ought to be highlighted.

Mr. Hoshino concluded his report by announcing to the council members that, on their behalf, the Chief and he will be recognizing many of Judicial Council staff employees for their years of service, serving anywhere between 5 and 25 years. He highlighted that this recognition is in the spirit of honoring the great public service contributions of the 19,000 appellate court, superior court, and Judicial Council staff tirelessly working in the judicial system, sometimes under trying conditions, especially over the last several years.

Public Comment

Ms. Daun Abbett, Ms. Karen Anderson, Mr. Marc M. Gorelnik, Ms. Stacey Hart, Ms. Susan Hulsebus, Ms. Anita Jarman, Ms. Brooke Prescott, Ms. Kim M. Robinson, Ms. Kimberly Rosenberger, Ms. Kathleen Russell, Ms. Carol Saia, Mr. Hazart Sanker, Ms. Vickie Van Scyoc, Mr. ET Snell, Ms. Sharon Stephens, Captain Curt Taras, and Ms. Tami Winternitz presented comments on judicial administration issues.

Written Comment

Written comments were received from Ms. Terri Castro, Mr. Marc Gorelnik, Ms. Jackie Gorton, Ms. Carol Saia, and Mr. ET Snell.

Consent Agenda (Items A1–A3, B, and D–G)

ITEMS A1–A3 RULES AND FORMS

Civil Jury Instructions

Item A1 Jury Instructions: Revisions to Criminal Jury Instructions

The Advisory Committee on Criminal Jury Instructions recommended approval of the proposed revisions to the *Judicial Council of California Criminal Jury Instructions* (CALCRIM). These changes would keep CALCRIM current with statutory and case authority.

Council action

The Judicial Council, effective February 19, 2015, approved for publication under rule 2.1050 of the California Rules of Court the criminal jury instructions prepared by the committee. The revised instructions will be published in the official 2015 edition of the *Judicial Council of California Criminal Jury Instructions*.

Civil and Small Claims

Item A2 Fee Waivers: Change in Federal Poverty Guidelines, Revisions to Application Form, and Specific Fees Included in Waivers

The Civil and Small Claims Advisory Committee recommended modifying the *Request to Waive Court Fees* (form FW-001) effective March 1, 2015, to reflect the 2015 increase to the federal poverty guidelines and at the same time make other clarifying changes to the form. In addition, the Civil and Small Claims Advisory Committee and the Appellate Advisory Committee jointly recommended amendments to the rules that list the court fees that must be waived as part of an initial fee waiver and those that may be waived at the court's discretion. The Appellate Advisory Committee recommended amending these rules to consolidate the list of mandatorily waived fees in one rule and to also list the new \$50 fee for the court to hold in trust funds deposited to pay court reporters for a transcript. The Civil and Small Claims Advisory Committee recommended further rule amendments to reflect recent changes in law that mandate that any fees charged for the court's cost for court reporting services and assessments for court investigation under certain provisions of the Probate Code be included in a waiver. Several fee waiver forms and information sheets would be revised to reflect these changes.

Council action

The Judicial Council:

- 1. Effective March 1, 2015, amended *Request to Waive Court Fees* (form FW-001), to reflect 2015 increases in the federal poverty guidelines and incorporate other nonsubstantive, clarifying changes.
- 2. Effective July 1, 2015:
 - a. Amended California Rules of Court, rules 3.52, 3.55, 3.56, and 8.818 to:
 - i. consolidate in rule 3.55 the list of superior court fees relating to appellate matters that are waived as part of an initial fee waiver;
 - ii. add to rule 3.55 the new \$50 fee for the court to hold in trust funds deposited to pay court reporters for a transcript on appeal; and
 - iii. reflect in rules 3.55 and 3.56 the new statutory requirement that court fees for court reporting services be included in all fee waivers, and added an advisory committee comment to rule 3.55 to clarify that the inclusion of all court reporter's fees in the rule is not intended to mandate that a court reporter be provided for all fee waiver recipients.

- b. Revised the list of waived fees on all the fee waiver order forms (forms FW-002, FW-003, FW-005, FW-008, and FW-012) and information sheets (forms FW-001-INFO, APP-001, and APP-015/FW-015-INFO) to reflect the changes in rules 3.55 and 3.56, and the recently enacted amendments to Government Code section 68631.
- 3. Effective July 1, 2015, amended rule 3.52 to provide a grace period for courts in which they may use order forms created within their own electronic case management system rather than the newly amended Judicial Council forms.
- 4. Effective July 1, 2015, further revised form APP-001 to reflect recent changes in appellate fees, rules, and procedures.

Item A3 Judicial Council Form: Update to Federal Poverty Guidelines

The Family and Juvenile Law Advisory Committee recommended revising one Judicial Council form, *Financial Declaration—Juvenile Dependency* (form JV-132), containing figures based on the federal poverty guidelines to reflect the updates to those guidelines recently published by the federal government.

Council action

The Judicial Council, effective February 19, 2015, revised *Financial Declaration— Juvenile Dependency* (form JV-132) to reflect the January 2015 increases to the federal poverty guidelines.

Item B Judicial Branch Administration: Audit Report for Judicial Council Acceptance

The Advisory Committee on Financial Accountability and Efficiency for the Judicial Branch (A&E) and Judicial Council staff recommended that the Judicial Council accept the audit report that pertains to the Superior Court of Madera County. This acceptance complies with the policy approved by the Judicial Council on August 27, 2010, which specifies Judicial Council acceptance of audit reports as the last step to finalization of the reports before their placement on the California Courts public website to facilitate public access. Acceptance and publication of these reports would enhance accountability and provide the courts with information to minimize financial, compliance, and operational risk.

Council action

The Judicial Council, effective February 19, 2015, accepted the following "pending" audit report dated June 2014 entitled *Audit of the Superior Court of California, County of Madera*, which resulted in the audit report progressing from "pending" status to "final" status. The final report will be published on the California Courts public website.

Item C Judicial Branch Administration: Audit Report for Judicial Council Acceptance (Action Required)

This item was moved to the Discussion Agenda prior to the meeting.

Item D Judicial Branch Education: Report to the Legislature on Compliance with Welfare and Institutions Code Section 304.7

The Judicial Council's Center for Judiciary Education and Research recommended that the council review and approve the attached report to be submitted to the Legislature on the compliance by judges, commissioners, and referees with the education requirements of Welfare and Institutions Code section 304.7.

Council action

The Judicial Council, effective February 19, 2015, approved the report *2014 Juvenile Judicial Officer Training Survey* for submission to the Legislature pursuant to Welfare and Institutions Code section 304.7(c).

Item E Judicial Council Report to the Legislature: Status Update of Judicial Branch Courthouse Construction Program for Fiscal Year 2014–2015

The Judicial Council Capital Program recommended approving the status update of the judicial branch courthouse construction program for fiscal year (FY) 2014–2015 for submission to the Legislature. This report also indicates that actual fiscal year-end revenues and expenditures of the construction program's Immediate and Critical Needs Account will be made available this fall, as a change is being requested to the Legislature's annual submission deadline so it aligns with when these figures become available. The annual submission of this report is required under Government Code section 70371.8.

Council action

The Judicial Council, effective February 19, 2015, approved the status update of the judicial branch courthouse construction program for FY 2014–2015 and directed staff to submit the report to the Legislature.

Item F Judicial Council Report to the Legislature: Fiscal Year 2013–2014 Expenditures of the Trial Court Interpreters Program

The Judicial Council's Court Operations Services office recommended approving the annual report on trial court interpreter expenditures for submission to the Legislature and the Department of Finance. This report is required by the Budget Act of 2013.

Council action

The Judicial Council, effective February 19, 2015, approved the report to the Legislature summarizing the FY 2013–2014 trial court interpreter expenditures in conformance with the requirements of the Budget Act of 2013 (Stats. 2013, ch. 20) and directed staff to submit the report to the Legislature and the Department of Finance.

Item G Criminal Law: Judicial Council Appointment to the California Council for Interstate Adult Offender Supervision

The Executive and Planning Committee (E&P) recommended the appointment of Hon. Ana L. España, Superior Court of California, County of San Diego, to the California Council for Interstate Adult Offender Supervision. The seven-member council must include a superior court judge appointed by the Judicial Council. The California Council is required by the Interstate Compact for Adult Offender Supervision, which governs state administration of the transfer across state lines of the supervision of adult parolees and probationers. The individual selected for appointment would also serve simultaneously on the California Council for Interstate Juvenile Offender Supervision.

Council action

The Judicial Council, effective February 19, 2015, appointed Judge Ana L. España, Superior Court of California, County of San Diego, to the California Council for Interstate Adult Offender Supervision, as provided in Penal Code section 11181(c).

Discussion Agenda (Items C, H–L, and New Item)

Item H Judicial Branch Administration: California State Auditor's Report on the Judicial Council

The chair of and lead staff to the newly formed Working Group with Audit Recommendations, which is charged with reviewing recommendations by the California State Auditor, provided a status report as directed by the Judicial Council during its February 2015 meeting.

No council action

New Item California's Language Access Plan: Implementation Task Force

The chair of the Language Access Plan Implementation Task Force provided an informational update on proposed areas for focus, anticipated outreach, and potential challenges as implementation commences on the *Strategic Plan for Language Access in the California Courts*, which the Judicial Council adopted during its January 22, 2015.

No council action

Item I Trial Court Trust Fund Allocations: 2 Percent State-Level Reserve

The Trial Court Budget Advisory Committee's 2 Percent Funding Request Review Subcommittee (TCBAC subcommittee) presented a recommendation to the Judicial Council on the application of the Superior Court of California, County of Napa, for supplemental funding for relocation costs due to the significant Napa earthquake on August 24, 2014, that required the immediate closure of the court's historic courthouse. Under the current policy adopted by the Judicial Council, from January 1 through March 15, 25 percent of the remaining Trial Court Trust Fund 2 percent state level reserve is available for court requests due to unforeseen emergencies or unanticipated expenses. These court requests are to be reviewed and recommendations made to the Judicial Council by the TCBAC subcommittee. For 2014–2015, the 25 percent amount remaining in the 2 percent state-level reserve is \$9.34 million. The total amount requested by the Superior Court of Napa County was \$187,000.

Council action

The Judicial Council, effective February 19, 2015, allocated a one-time distribution of \$187,000 to the Superior Court of California, County of Napa. The court is directed to reimburse the Trial Court Trust Fund (TCTF) 2 percent state-level reserve if and when a reimbursement from the Federal Emergency Management Agency (FEMA) is received by the court for costs associated with this request.

Item J Technology: Programmatic and Staffing Changes to Trial Court Programs

The Judicial Council Technology Committee and Trial Court Budget Advisory Committee jointly recommended that the Judicial Council approve changes to a number of trial court–related statewide technology programs that would achieve short-term, medium-term, and long-term savings in the State Trial Court Improvement and Modernization Fund; that the council's Information Technology office consider reducing as many external contractors as possible; and that the council consider creating a working group, or designating an existing committee, to focus on information technology efficiencies and cost saving measures for smaller courts.

Council action

The Judicial Council, effective February 19, 2015:

- 1. Directed the Judicial Council Technology Committee to oversee the implementation of the proposed actions outlined in the report. Short-term actions (within 12 months) will result in a savings of approximately \$1.0 million, and medium-term (12–24 months) to long-term (24–36 months) actions are anticipated to result in additional savings. Long-term actions are to be initiated immediately due to the length of time required for analysis, implementation, and transition from existing to new solutions.
- 2. Directed the Judicial Council Information Technology office to consider reducing as many external contractors as possible.

3. Approved the creation of a working group, or designation of an existing advisory committee, to focus on information technology (IT) efficiencies and cost saving measures for smaller courts.

Item K Trial Courts: Recidivism Reduction Fund Court Grant Program Recommended Awards

As part of the Budget Act of 2014, the Legislature directed the Judicial Council to develop and administer a competitive grant program for trial courts that incorporates practices known to reduce adult offender recidivism. Criminal Justice Services, staff to the Judicial Council, recommended approving the Recidivism Reduction Fund (RRF) Court Grant Program funding allocation and distribution as well as recommendations related to further RRF funding opportunities for the courts and for grant administration activities.

Council action

The Judicial Council, effective February 19, 2015:

- 1. Approved awards of approximately \$13.654 million to 27 superior courts for the period of April 1, 2015, to April 30, 2017, from the Recidivism Reduction Fund Court Grant Program, as stated in the report (see Attachment 1);
- 2. Allowed the six courts that did not meet the minimum 65-point requirement for funding (per Section 2.5.1 of the request for proposals) to submit revised proposals for review, rescoring by Judicial Council staff, and possible funding from the remaining balance of the RRF Court Grant Program;
- 3. After funds have been distributed to courts for the implementation and operation of programs outlined in Recommendations 1 and 2 above, made any remaining funds available to all interested trial courts for small training, planning, or technical assistance grants related to programs known to reduce adult offender recidivism; and
- 4. Authorized Criminal Justice Services staff to work with the grantee courts to enable them to shift budgeted amounts from one fiscal year to another, modify budgets if necessary, or roll over unspent funds at fiscal year-end, provided these funds are within the courts' original award amounts.

Item C Judicial Branch Administration: Audit Report for Judicial Council Acceptance

This item was moved from the Consent Agenda prior to the meeting.

The Advisory Committee on Financial Accountability and Efficiency for the Judicial Branch (A&E Committee) and Judicial Council staff recommended that the Judicial Council accept the audit report entitled *Audit of the Superior Court of California, County of Nevada*. This acceptance

is consistent with the policy approved by the Judicial Council on August 27, 2010, which specifies Judicial Council acceptance of audit reports as the last step to finalization of the reports before their placement on the California Courts public website to facilitate public access. Acceptance and publication of these reports promote transparent accountability and provide the courts with information to minimize future financial, compliance, and operational risk.

Council action

The Judicial Council, effective February 19, 2015, accepted the audit report dated July 2014 entitled *Audit of the Superior Court of California, County of Nevada*. The acceptance of the audit report resulted in the audit report progressing from "pending" status to "final" status and the publication of the final report on the California Courts public website.

Item L Judicial Branch Administration: Fiscal Year 2015–2016 Budget Change Proposal to Strengthen Information System Security and Data Reliability

In August 2014, the Judicial Council approved a conceptual outline for funding the additional work needed to fully implement an information security program and resolve California State Auditor recommendations. In alignment with this approved concept, Judicial Council staff recommended, and the Advisory Committee on Financial Accountability and Efficiency for the Judicial Branch supported, augmenting the General Fund in FY 2015–2016 to implement recommendations from the California State Auditor. The recommended augmentation—of \$2.4 million, with an ongoing commitment of an additional \$1.1 million in subsequent years—would allow the Judicial Council to comply with the State Auditor's recommendations in separate audit reports and confidential management letters issued on judicial branch procurement in 2013 and on a statewide review of data reliability in 2014. This proposed funding augmentation included support for three full-time equivalent positions, which are necessary because existing staff levels cannot support these additional duties. These positions would serve to safeguard Judicial Council information systems while also serving the broader data assurance objectives for California's state government in biennial reporting by the State Auditor since 2008.

Council action

The Judicial Council, effective February 19, 2015, with oversight from the chairs of the Judicial Council Technology Committee (JCTC), Trial Court Presiding Judges Advisory Committee (TCPJAC), and Court Executives Advisory Committee (CEAC), approved the submission of a budget change proposal to the state Department of Finance requesting a one-time augmentation of \$2.4 million in FY 2015–2016 and an additional \$1.1 million in subsequent fiscal years to implement recommendations from the California State Auditor intended to strengthen security controls and assure the reliability of judicial branch data. The funding requested will be used to achieve the following deliverables and objectives:

- 1. Audit and Accountability
 - a. Deliverable: Implementation of user-access auditing tools that enable the courts to locally collect and monitor server log data and report on user account changes
 - b. Budget: \$615,000 one time and \$47,000 ongoing
 - c. Objective: A centrally funded auditing program that provides licensing for the courts to use the same auditing tools implemented within the Judicial Council, without diverting court funding from other priorities
- 2. Risk Assessment
 - a. Deliverable: Establishment of periodic organizational risk assessments of Judicial Council information systems
 - b. Budget: \$210,000 one time and \$208,000 ongoing
 - c. Objective: Ongoing risk assessments to determine risk and magnitude of harm associated with unauthorized access, use, disclosure, disruption, modification, or destruction of information and information systems that support their operations and assets
- 3. Contingency Planning
 - a. Deliverable: Implementation of a disaster recovery program to guard against inadvertent disruptions of Judicial Council information systems and data loss
 - b. Budget: \$889,000 one time and \$512,000 ongoing
 - c. Objective: A disaster recovery program to ensure service continuity by addressing potential disruptions in information technology systems, from minor interruptions, such as temporary power failures, to major disasters, such as fires, natural disasters, and terrorism
- 4. Security Program Management
 - a. Deliverable: Implementation of a formalized security program for Judicial Council information systems
 - b. Budget: \$365,000 one time and \$345,000 ongoing

- c. Objective: Improvements in the security program for Judicial Council information systems to implement and enforce best practices to avoid risk of compromising data and data loss
- 5. Media Protection
 - a. Deliverable: Complete preparations for the implementation of a data classification program within the Judicial Council
 - b. Budget: \$325,000 one time
 - c. Objective: A properly architected data classification program to ensure that data is stored, labeled, and safeguarded appropriately according to its classification and that the appropriate security measures are followed to preserve the integrity, availability, and required level of confidentiality of the council's information resources
- 6. Staff Support (3.0 full-time equivalent (FTE) positions included in the figures above to perform the functions below)
 - a. A disaster recovery program (referenced above in item 3, Contingency Planning) for a workload increase that will require one additional position for a full-time Business System Analyst to administer the program
 - A security program (referenced above in item 4, Security Program Management) for a workload increase that will require the addition of 1.0 FTE Supervising Analyst B position and 1.0 FTE Business Systems Analyst position for developing and overseeing a security operation, enforcing compliance standards, and working with external agencies to communicate threats and vulnerabilities

Information-Only Items (No Action Required)

INFO 1 Government Code Section 68106: Public Notice by Courts of Closures or Reduced Clerks' Office Hours (Gov. Code, § 68106—Report No. 29)

Government Code section 68106 directs (1) trial courts to notify the public and the Judicial Council before closing courtrooms or clerks' offices or reducing clerks' regular office hours, and (2) the council to post all such notices on its website and also relay them to the Legislature. This report was the 29th to date listing the latest court notices received by the council under this statutory requirement. Since the previous report, one superior court, the Superior Court of California, County of Butte, has issued a new notice.

INFO 2 Court Facilities: Trial Court Facility Modification Advisory Committee Fiscal Year 2013–2014 Annual Report

The Trial Court Facility Modifications Advisory Committee (TCFMAC) has completed its facility modification funding for FY 2013–2014. In compliance with the *Trial Court Facility Modifications Policy* adopted by the Judicial Council on July 27, 2012, the TCFMAC submitted the annual report for FY 2013–2014.

INFO 3 Court Security: Report on Screening Equipment Replacement for Fiscal Year 2013–2014

The Screening Equipment Replacement Program has been in operation since FY 2006–2007 and provides \$2.286 million in funding from the Trial Court Trust Fund to replace outdated or malfunctioning screening equipment in the trial courts. Each year, the Administrative Director approves the list of entrance screening equipment to be funded that year through this program. This report updated the council on the entrance screening equipment that was replaced in FY 2013–2014 using that funding.

Circulating Orders (Approved Since the January Business Meeting)

• Circulating Order (CO-15-01): Judicial Branch Semiannual Contract Reporting Requirement: Executed Contracts and Vendor Payments for the Period of July 1 through December 31, 2014

Appointment Orders (Since the January Business Meeting)

- January 20, 2015: 2014–2015 Judicial Council Internal Committee Appointments
- January 29, 2015: 2014–2015 Judicial Council Member Liaison Assignments

Adjournment

In Memoriam

The Chief Justice adjourned the meeting in remembrance of the following judicial colleagues recently deceased, honoring their service to their courts and to the cause of justice:

- Justice Arthur Alarcon (Ret.), who before he retired from the United States Court of Appeals for the Ninth Circuit, actually served on the California Court of Appeal, Second Appellate District;
- Judge William Draper, Jr. (Ret.), Superior Court of San Diego County;
- Judge Jules Fleuret (Ret.), Superior Court of San Bernardino County;
- Judge L. S. Porter (Ret.), Superior Court of Sacramento County; and
- Judge Elwood Rich (Ret.), Superior Court of Riverside County.

Adjournment

With the meeting's business completed, the Chief Justice adjourned the meeting at 2:45 p.m.

Respectfully submitted,

Martin Hoshino Administrative Director and Secretary to the Judicial Council

Attachments

- 1. Summary of Recidivism Reduction Fund Proposed Grant Funding
- 2. Judicial Council Roll Call/Voting Sheets for the Consent Agenda and Discussion Agenda Items C, I, J, K, and L

Judicial Council of California Criminal Justice Services Summary of Recidivism Reduction Fund Proposed Grant Funding

CATEG	ORY: PRETRIAL		Annewimata Dranacad
		Dudget Amount	Approximate Proposed
Na	Analizant Court	Budget Amount	Grant Funding
No.	Applicant Court	Requested	Allocation
1	Alameda	598,270	598,270
2	El Dorado	763,799	600,000
3	Fresno	599,935	599,935
4	Imperial	378,041	378,041
5	Monterey	338,754	338,754
6	Orange	618,878	600,000
7	Shasta	902,642	600,000
8	Solano	302,049	302,049
9	Sonoma	855,336	600,000
10	Yuba	293,930	293,930
		\$ 5,651,634	\$ 4,910,979
11	ORY: COLLABORATIVE	572,037	572,037
12	Kern	600,000	600,000
13	Lake	439,613	439,613
14	Mendocino	508,425	508,425
15	Merced	582,877	582,877
16	Modoc	343,477	343,477
17	Sacramento	597,131	597,131
18	San Diego	827,823	600,000
19	San Francisco	599,687	599,687
20	San Joaquin	598,500	598,500
21	San Mateo	603,378	600,000
22	Santa Clara	600,000	600,000
23	Santa Cruz	591,401	591,401
24	Tehama	599,705	599,705
25	Tulare	600,000	600,000
26	Tuolumne	134,176	134,176
27	Ventura	175,248	175,248
	•	\$ 8,973,478	\$ 8,742,277
	TOTAL Proposed Gra	ant Awards	\$ 13,653,256

JUDICIAL COUNCIL ROLL CALL / VOTING SHEET Thursday, February 19, 2015 Meeting

Agenda Item # / Subject: CALENTAR Roll Call Voice Vote X

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair					
2.	Judge Marla O. Anderson		1			
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin	4				
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba			4		
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler			((
17.	Ms. Debra E. Pole alsert	NA		NA	MA	NA
18.	Judge David Rosenberg				1 •	. /./
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout					
21.	Judge Martin J. Tangeman		l.			

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

Totals:	Present	Absent	Yes	No	Abstain Recuse
					Mr. Martin N. Hoshino Secretary to the Judicial Council

** For a roll call vote, the Secretary will read each voting member's name, in alphabetical order, with the Chair last. Each member responds in the affirmative or negative as shown above. If the member does not wish to vote, he or she answers "present" (or "abstain"). A member's recusal is indicated in the right column. After each member speaks, the Secretary then repeats that member's name and notes that answer in the correct column. Changes of votes are permitted at this time, before the result is announced. In roll call voting, a record of how each member voted, as well as the result of the vote, will be entered in full in the minutes. *** For a voice vote, the Secretary indicates votes as he or she heard them.

JUDICIAL COUNCIL ROLL CALL / VOTING SHEET Thursday, February 19, 2015 Meeting

Agenda Item # / Subject: <u>C</u> -	Audit Report.	Nevada Cty	Roll Call
			/

_ Voice Vote

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair					
2.	Judge Marla O. Anderson		(
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin					
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba		- A			
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler					
17.	Ms. Debra E. Pole absent					
18.	Judge David Rosenberg					
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout					
21.	Judge Martin J. Tangeman		1			

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

Totals:	Present	Absent	Yes	No	Abstain Recuse	
					Mr. Martin N. Hoshir Secretary to the Judicial Counc	

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JUDICIAL COUNCIL ROLL CALL / VOTING SHEET Thursday, February 19, 2015 Meeting

Agenda Item # / Subject: <u>I - TCTF Allocations 2%</u> Roll Call _____ Voice Vote _____

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair					
2.	Judge Marla O. Anderson		1			
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin					
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba					
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler					
17.	Ms. Debra E. Pole alserit					
18.	Judge David Rosenberg					
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout		2			
21.	Judge Martin J. Tangeman		4			

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

Totals:	Present	Absent	Yes	No	Abstain	Recuse
					1 an all	

Mr. Martin N. Hoshino Secretary to the Judicial Council

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JUDICIAL COUNCIL ROLL CALL / VOTING SHEET Thursday, February 19, 2015 Meeting

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair		,			
2.	Judge Marla O. Anderson		1			
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin					
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba					
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler					1
17.	Ms. Debra E. Pole absent	NA	NA	NA	NA	NA
18.	Judge David Rosenberg			,	v	1
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout					
21.	Judge Martin J. Tangeman					-

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

Totals:	Present	Absent	Yes	No	Abstain_	A Recuse
					Manderen	1
						Mr. Martin N. Hoshino

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Secretary to the Judicial Council

JUDICIAL COUNCIL ROLL CALL / VOTING SHEET Thursday, February 19, 2015 Meeting

Agenda Item # / Subject:	K -	Recidivisi	Redwohan 6	Nu ERoll Call	

Voice Vote

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair					
2.	Judge Marla O. Anderson					
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin					
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba					
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler					
17	Ms. Debra E. Pole absent			Charles and the second s	and the second	
18.	Judge David Rosenberg					
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout					
21.	Judge Martin J. Tangeman					

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

Totals:	Present	Absent	Yes	No	Abstain Recuse Martully Mr. Martin N. Hoshino Secretary to the Judicial Council
					¹ Secretary to the Judicial Council

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JUDICIAL COUNCIL ROLL CALL / VOTING SHEET

 Thursday, February 19, 2015 Meeting

 Agenda Item # / Subject: L - FY 15/16 BLP IT Swith Roll Call _____ Voice Vote _____

	VOTING MEMBERS	PRESENT	YES	NO	ABSTAIN	RECUSE
1.	Justice Tani G. Cantil-Sakauye, Chair					
2.	Judge Marla O. Anderson					
3.	Justice Judith Ashmann-Gerst					
4.	Judge Brian John Back					
5.	Assemblyman Richard Bloom					
6.	Mr. Mark G. Bonino					
7.	Judge James R. Brandlin					
8.	Justice Ming W. Chin absent	N/A	N/A	N/A	N/A	N/A
9.	Judge David De Alba					
10.	Judge Emilie H. Elias					
11.	Mr. James P. Fox					
12.	Justice Harry E. Hull, Jr.					
13.	Sen. Hanna Beth Jackson					
14.	Ms. Donna D'Angelo Melby					
15.	Justice Douglas P. Miller absent	N/A	N/A	N/A	N/A	N/A
16.	Judge Gary Nadler					
17.	Ms. Debra E. Pole ab Sent					
18.	Judge David Rosenberg					
19.	Judge David M. Rubin					
20.	Judge Dean T. Stout					
21.	Judge Martin J. Tangeman		1			

	NON-VOTING MEMBERS	PRESENT
1.	Judge Daniel J. Buckley	
2.	Mr. Richard D. Feldstein	
3.	Commissioner David E. Gunn	
4.	Judge James E. Herman	
5.	Judge Morris D. Jacobson absent	N/A
6.	Judge Brian L. McCabe	
7.	Mr. Frank A. McGuire	
8.	Judge Marsha G. Slough	
9.	Judge Kenneth K. So	
10.	Ms. Mary Beth Todd	
11.	Judge Charles D. Wachob	
12.	Judge Joan P. Weber	

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